MEETING OF THE SUPREME COURT ADVISORY COMMITTEE April 17, 2009 (FRIDAY SESSION) Taken before D'Lois L. Jones, Certified Shorthand Reporter in Travis County for the State of Texas, reported by machine shorthand method, on the 17h day of April, 2009, between the hours of 9:01 a.m. and 5:01 p.m., at the Texas Association of Broadcasters, 502 E. 11th Street, Suite 200, Austin, Texas 78701.

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CHAIRMAN BABCOCK: All right. Good morning, everybody, on a rainy Friday morning in Austin. We are now in session, and as usual Justice Hecht will open it up and tell us some things about what the Court is doing.

HONORABLE NATHAN HECHT: Not much has changed since our last meeting. The Legislature is considering a number of bills that impact our work here. Notably, Senate Bill 445 --

Yes, 445. Juror question and MS. PETERSON: note-taking.

HONORABLE NATHAN HECHT: -- that pertains to the juror questions and note-taking, which we'll start with here directly, and that bill has passed the Senate and is pending in the House, pending in the House 16 committee. There are a number of other bills over there that affect the judiciary in different ways, and but I won't take time to report on all of those. Yes, there is a House Bill 2702, which is a bill by Representative Dunnam that would affect the work of this committee and require that we report only once every two years and during the legislative session, but I don't know how much support that bill has, but it's pending in a House committee, too, no counterpart in the Senate. So that's 25 kind of a brief synopsis of that, and I don't think we

have anything else to tell you about.

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I welcome my colleague, Justice Wainwright this morning, whom the Court sent over to keep track of me, so I hope I get a good report, and anything to add to that, Justice Wainwright?

> HONORABLE DALE WAINWRIGHT: No, sir.

HONORABLE NATHAN HECHT: All right. Good, so that's all we've got.

CHAIRMAN BABCOCK: All right, great. Judge Christopher is back with some notes for us to answer and a report on the amended bill and the revised proposed rule.

HONORABLE TRACY CHRISTOPHER: If I could find my copy of it, it would be helpful. I have been in a long trial, and the parties agreed to do juror questions, so there -- I think Angie brought some for you to look at if you're kind of interested to see what kind of questions I got in the case. It was a pretty complicated -- is a pretty complicated breach of contract, tortious interference case involving coal bed methane in Bulgaria, and the juror questions were very interesting. Most I asked without objection. There were a few that were 23 objected to and sustained, and there were a few that appeared to be kind of advocate type questions rather than just sort of informational type questions, but even those

the lawyers didn't object to, so -- and, you know, 2 sometimes they were advocates one way, sometimes they were 3 advocates the other way, so both sides said they liked the They don't know the results of the verdict yet because the jury is still deliberating. Someone is going to take the verdict for me this afternoon if they come in this afternoon, so those are available for you to review. We have made some small changes. 9 CHAIRMAN BABCOCK: Judge? 10 HONORABLE NATHAN HECHT: Judge, may I ask a 11 question? Did the lawyers mention the jury question procedure in voir dire? HONORABLE TRACY CHRISTOPHER: This case has 13 sort of an odd history, and I've told my --14 15 CHAIRMAN BABCOCK: Objection, nonresponsive. HONORABLE TRACY CHRISTOPHER: I didn't do 16 Judge Mike Miller did voir dire, and Judge 17 voir dire. Mark Davidson made all the Daubert rulings in the case. 18 So, you know, my feeling is if I get reversed, all three 19 20 of us have gotten reversed in this case, but although I quess I'm sort of the last chance on the case. I didn't 21 22 actually do voir dire. Judge Miller's father had been in 23 the hospital, he thought he was going to get better, he took a turn for the worse, so I stepped in to start the 251 trial, so I don't know.

CHAIRMAN BABCOCK: Who are the lawyers? 1 2 HONORABLE TRACY CHRISTOPHER: Fred Higgins 3 for the plaintiffs and Mitchell Madden from Dallas represents one of the defendants and then Oncken & Uzick 5 from Houston representing some of the other defendants, and I mean, at the end of the trial we were talking about it, and they all seemed to enjoy the process. time-consuming, but the whole case was long, so no one 8 seemed to mind the extra time that it took, which kind of supports my view that it's probably better in longer, 10 11 complicated cases and probably unnecessary in a lot of the 12 short trials that we do on a routine basis but, you know, still might be useful in the shorter trials. 13 CHAIRMAN BABCOCK: How long was the case, 14 15 Judge? HONORABLE TRACY CHRISTOPHER: This is our 16 fourth week. 17 Were there any questions 18 MR. SCHENKKAN: that were asked that really, you know, suggested that the 19 20 jurors saw things or were confused about things that you wouldn't have anticipated them to be confused about? 21 22 HONORABLE TRACY CHRISTOPHER: Yes. 23 and really, they came up with some very good questions that the lawyers hadn't anticipated at all, so it wasn't even just sort of a clarification. It was kind of a whole other line of testimony that hadn't been elicited from the witness, and the lawyers were like, wow, yeah, you know, we're glad to have that put on the table. So, I mean, even though our instruction that I gave them said "to clarify" -- no, I changed it to "about." I think that was the -- so the actual form we said was "about the witness' testimony," so they did actually kind of go off a little bit and asked things that the lawyers hadn't thought to ask at all.

For example, the plaintiff's expert was on the stand, Pete Huddleston, and let's see, I'm not sure if we have that set of questions here or not. We do. One of the questions that they asked him was whether his company would have been willing to invest in this project, and nobody objected to it. It's not something that people would have normally thought to ask the hired expert about, you know, a project. You know, it could have been objected to as speculative, but no one did, and so we asked, and he gave a very interesting answer that might have hurt the plaintiff, but we'll see.

MR. MEADOWS: How old is Pete Huddleston?

HONORABLE TRACY CHRISTOPHER: He's old.

Seventy something.

HONORABLE TOM GRAY: That's not old at all.

MR. MEADOWS: Tracy, how many of the jurors

took advantage of the process?

know because we sent them back to the jury room each time. It worked out better that way. We were kind of tired anyway and needed a break, so we sent them back to the jury room. They wrote the questions. They actually then took a break while we were going over them on the record to make our objections to them. It looks like from the handwriting I had four or five jurors that were routinely asking questions of the 13, which is another sort of interesting thing because we did have an alternate, and I didn't pay attention to whether the alternate was asking questions or not, so, yeah.

MR. MUNZINGER: Was your jury panel a typical Houston jury or was it -- having looked at some of these questions they seem to be incisive in a number of cases, reflecting a good deal of sophistication in some areas, and it struck me is that a typical panel in your perception?

that is it depends. If the lawyers believe that the jurors with higher education are going to be good for their case, they keep them on, and there are enough in our jury pool that if both sides agree to that, you can get a lot of jurors with, you know, college education.

Sometimes, though, both sides think that's not an 2 advantage to them, even in a complicated case, and you can 3 end up with, you know, everybody with high school or GED or not quite high school. So, I mean, the pool that comes 5 to us is generally big enough to kind of get skewed either 6 way depending on the lawyers' picks, peremptory strikes, 7 if they think education level is important. 8 (Mr. Fuller begins speaking.) 9 I can't hear you. THE REPORTER: 10 CHAIRMAN BABCOCK: You've got to speak up. 11 MR. FULLER: Were any of the questions directed at matters that had been limined out? HONORABLE TRACY CHRISTOPHER: 13 No. And they asked a few legal questions that -- like one asked to 15 define "tortious interference," and so we didn't let the witness do that, so -- although one of the smoking gun memos in the case said, "We need to be concerned about 17 tortious interference in this case." 18 19 CHAIRMAN BABCOCK: 20 HONORABLE TRACY CHRISTOPHER: It's possible you could have asked the author of that memo what he meant by that, but --23 CHAIRMAN BABCOCK: When they went back into the jury room were you concerned that they would all get 24 25 I together and say, "Hey, let's ask this, let's ask that,"

and they just had a scrivener?

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HONORABLE TRACY CHRISTOPHER: No. They have been a very good jury, especially considering the fact that they were told it was only going to be three weeks and we're into the end of four and probably five, so they have taken it very seriously. In fact, like the door to the jury room was open while people -- because, like, I would go back there and -- because jurors who didn't want to ask a question were just on break versus the ones who were taking their time to write them. I think one of those jurors wrote 12 questions, so, I mean, it did take a while for the juror to sit down and come up with all of those questions, and I do have quite a few jurors that are taking a lot of notes in this case, so obviously to ask this kind of detailed question that some of them have been asking, I mean, because we have had witnesses on the stand for several days before the jurors actually got to ask a question of the witness.

HONORABLE TERRY JENNINGS: How long did the procedure take? You know, for example, on the worst case where the person asked a number of questions versus, you know, somebody just asking a simple question?

HONORABLE TRACY CHRISTOPHER: Well, every witness that -- we had a lot of depos in the case, so we didn't really have any non -- you know, sort of minor

witnesses. Every witness that we had was I would consider a major witness in the case, and so as a result it probably took 10 to 15 minutes for them to write out their questions and give them to us, took us about 5 to 10 minutes to put them on the record, and do objections to them because I read them all into the record and, you know, all the parties would say, you know, "no objection" to it and then 5 to 10 minutes to read the questions. Well, maybe even more than that. Maybe 20, 10 25 minutes to actually read the questions and have the 11 witness answer them. So that's why I'm saying it was 12 time-consuming. Maybe an hour total, and we didn't do -no one did follow-up questions after it, so that was kind 13 They just decided they would just 14 of interesting, too. leave it with what the witness had testified to. HONORABLE TERRY JENNINGS: How did you feel about the extra time? Was it something you were enthusiastic about? Did it bother you? Was it okay? HONORABLE TRACY CHRISTOPHER: You know, I 20 took the case when they told me it was going to be a three-week case, so the fact that it's sort of morphing 21 22 into a five-week case is -- you know, like I really wanted to come today, and so we worked really hard to close so I 24 could get here today, and I had to really convince the

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lawyers that it was okay for another judge to take the

verdict this afternoon, so but I really thought it was good for the jurors because of the nature of this case. So, yes, it was time-consuming, but given the fact that some of these major witnesses were, as I said, on the stand for 12 hours, an extra hour really didn't seem that terrible and I thought was useful.

CHAIRMAN BABCOCK: Yeah, Carl.

MR. HAMILTON: Did the jurors ask or write their questions there in the jury box, or did they go back to the jury room?

HONORABLE TRACY CHRISTOPHER: Back to the jury room. I thought it was an easier process, and it worked out well in terms of timing for a break, too, because while they were writing the questions the lawyers and I would hit the restroom, and we would get them from them and go over them. Fortunately I didn't have any smokers in terms of the lawyers, because that always is an issue just in terms of giving people their nicotine break.

HONORABLE TERRY JENNINGS: So some of this would have been break time anyway.

HONORABLE TRACY CHRISTOPHER: Right. Right. But it did make it a little more stressful for the lawyers and for me because it wasn't a real 15-minute break. I mean, we had enough time to run to the restroom, come back, and then start going over the questions. So, you

know, to the extent they lost their ability to prepare for the next witness or, you know, have 10, 15 minutes of down time and I did, too, so --

CHAIRMAN BABCOCK: Judge, one final question from me anyway. If you had been trying this case, would these questions have changed your strategy about how you tried it?

HONORABLE TRACY CHRISTOPHER: Well, my staff and I all thought that the questions seemed to be favoring the defense side of the case, but the jury has been deliberating for eight hours, so I can't really tell at this point. You know, if I had been the defendant maybe and I'd heard some of those questions, maybe I would have thought, you know, things are looking pretty good for me, I'm going to jettison recalling some of my witnesses.

Now, I don't think they actually -- as best I can tell there were two depositions that were only about an hour each that they had planned to call that they didn't call; but whether they had planned to recall some of the key witnesses that, you know, we heard three weeks ago and as a result of the jury questions they decided not to, I'm not sure.

MR. SCHENKKAN: I was going to ask kind of the same question in a different way. Did the questions or the answers play into the lawyers' closing arguments

that you could see, the focus --

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2 HONORABLE TRACY CHRISTOPHER: Yes, and that 3 actually was something that I might want to put sort of in my own standard motions in limine. Pete Huddleston, for example, because he was an expert had actually sat in and heard questions of a previous witness, questions from the jury and our discussion about it, and at one point he 8 said, "This is a smart jury. I heard the questions they asked of the other witness." Okay. Now, you know, Pete might have said that anyway, "This is a smart jury and I trust them to make the decision" because that's kind of 11 12 the way he testifies, but that was an extra little pandering to the jury I thought by, you know, commenting 13 14 on, you know, the fact that they had asked smart 15 questions, and then in closing a couple of the -- I'm trying to think. I think both sides mentioned a question that the jury had asked, and I'm not sure I liked that, 17 but, I mean, they both did it, so -- but it might be 18 19 something that in the future I would say, you know, a question is a question, and we shouldn't be talking about 20 21 the fact or we shouldn't emphasize the fact that it was a 22 question from the jury.

But, I mean, that's part of a natural trial strategy also, because, you know, it's not unusual in closing argument for, you know, the defense lawyer to say,

"Plaintiff's lawyer asked this question and got this 1 terrible answer," you know, to sort of emphasize that it 3 was the other side's question who elicited this testimony, just to kind of make it seem -- to emphasize it more, 5 so -- but it worried me a little bit that they were talking about a juror question instead of counsel's question in terms of a tactic in closing argument. -8 HONORABLE DALE WAINWRIGHT: About the procedure, were there instructions to the jury about how many of them had to agree before the question could go 11 out? 12 HONORABLE TRACY CHRISTOPHER: Oh, no. No. These were all individual questions. Yeah, everybody 13 14 wrote down their own questions, and they're specifically told "Don't talk to the other jurors about your questions." So they went back, they -- like I said, I would see them in there working on their questions, and it 17 18 was all -- it was very quiet, and nobody was discussing 19l what question they should ask. 20 HONORABLE DALE WAINWRIGHT: And then they all went to you to review before and make the decision 22 l whether to ask. 23 HONORABLE TRACY CHRISTOPHER: They came to I read them out loud. The lawyers objected or not, 24 me. 25 l and if they didn't object, I read it.

don't have a verdict and this calls for a little bit of a prediction, but would the dispute presented to the jury have been materially different? I mean, would the jury be able to reach the right outcome in your opinion without the questions that were asked, or did the questions add materially to the sufficiency, legal sufficiency review or the factual sufficiency review, of what they would have done?

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HONORABLE TRACY CHRISTOPHER: I don't know if I can answer that truthfully. A lot of them were simple clarification issues, you know, "what does this mean, " "what does that mean, " so but none of them -- like for example, one juror asked, "What is due diligence," okay, which was a term that had been used quite a bit during the testimony. Well, did all 12 of them not know what due diligence was or understand it from the testimony, or was it only just that one juror that didn't understand it? So, I mean, due diligence is kind of a key issue in the case, you know, what that means, what you do during a period of due diligence, but I'm not sure whether the other members of the jury wouldn't have understood it just based on the testimony and, therefore, during deliberations when they were all discussing it would be able to explain it to the juror who didn't understand it.

So it's just really hard for me to tell, but I mean, it seemed to me that every question that was asked, no one was unhappy that they were getting this extra information, so I don't think any of the jurors looked at it as unnecessary information, and to the extent it explained that concept again to all of them, it was a useful question. The other questions, probably not as material a question. We have a contract formation question in the case because there was a contract sent, plaintiff sends contract to defendant, defendant adds language, sends it back to plaintiff -- signs it, sends it back to plaintiff, plaintiff says he signed it, but we don't have plaintiff sending it back to defendant. Or no one can find any evidence that plaintiff sent it back to defendant signed.

So there were a lot of pointed questions of the plaintiff about that. You know, "What happened to it?" And the plaintiff is a lawyer, and so that was kind of a funny thing because the jurors are like "You're a lawyer. Why didn't you pay better attention to this important contract that you're now suing on?" And so those were the sort of questions that were a little more advocate type, but, yeah, a little argumentative, but it was obviously something that bothered at least two of them, that the plaintiff was a lawyer and wasn't taking

good care of his contractual, you know, obligations. So, again, that's a pretty key issue in the case, but I'm not really sure whether the juror questions about it would have materially changed the outcome.

CHAIRMAN BABCOCK: Bobby.

MR. MEADOWS: Just something you said a moment ago struck me as a concern in this -- in the manner of argument, because seeing notes from the jury does give you a sense of what the jury is thinking and perhaps what leaders on the jury are thinking. If you've got several notes, 11 notes coming from a particular juror, it wouldn't be surprising if that juror would be a leader, maybe the foreperson.

HONORABLE TRACY CHRISTOPHER: But I don't think that's the case.

MR. MEADOWS: May not be.

Who the presiding juror is, and I don't know for sure, but he never took a note, and he's the presiding juror, and I think the people who took notes are the ones who asked the questions. But I don't know a hundred percent.

MR. MEADOWS: But don't you -- wouldn't you still agree that it's -- it gives lawyers insight into what at least some of the jurors are thinking and what they care about, and to be able to speak directly to those

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jurors in argument is something that is not part of the
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  practice now.
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                 HONORABLE TRACY CHRISTOPHER: That's true,
              I mean, I think it does add a different
   it's not.
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  dimension to the trial, you know, whether that's good or
        I mean, I think it does obviously give you
 6 bad.
  information into what some of the jurors are thinking.
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                 CHAIRMAN BABCOCK: Harvey, then Justice
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   Gray.
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                 HONORABLE HARVEY BROWN: Have you had more
   questions during deliberations about the jury charge than
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  normal or the same?
                 HONORABLE TRACY CHRISTOPHER:
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                                               Less.
                 HONORABLE HARVEY BROWN: Less.
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                                                 Interesting.
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                 CHAIRMAN BABCOCK: Justice Gray.
                 HONORABLE TOM GRAY: I was going to follow
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17 up on what --
                 HONORABLE TRACY CHRISTOPHER: But I used our
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19 new how-to-answer-the-verdict certificate, so we'll see.
20 We'll see if that keeps the, you know, "we've got 10 here,
  we've got 11 here, how do I sign this again," and because
   we have a malice question, which has to be unanimous,
   we've got the additional verdict certificate, too, so
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   we'll see.
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                 HONORABLE TOM GRAY: I was going to
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1 follow-up on what Bobby was asking about and remind everybody of what Tommy talked about last week, is that he found out that it was one juror in the case that was asking the questions, and so the lawyer that materially 5 changes his trial strategy based upon those questions coming out of the jury room does that at his own peril, that he may wind up only talking to one juror, and you 8 know, that's just a -- it is, as Judge Christopher pointed out, it adds a different dimension, but it's not 10 necessarily a -- you know, an arrow that's going to lead you through to your verdict. 12 HONORABLE TRACY CHRISTOPHER: And I will say that no one asked me to actually see the questions, so I 13 14 just read them, so there wasn't a real attempt to like compare handwriting from sets of questions to see, you know, which juror was asking what kind of questions. mean, you could probably do it. No one asked me for it. 17 I suppose I would have given them copies if they had 18 19 wanted them. HONORABLE TOM GRAY: So right now you're not 20 planning on putting the actual question written by the juror in the record? 22 23 HONORABLE TRACY CHRISTOPHER: No, no, I am. 24 HONORABLE TOM GRAY: Okay. 25 HONORABLE TRACY CHRISTOPHER: In fact, I did

1 this little cover sheet and filed them as one document, so all the questions of the witness were attached, so, yeah, 3 I mean, they're all in the record there. 4 HONORABLE TOM GRAY: But was there any 5 objection to you asking the questions? HONORABLE TRACY CHRISTOPHER: 6 No. 7 HONORABLE TOM GRAY: As opposed to --8 HONORABLE TRACY CHRISTOPHER: That's the way Judge Miller had explained the process to the lawyers, and they were all fine with that. 101 11 CHAIRMAN BABCOCK: Harvey, then Richard 12 Munzinger. 13 HONORABLE HARVEY BROWN: My question was asked. 14 Richard. 15 CHAIRMAN BABCOCK: MR. MUNZINGER: In each instance the jury 16 was sent back to the jury room before the question was 171 written out. Was that because you felt that you needed 18 the break after 6, 8, 10, 12 hours on the witness stand? 19 Would you recommend that the rule that the committee 20 21 recommend to the Supreme Court require that the jury's 22 question be written in the jury room as distinct from the jury box to preserve the anonymity of the inquiring juror? 24 Because a good deal of the discussion around 25 the table today has been if I know who's answering the

questions I can watch this fellow, that fellow, et cetera. It changes the dynamic of the trial for me to have an insight as to what a juror or several jurors may be thinking, and as the questions are asked it's very simple for me to watch to see who's writing the question out and passing it down. What's your thought about the need for anonymity of the question?

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HONORABLE TRACY CHRISTOPHER: Because of the nature of the trial and the length that the witnesses were on the stand, it just seemed natural to take a break and let them go back to the jury room and do it, which, of course, does preserve anonymity more. I would think in -if a witness had been on the stand for an hour and you just passed 12 blanks to everybody and they scribble down something or not and pass it back would probably be fine. So I would hate to put in the rule that you have to take a break and do it in the jury room. I would just think it would be better to let the judge see where they are, how complicated the case is, you know, whether they think there's going to be lots of questions, how long the witness was on the witness stand. I mean, all of those things factor into it, I think. For me, because of the length that the witnesses were on the witness stand, it just worked out better to do the break.

CHAIRMAN BABCOCK: Buddy.

1 MR. LOW: Yeah, one of the things, I mean, 2 you might have a real important point and somebody is 3 writing, they're not paying attention. You know, I think wouldn't it be better if you did wait to write the 5 question? 6 HONORABLE TRACY CHRISTOPHER: Yeah, I mean, 7 we didn't even give them this form until the witness finished. So I didn't even have a bunch of them like 8 sitting in the jury box or anything so that they could do it as we went along. I did think -- I agree with you, I 10 thought it was better to -- because that way you don't wanting them writing a question, missing something, when 13 that question is going to get answered later anyway. 14 Right, could be, yeah. MR. LOW: 15 HONORABLE TRACY CHRISTOPHER: So I thought it was actually better to just wait completely till the 17 end. 18 CHAIRMAN BABCOCK: Carl, then R. H. I assume the jurors knew from 19 MR. HAMILTON: the beginning of the trial they were going to be able to 20 21 ask questions. HONORABLE TRACY CHRISTOPHER: 22 23 MR. HAMILTON: And they were taking notes? 24 HONORABLE TRACY CHRISTOPHER: Yes. 25 So they were probably writing MR. HAMILTON:

1 out their questions while they were taking notes anyway. 2 HONORABLE TRACY CHRISTOPHER: They might 3 have, or, you know, maybe a question mark next to 4 something as they were going along. 5 MR. HAMILTON: Had they not been taking 6 notes you probably wouldn't have had as many questions, 7 right? 8 HONORABLE TRACY CHRISTOPHER: I think that's 9 true. 10 CHAIRMAN BABCOCK: R. H. MR. WALLACE: One of the concerns I had and 11 I think we discussed at the last meeting was the requirement of the Senate Bill 445 that the judge read the 14 question verbatim. HONORABLE TRACY CHRISTOPHER: Uh-huh. 15 MR. WALLACE: Did you have a problem with 16 some of these and having to rephrase them, or were you 17 pretty much able -- just in looking at some of them, you know, they're kind of long and convoluted. 19 20 HONORABLE TRACY CHRISTOPHER: They were kind of long and convoluted. I didn't actually rephrase them. 21 I -- and sometimes they were asked third person instead of 22 how you would normally ask a question of a witness, and I 23 24 went ahead and left it that way. You know, some of them were like, you know, "If so, X," and if they answered the

other way, you know, I left that part out, depending on 2 how the witness answered. So there was a slight variation 3 from how they exactly were written, but not much.

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There was one question that we just really -- I didn't understand. One of the lawyers said he didn't understand. The witness said, "Oh, I know what he's talking about there." I was like, well, okay, and we went ahead; and it was Pete Huddleston, of course, who understands what jurors are thinking; and actually, his 10 explanation was good and it was kind of an interesting -which also was another thing we were talking about, 12 whether the witness should be there to hear the questions 13 ahead of time or not, and whether they should be excused or not. Most of the witnesses, most of the key witnesses were either parties or experts, that I think shouldn't 16 have been excluded. There was a couple that maybe it would have been interesting if they hadn't heard the question ahead of time, because, I mean, they clearly as we went through the process -- the witness clearly was like "What was that question again," you know, because they were listening intently to it so that they would know how to answer it. So that was kind of an interesting dynamic, too.

CHAIRMAN BABCOCK: Judge, is there anything 25 about this experience that would cause you to look at

Senate Bill 445 and say there's a part of it that doesn't fit or doesn't work? 3 HONORABLE TRACY CHRISTOPHER: Well, I continue to believe that mandatory is a bad idea, and 4 asking questions verbatim, I think that's a bad idea, too. 5 I mean, I think you've got to have a little play in it. think as written the bill also still has that flaw about at the end of the trial rather than after each witness. Clearly needs to be after each witness, because, I mean, 10 you're not going to bring witnesses back that were on the 11 stand, you know, two weeks ago to answer a question. 12 MS. PETERSON: And one thing that I'll point out about that is that in the amended version of Senate 13 Bill 445 the provision that specifically said "a witness 15 may be recalled to the stand to answer a juror question" was removed. So that --16 HONORABLE TRACY CHRISTOPHER: But it still 17 18 has that weird language. MS. PETERSON: It still has it at the end. 19 20 Yeah. 21 HONORABLE TRACY CHRISTOPHER: You know, 22 "before deliberations" is what it says rather than "after 23 each witness." I mean, we could probably write a rule that didn't do violence to the current language of 445, 24 25 but I think it ought to be clearer.

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                 CHAIRMAN BABCOCK: You know, I think you can
2
   also read this "before deliberations begin," I mean, if
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  you ask it after each witness, that is before --
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                 HONORABLE TRACY CHRISTOPHER:
                                               Right.
5
                 CHAIRMAN BABCOCK: -- deliberations begin.
                 HONORABLE TRACY CHRISTOPHER:
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7
   Exactly. Yeah.
8
                 CHAIRMAN BABCOCK: So it doesn't preclude
  it, but it may be suggestive of a different procedure.
9
10
  R. H.
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                 MR. WALLACE: I guess the problem I would
  see is how do you deal with the lawyer when you say, "Can
  this witness be excused, " and the lawyer says, "No, your
  Honor, because rule such and such says that, and I want
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15 him to stay."
                 HONORÁBLE TRACY CHRISTOPHER: Right. Right.
16
  Yeah. I mean, I think if we have the opportunity, you
17
  know, that we should get an amendment to the bill that
18 l
   clearly says "after each witness."
19
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                 MR. WALLACE: It doesn't seem to be a big
21 deal if it's not changed.
                 CHAIRMAN BABCOCK: Doesn't defeat the intent
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  of the legislation, I wouldn't think.
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                 HONORABLE TRACY CHRISTOPHER: And, again, I
  believe that generally the process should be reserved for
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   longer, more complicated cases.
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                 CHAIRMAN BABCOCK:
                                    Yeah.
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                 HONORABLE TRACY CHRISTOPHER: So I'm not
  really in favor of the mandatory language of the bill.
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                 CHAIRMAN BABCOCK:
                                    Yeah. Elaine.
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                 HONORABLE TRACY CHRISTOPHER: And I don't
7
  think most judges are either.
8
                                     Judge Christopher, did
                 PROFESSOR CARLSON:
  you allow jurors to take their notes with them during the
10 deliberation?
11
                 HONORABLE TRACY CHRISTOPHER: I did.
12
                 PROFESSOR CARLSON: So you continue to be an
  advocate of that procedure.
13 I
                 HONORABLE TRACY CHRISTOPHER:
14
                                               I do.
                 MS. PETERSON: One of the things I wanted to
15
   point out, too, is that Senator Wentworth received the
   results of the judge's survey that she sent around to all
  the judges in the state.
                 HONORABLE TRACY CHRISTOPHER: All the trial
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   judges that try civil cases.
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                 MS. PETERSON: So that's been sent over to
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   Senator Wentworth, and it's also gone to Hunt, who is the
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   chair of the committee on the House side. So they have
   those, all the responses. I think there's a lot of good
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25
   qualitative data in there with the judges kind of opining
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about the problems, how it might be beneficial, how it might be detrimental. 2 3 HONORABLE TRACY CHRISTOPHER: Right. We had a lot of comments on the asking questions, too. 4 5 MS. PETERSON: Uh-huh. 6 HONORABLE TRACY CHRISTOPHER: Good and bad. 7 CHAIRMAN BABCOCK: Bobby. 8 MR. MEADOWS: Judge Christopher, I, too, see 9 the practical advantage of having this process conducted in connection with each witness' appearance, but I'm just 10 guessing that the reason that the rule -- I mean, the way 11 this statute is written or this proposal was written is in 13 terms of deliberations, because many times a question may not occur until some other witness has testified. 15 it could be that they want to ask Pete Huddleston a question because of something that happened later in the trial after Huddleston was off the stand. 17 18 HONORABLE TRACY CHRISTOPHER: That's true. MR. MEADOWS: And I'm just guessing that's 19 20 the intent of the original language, which is complicated, 21 -- complicates this idea of a more practical, more efficient process of conducting this as the witness comes 22 23 and goes. 24 CHAIRMAN BABCOCK: Yeah. 25 HONORABLE TRACY CHRISTOPHER: I mean, I

think that is true. Obviously to the extent that people recall witnesses because something comes up and they do it in rebuttal or whatever, that happens as part of normal trial practice.

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MR. MEADOWS: But in effect this original language would give the jury the authority to recall a witness.

HONORABLE TRACY CHRISTOPHER: Right. Although, like I said, I think there's some wiggle room in the way it's written now.

CHAIRMAN BABCOCK: Yeah. Okay. Do you have any -- anything to share with us or want our input on the revised draft rule?

HONORABLE TRACY CHRISTOPHER: Yes. in our committee we had some discussion about leaving in the language about before voir dire in the rule because there were at least one committee member, who is not here, thought it wasn't a good idea for lawyers to ask about juror questions in voir dire. You know, in terms of "The judge is going to let you ask questions, you know, during the trial. Are you the kind of person that you think you would like that process or not like that process," and to 23 the extent that that may skew their jury selection or might be used in some way to get a bias or prejudice going, I think there was some concern about that.

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So that is sort of the first substantive
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  issue, whether we want to continue to say "before voir
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  dire" or "at the latest before the presentation of
   evidence."
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                 CHAIRMAN BABCOCK:
                                    Justice Gray, then Buddy.
 6
                                      I personally like the
                 HONORABLE TOM GRAY:
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   way you've got it written now, but I would add the word
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   "begin" after "evidence" -- or "begins," because the
   argument could be made as presented that before a
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  particular subject of evidence or type of evidence starts,
   and it would be clearer if you put "before the
11
  presentation of evidence begins" or "before the
13
   presentation of all evidence," something to indicate that
   it's got to be before in effect the first witness lands in
15
   the chair. Otherwise, you may get, "Well, Judge, we're
   just now getting to this witness, hadn't presented any
16
   evidence to this witness, and the jury may want to ask
17
   questions of this witness."
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19
                 HONORABLE TRACY CHRISTOPHER: Oh, oh, and I
  have to tell you I made a mistake, so please, appellate
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21
   judges, close your ears, but --
22
                 HONORABLE TOM GRAY: It was a mistake, not
23
   an error.
24
                 MS. PETERSON:
                                Right.
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                 CHAIRMAN BABCOCK: Harmless.
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HONORABLE TRACY CHRISTOPHER: We agreed to Well, actually the lawyers and Judge Miller the process. had agreed to the juror question process. The first witness was on the witness stand for over the course of five days, and I totally forgot to ask the jury before I sent him on his way, and because, you know, I wasn't used to the process I totally forgot, and then so we're like "What do we do now?" And so one side was like, "Well, I think we better just scrap the whole process," and the other side is like "Let's recall the witness." I'm not recalling that witness that's been on the stand for five days, I'm just not, I'm sorry. Okay. I can't imagine that there's a question that hadn't been asked of that witness after five days, and he wasn't a very good witness either.

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So, I mean, both sides agreed with me he was not a very good witness. He was independent of either side, and so, you know, it was one of these things where he wrote a bunch of documents but he hadn't looked at them in three years, and it was just painstaking over each one with him as he "Well, yeah, that's what that says, but, you know, not really sure," you know, "I'll just have to stick with what it says." We could have just read these, you know, 30 documents in about two hours, but anyway, so we went ahead, but there was some question about, you

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  know, we forgot on that witness, what do we do now.
                                                         So --
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                 CHAIRMAN BABCOCK: Buddy, then Richard
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  Munzinger.
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                 MR. LOW: Has there been any discussion
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  about increasing the cost of litigation? We're always
   faced with the question of trying to reduce the cost
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  because people are avoiding litigation, and it would
   appear to me that if you can recall a witness and bring
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  the expense of that and do all of that, that would further
10 add to the expense of litigation. Has that been discussed
  in some of the meetings or before the Legislature or --
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                 HONORABLE TRACY CHRISTOPHER: No, I don't
  think so, in terms of that original idea that, you know,
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   witnesses might be subject to recall again to answer the
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   questions.
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                 MR. LOW:
                           Yeah.
                 HONORABLE TRACY CHRISTOPHER: But I think
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  it's a good point.
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                 MR. LOW:
                           Okay.
                 HONORABLE TRACY CHRISTOPHER:
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                                                I mean, I
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   wouldn't be in favor of something that would allow the
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   jurors to --
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                 MR. LOW:
                           Yeah.
                 HONORABLE TRACY CHRISTOPHER: -- have the
24
  ability to recall witnesses. I mean, especially expert
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1 witnesses that, you know, might testify and, you know, 2 they're charging a thousand dollars an hour and suddenly 3 they've got to come back. I mean, that would be a big 4 expense. 5 MR. LOW: Yeah. CHAIRMAN BABCOCK: Richard, then Carl. 6 7 MR. MUNZINGER: Were any questions directed to the Court? 8 9 HONORABLE TRACY CHRISTOPHER: No. There was one comment directed to the lawyer, which I'm not sharing with you, and there was one comment about the presentation 111 of evidence on the screen. 13 MR. MUNZINGER: The Senate bill says "submit to the court written questions directed to a witness or to the court as provided by this section," and our discussion has focused on questions to a witness. I was just curious if the bill passes as written what your thoughts would be 17 about questions directed to the court. 18 19 HONORABLE TRACY CHRISTOPHER: Well, it's kind of interesting because I think in a lot of -- a lot 20 of times lawyers don't do a very good job at the beginning 21 of their case about talking about what is going to be 22 asked of them at the end of the case. So, for example,

24 one of the jurors asked "What is tortious interference?"

Okay, well, we've got a pretty good definition of it in

PJC. You know, it's -- I'm pretty sure I'm going to give that definition, and I think lawyers who -- especially with a concept like that, if they start out with it and talk about it in opening, maybe even have a little blow-up, you know, "we expect" -- use that language, "we expect that" -- "the judge, of course, is going to decide the law, but we expect it's going to look something like this," so that that definition then when they see it in the jury charge it doesn't come as a big shock to the jurors, is actually a pretty good idea, and it is actually something that has been discussed nationwide, the concept that the judges should kind of tell -- give the jury a road map on what the factual issues that they're going to have to answer at the end of the day and kind of assist them with the law at the beginning, but I don't remember where that went.

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I don't think we ever discussed it very much here in the Supreme Court Advisory Committee, but that concept is out there, that the court should spend a little more time at the beginning sort of telling the jury, you know, "These are the issues in the case," but, you know, in a case that is fairly simple where I'm pretty sure I'm going to use this definition, that's doable. In a case that's pretty complicated where you're not really sure what the questions are going to be until the end of the

evidence, that's a lot more difficult.

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This jury charge deviates from the pattern jury charge and asks a lot of very specific factual questions that we fought long and hard over before it ended up getting submitted to the jury, so I would not have been in the position to inform the jury, you know, what the key issues were going to be in the case at the beginning of the case. So, you know, I'm kind of both sides on that issue. To the extent that the judge can help out, I think it's a good idea, and I certainly do that in voir dire when the jurors like get stuck on something like, you know, amount of damages for something, and I said, "Look," you know, "This is what you're going to be asked: What amount of amount of money if paid now in cash would fairly and reasonably compensate the plaintiff for X, and that's your job to decide based on the evidence you hear," because I know that question is going to be asked. But when you have a more complicated case it makes it harder to do.

CHAIRMAN BABCOCK: Carl, and then Ralph.

MR. HAMILTON: Do you see any benefit in

22 limiting the number of questions a juror could ask?

HONORABLE TRACY CHRISTOPHER: No, I really

24 don't. I didn't think even the one that asked like 12

25 questions of one particular witness, I didn't see a

1 problem with it. 2 CHAIRMAN BABCOCK: Ralph. 3 MR. DUGGINS: I think Richard pointed out 4 something significant with this proposed bill. If you're 5 required to allow questions to the court, as this is written, it requires you to read those questions out loud 6 7 and presumably you've got to answer them, because it says, "Juror questions will be answered orally in open court." 8 9 HONORABLE TRACY CHRISTOPHER: Well, judges 10 are pretty much a master at not answering questions. 11 we're in a -- in that position -- you know, just like we get them all the time while the jury is deliberating. 12 13 They'll ask really good questions that you're not allowed to answer, and you just sort of don't answer it and send it back with kind of an answer, you know, "Please continue deliberating," or, you know, "Don't worry about that, please refer to these five instructions that have nothing 17 to do with what your question," you know, and send it back 18 to them, so I mean, we could do it. 19 20 MR. DUGGINS: It seems to me, though, this could be -- you could carve out questions of the court. 21 22 from that mandatory process and should, in my view. 23 CHAIRMAN BABCOCK: Richard, and then --MR. MUNZINGER: Not to belabor a point, but 24 Senate bill, section (b)(1), "Jury questions must be 25

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submitted anonymously." In your case because of its
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  complexity and the length of time the witnesses were on
  the witness stand you had them go to the jury room.
  watch one of 12 jurors write out his question or her
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  question and pass it down the list and be given to the
  bailiff and anonymity is lost.
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                 HONORABLE TRACY CHRISTOPHER: I don't think
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   you'd be doing that.
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                 MR. MUNZINGER: Well, but my --
                 HONORABLE TRACY CHRISTOPHER: Because I
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  think that would be a mistake on your part as a lawyer if
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   you did, because I think the jurors would feel violated.
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                 MR. MUNZINGER: Well, if I make my objection
  silently to the court out of the presence of the jury,
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  I've lost nothing with the jury.
                 HONORABLE TRACY CHRISTOPHER: No, I mean
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   watching --
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18
                 MR. MUNZINGER:
                                 No, I understand.
                 HONORABLE TRACY CHRISTOPHER: -- who's
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20 writing the question out. I don't think you'd do that.
                 MR. MUNZINGER: Well, if you try a lawsuit
21
  you don't close your eyes when the judge turns to the jury
22 l
   and says, "Anybody have a question?" and Juror Smith
   writes out his question. You would be a dang fool if you
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   didn't watch him write out his question, and you would be
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a bigger fool if you didn't listen to its content. 1 2 HONORABLE TRACY CHRISTOPHER: 3 saying. MR. MUNZINGER: You would be a dead man if 4 5 you didn't draw a conclusion from the process, and my only 6 point is --7 HONORABLE TRACY CHRISTOPHER: I know Judge Miller in a previous trial, the way he did it, he passed a 8 form out to every juror, and they sat there and pretended 9 to write something, you know, and then passed it back, and 10 sometimes it was 12 blank forms, but he explained to them 11 that, you know, we're trying to keep it anonymous. 13 MR. MUNZINGER: My only point is if the Legislature adopts this bill in this form and the Governor 15 signs it, it is a requirement of law that the question be 16 submitted anonymously, and it raises a problem of how you police anonymity in the circumstance of the case different 17 from the one that you tried. That's the only point that 18 I'm raising. 19I 20 CHAIRMAN BABCOCK: Got it. Roger. 2.1 MR. HUGHES: Yeah, I was really troubled by allowing jurors to address questions to the judge which have to be answered by the judge. Maybe jurors in some cities only want to know things like definitions and 24 25 terms, but, you know, I try cases in smaller counties, and I can see jurors asking question like "We're really tired of the questions being asked by lawyer so-and-so, they're longwinded and tedious. When are you going to shut him And -- or "The lawyers are spending too much time arguing, will you tell them to quit?"

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I can see what is going to happen is that the bill was designed to allow the jurors to obtain information from the witnesses, but by allowing that phrase to be in there and then requiring the judge to answer it, you've almost created a system of 13 judges instead of just one, and especially in a system where judges know they're going to have to be elected, there may be a certain amount of pressure by the -- so to speak, to rise to such questions, where the jurors have become dissatisfied not with a lack of information or a misunderstanding about the questions they're going to have to answer.

They just -- they want to, so to speak, 19 hijack the process and take over the judge's role of directing the flow of evidence, et cetera, et cetera. Ι am really worried about that phrase being used and interpreted in that manner.

Roger, if the bill CHAIRMAN BABCOCK: section (b)(6) was amended to say, "The court may for good cause prohibit or limit the submission of questions to

1 witnesses or the court" to make it parallel to the introductory section to 25.002, would that solve the 3 problem? 4 MR. HUGHES: Well, as long as it gives the 5 judge -- well, it's still the same. The comment was made 6 earlier, a lawyer who doesn't listen to the fact that a juror is asking a question like that is in big trouble. 7 Ι 8 think you're putting the same pressure on the judge. 9 CHAIRMAN BABCOCK: Well, as Judge 10 Christopher says, judges are adept at sidestepping direct Some judges. questions. HONORABLE TRACY CHRISTOPHER: Some. 12 Sometimes. 13 Judge Peeples. 14 CHAIRMAN BABCOCK: 15 HONORABLE TRACY CHRISTOPHER: I would prefer 16 not to have that in there, but --CHAIRMAN BABCOCK: Yeah. 17 HONORABLE TRACY CHRISTOPHER: I would prefer 18 not to have the bill at all, because we're all rocking 19 along just fine without it. 20 CHAIRMAN BABCOCK: Yeah. 21 22 MR. HUGHES: Again, you know, they are adept 23 at sidestepping the questions, but this is a state where they all have to run for election, and you know, you 24 25 sidestep the question during election season, it may end

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up on the front page of the paper.
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                 CHAIRMAN BABCOCK: Judge Peeples.
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                 HONORABLE DAVID PEEPLES: I think that we
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  can send 265.1 to the Supreme Court.
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                 CHAIRMAN BABCOCK:
                                    Right.
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                 MS. PETERSON: The Legislature won't pass
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   that bill, and we won't have to worry about it, and
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   therefore, we should spend our time trying to perfect
   265.1 instead of complaining about Wentworth's bill.
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                 CHAIRMAN BABCOCK:
                                   Okay. Did you get that,
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   the raspy comment by Judge Peeples?
                                        Harvey.
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                 HONORABLE HARVEY BROWN: What did you do
   about the comments? You said there wasn't a question.
13I
   Did you read it to the lawyers? You said there was a
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   comment about the lawyers or one lawyer. You read it?
  take it it was derogatory.
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                 HONORABLE TRACY CHRISTOPHER: Yes, it was,
   and I read it.
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19
                 MR. MEADOWS:
                               With glee.
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                 HONORABLE TRACY CHRISTOPHER:
                                                No.
                                                     No.
   actually told the lawyer I didn't agree with the comment,
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22
   so --
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                 CHAIRMAN BABCOCK:
                                   Okay. Yeah, Buddy.
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                 MR. LOW: As a practical matter did you get
   any argumentative questions like I've heard lawyers will
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ask, "How do you expect the jury to believe you when
  you've already lied about such and such?" I mean, were
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  there --
                 HONORABLE TRACY CHRISTOPHER: Kind of.
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5
  Yeah. Some of them were that way.
                           Yeah, so you have, of course, the
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                 MR. LOW:
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  discretion.
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                 MR. MUNZINGER: Did you ask them?
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                 HONORABLE TRACY CHRISTOPHER: Yeah, because
10 nobody objected to it. I said "okay."
                 CHAIRMAN BABCOCK: All right. Following up
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   on Judge Peeples' suggestion, I think it is a good idea to
13
   go back to see if there are any other glitches in the
  draft Rule 265.1 that we've been talking about, and we've
  had one comment from Justice Gray about how it ought to be
16 made clear in (b)(1) that it should be before voir dire or
17 at the latest before the presentation of evidence begins.
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                 HONORABLE TOM GRAY: I think "any evidence"
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  works.
                 CHAIRMAN BABCOCK: "Any evidence."
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                 HONORABLE TOM GRAY:
                                      "Before the
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   presentation of any evidence" --
                 CHAIRMAN BABCOCK: "Any evidence," okay.
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24
                 HONORABLE TOM GRAY: -- works better than
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   what I initially said.
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1 CHAIRMAN BABCOCK: Any other comments about 2 the draft 265.1 as amended from our last meeting? Yeah, 3 Justice Gray. HONORABLE TOM GRAY: On page two in the 4 5 italicized section right above subscript (b), third line up, first you've added the word "from another person" 6 right above that, and then you entered -- have the sentence, "That is because of my overall instruction that 8 you must not discuss the case among yourselves." Obviously it's broader than just among 10 11 yourselves. "You're not supposed to discuss the case with anyone" or something of that nature, and it seems to 13 unduly restrict the persons discussing the question with at that point. It wasn't quite parallel was the only 14 thing I noticed. 15 16 HONORABLE TRACY CHRISTOPHER: CHAIRMAN BABCOCK: Gotcha. Any other 17 18 comments? Harvey. HONORABLE HARVEY BROWN: Maybe I missed it, 19 20 but I think it would be a good idea to have something that the trial court should attempt to have anonymity for the 22 questions. Maybe it's in here. 23 MS. PETERSON: They do --HONORABLE TRACY CHRISTOPHER: Okay. 24 We have 25 done it in a footnote. Let's see.

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                 MS. PETERSON: And also in the rule to the
   extent that the jurors are instructed not to put their
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   names on the form. It's a measure to protect anonymity,
   even though it doesn't secure protection.
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                 HONORABLE HARVEY BROWN: Right, they may put
   their number or --
 6
 7
                                 Right.
                 MS. PETERSON:
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                  HONORABLE TRACY CHRISTOPHER: Let's see, did
   we lose the actual footnote?
 9
                  MR. MEADOWS:
                               Page three.
10
                                  Page three, No. 10.
11
                 MR. SCHENKKAN:
                 MR. MEADOWS: That's a discussion of the
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13
   issue.
                  HONORABLE TRACY CHRISTOPHER: I know, but I
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   thought we actually -- I thought I had an actual footnote
   drafted.
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                  MS. PETERSON: On page four it says "comment
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   to 2009 changes." Is that what you're referring to?
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19
                  HONORABLE TRACY CHRISTOPHER: Oh, yeah,
   there it is, there it is. Sorry. There it is. Comments.
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                  PROFESSOR ALBRIGHT: Oh, the comment.
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                  CHAIRMAN BABCOCK: Yeah, good.
                  HONORABLE TRACY CHRISTOPHER: And this is
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   where we tell them they might want to take a break after
24
   each witness to allow the jurors to write questions in the
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1 privacy of the jury room. 2 HONORABLE HARVEY BROWN: Why do you think it 3 should be a comment rather than part of the rule, the attempt to keep anonymity? 5 HONORABLE TRACY CHRISTOPHER: Because, like I said, if the witness was on the witness stand for an 6 7 hour and it's, you know, going to be like no questions or it's going to be, you know, one quick question, just the 8 whole idea that I'm going to have to take a break, let everybody file out, everybody file back in after every 10 witness just struck me as unnecessary. If the group thinks that, you know, anonymity has to be maintained to the highest extent possible, the best way to do that is to 13 14 take a break, send them to the jury room to ask the 15 questions. CHAIRMAN BABCOCK: Richard Munzinger. 16 HONORABLE TRACY CHRISTOPHER: 17 And it's just sort of a -- I would prefer to have it as a comment rather 18 19 than a mandatory procedure. 20 CHAIRMAN BABCOCK: Richard. 21 MR. MUNZINGER: Well, anonymity if used by 22 the Legislature and signed by the government means anonymity. It's not -- like pregnant, I'm just a little 231 pregnant. You're either anonymous or you aren't, and if the law says that juror question must be asked

anonymously, we have an obligation if we were drafting a rule for the Supreme Court to honor the intent of the 3 Legislature and make sure that it's anonymous, and I recognize the -- I'm a trial lawyer. I know what time 5 means, and I know what it means to take people in and out 6 of the jury room and how everybody is upset about it and what have you, but if they use the word, by golly, I think the rule has to respect that word, and you're joking if you say that, "Well, here, let me write this down," and I don't know who wrote it. 10

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HONORABLE TRACY CHRISTOPHER: Well, I agree I think this version is what our preferred with you. version is as opposed to the version that follows the law as it is currently drafted and that if the law that was currently drafted became the law, we would have to change this rule. But I kind of agree with Judge Peeples that maybe if we have a completed rule that everybody is happy with, we can sort of go around the bill as written and suggest this as an alternative, but I agree with you. Ιt would have to be changed.

But anonymity from whom? MR. MEADOWS: You're certainly not going to accomplish it, the parties. 23 even under these suggested ways from keeping one juror writing a note and the juror sitting right next to that person seeing it. The note writer is not anonymous in

1 that situation, so, I mean, I think we have to give some interpretation of what the bill calls for. 2 3 MR. MUNZINGER: Well, I think --4 CHAIRMAN BABCOCK: I think 12 hermetically 5 sealed booths. 6 MR. MEADOWS: Yeah. 7 MR. MUNZINGER: Yeah, but here's the The basic tenor of statutory construction is 8 problem. that no word is used without intent. You've got to honor the words chosen by the Legislature, just like you do in a 10 11 contract. MR. MEADOWS: Well, what do you think it 12 13 means? MR. MUNZINGER: Let me finish. So obviously 14 15 we understand that if you send 12 people into a room, that 11 are going to watch me write my question. It's obvious that the question of anonymity or the issue of anonymity 17 is designed to protect anonymity of the jurors from the 18 parties and arguably from the court. You can't ignore the 19 word "anonymous" or "anonymity" in the statute to 20 accomplish convenience for the trial if you're going to 21 have a rule like this. 22 MR. MEADOWS: Well, you've just applied --23 24 MR. MUNZINGER: That's part of the problem 25 of having a rule like this, if you're going to use the

word "anonymous."

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MR. MEADOWS: But, Richard, you just applied an interpretation to the word.

MR. MUNZINGER: Sir?

MR. MEADOWS: You have just applied your interpretation to it. You have decided that anonymity in this context means not anonymity in the jury room.

Well, but at some point in MR. MUNZINGER: time the Supreme Court of Texas may have to decide that question in a lawsuit before the Court if you don't adopt a rule that decides the question before it gets there, because the first time I try this case or I try a case under this rule, I'm going to make the point, "Just a minute, that juror wrote that question out and I know who it was, you didn't maintain anonymity." So the Court is going to have to face that issue at some point in time, as is a trial judge going to have to face that issue at some point in time.

You can be as cute as you wish about determining what anonymity means in which context. obvious intent is that the anonymity of the question and juror should be protected from the parties and their That's clear. Otherwise you wouldn't have it. counsel. 24 So write the rule. If they pass it this way. My only point is you can't ignore a word used by the Legislature and be loyal to the law.

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CHAIRMAN BABCOCK: Alistair.

MR. DAWSON: Years ago we tried a case or I tried a case where we had juror questions, and in that case we allowed the individual jurors to decide whether they wanted to keep their anonymity or not. They could take the question and put it on the edge of the jury box, in .which case the bailiff would come get it and take it up to the judge, and the judge would call the lawyers up, and if it was an appropriate question or there were no objections we would read the question and then the witness would answer. That's a whole lot more efficient than piling out and piling back in the jury box. If the juror didn't want to put it on the edge, they could pass it down, and it would make its way to the bailiff, so it was left to the individual juror as to whether or not -- how they handled the issue of note-taking, whether they just put it up there or passed it down, and I would recommend some kind of system like that to let them decide how they want to handle it.

CHAIRMAN BABCOCK: Yes, Justice Gray.

to me it seems like we are going to have to include in the record a copy of the form. I don't think that's what you intend. I would suggest the change to "The trial court

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must include every juror question in the record," leave
1
2
  out the word "form," or you could make it read, "The trial
3
  court must include every completed juror question form in
  the record," so that you're not just including the blank
5
  forms themselves.
                 HONORABLE TRACY CHRISTOPHER:
                                               I think we
6
7
  were trying to say that by saying "any submitted," but
8
   "every completed" is clearer.
                 PROFESSOR ALBRIGHT: "Any submitted," what
9
10 if you find some in the jury room?
11
                 CHAIRMAN BABCOCK:
                                    In the case you just
   tried, Judge, did you put it in the clerk's record or the
13
  reporter's record?
                 HONORABLE TRACY CHRISTOPHER: Clerk record.
14
                 CHAIRMAN BABCOCK: Sounds sensible to me.
15
16
  Buddy.
17
                           Yeah, is there anything -- I know
                 MR. LOW:
  footnote two says that there must be live witnesses as
181
   distinguished from -- is there anything in here -- and
191
  maybe I've overlooked it -- that says that you must ask
20
   while the person is -- after they finish their testimony
21
   rather than recalling?
22
23
                 HONORABLE TRACY CHRISTOPHER: Yes.
                                                      We have
   it in the instruction there.
24
25
                 MR. LOW: Okay.
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1
                 HONORABLE TRACY CHRISTOPHER: "And before
   each witness is excused."
2
3
                 MR. LOW: Okay. All right. Okay.
                 HONORABLE TRACY CHRISTOPHER: And we've also
 4
5
   in (a) showed that it's limited to witnesses who have
   appeared and testified, as in the live ones.
7
                 MR. LOW: Well, but the first witness, live
8
   witness, has appeared and he testified and then 10 more
   testified.
9
10
                 HONORABLE TRACY CHRISTOPHER: Right.
11 decided to keep "live" out since it was slang.
12
                 CHAIRMAN BABCOCK:
                                    Kennon.
13
                 HONORABLE TRACY CHRISTOPHER: Because other
   people might not know why we were talking about live
14
15
  witnesses.
                 CHAIRMAN BABCOCK: As opposed to the dead
16
17
   ones.
                 MS. PETERSON: Yeah.
18
                                       Two comments.
  added the sentence on page one to subdivision (b)(2)(a),
19
   "The trial court may modify these instructions as the
20
   circumstances of the particular case my require," which is
21
22 modeled after the language in the order following Rule
23 226a. It occurred to me that we have that ability to
24 modify for the instructions but not for the form, and to
25 the extent there's overlap between the content of the
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instructions and what's in the form, I wonder whether we should specify the extent to which a judge can modify or 2 3 add the same leeway in modification to the form. And there's not a great deal of overlap, but 4 one of the areas of overlap is the scope of the question. 5 6 HONORABLE TRACY CHRISTOPHER: Well, I think 7 it might be useful to say "and the form," actually, because, you know, a couple of the courts on the juror question form, they actually will put a little notation down at the bottom, "accepted," "rejected," and you know, 10 11 sign it for the people that are already doing it. would think it might be a good idea if people thought that 12 13 that was a useful way to do it. That would make it a little more difficult if you had jurors like mine that, 14 you know, asked three or four questions all on one form, 15 and I ended up just on some of these if there were no objections I just put "okay," so I would remember and then 17 anything that was sustained I put "sustained" next to it 18 so I would know not to ask it as I was going back when 19 20 they came back into the record, so that -- it might be useful as the process evolves to allow the judge to modify 21 22 the form slightly, too. 23 CHAIRMAN BABCOCK: Okay. HONORABLE TRACY CHRISTOPHER: And like this 24 25 little cover sheet that I came up with, you know, I think

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it's a useful thing to have, but I don't think people have
   to have it, but I thought, well, this keeps it all
3
  together for appellate purposes, and so we'll all know
   what they -- what it referred to and --
5
                 CHAIRMAN BABCOCK:
                                    Yeah, great.
                                                  Yeah.
 6
                 MS. PETERSON:
                               One other thing.
                                                   On page
7
   four, paragraph (4), we have language in there now, "Upon
8
   receipt of a written question from the jury the trial
   court must allow the parties to read the question," and I
10
   think the idea was at one point along the drafting in the
   drafting process not to have the verbatim question on the
11
12
   record if it's a really bad question, if the judge is
   going to decide not to ask it, and so I don't know if we
13
   want to modify that mandatory language to reflect that
   maybe the judge is going to read it out loud or give the
15
   judge the ability to read it one way or another.
                 PROFESSOR ALBRIGHT:
17
                                      Isn't that just talking
   about allowed to read the question to make objections to
18
   the form?
19
20
                 MS. PETERSON: But I think, Judge
   Christopher, if I understood correctly, you actually read
21
   the questions out loud; is that right?
22
23
                 HONORABLE TRACY CHRISTOPHER:
                                                I did.
24
                 CHAIRMAN BABCOCK: But I thought this is
  more in the sense of review the question then as opposed
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1
   to reading it out loud or on the record.
2
                 HONORABLE TRACY CHRISTOPHER: From -- well,
3
   no, actually No. (4), the way we have it written says
4
   "must allow the parties to read the question."
5
                 MS. PETERSON:
                                Uh-huh.
                 HONORABLE TRACY CHRISTOPHER: And I actually
6
   just read them out loud because I had four sets of
7
   lawyers, and so, you know, having them all sort of huddled
8
  over the one piece of paper I thought was, you know, a
  little more difficult, so I just read each question.
10
                 PROFESSOR ALBRIGHT: Was the jury there?
11
12
                 HONORABLE TRACY CHRISTOPHER:
                                               No.
                                                     I just
   read each question and called for an objection and then
13
  ruled after each one, like I said, rather than actually
14
   showing them the form. There was one I couldn't read the
15
   handwriting they helped me with in terms of actually
17
   reading it, but -- so --
18
                               Can we say like, "The trial
                 MS. PETERSON:
19
  court must either read the question or allow the parties
   to read the question"? Should we just modify that a
20
   little bit?
21
22
                 HONORABLE TRACY CHRISTOPHER: Yeah.
                                                       That
23
   probably is a good idea.
                 CHAIRMAN BABCOCK: Professor Dorsaneo.
24
25
                 HONORABLE TRACY CHRISTOPHER: Oh, I'm sorry,
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and we added that instead of the appellate concerns last 2 time about, you know, the trial judge must rule on the objections, we went back to "and to obtain a ruling," which is the language that's in the evidentiary rules, 5 kind of puts the burden back on the lawyers to make sure they get a ruling on the objection, similar way that the evidence rules are written. 7 CHAIRMAN BABCOCK: Bill. 8 9 Judge Christopher, are PROFESSOR DORSANEO: you going to put that modify the form language in 11 (b)(2)(b), right? HONORABLE TRACY CHRISTOPHER: 12 13 PROFESSOR DORSANEO: Okav. CHAIRMAN BABCOCK: Richard. 14 MR. MUNZINGER: Paragraph (4) on page four 15 as presently drafted appears to be inconsistent with Senate Bill 445 as it is currently written in the first 17 sentence because it says that the objections to the 18 question on the record obtain a ruling outside the jury's hearing, but SB 4455 says in (b)(2), "Counsel for each 20 party will be given an opportunity out of the presence of the jury and witnesses to object to the questions." 23 CHAIRMAN BABCOCK: Yeah, we're not trying to harmonize this draft rule with 445. 25 MR. MUNZINGER: Okay.

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1
                 CHAIRMAN BABCOCK: If that passes we're
2
  going to have to come back to the drawing board.
 3
                 MR. MUNZINGER:
                                 Okay.
                 MR. MEADOWS: I have one question. Did you
 4
 5
  say, Judge Christopher, whether or not you allow the
   lawyers to re-examine the witness after the question was
 6
 7
   put to the witness?
 8
                 HONORABLE TRACY CHRISTOPHER: I did, and
 9
  they chose not to.
                 CHAIRMAN BABCOCK: Okay. Buddy.
10
11
                           Tracy, don't you think some of
                 MR. LOW:
   this has got to be up to the discretion of the judge and
13
   what kind of case and like you did, and you can't just tie
14 their hands on everything, I don't think.
15
                 HONORABLE TRACY CHRISTOPHER: No, I agree.
   So, as I said, I like -- if such a rule passed I would
  much prefer it to be discretionary --
17 I
18
                 MR. LOW:
                           Right.
                 HONORABLE TRACY CHRISTOPHER: -- and to give
19
   the judge and the parties a little more discretion on how
20
21
   it should play out.
22
                 MR. LOW: Yeah.
                 CHAIRMAN BABCOCK: Okay. Any other comments
23
   about the revisions? They can be anonymous. Judge.
24
25
                 HONORABLE TOM LAWRENCE: Are we going to
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vote this out today? 1 2 CHAIRMAN BABCOCK: Well, not really. 3 Because we're going to have to see what the Legislature does, because as Richard just pointed out a couple of 5 times, if that bill passes, then there are parts of this that are inconsistent, so we're going to have to make some decisions about that. 7 8 MR. LOW: But, Chip, I thought if the Court could --9 HONORABLE TOM LAWRENCE: If I could finish 10 my -- if this is going to apply to JP courts, and I 12 believe it is --13 CHAIRMAN BABCOCK: Right. 14 HONORABLE TOM LAWRENCE: Because it's going to apply to all trial courts, so we're going to need to have, as I mentioned last time, a separate rule in the 500 series, the justice court rules, for this; and the other 17 question that comes up is what are we going to do about 18 small claims court, if anything, since the Supreme Court 191 has not typically promulgated any rules for small claims 201 court, but I don't know how the small claims court judges 21 are going to pick this up unless the Supreme Court does 22 23 something. MS. PETERSON: Well, I guess if Duncan's 24 bill becomes law, the Court will be writing rules for

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small claims.
 2
                 HONORABLE TOM LAWRENCE: Well, I know.
                                                         Ιf
 3
   it does I think it will solve the problem, but if it
   doesn't --
 4
                 CHAIRMAN BABCOCK:
 5
                                    Yeah.
 6
                 HONORABLE TOM LAWRENCE: But I would like to
   have the opportunity before this thing becomes final to
  take this with a couple of small changes and have a
   similar rule for the JP section.
10
                 CHAIRMAN BABCOCK: Okay. Yeah. And let me
   amend what I just said, Judge. I think that the thought
11
12
   is to try to get a rule, a draft rule, that this committee
   is comfortable with and then the Court, if the Court is
13
   comfortable with it, we'll undoubtedly let Senator
14
15
  Wentworth and Chairman Hunter know what our thinking is
16 about it.
17
                 HONORABLE TOM LAWRENCE: Well, if I could,
18 maybe I could just kind of write something up as a --
  something for the JP section and send that to you, if I
19
20
  could next week.
21
                 CHAIRMAN BABCOCK: Sure. That would be
22
   great.
23
                 HONORABLE TOM LAWRENCE: I won't take time
24
   today.
25
                 CHAIRMAN BABCOCK: Yeah, Alistair.
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1 MR. DAWSON: Yeah, I guess following on what you just said, I mean, the consensus I hear is that the 2 3 rule that we've drafted is significantly better than what the Legislature has attempted to do. Following up on 5 Judge Peeples' point, wouldn't it make sense for us to vote it out today so that we can then go and send it to 7 the Court and so that the Court could then go to Wentworth 8 and say, "You don't need to deal with this. We've already got a rule that we're going to enact." 10 CHAIRMAN BABCOCK: I think that's in effect what we're doing. 11 12 MR. DAWSON: Okay. I thought I heard you differently. 13 14 CHAIRMAN BABCOCK: Yeah, that's why I 15 amended my -- what I was trying to say was we certainly aren't -- this committee, and I know the Court isn't either -- trying to stamp on the Legislature if they want 17 18 to pass a law that they think is the law that ought to be, but at the same time, we've studied this, we have a rule 19 now that we think works. If the Court agrees with this 20 committee, then that information will be submitted to the 21 22 Legislature I'm sure. Yeah, Ralph. MR. DUGGINS: Well, I was going to echo what 23 Alistair said. I hope we will take some vote today after 24 I 25 all the hard work has been done and send it to the Court

so that somebody at the Court can consider whether to present this to Wentworth's office. 2 3 CHAIRMAN BABCOCK: Yeah, and we can take 4 another vote if we want to, but I think the last meeting 5 we voted overwhelmingly --6 MR. DUGGINS: I agree. 7 CHAIRMAN BABCOCK: -- with like maybe one dissent or two dissents for this rule, with a few tweaks, which we've now talked about today. MS. PETERSON: And for what it's worth 10 again, I did direct Wentworth's staff to Jackson Walker's 11 website that has all the drafts so that they could see the progress of the committee. 13 CHAIRMAN BABCOCK: Uh-huh. Good. Good. 14 15 Okay. Yeah, Justice Jennings. HONORABLE TERRY JENNINGS: I'm still just a 16 little bit concerned about the tightness of the first 17 paragraph, the discretion of the trial court. 18 19 CHAIRMAN BABCOCK: Okay. 20 HONORABLE TERRY JENNINGS: The whole point is upon the completion of the witness' testimony, right? So after the parties have asked all the questions. would recommend a phrase beginning something along the 24 lines of "Upon the completion of the testimony of a witness who has appeared in person and testified in the

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trial, "comma, "on its own initiative or a party's request
   the trial court in its discretion may allow the jurors to
2
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  submit questions to the witness."
                 CHAIRMAN BABCOCK: And what does that fix?
4
5
  What problem does that fix, Judge?
6
                 HONORABLE TERRY JENNINGS: Well, my concern
   was Judge Christopher said she wanted to put in "live
  testimony," but didn't put it in because it sounds awkward
   about "live."
9
                 CHAIRMAN BABCOCK:
                                    Right.
10
                 HONORABLE TERRY JENNINGS: So just say, "a
11
  witness who has appeared in person to testify." And it
13 makes it clear that the questions will be submitted only
14 after they have testified, upon their complete testimony.
15
                 CHAIRMAN BABCOCK:
                                    Okay.
                 HONORABLE TERRY JENNINGS: That's the only
16
17 recommendation I would have.
                 HONORABLE TRACY CHRISTOPHER:
18
                                               Okay.
19
                 CHAIRMAN BABCOCK: Good. Great. Anything
201
   else?
21
                 MR. HARDIN: Could you say one more time how
   that would read then?
                                            "Upon the
23
                 HONORABLE TERRY JENNINGS:
24 completion of the testimony of a witness who has appeared
   in person and testified in the trial, "comma, et cetera,
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1
   "on its own initiative or on a party's request, the trial
2
   court in its discretion may allow jurors to submit written
3
  questions to the witness."
 4
                 CHAIRMAN BABCOCK:
                                    Okay.
                                            Bill.
5
                 PROFESSOR DORSANEO:
                                      Does anybody else think
6
   that some attempt ought to be made to say what anonymity
7
        I don't think it has any clear meaning either.
   is?
   think everybody will wonder how anonymous you need to be.
8
                 CHAIRMAN BABCOCK: Are you talking about the
9
   comment?
101
                 HONORABLE TRACY CHRISTOPHER: Comment?
11
12
                 PROFESSOR DORSANEO:
                                      Yes.
13
                 HONORABLE TRACY CHRISTOPHER:
                                                Well, I don't
  know that -- I don't know how I can improve it. I'll just
14
15
  tell you that.
                 PROFESSOR DORSANEO:
16
                                       Okay.
                 CHAIRMAN BABCOCK: Justice Gaultney.
17
                 HONORABLE TERRY JENNINGS:
                                             It's an awkward
18
   situation, because you're trying to protect the anonymity,
19
   but it's virtually impossible.
20
                 HONORABLE DAVID GAULTNEY: This is on a
21
22 different issue, but under (a), the way I read the
23 structure of the rule as has been proposed, the trial
  court has discretion to allow questions in the trial by
24
   jurors, not questions as to any particular witness.
25
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other words, once you start down the road of allowing
   juror questions then the rule has a mandatory, you must do
   this, you must do that, and that's the way I'm reading the
   rule, right?
5
                 HONORABLE TRACY CHRISTOPHER:
                                               Right.
                 HONORABLE DAVID GAULTNEY: So, I mean, there
 6
  might be some ambiguity in the way it's phrased in terms
  of do you have discretion to allow written questions to
  witnesses. Anyway, I think the correct reading is that
   once you start that, you've got mandatory, but did you
11
   give any thought to whether the rule should have any
   guidance, for example, in your situation --
12
13
                 HONORABLE TRACY CHRISTOPHER:
                                               My error?
                 HONORABLE DAVID GAULTNEY:
                                            Right, well, no,
14
15 l
  but I think if the rule is going to be adopted statewide,
   that's going to happen. More than once. Often. And you
16
   will have questions, I think lawyers saying, "Well, this
17
   says you must, Judge, and you didn't. And this is my key
18
   witness," and so I wonder if the rule should have
19
   something -- or should we just go with concepts of waiver
20
21
   and --
                 HONORABLE TRACY CHRISTOPHER:
                                               Waiver.
22
23
                 HONORABLE DAVID GAULTNEY: -- or things like
   that. You know, that was a question I had.
24
25
                 HONORABLE TRACY CHRISTOPHER: I can't tell
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you, I put this like big post-it note on my computer
  screen that said "Questions, questions," so I wouldn't
2
  forget the next time, and I had my bailiff on alert
  because he was in charge of the forms, and he was ready,
  and the third witness rolled around, and I was about to
 5
 6
   say, "Oh, yeah, see ya," you know, and everybody's like
 7
   "Judge, Judge, questions." Okay, okay, I forgot, I
   forgot. I mean, the more you do it, obviously the more it
  becomes part of your routine, but --
10
                 HONORABLE TERRY JENNINGS: But nobody
11
   objects?
                 PROFESSOR ALBRIGHT: Yeah, if the parties
12
13
   don't --
14
                 HONORABLE TRACY CHRISTOPHER:
                                               If nobody
15
   objects, I would think you're okay, but --
16
                 CHAIRMAN BABCOCK: Yeah, Harvey.
                 HONORABLE HARVEY BROWN: I don't want to
17
   beat a dead horse here, but I want to go back to Professor
18
   Dorsaneo's question about anonymity.
                                         In a sense, the
19
20
   comment is contrary to point (7) on page four. Point (7)
   says it's in the record. That means it's not anonymous by
21
22
   definition, so I think what you're trying to get at is two
   things that you could address by just fixing the first
   sentence of the comment.
24
25
                 One, I think you're trying to address the
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timing. You don't want the lawyers to know and the
   parties to know before the final arguments, basically, but
2
 3
   it's going to be in the record. It's not going to be
   anonymous once the case is argued. So I think you could
   say the timing, and the second, you're really trying to
   keep it anonymous from a small group, i.e., the lawyers
 7
   and the parties, and I think you add --
8
                 MR. MEADOWS: I thought it was the
 9
   questioner.
10
                 HONORABLE JANE BLAND: Identity of the
11
   juror.
12
                               The juror, not the question.
                 MR. MEADOWS:
13
                 HONORABLE HARVEY BROWN: Yeah.
                                                 Yeah.
                                                        Did I
14
   say the question? I meant the juror.
15
                 PROFESSOR ALBRIGHT: But they don't put
   their name on it.
17
                               They don't put their name on
                 MR. MEADOWS:
18
   it.
19
                 HONORABLE HARVEY BROWN:
                                          Right.
                                                  But, for
20
   example, if they put their number, which some jurors do,
   or if they all -- if the handwriting is given, they
21
   actually read the form. They say "Judge, it says here in
22
   part (7), I want to see the record, so today at the end of
   the day I want to see those questions." You say, "Here
25
   they are." They're going to be able to figure out pretty
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quickly if it's all one juror or two jurors, and I don't see any harm in clarifying when they get to find out and to address the question that was asked earlier. Are you trying to keep it anonymous from each other? No, you're really trying to keep it anonymous from the lawyers so they don't change their tactics.

22 I

CHAIRMAN BABCOCK: Yeah, Alex.

PROFESSOR ALBRIGHT: Well, it seems to me that it's really impossible to keep it completely anonymous unless a juror really wants to make sure that that person is anonymous and manages to slip it to the bailiff during a break without anybody seeing her do it. So I think -- you know, I think what we're wanting is to try to achieve anonymity to the extent we can, so I like these words "to the extent possible."

HONORABLE HARVEY BROWN: I like those words, too. I like those words, too. I was just trying to clarify what we meant for the timing and who it's anonymous from.

CHAIRMAN BABCOCK: Bill.

PROFESSOR DORSANEO: Well, I don't care for those words. You just said a minute ago, Professor, that it's not possible, so why do we say "to the extent possible"? We're just saying foolish things.

CHAIRMAN BABCOCK: That's our habit.

PROFESSOR ALBRIGHT: Confidentiality. Maybe confidentiality, their name is confidential. I don't know.

professor dorsaneo: Why don't -- thé idea of anonymity, it's a nice sounding word, but it's not a very helpful word if what we're trying to do is to make certain or to take steps in an effort to see that the parties and counsel do not learn the identity of the person who drafted the questions, the persons who drafted questions. Why not just say that?

CHAIRMAN BABCOCK: Judge Christopher.

wonder whether the purpose is to keep the information from the lawyers and the parties or whether the purpose is to make the juror more comfortable in asking the question.

Okay. So I don't really know which thing we're trying to protect here, truthfully, which is why I said, you know, if you're sitting in the jury box and everybody is watching. "Oh, they're writing a question," you know, that makes a juror uncomfortable and might inhibit them from asking a question. It's not really that I care that you know which one of the jurors is asking a question. I mean, I don't -- I wouldn't see anything particularly wrong with that. I actually think the purpose is to make the juror feel more comfortable about it.

HONORABLE TERRY JENNINGS: I think that's 1 right, because if you look at the proposed bill it says, 2 "The juror questions must be submitted anonymously," and I 3 think that's kind of the point, is to -- so that when it 5 is submitted and read to people in open court you don't know which juror has done that, because you can't keep 7 anonymity in regard to the jury room unless, like Chip said, you have these 12 booths that people go into and 8 then you don't know -- because you know if only one person is asking a question and then you see someone writing it, of course the jurors know who is asking a question. 11 12 HONORABLE TRACY CHRISTOPHER: 13 HONORABLE TERRY JENNINGS: So I don't think 14 you can protect that. 15 HONORABLE TRACY CHRISTOPHER: Well, I mean, I actually put this comment in in reference to the bill. I'm happy with the rule without that comment, and then if 17 the bill passes with the word "anonymous" in it we can 18 19 struggle with it later. 20 CHAIRMAN BABCOCK: I like the comment, frankly. 21 22 I do, too. MR. LOW: CHAIRMAN BABCOCK: I think it gives a lot of 23 flexibility. Anything else? Okay. Well, we are just a 24 few minutes shy of our morning break, and since we're 25 **l**

going to go on to a new topic, why don't we take our break 2 right now? (Recess from 10:27 a.m. to 10:42 a.m.) 3 CHAIRMAN BABCOCK: All right. We're back on 4 5 the record. We're going to go now to the Texas Appeals 6 | Management and E-filing System, and Kennon has been 7 working feverishly on this, and I know we have just -it's got a draft date of April 14th, but I think it was 8 just posted on our website on the 15th, so I don't know how much time everybody has had to study this, but in any 10 event, Kennon is going to take us through it, and have at 11 12 it. Well, I thought it might be 13 MS. PETERSON: helpful to start with just a really brief overview of 14 TAMES so that people understand the general components of 15 the project; and Bruce Hermes is the Director of Information Resources at the Office of Court 17 18 Administration and taking the lead with TAMES, and so he's here to give you an overview; and Mike Griffith, sitting to his left, our right, is from Bearing Point and so can 20 address any questions about how e-filing works in 21 practice. 22 CHAIRMAN BABCOCK: Okay. 23 MS. PETERSON: Go for it, Bruce. 24 25 CHAIRMAN BABCOCK: So Bruce.

MR. HERMES: Thank you. Thank you all for allowing me to speak with you today. I got awfully wet coming over here, so I'm sorry for my appearance. I knew when I got out of bed this morning that I was going to have a bad hair day.

TAMES is a project that the Office of Court Administration is doing for the 16 appellate courts of the state. What we're doing is rebuilding the case management system that's used in the several appellate courts, the Supreme, CCA, and the 14 mid-level courts, and the major theme of it is the e-filing into the appellate courts.

TAMES stands for Texas Appeals Management and E-filing System, so that's what's really going to be the unique part to folks outside the courts proper.

We have three major inflows that we anticipate need to be included in that. The trial court record, we will be able to accommodate electronically; the court reporter's record, electronically; and, of course, those filings from the parties. And so the rules -- apart from the technology, the rules of court need attention to enable all of these new inflows. Along with electronic filing and all of the electronic communications going into the court, we anticipate enabling electronic noticing to the parties; and that has some other implications beyond the outflow of that information, meaning that the folks

who receive electronic noticing need to keep up their contact information, e-mail notices.

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So some of the features that we would have for the clerks would include electronic publishing on the internet of court documents, including those documents that I described as the inflows, intercourt data exchange, such as when cases are transferred from one appellate court to another or when there is an appeal to the higher level, and, no, I'm not talking from a handout. These are my own notes. The benefits of this we expect to be -have some efficiencies within the courts. There would be routing and delivering of the documents to chambers pretty much immediately, once accepted by the clerk's office. Judges and attorneys within the court would be able to do text searches. They could simultaneously have the same record in hand. Not that this would ever happen, but there's never a misplacement of a record because it's always on the server and can be retrieved. Folks don't have to carry heavy boxes of records to wherever else they may want to work outside of the office.

So those are some of the benefits. So we 22 need -- to the extent that we have e-filing coming into 23 the courts, that's going to be limited for some time to come. We will need to accommodate incoming paper for a long while until everything is electronic, and what we

have electronic even now in the trial courts is only civil e-filing, so along with expanding in depth, we also need to expand e-filing in breadth as well to include criminal e-filing both at the trial court level and the appellate court level.

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So since there is going to be a number of different ways for these documents to come in, we would like for the courts to be able to handle a single way of working, regardless of whether something arrived electronically or whether it still arrives in the clerk's office as paper on the counter or something coming in from In order to enable that, everything would need the mail. to be turned into electronic as it comes in so that on downstream within the court it has a single way of handling it. So our anticipation is if it doesn't arrive electronically, it gets scanned and turned into electronic, and so you're going to see a certain amount of rule-making that needs to address how to even make sure that the paper arrives in a way that it can be easily converted into electronic, so that's why I'm setting up that point.

So the touch points on the outside, trial 23 court clerk, either electronic or the way they prepare their paper; the court reporter, either electronic or the way they prepare their paper; and the parties, again,

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electronic or the way they prepare their paper.
  E-servicing, electronic service, will also come into play
  where parties can serve one another electronically.
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   TexasOnline provides that service as well, along with
  electronic filing. And then, as I mentioned, with the
  internal or intramural touch points between courts for
   transfers and appeals.
                 So that's kind of the setup for where we're
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   going with this. Whatever happens internally is one
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10 thing, but where the rules all come into play has to do
   with all those external touch points that you-all have a
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  hand in. Any questions at that level before we dive in?
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                 CHAIRMAN BABCOCK: Okay. Yeah, Judge.
                 HONORABLE TRACY CHRISTOPHER:
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  TexasOnline or JCIT promulgated standards for the format
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16 of documents?
                 MS. PETERSON: Mike can probably answer that
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18 best.
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                 MR. GRIFFITH: That's correct.
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                 HONORABLE TRACY CHRISTOPHER: Have they?
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                 MR. GRIFFITH: They have. The standard
   right now is a PDF format that would go to the courts.
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                 HONORABLE TRACY CHRISTOPHER: Okay.
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   have any standards as to the quality of the PDF?
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                 MR. GRIFFITH: Not currently. I think in
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the rules that are before you for consideration at the 2 appellate level we do have a standard 300 DPI for scanned 3 images. 4 HONORABLE TRACY CHRISTOPHER: Why wouldn't 5 we have that for everything? Why wouldn't that be part of JCIT's standards? 6 7 MR. GRIFFITH: We should. In fact, that is 8 our recommendation. It came out of the Harris County district clerk's office, is that we add that not only to the appellate rules but also for the district and county 10 11 level. 12 HONORABLE TRACY CHRISTOPHER: Because it's a huge issue for me because, you know, we have been reading 13 14 nothing but electronic files for several years now, and the quality of the PDFs varies so widely that sometimes things are impossible to read without, you know, strict quality control standards and some way to reject ones that 17 don't meet the quality control. It's very difficult. 18 CHAIRMAN BABCOCK: Impossible to read in 19 what way? That it's fuzzy or --20 21 HONORABLE TRACY CHRISTOPHER: Fuzzy, shrunk, are the two main issues. 22 23 CHAIRMAN BABCOCK: HONORABLE TRACY CHRISTOPHER: And even when 24 you use your computer, you know, blow up button you just

can't read it. 1 2 CHAIRMAN BABCOCK: Yeah, you expand it, and 3 it's so fuzzy you can't read it. 4 MR. HERMES: Judge, in those cases are those 5 -- they were filed electronically. Were those perhaps printed and then scanned back into a computer from that 6 printed version? So that's not the issue? 8 HONORABLE TRACY CHRISTOPHER: Well, I don't 9 know, maybe. 10 MR. HERMES: It's my understanding that that was once the situation. 11 12 HONORABLE TRACY CHRISTOPHER: No, no, not in 13 Harris County. No, these are new filings that are coming 14 straight computer to computer, and instead of looking like that, it's like this and like that. (Indicating) not readable; and I mean, we do a lot of reading on the trial court level, but the appellate judges do even more 17 reading than we do; and, I mean, that's, you know, all day 18 long looking at a computer screen; and if it is not in 19 good computer format, it's going to be miserable for them. 20 21 MR. HERMES: If I may talk briefly about that, there's two ways of getting such a PDF. One is to get it -- to do your Word or WordPerfect document and then save it directly as a PDF so you've got a text PDF. 24 25 Another way is to print it out, and then run it through a

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  scanner, so you don't even have text really. You have a
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  picture of text, and I'll guess that that's the scenario
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  that you're talking about.
                 HONORABLE TRACY CHRISTOPHER: Well, my guess
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  is that it is, so my suggestion really is that there needs
  to be more in the rule that explains what quality needs to
  be met, what quality control needs to be met. I mean,
   it's a big issue for me, and I think it would just be a
  horrible issue for the appellate judges.
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                 CHAIRMAN BABCOCK: Mike, you said -- in
  these proposed rules you say there is a standard?
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                 MR. GRIFFITH: There is. I don't know the
   specific rules, but it's on page seven, as I recall having
  read the --
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                 HONORABLE TRACY CHRISTOPHER: But I'm just
   saying the local rules right now, they just say "PDF
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   format," and that is just pretty worthless.
                 MR. GRIFFITH: At the district that's right.
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                                   Where is it, just for
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                 CHAIRMAN BABCOCK:
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   curiosity, on page seven?
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                 MS. PETERSON: It's subdivisions (4) and
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   (5).
                 MR. GRIFFITH: On the upper lefthand corner
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   it says "300 DPI."
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                 CHAIRMAN BABCOCK:
                                    Okay.
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                 HONORABLE TRACY CHRISTOPHER: And who is
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   going to police that?
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                 CHAIRMAN BABCOCK:
                                    The DPI cops.
                 HONORABLE TRACY CHRISTOPHER:
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                                               No, no, I
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  mean, seriously. At what point does that failure to
 6
   comply with that standard get policed?
                 MR. GRIFFITH: We will police that on the
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   TexasOnline and server provider.
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                 MR. MUNZINGER: We can't hear you.
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                 MR. GRIFFITH: We will police that on the
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   TexasOnline and service provider site before it's
  delivered to the clerk.
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                 MR. MUNZINGER: So but if it were filed not
   in compliance, it could not be filed.
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                 MR. GRIFFITH:
                                Yes, that's correct.
                 CHAIRMAN BABCOCK: Justice Sullivan.
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                 HONORABLE KENT SULLIVAN: Haven't the
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  Federal courts dealt with these issues before and had a
   good bit of experience with them? I'm just curious as a
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  matter of best practices, I presume that Bearing Point and
   JCIT have looked at that, and maybe it's worth 30 seconds
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   of background in terms of what other people have done in
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  disposing of these various images.
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                 MR. HERMES: I did not. Kennon, did you
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   look at how the Federal rules address this?
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MS. PETERSON: I know Blake has looked at 1 2 it, and there are Federal rules. I don't know that the 3 Federal rules address the quality of the scanned image, I don't recall seeing that particular provision, though. 5 but I'll search for it and report back. HONORABLE KENT SULLIVAN: But as a technical 6 7 issue they must have dealt with it. 8 MR. HERMES: Maybe we should take a look at 9 that. HONORABLE TRACY CHRISTOPHER: I mean, when 10 you print and scan, your scanner quality makes a huge 11 difference in what the document looks like. You know, saving your document and then converting it into a PDF 13I gives you the best quality, but then you don't have a signature, and, you know, affidavits or things like that 16 have to generally be signed and scanned, so you couldn't have just one -- you couldn't say everything should be 17 converted on the computer, but I really think that people 18 need to be told what resolution scanner --20 CHAIRMAN BABCOCK: Right. 21 HONORABLE TRACY CHRISTOPHER: -- they need Because, I mean, it is just -- it is a huge to own. 23 issue. 24 CHAIRMAN BABCOCK: Judge Christopher, do you 25 have an opinion about whether the 300 DPI standard is

1 okay? 2 HONORABLE TRACY CHRISTOPHER: I have no idea 3 what that means. I'm just saying it needs to be clearer. 4 MS. PETERSON: And that was developed with 5 the Office of Court Administration to make it -- to ensure that these documents will be legible. That's part of the reason we worked with OCA along the way to get the 8 technical details right, and I think Scott Jones at OCA, Bruce --MR. HERMES: 10 Right. 11 MS. PETERSON: -- thought this --12 MR. HERMES: One of our programming managers worked with us, and part of the reasons for the 300 dots per inch, that's -- when you have a printed page, that's the fineness of the ink dots that appear on there, 300 15 dots vertically and 300 dots horizontally in every square inch; and one of the rationales for that was that that's 17 -- for one, that's a common resolution of laser printers, 18 and that is the resolution needed for scanning to a 19 quality that can be by computer understood and turned into 201 211text with sophisticated computer programs that are called optical character recognition that make sense out of 22 images of text and make text out of it, so that needs high resolution at 300 DPI or above. Now, we don't 24 particularly like higher than 300 DPI because, that being

a squared figure, it increases geometrically the storage 1 2 requirements in the computer systems. 3 CHAIRMAN BABCOCK: 4 MR. GILSTRAP: Aside from legibility, there 5 is a big difference between a text document and a scanned 6 document in that you can word search the text document. 7 MR. HERMES: Right. 8 MR. GILSTRAP: And you can't word search the scanned document. The Federal Fifth Circuit I think 10 requires the files be searchable. Is there any requirement in here that the files be searchable? 12 MR. HERMES: Yes. MR. GILSTRAP: There is? Where is it? 13 MR. HERMES: Well, I'll have to look at it. 14 MR. GILSTRAP: Just find it and give it to 15 Go ahead. 16 me. We will definitely get to it, 17 MR. HERMES: 18 and that also goes to the point that I was making about if you have it at the high enough resolution those computer 19I programs can turn it into text if it's not otherwise 21 messy. 22 MR. GILSTRAP: Okay. Okay. 23 CHAIRMAN BABCOCK: Yeah, Jim. 24 MR. PERDUE: To answer Judge Sullivan, my experience, the -- this gets into a concept of creating a

fiscal note for whatever it is they're doing, but the way you practice in Federal court, both district court and Fifth Circuit, is there's a certification. You've got to get two hours of training, you get the certification, but to resolve this specific issue, once you do that then you get a certified electronic signature, which removes this issue of having to sign something and scan it, because the real problem where the rubber meets the road is you print it, you sign it, you scan it, and then you e-file it, as opposed to being able to convert it straight out of Word or WordPerfect to PDF and file it as an attachment to an e-mail, because in the Federal system once you're certified and you file it under your specific ID number 14 it's considered electronically signed. MS. PETERSON: That's the same system that's proposed in these rules. It's a digital signature, which is an electronic unique identifier that you get upon registering with TexasOnline. 18 MR. PERDUE: And but that's the appellate 20 rule. MS. PETERSON: And it's also the lower court 22 rule. MR. PERDUE: It would be in district court 23 24 rule. It's -- uh-huh. MS. PETERSON:

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1 MR. PERDUE: From my office at least, that's 2 the technology barrier, and if you resolve that as far as 3 electronic signature, you'll resolve the resolution issue. MS. PETERSON: One of the things that's 4 5 interesting that I notice is that it has been resolved in 6 the JP rules, which were developed after the rules for the district courts and county courts. That's where you really see more information about the digital signature, and I think that the template for the district and county courts needs to be modified a little bit to address that 10 11 issue. But --Justice Bland. CHAIRMAN BABCOCK: 12 Unless --13 HONORABLE JANE BLAND: What's the cost per filing for the practitioners and how does it compare with the cost in Federal court? 15 16 CHAIRMAN BABCOCK: Justice Hecht has a --HONORABLE NATHAN HECHT: I'm afraid we're 17 getting into more details before we get an overview of the 18 project, because we want to -- we want to address all of 19 20 these questions, but we thought we would give you an overview of the whole thing, where we're going first, because we need to look at these in specific in the context of what's presented to you. If I could --24 CHAIRMAN BABCOCK: Yeah, go ahead. 25 HONORABLE NATHAN HECHT: -- take a minute.

Mike, tell us about the status of the electronic filing in 2 the trial courts. 3 MR. GRIFFITH: All right. Thank you, Justice Hecht. In the trial courts, I think most of you have a copy of the Texas map that shows the counties that were currently -- have currently implemented electronic 7 filing. There is I think 39 counties, 52 clerks in those 8 counties, and 315 courts. Those include, I think the numbers are -- the 315 courts break out to 221 district courts, 76 county courts at law, 9 probate and 9 justice courts. The justice courts rules were just approved about a year ago, and we're slowly bringing those courts up right now. The total volumewise, we're up over about 13 375,000 filings that we've processed through the system so 14 far. We're running right now about 20,000 filings a 15 month. 16I HONORABLE NATHAN HECHT: So the rules draft 17 18 that you have before you comes from a task force, none of 19 the members of whom are here, except for Kennon. 20 MS. PETERSON: Richard Orsinger is on it. HONORABLE NATHAN HECHT: Richard is at the 21 Supreme Court course this morning, but, help me, Chief 22 Justice Hedges --23 24 MS. PETERSON: Uh-huh. HONORABLE NATHAN HECHT: -- is the chair of 25

it. Chief Justice Thomas is on it. Who else?

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MS. PETERSON: Judge Harvey Hudson, who I believe was at the 14th Court of Appeals before retiring and was also an appellate practitioner, criminal side, before that. Ben Mesh, he's an appellate practitioner at Haynes & Boone. Amalia Rodriguez-Mendoza who is the Travis County clerk, and as some of you probably know, e-filing is mandated in Travis County for most documents, and so she's on there because she's been dealing with e-filing quite a bit. David Slayton, who is the court administrator in Lubbock County. He was chosen in part 12 because Lubbock County adopted this Court's proposed rules of judicial administration regarding sensitive data and e-access, and so he's dealt with that component of the process.

Richard Orsinger, Blake Hawthorne, Chris Prine, who is the clerk at the 14th Court of Appeals, and Bruce Hermes was on it. Sian Schilhab, I hope I'm pronouncing that correctly. She's the general counsel for the Court of Criminal Appeals. Louise Pearson, who is the Court of Criminal Appeals clerk, and then people who attended some of the meetings and participated in the drafting to a certain extent, Carl Reynolds, the head of the Office of Court Administration; Mina Ramon, who is the general counsel for the OCA; Scott Jones, Bill Carlson,

Yolanda Aleman, all at OCA; and Gary Castiner participated in the last meeting. He's working part time for OCA through the session.

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HONORABLE NATHAN HECHT: So the idea was to try to bring the appellate process in the 16 appellate courts under a comprehensive management, case management, docket management, internal management system that different courts can modify because of the size of the court, the way they do their business, whatever, but to try to bring the -- some unit in comprehension to the whole thing, and the starting place was the electronic filing template that this committee worked on and approved some years ago and is now operating in all of the district and county courts that Mike mentioned and that are shown 15 on the map.

Then the -- two years ago Tom Lawrence and his group took that template and, with the legislative encouragement of creating electronic filing rules for the justice courts, created those rules using that same template but refining it and trying to make it applicable to the justice courts.

So the thought, the basic thought, was we've got something that's working pretty well. There are always going to be filing issues and what happens if the computer goes down and who dropped the ball and how do you prove it and what are the costs and how much do people pay and those issues that will always be revisited from time to time, but the basic structure was just moved over to the appellate side. So to -- so it's as good as or as weak as the system that is in place presently, and then the -- and there are several questions that we need input on, and it will probably take a while to get it, because this is a huge step.

CHAIRMAN BABCOCK: Input from whom?

HONORABLE NATHAN HECHT: This committee.

CHAIRMAN BABCOCK: Okay.

HONORABLE NATHAN HECHT: The Court needs input from the committee on all these issues, and there are some comprehensive issues that I want to mention before we get to the details, which are should it be mandatory or permissive. Should we just make this available to lawyers or should we require them to follow it with exceptions, like for pro ses or something like that?

The practice at our Court now is that if you have a case to be argued we ask you to send an electronic copy of your brief to the Court, which the Court posts on its website, and the Court has those briefs available, but so do -- so does everybody else, and there's no provision in the appellate rules for that. We just -- the clerk

asks you to do that, and so we have already briefs in hundreds of cases that are being submitted electronically. So is now or the near future a good time to say this is the way filing has to be done in the appellate courts in Texas, or should we just step back from that and say, no, let's try it a while and see if there are other problems and then make it more mandatory with exceptions?

And there's several components to that question because of the different actors in the appellate process. One is the lawyers, how mandatory should it be for the lawyers. Second, how mandatory should it be for the clerks, because at some point I think it is desirable to get the appellate record from the trial court clerk in electronic form, every time, no exceptions. It's a government problem. It's not a -- it's not a pro se problem. When do we ask the trial court clerks to submit that?

Well, you probably know already that common printers, three-way printers and photocopiers will scan documents as well as photocopy them, so the technology is very common and available to people on a routine basis. That's not to say in 254 counties everyone has it, but when should we expect that they get it. And then reporters, they are the third participants, and already -- David's not here today, I don't think, but --

HONORABLE TOM GRAY: He has his designee, however.

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HONORABLE NATHAN HECHT: Ah, good. Already, far and away most of the reporter records are in electronic form at some point in the process, and so when should there be a requirement that those be filed only in an electronic form. So we have those issues about how mandatory to make this, how fast. We have an issue, should we have a pilot project with just one or two courts and see how that works and then ease into it, or are we comfortable enough with the operation of the system in the trial courts that are using it already to go ahead and begin to migrate to the system with all 16 courts.

Then there is another issue, to what extent will there continue to be paper filed. The proposed rules that you have in front of you take a conservative approach, and as a known liberal, I favor a broader approach, but I wonder to what extent we should not begin to wean ourselves off paper in this process completely, at least leaving the individual participants, the judges, the law clerks, people who want to look at a piece of paper, hold it or walk around with it or highlight it or mark it up or whatever, the full opportunity to do that but not require a filing of any kind of piece of paper.

The draft rules continue to provide for the

filing of at least one paper copy. Of course, there are side issues about is every piece of paper different. That's far more complicated in the trial court system than in the appellate system because you have returns of service, you have Rule 11 agreements, which you sometimes have in appellate cases but not so often. You have summary judgment affidavits. You have all sorts of things that happen in the trial court, verified pleadings that 8 you don't have so much of in the appellate system, so to what extent do we need to differentiate between those 10 kinds of documents and require just a digital signature, 11 just what we talked about earlier, the authorization to 13 file as opposed to a scanned John Hancock that may have 14 some liability attached to it.

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And the courts already take different views of this issue; and you'll see in the draft rules it's proposed that the Supreme Court only get one piece of paper for everything that's filed, and one copy; and I think Blake, our clerk, would prefer that was zero, but that's his view; and the Court of Criminal Appeals wants 11, just like they've been getting; and the courts of appeals no doubt will have at least 14 views and probably closer to 80 or more, since there are 80 judges.

MS. PETERSON: Can I say one thing about the copies?

HONORABLE NATHAN HECHT: Yeah. 1 2 MS. PETERSON: This is actually an editing 3 oversight on my part. In the number of copies provision, it's 9.3, initially there was a section for paper filings. This is on page eight. There was a subdivision for paper 5 filing and a subdivision for electronic filing. 7 HONORABLE TERRY JENNINGS: What document are 8 you looking at? 9 MS. PETERSON: Sorry, the TRAP amendments, so it's all the Rules of Appellate Procedure. 10 HONORABLE TERRY JENNINGS: What's the title? 11 MS. PETERSON: It is "Draft Amendments to 12 Texas Rules of Appellate Procedure." It's dated April 13 14th, 2009. 14 15 HONORABLE JANE BLAND: Kennon, could you please use a rule number, because some of us are looking at the marked up copy and some of us are looking at the --17 Sure. Sure. It's 9.3(a). 18 MS. PETERSON: 19 And initially there was a separate subdivision for electronic filing that did require a hard copy of 20 l everything that was filed electronically, but at the task 21 force level they said let's just take that out and not 22 require a hard copy of everything that's filed 24 electronically, and so I did take that, that language out, but did not put back in some language to specifically say

you don't have to file a hard copy of what's been filed electronically, and so that was the decision at the task force level, and it was an editing oversight on my part not to explicitly state that a hard copy is not required of documents that have been electronically filed.

HONORABLE NATHAN HECHT: But that leads me to say that what you have in front of you is the work of this task force and Kennon's drafting, but -- and the general imprimatur of the appellate system, we haven't gone around and polled everybody, but the appellate clerks have been talked to. Everybody is -- has some input so far, so this is sort of an approach that can be taken, but this is very malleable at this point, and how far we go and how fast we go depends to a great extent on what this committee thinks. I think on my own Court there is some interest in moving along, and I think my census on the Court of Criminal Appeals, there's some sense in moving slower, and so -- more slowly, and so there's a -- and I'm sure the courts of appeals, as I say, feel differently about this.

So when we're looking at this, these are not proposals that, you know -- there's a lot of philosophy and policy that needs to be decided while we're looking at the details of the rules, and then finally the issue that Jane raised about fees, it's not clear whether to charge

and how much to charge, and that issue the courts feel differently about that. Some feel quite strongly that there should be no charge and there should not be a convenience fee for this, that filing fees would stay the same.

There are others who believe that the convenience fee should be added to the filing fee and should be in addition to every document. There will be, of course, a service fee that will be charged by the filing operation, the service provider and TexasOnline, so there will be that charge; but, query, should the courts charge an extra charge; and part of the answer to that question depends on whether the money goes to the courts or to general revenue; and so perhaps you can see the issue there; and that's not clear. So is it a good idea to have a convenience fee charge or not, and this is a very important policy issue, because you have probably seen recently that Senator, from Connecticut, Lieberman --

HONORABLE NATHAN HECHT: -- asked Judge
Rosenthal to answer why the convenience fee filing fee in
the Federal system is still as high as it is when it is
not -- does not appear necessary to defray the expense, so
it's not just us that's looking at this. It's an access
to justice issue, but also at the same time what

Lieberman, yeah.

MS. PETERSON:

frequently happens without some money involved, that it 2 may be difficult to make all of these implementations. To provide flexibility on the front and back end, but particularly the back end where judges are using what's been sent them, it will probably even be necessary into the foreseeable future to print things out for -- a judge wants it printed out, we're going to print it out, and there will be a cost associated with that that is probably not there now or being born by somebody else.

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So, query, does that need to be worked in or how much does it amount to, and those are the kinds of issues that we need some help on, and you have the text, and what Kennon did and what I thought was a good idea was to give you a set of the appellate rules with the changes There are a lot of changes in Rule 9, for marked. example, that has to do with filing things and not so many in the back part of the rules that don't have anything to do with that, but at least you can see the overall, and probably in the future we'll just stick to the rules that are being changed, but at least here you have a whole -you can step back and take a look at the whole thing and how it's affected.

CHAIRMAN BABCOCK: Justice Hecht, a couple When you said the people involved or the stakeholders, you mentioned lawyers, clerks, reporters.

You're going to have pro se litigants, would be another important category, wouldn't they?

HONORABLE NATHAN HECHT: Yeah, and some accommodation has to be made for that, but do we say the paper that is sent in by a pro se, they can only be sent in because they are pro se and not because they're just recalcitrant? Do we scan that at the front part of the system so that when it goes past the clerk's desk it's still electronic from then on out? Those kind of things.

CHAIRMAN BABCOCK: Okay. And secondly, would you find it most helpful if we went down this list and talked about the broad issues, or do you want us to dig into the specific rules one by one and let the philosophy of this committee emerge from that discussion?

feel for what the sense of the committee is about the broader issues, but I also know that when you start looking at the details it will provoke thoughts about how that's really going to work that don't arise just when you're sitting there thinking about it in the abstract, but it might be good to get some sense about some of these issues before we delve in, because, for example, if you just look at the first page, I mean, things like "digital signature" and whether that's defined properly or not, you know, we need to get that right, but that's a fairly

1 technical issue. 2 CHAIRMAN BABCOCK: Uh-huh. Okay. Well, the 3 first thing that you mentioned in a broad way was mandatory or permissive. Is that a broad enough topic to 5 talk about? 6 HONORABLE NATHAN HECHT: That's pretty 7 broad, yeah. 8 CHAIRMAN BABCOCK: Okay. Kennon, did you 9 have any way you wanted to frame that issue or --Well, I think it's good to 10 MS. PETERSON: start with whether it's mandatory or permissive by the lawyers, so then maybe just taking it in the order in which Justice Hecht presented. 13 14 CHAIRMAN BABCOCK: Okay. That's good. 15 R. H. 16 MR. WALLACE: Mandatory filing in Federal courts and bankruptcy courts is already pervasive. 17 mean, there's no options in most courts, so I would suggest that you eventually want it to be mandatory. 19 what period of time, you may want to give notice that 20 that's going to happen, but it is -- electronic filing, 21 once you get used to it is so great, there's no reason not 22 to make it mandatory. And you just simply make exceptions for pro se litigants that they file theirs by paper. 25 CHAIRMAN BABCOCK: If they want.

MR. WALLACE: In the rules, yeah.

CHAIRMAN BABCOCK: Yeah, Carl.

MR. HAMILTON: It isn't mandatory now in the trial courts, so what's the reason for the difference in should it be mandatory in the appellate courts?

MONORABLE NATHAN HECHT: The reason it's not mandatory in the trial courts is a practical one. There are just too many differences in too many counties and too many different things get filed in too many places. It's just very difficult.

on the Federal side, the Federal system started with mandatory filing in the trial courts and have not focused at all on the circuits because they have wanted to implement it from the ground up, and part of their thinking has been that once the PACER system accomplishes all it's designed to do, it pretty much takes care of all of the appellate system, except for the briefs and any motions, because the record, the pleadings, are -- now, as I understand it, the circuit judges routinely access the pleadings in the case through PACER and not through a record that's sitting in a box in their chambers.

So but on our side there's only 16 appellate courts. We're only dealing with 98 judges. We've only got 16 clerks. It's much easier to implement. We're only

dealing with 12, 14,000 cases. It's much easier to 2 implement than it would be on the trial side. 3 MS. PETERSON: And I think Travis County -and, Mike, you might be able to chime in and tell me more, 5 but I believe a lot of the filing in Travis County is 6 mandated to be electronically filed. MR. GRIFFITH: That's correct. In the Travis County district courts, the civil cases, about 90 percent of those right now are mandated, excluding family. There is no mandate on the family side, but on the civil 11 side there is. 12 MS. PETERSON: And are there any other counties where that's the case? 13 MR. GRIFFITH: No. That's pretty much it. 14 15 CHAIRMAN BABCOCK: Alex. PROFESSOR ALBRIGHT: We're talking about 16 filing briefs, right, electronically? Are there any 17 18 briefs that anybody gets now that are typed on a 19 typewriter? Yes? HONORABLE TOM GRAY: 20 Yes. HONORABLE NATHAN HECHT: Pro se. 21 CHAIRMAN BABCOCK: Pro se. 22 23 PROFESSOR ALBRIGHT: So the only ones that 24 would be difficult, I'm trying to figure out as a practical matter what we're talking about. If you have a

brief that's typed on a typewriter, to file it 1 2 electronically you have to scan it and file it, which I 3 think you can do at Kinko's, right? Or the equivalent. Unless you're in jail. 4 HONORABLE TOM GRAY: 5 PROFESSOR ALBRIGHT: Unless you're in jail. That's the only thing, typewriters for prisoners, but, I 6 mean, it seems to me that it should be mandatory, but there should be somewhere where you can ask for permission 8 for special consideration. "I'm in prison, and I only 9 have a typewriter, and I have no access to the internet." 10 11 I have a feeling that prisons are going to have to have some kind of computer labs one of these days, because, I mean, everybody -- I mean, you hear about 13 people looking for jobs, and they're doing it -- they go 14 to the library, and they do it over the internet, and I would think most people who are filing briefs are doing it on the computer, and if they are filing it on paper 17 instead of electronically it's because they just don't 18 want to, and it may be time that they learn. 191 I mean, so much of this you just have to 20 kind of push the technology to get people to do it, and 21 you know the world is such that it's -- we have to push 22 electronic filing. I'm on a strategic committee, planning 23 committee, for IT at the university, and, you know, it 24 grows -- the technology grows so much every year, every

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month, you can't really keep up with it, but if we're
   requiring people to file things in paper, anything in
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  paper in five years, it's going to be just ridiculous.
                 CHAIRMAN BABCOCK: Sarah, didn't you have
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   a --
                 HONORABLE SARAH DUNCAN:
                                          I was just going to
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   add to what Justice Hecht said, Carl. The other
   consideration, and one that's big to me, is that our
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   appellate system is state-funded, whereas the trial system
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   is county-funded; and it's one thing to impose on that
   many counties that you go -- you know, I can imagine,
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   Alex, that there are people in Cochran County who don't
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   have a Kinko's or a scanner at the library.
                 PROFESSOR ALBRIGHT: And that's -- I think
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   for trial courts that's a different question.
                                         Right.
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                 HONORABLE SARAH DUNCAN:
                                                  I'm just --
                 PROFESSOR ALBRIGHT: If you're filing an
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   appeal in a -- you at least have to -- if you're not
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   filing electronically you've got to find a Xerox machine
   that will make you 12 copies if you're filing in the
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   Supreme Court or the court of appeals. You know, that's
   technology right there that we're imposing on people, and
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   that's probably more expensive than to file electronically
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   without any paper copies.
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                 HONORABLE SARAH DUNCAN: I'm not taking a
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position on the mandatory or permissive. I was just pointing out that that's one reason to distinguish the appellate system from the trial court system.

CHAIRMAN BABCOCK: Justice Jennings, then Justice Sullivan.

HONORABLE TERRY JENNINGS: Just the broad philosophical issue, I'm hearing some words that really disturb me as a Luddite. The first is mandatory, paperless being inevitable, pushing people to go into this technology against their will. Just to kind of give you-all a little background, and I don't want to belabor this point, but we are a very high volume court, and there is disagreement on our court about how this should be handled, and some of the judges on my court are very concerned about this idea that somehow we're going to all be paperless in five years, and if you're not, you're behind the times, you're a dinosaur.

Every week each judge on our court -- you know, we sit in panels of three. Each judge, the default is to try to handle two cases a week. So that's, you know, three judges, two cases a week, that's at least six briefs you're reading, and then if you throw in reply briefs -- excuse me, that's at least 12 briefs you're reading, and if you throw in reply briefs you could be reading as many as 18 briefs a week to prepare for your

presubmission conference.

On top of that you have case law and statutes that you're reading, and in order to read these briefs and these cases and to be prepared for an intelligent discussion for my presubmission conference I have to have this paper in front of me. I read briefs together. I can't read two 50-page briefs and a reply brief on a computer screen and intelligently discuss it in a presubmission conference. I can't do it. You know, if you want me to gloss over the issues and get a gut feeling about a case and issue a gut ruling, you know, yeah, but this idea that you can force judges to get everything they need to prepare on a case on a computer screen, with all due respect, that's ridiculous.

PROFESSOR ALBRIGHT: Oh, I'm totally with you. I keep everything on my computer, but I print a lot of stuff out, and so one real issue is who's going to bear the cost of the printing.

HONORABLE TERRY JENNINGS: And it's not just the judges. Believe it or not -- and believe me, there are great advantages to electronic filing. I go to the Supreme Court website, I get the briefs, and I love to see what lawyers are saying about my opinions. I listen to the oral arguments. This stuff is wonderful, and I appreciate all that, but I'm very concerned about what

seems to be kind of this agenda that we're going to go paperless, and it's not just the judges. It's the staff lawyers. It's great to go through a record and be able to do a word search, but I've talked with my staff lawyer and other staff lawyers, and you know what, when lawyers file briefs and they talk about the facts, sometimes the facts aren't quite what they say they are, and it's nice to have a hard copy of a record that you can go through and tab, and I've been in situations before where, you know, people have their computer screens up, and I respect that, and it slows the conversation down.

It's much faster for me to pick up a brief that I have tabbed and highlighted, and I can say, "Look, you argued this, I'd like to ask you a few questions about that." Rather than wait for somebody to do their word search and find it on a computer screen. There is a lot to be said for paper, and it makes my job easier, and it's not just because I'm a Luddite or a paleoconservative. I am, but it really makes the job more efficient, and I think we really need to be concerned in this society where people are starting to think in sound bites, and they're completely missing the entire context.

You know, young kids today as they're coming out of law school and they're being briefing attorneys and clerks on the court, they're trained with these computers,

and they see something, and they highlight it, and they cut and paste it, and they stick it in, you know, a memo 31 of law, and you go and you look at the case, and it doesn't say what they think it says, and people are being trained to think this way. So this whole electronic revolution, there is a huge downside to it, and I've said my piece.

> MR. HAMILTON: Amen.

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CHAIRMAN BABCOCK: In a lengthy sound bite. Justice Sullivan.

HONORABLE KENT SULLIVAN: I appreciated Sarah's comment that there are issues that are unique to the state system that we need to take into account so that the Federal experience is certainly not a perfect analog. One thing that occurs to me is the extent to which we've looked at what other states have already gone to mandatory or near mandatory filing. One concern that I have is we seem to have this discussion as if we are in a vacuum and that we're the only people headed down this road, and it seems to me there are probably many other people who are heading down this road, some of which maybe are way down the road, and I don't know. Maybe Kennon knows the answer to that in terms of some other state that has completed this process.

It just occurs to me that even questions --

1 you know, Terry's not the only dinosaur, you know. are many of us around, and the reality is, is that as a practical matter, if some state is five or even ten years ahead in the process, they've probably dealt with the 5 issue of how to accommodate someone like Justice Jennings, and we ought to find out how they accomplished that and 6 7 use best practices to our advantage. HONORABLE TERRY JENNINGS: They have. 8 It's 9 called written briefs. HONORABLE KENT SULLIVAN: I'm not quite on 10 11 that same page. 12 CHAIRMAN BABCOCK: Judge Christopher, then Justice Bland. 13 HONORABLE TRACY CHRISTOPHER: I don't think 14 15 we should increase the costs, and to the extent that the 16 Court of Criminal Appeals still wants 11 briefs, paper briefs, and we're going to impose this TexasOnline fee, 17 that's wrong, it seems to me, because we're just 18 increasing costs. So you can't look at them just one way 19 or the other without understanding what the rule is going 20 to end up being. 21 22 Also, again, I'll just say to you, the quality is key to reading things on the computer, and all 24 of those things have to sort of be in place before you 25 decide whether it's permissive or mandatory. I think

we're kind of making -- putting the cart before the horse.

CHAIRMAN BABCOCK: Justice Bland, and then

Sarah.

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HONORABLE JANE BLAND: Well, I think that electronic filing is great for electronic storage, for accessing the record, for finding the record, for the keeping everything in the clerk's office done uniformly and routinely across the state. I have the same concerns Judge Jennings has about eliminating printed briefs because I am my own secretary. I printed out this stuff for this meeting today, so if I have to print something out and we have a -- we have I guess a model version of this that everybody is using I think to build this TAMES project.

We have a -- some software that Harris

County bought -- Harris County built for the First and the

Fourteenth Court of Appeals that's electronic circulation

software, and it's great for keeping track of how we're

voting and keeping our opinions on the server and being

able to search and find an opinion, an earlier opinion,

but if I need to read a 50-page brief or a 50-page draft

that has changed significantly from an earlier idea of how

to go in an opinion, I print it out, and I'm now spending

a fair amount of my day everyday printing stuff out that I

need to read that I didn't used to have to do, and I am

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not a Luddite. I use the computer all the time.
                                                     I revise
  on the computer, but my eyes can't take it.
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                 I have a physical limitation, and I don't
   know, maybe the Kindle will solve that problem, but there
  are only so many hours a day I can stare at a computer
   screen, and so I worry that's going to be my whole life,
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   is just staring at a computer screen. I would rather take
  my briefs and be near a window and read them, and maybe
   the Kindle will solve that problem, but I don't have a
10 Kindle, so I don't know.
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                 CHAIRMAN BABCOCK: Well, and the briefs
   aren't on the Kindles yet either, so Sarah.
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                 HONORABLE SARAH DUNCAN: They will be,
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   though.
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                 CHAIRMAN BABCOCK: Judge Jennings wants to
   know what a Kindle is.
                 HONORABLE TERRY JENNINGS: I know what a --
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18 there's even a Kindle 2. They'll never replace books.
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                 PROFESSOR ALBRIGHT: And, by the way, you
   can read Word documents on your Kindle, so you can get
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   your brief sent to your Kindle.
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                 HONORABLE SARAH DUNCAN: And you can adjust
  the size of the type on the Kindle.
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                 HONORABLE JANE BLAND: It's not the size of
   the type. I've fuddled with everything. It's the light.
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HONORABLE SARAH DUNCAN: I understand.

HONORABLE TERRY JENNINGS: And it's the idea

of being --

HONORABLE JANE BLAND: When I'm driving home and stop lights and street signs that I can see perfectly fine in the morning are fuzzy, and it's because I've been looking at a computer screen all day. I mean, you know.

HONORABLE SARAH DUNCAN: And that is a fact of all of our lives. I mean, I do stare -- I think most of us stare at a computer screen most of the time I'm awake, but it's not simply a function of tacking on a convenience fee or a service provider fee, because there are going to be tremendous savings to the parties and the lawyers with online filing. You don't have postage, you don't have paper, you don't have ink, you don't have couriers.

At the same time I think to some extent this will shift the costs. It's just like when the system for this committee changed, and I used to get -- we used to get our materials in the mail, and it was marvelous, and we could take that big book around with us everywhere, and like you, Jane, I spent an unbelievable amount of time at the court preparing for these meetings because I couldn't ask anyone at the court to do that. I did it. I now have somebody who actually prepares me a book, and it's

wonderful. I don't think electronic filing is going to make anybody, Luddite or paleoconservative or whatever you may be -- you can't make somebody use an electronic format.

At the same time, the court system is not going to be able to continue to provide the level of service it wants to provide if its funds are being cut by the Legislature, case filings are growing, and storage costs, which are huge, are increasing. I mean, I don't know what they do in Houston or Fort Worth or Dallas or anything else. In Bexar County the Fourth Court of Appeals has to pay its own rent and is constantly being faced with being kicked out of the building, and it has to pay its own storage costs, and they're huge, and there's not much you can do by statute with getting rid of those storage costs, except go to something like electronic filing, so I --

HONORABLE JANE BLAND: Well, I agree with you, and I think it's perfect for that. We have to have a solution, though, for need for that -- that for some -- CHAIRMAN BABCOCK: Kennon.

MS. PETERSON: I think it might be good to point out in 9.3(a), again, that there is a provision that allows courts of appeals by local rule to require the filing of more or fewer copies of any document, other than

a petition for discretionary review. So, I don't know, it looks like you don't agree with that as an option, but if e-filing were mandated, the courts of appeals could still require a certain number of hard copies.

HONORABLE JANE BLAND: But I agree with Judge Christopher. I mean, here we're going to -- if we're going to make electronic filing mandatory or even offer it, the tradeoff ought to be that they should not file 11 copies. The lawyer shouldn't have to file 11 copies of a brief. I just think that we have to come up with some solution for the actual use of all of this stuff that gets filed, you know, and stored.

CHAIRMAN BABCOCK: Richard, then Bill, and then Roger.

MR. MUNZINGER: God is very good to me. I don't do any of these things except type the brief and then I tell somebody else, "file it and do whatever." I wouldn't have the least idea how to file in Federal court or state court or anything else, and God being good, I won't know when I die. So that raises this question that I have. To be a lawyer, you know, anywhere in Texas and to comply with mandatory e-filing do I need anything other than a PC and a connection to the internet, or must I buy or acquire some kind of OCR thing that is fancy and expensive that does this for me?

If all I need is a PC and an internet 1 2 connection, I don't have any problem with making it mandatory once we iron out these other things, but before we get to that level I need some assurance that people in 5 my jurisdiction, for example, who are scrambling to make a dime to cover their overhead don't have to go out and do 6 7 something to do this. 8 MS. PETERSON: They don't have to go out and 9 do anything. MR. MUNZINGER: So all I need is a PC and an 10 internet connection? 11 12 MS. PETERSON: My understanding is the 13 conversion occurs either at the EFSP -- is it at the EFSP? MR. GRIFFITH: That's correct. 14 MS. PETERSON: Okay. 15 MR. GRIFFITH: You need a computer with 16 That's really all you internet connection and a browser. 17 need. For scanned documents such as Justice Hecht 18 mentioned, Rule 11 agreements that have to have multiple 19 parties' signatures, if you've got a printer that can scan 20 that in at 300 DPI so it's readable then that --21 22 MR. MUNZINGER: Well, but that's my It's nothing to Baker Botts or my firm to buy one of these things. What is it to an individual to have 24 25 one that does what you said? I'm Richard Munzinger, and

I've got a little old office in my corner shop somewhere, 2 and I'm scrambling to do divorce work, and I've got all kinds of confidentiality problems and all kinds of things going on in my law practice, and some guy in Austin says, 5 "Hell, all you need is a 300 so-and-so," and it cost me a thousand dollars. I don't know that. That's my question. 6 7 PROFESSOR ALBRIGHT: I have one at home, and I think it cost about three or four hundred. 8 9 200 or \$300. MR. GRIFFITH: 10 CHAIRMAN BABCOCK: Okay. Where were we? Bill, and then Roger. 11 12 PROFESSOR DORSANEO: I would like to have some idea from -- let me start that a little differently. 13 I am quite sure that a lot of what I file in appellate 14 15 courts is not read, and that's --16 HONORABLE NATHAN HECHT: But it's just your stuff, though, Bill. 17 18 PROFESSOR DORSANEO: And I'm pretty sure that it's routine that reply briefs are not read, and 191 that's -- I find that very disturbing, so I think anything 20 that would increase that phenomenon is a bad idea; but then again, I'm told that this is like -- kind of like 22 quitting smoking. You know, once you really get used to it it's going to be great, and I think that makes a lot of 24 25 sense, but I want to make certain that the appellate

judges can function in the way that they should, and that's my biggest concern with making it mandatory or going to this process.

I think the last couple of years at the appellate judges conferences, Appellate Judges Education Institute, we did away with CLE written materials, and it's now all on a CD, which, of course, nobody can access at the presentation, and I'm sure it's like a pointless exercise to even prepare these materials and have them put on this CD because it's just going to go on a shelf, and it would be unlikely that anyone would really ever look at it, and that's what I think can happen. It doesn't shrink in size. It gets bigger and bigger, but then it's ignored because there's just too much to do.

CHAIRMAN BABCOCK: Roger, then Judge Christopher, then Justice Jennings.

MR. HUGHES: Well, personally it does not offend me to say you're going to pay a user fee and then you're going to serve enough copies so the judges who like paper can read them on paper. I have been watching what has happened to the storage issue for the courts. I've watched it for health care providers for the past 20 years. It's astounding. Anything we do that will save the courts on the incredible expenses for storing paper is to be desired, and if that means lawyers have to pay five

or six dollars to e-file a copy and then provide hard copies for the judges who want to read them, I think that's a fair outcome, because essentially you're just transferring the costs of storage to someone who are not using the courts directly.

It doesn't bother me, and I might also say I don't know what the Federal district courts are doing in other people's venue, but our Federal judges, the Federal district courts in my area, have made it crystal clear that anything over 10 pages that's e-filed, they want a hard copy in chambers the next day, and you will get a call for their courtesy hard copy for the next day if it's not there, so that's my experience. Thank you.

CHAIRMAN BABCOCK: Justice Jennings.

HONORABLE TERRY JENNINGS: This idea about saving money, I know in our court we did have storage problems, but I think we've got into a position now where we're destroying a lot of things timely; whereas before we were not; and so I think that's really helped us on our storage costs. I mean, we're still getting the briefs and so forth. We're just not keeping it as long as we did, but we're still using it at the appropriate time of using it.

One of my concerns is the shifting of costs to the taxpayer, because if we get into a position where I

think litigants could say, "Look, we've given you the electronic copy, why should we go through the expense of printing you up the hard copy, " well, that puts it upon the judges and the courts to print out this stuff. 5 know, the court reporter's record, and these can be quite voluminous, and so what you're doing is you're shifting the cost from the litigants to the taxpayers, and anyway. 8 And in regard to this point about Kindles, it's not necessarily about the quality of the print on the 9 computer screen or the Kindle and how great that's going to get. It's the idea of reading multiple things at the 11 same time to kind of really grasp the issues and 13 understand them, and unless you give me five or six Kindles that I can, you know, flip back and forth page to page and understand what the parties are really arguing about, it ain't going to happen. 17 CHAIRMAN BABCOCK: Yeah, Judge Christopher, 18 then Alex, and then Pete. 19 HONORABLE TRACY CHRISTOPHER: Well, there's 20 just one other sort of issue with respect to the quality. I have seen those really cool embedded briefs. I don't know what they call them. 22 l 23 HONORABLE SARAH DUNCAN: Hyperlinked. 24 HONORABLE TRACY CHRISTOPHER: Hyperlinked 25 briefs, okay. These are great, they are wonderful, and

1 unfortunately our system does not accommodate them, so you can't electronically file a hyperlinked brief, and so, you 2 know, if you want people to start reading things electronically, fix that. I mean, that is the greatest 5 thing. HONORABLE SARAH DUNCAN: 6 I love my 7 hyperlinked briefs. 8 CHAIRMAN BABCOCK: Yeah, before we go on, that's a really important point. Does everybody know what 9 10 a hyperlinked brief is? 11 MR. HAMILTON: No. 12 CHAIRMAN BABCOCK: At least Carl doesn't, so 13 could you tell us all what that is? HONORABLE TRACY CHRISTOPHER: Well, I don't 14 15 know exactly how it's done, but you'll be reading along and you'll get a case cite, and you click on the case cite, and the case pops up. Or you'll be reading along, 17 and it says "Transcript, page 21," and you click on that, 18 and there is the transcript page 21 for you. Pops up, and you can double check that, you know, what they said was 20 the case, and I don't know how it's done, but that's -- I mean, it's really -- and I would think it would be very useful at the appellate to be able to do that. 231 24 HONORABLE KENT SULLIVAN: Can you file one in Federal court, or will Federal court accept a 25 l

hyperlinked brief and have it work?

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I don't know. HONORABLE NATHAN HECHT: clerk of the Fifth Circuit has provided us examples of things that have been filed with them, but I don't know if that was the filing or if the lawyers just handed it to them in addition. We have had hyperlinked briefs filed in In fact, I remember in the school finance our court. case, the last version of it, the record was all in a searchable format that we placed -- the parties provided it to us, told us it was the record, both parties agreed, and we put it on our computer system so that anybody on the legal staff could find the testimony of Jones or Exhibit 3412 or anything that was in the record literally within a few seconds, and then print it out if they wanted to or whatever, but there wasn't any other practical way in a case like that. It greatly increased the efficiency of the Court's work on the case for 90 people to have access to the record whenever they wanted it.

CHAIRMAN BABCOCK: Justice Sullivan, in the instances where I've had a hyperlinked brief I've always provided it as a courtesy copy on a disc to the court.

And I've never filed it. I don't know if anybody ever has, but I don't know of any way you can. Can you, Angie?

MS. SENNEFF: File a hyperlinked?

CHAIRMAN BABCOCK: File a hyperlinked brief

electronically in Federal court. 1 I haven't. I haven't tried. 2 MS. SENNEFF: 3 CHAIRMAN BABCOCK: Sorry. Alex. PROFESSOR ALBRIGHT: Well, I have two things 4 5 I wanted to talk about. One is reading things side to side. You know, just I don't think anybody should have to read anything on a screen that doesn't want to. I'm just trying to train myself to do it now, but that was an issue 9 to --10 HONORABLE TERRY JENNINGS: So you're not 11 going to push me to do it? 12 PROFESSOR ALBRIGHT: No, no, no, but the side by side thing was an issue for me, and so my computer 13 14 people -- I now have two screens. 15 HONORABLE TERRY JENNINGS: Yeah, but I have three briefs and a case and a statute. 17 PROFESSOR ALBRIGHT: But, I mean, you can I mean, it's just a matter of your screens 18 have three. 19 and how many places you can --20 HONORABLE TERRY JENNINGS: And I can carry those up on the bench with me and I'll have three screens that I can refer to? 22 23 PROFESSOR ALBRIGHT: No, but all I'm saying is the technology is changing so quickly it's taking --24 people are dealing with some of these issues. And then

1 the hyperlinks are another thing, so you can have the case 2 over here and, you know, the print over here. 3 HONORABLE TERRY JENNINGS: Almost sounds 4 like people want to sell computer equipment and make money 5 doing it. 6 PROFESSOR ALBRIGHT: Well, they may. 7 then I also -- you know, we deal with paper. I had a 8 situation in my class just a couple of weeks ago where I was teaching the jury charge, and I wanted them in groups 10 to draft a jury charge, and I gave them one with problems, 11 and I gave them a pattern jury charge, and I gave them 12 scissors and tape, and they were supposed to cut and tape 13 and get the question right. The students flipped out because they had to deal with paper and scissors and tape. 14 15 They are so used to --16 CHAIRMAN BABCOCK: You need to give them a What were you thinking about? 17 rock. 18 PROFESSOR ALBRIGHT: They kept saying, 19 "Well, why can't we do this on the computer?" I said, 20 "Because I want you to finish it in class now, and I want 21 you to give it to me at the end of class," and they were just kind of flipped out about it, so we -- you know, we 22 are the last generation that is going to deal with paper, 24 and it makes -- I mean, and we are going to deal with paper, but our systems need to start moving towards

accepting things electronically so when people don't want to deal with paper they don't have to deal with paper.

The other thing I want to talk about is funding. On this university committee we're -- that's the huge issue, is funding, because everybody thinks that computers are cheap, that electronic storage is cheap because everybody talks about, you know, that you can buy a gigabyte or a terabyte for almost nothing now. You can add it.

But it's cheaper than having five floors of rented paper storage, but you always have to be upgrading that data server. You have to have somebody dealing with the security of that server. You have to have backup on that server, and perhaps because we're dealing with the appellate courts and they're statewide, there's a state data bank where you can have a virtual server over there to -- so if yours fries you have another copy over there, but it's all these things are expensive, so there has to be some kind of fee attached, and for Senator Lieberman to say, "I can't believe there's a fee because technology is so cheap now," that's not really understanding what -- you know, that there is a huge infrastructure cost for technology that has to be taken into account.

CHAIRMAN BABCOCK: Alex, are you a mandatory or a permissive person? I can't tell.

1 PROFESSOR ALBRIGHT: I'm a mandatory filing electronically, that that should be the official record. 2 3 I have no problem with courts saying, you know, by local rule you have to -- you know, we're not going to pay for 5 the printing. You have to pay for the printing for us, but that can be changed so as a new generation of judges comes, they say, you know, "Why are we making these people 7 8 print?" 9 CHAIRMAN BABCOCK: Was anybody else in queue 101 before Judge Benton? Pete was. Sorry. Then you, Levi. 11 MR. SCHENKKAN: I want to start by saying --12 I apologize, Judge. I'm not a Luddite. A Luddite is 13 someone who is against this whole idea and is out there smashing the -- whatever they will. 14 15 CHAIRMAN BABCOCK: That was Justice Jennings 16 to a tee. 17 MR. SCHENKKAN: That's not my position. position is I'm -- you know, the faster I run on this the 18 behinder I get. You know, I just can't keep up with it, 19 but I want to start after that by saying I do perceive 20 from those who are better -- who are running faster than I am or started closer to up with it, that there are great benefits to it, that they can go in and use the hyperlink system effectively, and then once they've hyperlinked to 24 25 that case that the lawyer gave them for that proposition,

they can switch over electronically to their internet legal research and check to see if that's actually the case you need, or if, in fact, it's been called into doubt by — you know, they know how to do that, and they apparently also know how to move quickly to cut and paste sections electronically out of somebody's brief into their draft opinion and then work from that, and that I assume is your student's answer to the question of why do they need to do these scissors. They say if you let us use our computers in your classroom we'll hit the print button in 45 minutes on our draft, and you'll be able to read it better than the cut and paste version.

PROFESSOR ALBRIGHT: Right.

MR. SCHENKKAN: So I'm fully on board with the proposition that there are great benefits to having the electronic system in place as well, and we ought to push ourselves and push everybody to have it available, and I think we are really down to the question of what are the extra costs for the participants, whether they are the lawyers out in El Paso or someplace that's farther away from a Kinko's than El Paso, and they don't have a 300-dollar printer that can scan in the summary judgment evidence. What are the extra costs to the lawyers, and what are the extra costs to the courts, and then we have to come up with a way of fairly and adequately funding

those extra costs, and I'd sort of like to know pragmatically what are we talking about.

I have no -- the 300-dollar number for the printer scanner is the first concrete number I've heard today for any part of the system. What is the extra cost for Justice Jennings' court of a system in which all the briefs are going to be filed electronically, with the summary judgment evidence and the Rule 11 agreements and whatever are the other pieces of paper that have to be attached or filed in some way that have been scanned in and are not searchable, less searchable, I'm not even clear on that, and his court is going to exercise the option and you're going to have to file 11 paper copies because -- or whatever the number is.

HONORABLE TERRY JENNINGS: Yeah, I don't know what number you put on it, but I can tell you this. I use books. You know, West sends me a book, and I use them, and I mark them, and I can go back and find City of Keller or whatever.

MR. SCHENKKAN: Please tell me you didn't pick that one because of opinion case.

HONORABLE TERRY JENNINGS: No, because it's cited often, and sometimes you have to look it over to make sure you understand it. But I can tell you this.

25 Every time I go out to the printer -- I share a printer

with several lawyers and judges. Every time I go out
there there's a stack of paperwork. People are printing
off the same case over and over again, and you know, this
idea that we're saving trees with computers is absolutely
absurd, because people are printing cases off more and
more when all they really need to do is go to the
bookshelf and pull that case, and they can use that same
copy over and over again.

So I know that our printing costs have probably -- I can't put a number on it, but just by using Westlaw and people getting into this habit of I can find it on Westlaw quickly, but I'll be damned if I can comprehend it on the computer screen. So what do they do, they hit "print," and every time I go out there everyday, there's a stack of paper of cases that are being printed over and over again. So this idea that we're saving trees and we're saving money, I'm not going to buy it.

22.

I'm not against computer technology. I use it. I love word processing and all that. What I'm against is this idea that somehow that all because it's on a computer screen, oh, I'm magically going to understand it better. No. You still have to do the hard work of actually reading the briefs and digesting them, and I'll tell this to Judge (sic) Dorsaneo. If you appear on a panel in front of Judge Bland and I, you will know that we

read your briefs. 1 2 HONORABLE JANE BLAND: Well, you used to 3 know that. PROFESSOR DORSANEO: 4 Good. 5 HONORABLE JANE BLAND: I'm kidding. 6 kidding. 7 CHAIRMAN BABCOCK: Yeah, let the record reflect that all this stuff about reading or not Professor 8 9 Dorsaneo's brief was in jest. Sarah. HONORABLE SARAH DUNCAN: One of the 10 11 advantages of an electronic system is accessibility. 12 Before I left the Fourth Court of Appeals we were actually going to use unappropriated funds to get an electronic 13 system so that we could internally make all records, all 14 briefs, available to everyone in the court, and I don't 15 16 know where the court has gone with that. The system that they have in Harris County we did not see as adequate 17 because it needs to be linked with case management, but as 18 far as the cost is concerned, Pete, to me there is a 19 cost -- there are different ways to look at costs and 20 funding, and I think we should all be very realistic. 21 The Legislature is not going to authorize secretaries for all 22 of the appellate court judges and staff, and that's what would be required if we're going to shift the printing to 24 25 the court system.

1 So in my way of always wanting exactly what 2 I want, I want it both ways. I, too -- I mean, I use 3 paper, too, and I print a great deal, and I love my big blue single string recycling cart, but we can't shift to the appellate system the printing function. We can't do it, because we can't make the Legislature fund the 7 appellate court system printing and binding and all of So to me the only way this is going to work is if 8 we for some period of time in the future have a dual system that you still get your paper brief, you still get 10 your paper record, but you also get it electronically 11 because the electronic, the cost to -- once it's in paper format, the cost to put it in electronic format is really 13 14 That's my vote. I think it should be mandatory not much. with exceptions, but I think we should continue the system 15 we've got until nobody at this table wants it, and I frankly don't think that day is going to come. 17 18 CHAIRMAN BABCOCK: Hatchell, you're an appellate wise man. What do you think about all of this? 19 HONORABLE SARAH DUNCAN: He uses books. 20 MR. HATCHELL: Yeah, for the last 30 years 21 the same set of Reporters has been within 18 inches of me 22 23 everyday. 24 CHAIRMAN BABCOCK: But it's growing, though, 25 over 30 years.

MR. HATCHELL: On the other hand, I do spend almost all day at a computer. I guess Terry's comments really resonate with me on one hand. On the other hand, I think it is good to have a uniform set of rules and everybody complies with, and I think some day, how long that will be, we will be totally paperless, so the question is how do we get there. I think it's a shame in a lot of ways that that's the way it will be.

Terry, for example, I will edit a brief on the screen and then I will print it out, and it makes a completely different impression on me, and I will edit it completely differently by hand, because it just reads differently to me.

The same is true of a record. If you look at one page of a 45-page contract, focus on this, it's completely out of context with the entire integrated document, but I'm afraid that's where we're going, and it's an unfortunate thing, and it's not to demean the way judges are judging cases, I just think it's unfortunate that we're all being channeled to a computer screen, but where I come down is, is that we're going to be paperless someday, and I think it's good to have mandatory rules. The question is how quick do we get there. I don't think we're quite ready to just go cold turkey on that, so I would like to see us ease into it.

CHAIRMAN BABCOCK: Well, it's interesting 1 because we have what you just said, I mean, is completely 2 mirrored by the fact that the Texas Supreme Court has one view and the Texas Court of Criminal Appeals has another view. So Carl, then Judge Benton, then Justice Gray. 5 6 MR. HAMILTON: Do the appellate courts now 7 have electronic scanners so that they can convert a filed paper into electronic form if they want to? HONORABLE SARAH DUNCAN: I don't think 9 10 anybody here can speak for all of the appellate courts, 11 can they? Can you guys? MS. PETERSON: Bruce, I think there was some 12 money, though, right, that's been identified appropriated 13 14 for technology, and maybe you could speak to what that is. 15 MR. HERMES: As part of the project funding we are purchasing high volume, high speed scanners for the 16 appellate courts, so that will be in -- those will be in 17 the courts as part of the scope of the project. 18 19 HONORABLE SARAH DUNCAN: But who's -- is there funding for personnel to run those high speed 21 scanners? 22 MR. HERMES: Well, the scanners do the 23 scanning. HONORABLE SARAH DUNCAN: Staffs have been 24 25 cut, as you know.

MR. HERMES: The scanners do the scanning. 1 2 People set documents on top of it. 3 HONORABLE SARAH DUNCAN: I understand that, but somebody -- a person has to run that scanner. 5 Yeah, they have to push the MR. HERMES: button and start the scanning. So at most what they need 6 to do is they're going to key into the case management system their information about that filing that just 9 arrived. That's routine to paper process anyway, and they may have to unbind it if it's bound and then they would 10 set it on the scanner and let it scan. 11 HONORABLE SARAH DUNCAN: Well, every brief 12 just about that comes in is bound, every reporter's record 13 is bound, and every clerk's record is bound. 14 15 MR. HERMES: Right. 16 HONORABLE SARAH DUNCAN: When the Fourth Court was looking at doing this we were looking at hiring 17 18 one more person, because our people -- our staff had 19 already been cut by the Legislature, our funds, and we were looking at adding another deputy clerk just to handle 20 21 going to a digital format, which we were -- we were 22 willing to pay, but I don't think we can kid ourselves 23 that just because the Legislature appropriates funds for 24 hardware, that translates into the people time that this system is going to take.

1 MS. PETERSON: Do you think it's possible 2 that some people time may be saved, though, because right now there is some time, personnel time, being spent on taking in all of this paper, stamping it, distributing it, so I think there will be some savings as a result of 5 6 e-filing. 7 HONORABLE SARAH DUNCAN: When we get to the point that all we have is e-filing, I'm sure that's true. 8 For any court of appeals, our docket was 50/50 civil and criminal. What incremental amount was saved by the e-filing that was done wasn't going to begin to create 11 12 that -- I can't remember how many right now -- 15th person 13 in the front office to handle that. And we didn't have secretaries, either, so it's not -- it's not like we were 14 15 going to be creating a secretary to do my printing for me. We were creating another person in the front office to run 17 the scanner. 18 CHAIRMAN BABCOCK: Justice Gray, and then 19 Rusty, and then Pete, and then Carl, and then Justice 20 Bland. 21 HONORABLE TOM GRAY: I thought there was somebody else down here before me. I'm writing some 23 notes. 24 CHAIRMAN BABCOCK: Levi yielded to you. So you yield to Rusty?

HONORABLE TOM GRAY: I yield to Rusty, always.

MR. HARDIN: I'm curious as to what's driving this idea of making it mandatory other than storage space. I don't hear anything in the debate to suggest that it will improve the quality of judging and decisions and advocacy; and so if, in fact, we polled the lawyers in the state of Texas, I would dare to say that most would be resistant to the idea of it being mandatory; and it sounds to me like I bet you if we polled all the appellate judges, it would be odd to them that if it was mandatory and if they're going to have a written brief it's got to be provided by them printing it out.

I listen to Justice Jennings, and I listen to you, and I think why should we bemoan the disappearance of something that so many of us really don't want, unless we're going to kill off our whole generation, and so I totally agree that if you start talking to -- the lawyers in my office are 36 to 43. Every one of them would work off of the computer completely all the time. No question about that. And that maybe one day we get there, but why speed it up?

Why make a mandatory system that seems to have its only big attribute would be storage space, and storage space we can take care of by having electronic

filing, but certainly why not have the lawyers continue to 2 provide written briefs along with it. I don't quite -- if 3 you have a written brief and it's there electronically when the case is over, you can put that written brief in 5 file 13, can't you? You can store it by just getting rid of it and having it shredded because you've got a record, 7 You don't need it anymore. it's there. 8 HONORABLE TERRY JENNINGS: They're destroyed 9 unless a petition for review is filed, and you save it. 10 MR. HARDIN: I didn't even know what a Luddite was until today, so I can't say that I am. 11 just say I don't understand why we have to race to make 12 13 this mandatory. CHAIRMAN BABCOCK: Pete, unless you want to 14 yield to Sarah, who wants to rebut what Rusty just said. 15 16 MR. SCHENKKAN: I apologize for not 17 yielding, but I really was wondering if -- I meant it as a 18 Maybe it didn't come across as a question. Kennon, do we have some actual information about what the 19 20 incremental cost to a six justice court of appeals of having to print out the briefs when they want to print 21 22 them out if they're not given them in hard copy to start with because we're doing electronic filing? I mean, I don't have a feel for what the incremental cost is. 24 What 25 Sarah just said about adding a single person is the first

thing I've heard that goes to that issue. 2 HONORABLE SARAH DUNCAN: No, that wasn't .3 even to print off the briefs. That was to scan paper and get it into a digital format for storage. 4 5 MR. SCHENKKAN: I know it's not the same 6 thing, but it's the first thing I've heard that kind of bore on the issue. 8 MS. PETERSON: And Bruce would know more than me about this, because the financial side of it has 9 been addressed --10 MR. SCHENKKAN: Then let me redirect to 11 12 Bruce. MS. PETERSON: -- at the OCA level. 13 MR. HERMES: If I may, the appellate 14 e-filing has been done in some other states, most notably 15 Colorado, and Missouri is using it as well, and what they have found is that there was a spike in paper costs after 17 the initial implementation, and after that it plummeted as 18 the folks became used to working that way, and what they 20 are doing in those other states is they are pressing the technology to make the electronic reading experience enjoy as many of the advantages of the paper reading experience 22 as possible, with margin notes, tabs sticking out of 23 24 pages, large screens where you can arrange multiple documents at the same time, but anyway, to answer that

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question concisely, there was a spike and then a drop off.
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                                 And the spike is kind of
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                 MR. SCHENKKAN:
  what order of magnitude and lasted how long?
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                 MR. HERMES: I don't know the particulars.
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   I understand it's significant.
                 MR. SCHENKKAN: Then that's my notion, is if
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   we can get our arms around what the spike is, how big it
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   is and how long, and we say this is a transition cost to
   everybody, and for now we've got this fee that is a
   temporary transition cost, but we get used to it, and if
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   it materializes that it drops back down we're going to
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   stop charging it, but we aren't going to make the already
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   strapped Fourth Court of Appeals, you know, that is having
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   to fight with Bexar County as to whether they're going to
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   be kicked out of a building take money away from whatever
   else they're already doing to do this for -- if it turns
   out to be two years or five years. I don't know what a
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   spike is.
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                 MS. PETERSON: Bruce, in the appropriated
   funds, has it all been for equipment? Has any of it been
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   for personnel?
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                             It's for software development
                 MR. HERMES:
   and equipment, and that's the scope of it.
                 CHAIRMAN BABCOCK: I'm losing track of my
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   order, but I know Carl was next, and then maybe Justice
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Bland.

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2 MR. HAMILTON: We e-file almost everything 3 in the state court, and it's an easy simple process; and I think more and more people are using that; and I think if we make it available in the appellate court, time will take care of itself as to who is going to use mostly that 7 and who is going to want to file paper; but I think the option ought to be there if you want to file paper, you 8 ought to be able to file paper. If you want to file e-mail, file e-file, but eventually everybody may go to 10 e-filing, but those that maybe don't have it or don't want 11 12 to ought to be able to still send the paper up there, and 13 if the appellate courts want to use the paper, they're going to have the scanners that they could turn it into 14 15 paper.

CHAIRMAN BABCOCK: But you're going to shift the cost. Justice Bland.

HONORABLE JANE BLAND: Well, I've been persuaded by the arguments that Kennon's solution of having the local rule determine the number of copies might be good because it might build in the flexibility to get rid of paper copies altogether when we get to the point that may come one day that nobody uses them.

My question is, Kennon, you said, you know, we'll have a lot of time saved in the clerk's office

because we won't have to file stamp and distribute paper copies anymore, but I'm wondering is the electronic filing from TexasOnline into our case management system, is that a seamless transition or does when something get e-filed with TexasOnline does it require task spy court clerks to get it into our system? And if so, then we've got the same issue. It's just doing it with the computer instead of doing it manually, physically.

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Because I'll say that we electronically circulate a number of our draft opinions now, and I know there was some time involved in copying those and distributing them into boxes, but now that -- it takes -the software -- at least the software we have right now, and I envision that it would be much faster with this statewide project, but it takes a long time for the software to come up. I have to open it. I have to record my vote, and it takes a lot of time, and then if I have to print it then I have to print it. So I don't really think that there's been, you know, huge amounts of time savings. I also say, you see that big spike in people printing things out. Then they get tired of printing things out, but that doesn't necessarily mean they're reading them on the screen now. It may be that --

HONORABLE TERRY JENNINGS: You get worn out.

HONORABLE JANE BLAND: -- they're reading

1 less material, because in our two court -- well, in our 2 court, it's just in our court, there's this idea of full 3 court circulation where a panel sends around a draft opinion to the entire court for three days, and if anybody 5 wants to hold it or give a comment, they can, and we're now doing that electronically, and I -- and it's -- the number of people giving comments or holding things has 8 just plummeted because it takes so long to pull up an opinion, read it on full court. If you have comments, you 10 can electronically send them or you can print it out and, you know, I think Judge Taft is -- you know, every night I 11 12 see him at the printer. He prints out every single one of 13 those full courts and reads every single one of them, but 14 so I'm not sure the spike -- the spike in paper that happens eventually and then it declines because people are 15 reading off the computer, I'm not sure that's a fair 17 inference. It may be just that they're reading less. HONORABLE TERRY JENNINGS: The lowest common 18 19 denominator prevails eventually. 20 CHAIRMAN BABCOCK: Sarah, then Alex. 21 HONORABLE SARAH DUNCAN: I completely agree, 22 and it concerns me, but I do want to respond to why the I actually do think it will help judges and the 23 court staff to produce a better product. The one case I 25 remember I had that was -- it was a long wrongful death

case, Trammell Crow, and I had the record on a CD, clerk 1 and reporter. It was all hyperlinked. I had all the 2 3 cases. The record, you know, we've got one now that the record is, what, 40 something volumes? 5 MR. HATCHELL: 65. HONORABLE SARAH DUNCAN: And I don't have 6 7 room in my office for all of that record. I didn't have room at the court. The chances of me reading more of that record are higher if I can do it on the screen because I 10 can't physically accommodate it in my office. 11 HONORABLE JANE BLAND: Well, that's true. 12 It's great for the record. It's great for electronic 13 It is great. research. HONORABLE SARAH DUNCAN: Well, all I'm 14 15 saying is it's great in some instances. In other instances it would be horrible. It would I think cause less reading by fewer people, but that to me is why we 17 want to keep both systems. I frankly don't think we're 18 19 ever going to get to a point in our society, at least I am not visionary enough to see it, where we don't use paper. 2.0 21 I think we're going to do a better job of recycling and 22 shredding and all those kinds of things. 23 You know, I had two screens at the court, 24 and it was wonderful because I could keep e-mail up on one 25 or Westlaw and the opinion I was writing over here. Ιt

was great, but I couldn't have looked at more than two, and I do look at more than two things when I'm writing a brief or an opinion. It's the reason I have a three-sided desk, both at home and at the office. I have clerk's record here, reporter's record here, and opinion here, so I think we've got to accommodate both. I don't think it's just being a dinosaur. I think it's doing -- it's hard work. It's real hard work, and however you can get it done, that's great, but I really do think it will increase the efficiency and permit the courts to continue offering the level of service that's needed, and I think it will increase the quality.

I mean, just, you know, when I got to the

Fourth Court, the courts used to have this system called

ISIS, and that was how the unpublished opinions were

indexed, and then somebody decided -- a state agency that

will go unnamed, or a division thereof -- we don't need

ISIS anymore. Well, the Fourth Court had no idea what it

had ever said. We, we, started submitting our unpublished

opinions to West for inclusion in Westlaw so that we could

find out what we had said in our unpublished opinions, and

I don't think that's unusual. So the ability to search

electronically is worth -- you know, to sit there at my

computer and to be able to type, you know, "dinosaur" in a

42 volume, six-month trial and find every instance of

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"dinosaur" in that record and then go look at them, it is
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   a marvelous thing, and it really does make for better --
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                 CHAIRMAN BABCOCK: And "Jennings" came up
   about 10 times on that search. Justice Bland.
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                 HONORABLE JANE BLAND: I was just -- Kennon,
   could you answer my question about what responsibilities a
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   clerk has at the point after a lawyer files,
   electronically files with TexasOnline, then what is the
   next step in the process electronically and what kind of
   human touch does there have to be to anything, or is it
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   sort of a seamless transition?
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                 MS. PETERSON: I can speak to part of that,
   and I may need supplementation. My understanding is that
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   the clerk will get something from TexasOnline, the filing,
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   and the clerk then has to review it and either accept or
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   reject the filing. So it's on the screen, but it's like
   what they would be doing at the desk normally to have to
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   review and then make a decision to affirmatively accept or
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   reject.
                 HONORABLE JANE BLAND: But there's no
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   imaging or scanning that they have to do.
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   automatically then in the -- it automatically --
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                 MS. PETERSON:
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                                Yes.
                 HONORABLE JANE BLAND: -- becomes part of
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   our case management software?
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MS. PETERSON: Yes.

MR. HERMES: That's correct. The way the parties classify a document may need to be reviewed and revised to be accepted into the case management system, but little more than that.

CHAIRMAN BABCOCK: Alex, you had your hand up a minute ago.

PROFESSOR ALBRIGHT: Well, I guess when you-all were asking about how much it costs to print. At the University of Texas they have to pass that on to students, and it's 12 cents a page, so, I mean, that's to buy the printer, buy the laser cartridge, the server, the -- you know, and then the people to fix it, it averages out to 12 cents a page.

CHAIRMAN BABCOCK: Judge Lawrence.

mean, I see this completely as a who's going to pay for the printing, and when we all acknowledge that the people — the decision-makers now want pieces of paper and the state can't afford it, we should have electronic filing and local rules that say you still have to provide the paper, which can be changed over time as the world changes. You know, already it's not going to be long before if you want it your desktop can be like a big iPod touch with pieces of paper on it that you're moving

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are then going into data.

3 PROFESSOR ALBRIGHT: Yeah. Yeah. can't anticipate what the world is going to be like in 5 technology, and all we can do is deal with what we have now and try to be as flexible as we can for the future. think we all acknowledge -- at least I hope everybody acknowledges that for permanent records, the way people live now is to have them in data storage and not in paper 9 10 and file drawers, and if you can make people provide it, if they already have it electronically and you can make 11 12 them give it to you so you can put it into your data storage without you having to pay for somebody to do the 13 scanning to get it done is the way to do it because they already have it in electronic form, and so what we're 15 16 doing now is we're -- we have an electronic form that's being printed and then people are scanning it to get it 17

CHAIRMAN BABCOCK: Yeah, look at CNN.

CHAIRMAN BABCOCK: Judge Lawrence.

HONORABLE TOM LAWRENCE: I think Justice
Bland has hit on a problem. It may be more critical in
the trial courts than appellate courts, but in the trial
courts you have a case management system typically if
you're computerized, and you enter things in the system

into worse electronic form and in bigger file sizes that

like plaintiff's name and attorneys' names and addresses
and various things, and then when you print out your
documents, your docket notices, your writs, your
judgments, everything you print out you take the
information from the fields in your case management
system.

If there's not a seamless transition between the e-filed document and the case management system then your clerk has to sit there and print out the e-filed document and then type into your case management system all the information in that document, so you're not saving anything. The critical step to make e-filing worthwhile, at least for a trial court, is that there has to be the software transition that allows the document filed to go into the fields in the case management system so it's useful to the clerks. Otherwise, you're actually adding to the cost and the expense, because the clerk has to print out the e-filed document to be able to type that stuff into the case management fields.

MS. PETERSON: And Bruce can speak to how TAMES is designed to address some of these concerns.

MR. HERMES: Correct. The filer when they're e-filing, the party or the attorney doing the e-filing does enter information about the parties, the representation, the style, the cause number, all of that,

and that is available through the technology to suck right into the court's case management system, so that is available to those courts that are technologically able to suck in that so called XML data.

19I

HONORABLE JANE BLAND: Who's technologically able to do that? Is our court, for example, able to do that?

MR. HERMES: Your court will be, yes.

HONORABLE TOM LAWRENCE: But this is not applicable to the trial courts, though. The county and district and JP courts, we're not able to do that, though, now, are we?

MR. HERMES: Well, that's a function of the various software programs that are bought by the local jurisdictions. Here in Travis County they're very much able to do that, and then it's going to vary elsewhere as well.

available on the computer screen for classification basically what that -- the word is metadata, data about data, the description of a particular document. That document can appear on the screen while it -- while the metadata is being collected in another window. It does not need to -- even in that case it doesn't need to be reprinted to be transcribed back into the computer again.

But the bottom line is the data that's 1 2 coming in from TexasOnline e-filing entered by the party 3 about the case or the filing is available and at least in the appellate courts will be sucked right into the case management system. HONORABLE JANE BLAND: How about all the 7 other codes, like to say what the document is? Are those 8 available for the lawyers so that they can put in a description, like this is an appellate brief, this is a motion for extension? Uh-huh. 11 MR. HERMES: CHAIRMAN BABCOCK: Okay. Yeah, Sarah. 12 HONORABLE SARAH DUNCAN: So this will be 13 14 fully compatible with case management? 15 MR. HERMES: Yes. HONORABLE SARAH DUNCAN: So if I'm sitting 16 at a desk in New York and I go through my virtual private network and pull up the court's server, I can access all the briefs, the record, everything. 19 Yes. If you got on a plane to 20 MR. HERMES: New York naked, you could arrive in New York and pull up 211 everything about that case. 22 23 HONORABLE SARAH DUNCAN: Okay. That's why -- my understanding is that you couldn't do that with the Houston court's system, which is why the Fourth 251

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Court -- you-all are doing it the way I think it ought to
   be done, and I think we ought to do it now.
 2
 3
                 CHAIRMAN BABCOCK: The record should reflect
   that when you meant naked, you meant naked without any
 5
   documents.
 6
                 MR. HERMES:
                              As you say.
 7
                 MS. PETERSON: He's speaking tech.
                 CHAIRMAN BABCOCK: Just to make sure I know
 8
   I'm listening.
 9
10
                 MR. HERMES: That was to get through
11
  security more quickly.
12
                 CHAIRMAN BABCOCK: A computer strip search.
13
   So that's a good seque into how mandatory, how fast.
14
   Sarah, you say mandatory and fast. Anybody else got any
   other comments on that?
                 HONORABLE SARAH DUNCAN: Well, mandatory,
16
   but I also think we ought to continue paper filing.
17
18
                 CHAIRMAN BABCOCK: Yeah, mandatory with a
19I
   paper twist.
                 Fast. Rusty.
20
                 MR. HARDIN: I can't think of any objection.
   What would be the objection to that? I think that means
   that those who want to continue to be able to use paper
   will be able to do it, but we're moving to a process that
   ultimately is going to be almost exclusive in the future
24
25 l
   probably when people want to do that. What would be the
```

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argument against doing it mandatory and still being able
 1
   to do paper?
 2
 3
                 HONORABLE SARAH DUNCAN:
                                          It adds another
 4
   layer of cost onto the appellate system. But, frankly,
 5
   given what the Legislature has done with fees, what's
 6
   another layer?
 7
                              Additional cost would be what?
                 MR. HARDIN:
 8
                 HONORABLE SARAH DUNCAN: To have it -- my
   understanding is that virtually every court reporter in
101
   the state -- that might be an overstatement -- has the
11
   ability to produce a digital -- a record in a digital
12
   format. My understanding is that not all of the county
13
   and district clerks can do that with the clerk's record,
14
   with the pleadings.
15
                 MR. HARDIN: So it would be initial cost of
   the counties, but would it not be cheaper for them in the
   long run?
17
18
                 MR. GILSTRAP:
                                Are they providing paper,
19
   too? I mean, is the county going to still provide a paper
20
   reporter's record and a clerk's record?
21
                 HONORABLE SARAH DUNCAN: Right.
                                                   What I
   think -- and you guys know this far better than I -- once
231
   I have produced something in paper, generally if we're
   talking about the county or the court system, it's not
24
25 l
   much to put it into a digital format.
```

1 MR. HERMES: If I may, yes, indeed, there 2 are costs associated with doing a paper filing, and then 3 to additionally provide an electronic filing there are additional costs associated with those. As you know, 5 Texas went into e-filing with privatizing so that the vendor, whom Mike represents, made the investment and then 7 recoups it through the user fees, so, yes, there is that additional cost. 8 9 HONORABLE SARAH DUNCAN: But it would be the convenience fee that would be the --10 11 MR. HERMES: Uh-huh. Which some courts use to pay for a certain amount of additional printing. 13 HONORABLE SARAH DUNCAN: Who would pay the convenience fee for the e-filing of the record? 14 15 MR. HERMES: Well, the e-filing of the record is -- we recognized that the trial courts were in a 17 special situation, as are the court reporters, and those would go under this project a separate portal directly 18 into the appellate court without going through private 19 20 hands. 21 CHAIRMAN BABCOCK: Alex, you had your hand 22 up. 23 Well, I quess when we PROFESSOR ALBRIGHT: 24 were talking about mandatory, I guess my question was 25 mandatory, you-all said mandatory with some paper.

```
you saying that I'm a lawyer at Thompson Knight in Dallas,
 2
   and I can very easily e-file, but I just decide I want to
   file with paper, I still have the option to file with
 3
   paper, or if I am a prisoner with a typewriter I can
 5
  petition to get --
 6
                 CHAIRMAN BABCOCK:
                                   My understanding of
 7
   mandatory is that -- with pro se exceptions, pro se
 8
   litigant exceptions, but mandatory for lawyers would be
   you've got to e-file. Now, by local rule, a court --
10
                 PROFESSOR ALBRIGHT: Can ask for paper.
11
                 CHAIRMAN BABCOCK: -- like the Fourteenth or
12
   the First may say, you know, "We've got some paper people
13
   here and so you're also going to have to file six copies
   of briefs," but it's not --
14
15
                 PROFESSOR ALBRIGHT: So it's mandatory that
   the record of your brief is the electronically filed
17
   version. You may be required to provide courtesy copies
   by local rule. You can -- if you do not have access or
18
19
   you're pro se, you can petition to not do an e-filing, and
20
   then the record e-filing then is a different issue
21
   depending on the trial court that you're dealing with.
22
                 MR. HARDIN: I don't think that's what she's
23
   saying.
24
                 HONORABLE SARAH DUNCAN: Yeah, that's not
25
   what I'm saying.
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```
CHAIRMAN BABCOCK: Yeah. What are you
 1
 2
   saying?
 3
                 HONORABLE SARAH DUNCAN: I think people
   should have to continue to file paper records and paper
 5
   briefs, but I would make mandatory with exceptions an
   e-filing of the same things.
 6
 7
                 CHAIRMAN BABCOCK: Yeah, so you're -- in the
 8
   question that Justice Hecht posed you would be on the
   permissive side, that is the lawyer has a choice.
10
                 MR. HARDIN: No.
11
                 HONORABLE SARAH DUNCAN: Mandatory
   electronic filing of briefs and records --
13
                 CHAIRMAN BABCOCK: Okay.
14
                 HONORABLE SARAH DUNCAN: -- with exceptions
15
  for pro ses.
16
                 MR. GILSTRAP: And mandatory paper filing.
   You're saying and mandatory paper filing, too.
17
18
                 HONORABLE SARAH DUNCAN: And a paper filing
19 of both, record and the briefs.
20
                 PROFESSOR ALBRIGHT: Mandatory, instead of
   by local rule?
21
22
                 HONORABLE SARAH DUNCAN: I do not think it
23 ought to be by local rule.
24
                 CHAIRMAN BABCOCK: Okay. I'm sorry.
25 missed what you're saying. So you say it ought to be
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1 mandatory for both. 2 HONORABLE SARAH DUNCAN: Yeah. 3 PROFESSOR ALBRIGHT: What is the record that this county has to maintain between those two? If I have 5 to file a paper brief and electronic brief, what is the record that the court has to maintain for the retention time? What's the official --7 8 HONORABLE SARAH DUNCAN: I would say the 9 electronic. That's the only way to get rid of the storage 10 costs. 11 PROFESSOR ALBRIGHT: So you're still saying -- but you're saying so a mandatory courtesy copy. 13 HONORABLE SARAH DUNCAN: I don't want to shift the cost of printing to the court system. 14 think it can afford it. 16 PROFESSOR ALBRIGHT: Doesn't your rule do Because everybody has to file at least one, because 17 there is this unbound copy and the bound copy. 18 19 MS. PETERSON: And that's the editing error 20 I was referring to earlier because what you see there is -- that's for paper filing, is the heading, and again, 21 that's Rule 9.3(a)(1), and so the idea would be to build back in a provision for electronic filing to specify 24 whether you have to file a hard copy when you 25 electronically file a document. So I apologize for the

```
lack of clarity.
1
2
                 CHAIRMAN BABCOCK: Harvey, and then Justice
3
   Jennings.
                 HONORABLE HARVEY BROWN: I just want to get
  back to costs. If we did both obviously it's an increase
   of costs. There's no cost savings to the client or to the
7
   lawyer. If we do it where --
                 MR. GILSTRAP: You're saving on storage.
8
  There's savings on storage, because they can destroy the
10 paper copy after a while.
11
                 HONORABLE HARVEY BROWN: Yeah, that's the
12
   courts.
13
                 HONORABLE SARAH DUNCAN:
                                          The same is true
14 for lawyers.
15
                 HONORABLE HARVEY BROWN:
                                          To the lawyers and
16 clients it's going to be an increased cost for sure.
17
                 HONORABLE SARAH DUNCAN: But they will save
18 money on storage.
19
                                          The lawyers?
                 HONORABLE HARVEY BROWN:
                                          Uh-huh.
20
                 HONORABLE SARAH DUNCAN:
21
                 HONORABLE HARVEY BROWN:
                                          Why would the
22
   lawyers --
23
                 HONORABLE SARAH DUNCAN:
                                          Because they can
24 have it all in digital format.
25
                                          Okay. Okay.
                                                         The
                 HONORABLE HARVEY BROWN:
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convenience fee then, seems to me, for the most part for
  the lawyers is going away because the lawyers who want it
  are already digitally saving it within their own file, so
   I would think the convenience fee would be something that
  would be dropped or dramatically decreased if you were
 6
   going to require both.
 7
                 PROFESSOR ALBRIGHT: No, because you still
  have to maintain those servers at the courts, and I guess
   is the state going to pay for those servers at the courts?
10
                 HONORABLE HARVEY BROWN:
                                          Then it's not a
  convenience fee certainly. Maybe you want to relabel it,
11
  but it's not a convenience for the lawyers.
13
                 PROFESSOR ALBRIGHT: Filing fee. It's a
14
   filing fee.
15
                 CHAIRMAN BABCOCK: Yeah, Justice Jennings.
16
                 HONORABLE TERRY JENNINGS: Yeah, when y'all
   say mandatory, you're saying you want to turn this entire
17
18
   map green.
19
                 CHAIRMAN BABCOCK: For the court of appeals.
20 At the appellate level.
21
                 HONORABLE TERRY JENNINGS: At the appellate
22
   level.
23
                 CHAIRMAN BABCOCK: It's the greening of
24
   Texas.
25
                 HONORABLE TERRY JENNINGS:
                                            Okay.
```

```
1
                 CHAIRMAN BABCOCK: Just for curiosity, how
2
  many people here agree with Sarah that it ought to be
3
  mandatory, but mandatory means both electronic filing and
   paper filing? And how many people think that that's a bad
   idea?
5
 6
                 MR. WALLACE:
                               Bad?
7
                 PROFESSOR ALBRIGHT: Meaning that it should
8
   be just --
9
                               Just by local rule.
                 MR. WALLACE:
10
                 PROFESSOR ALBRIGHT: -- electronic plus a
11
   rule.
12
                 CHAIRMAN BABCOCK: Some other system.
13
                 MR. WALLACE:
                               Oh, okay.
14
                 CHAIRMAN BABCOCK: Hang on. Okay.
   people think Sarah's idea of being mandatory, mandatory
15
   meaning both electronic filing and paper filing, 11 people
16
   think that's a good idea and 13 people think it's not.
17
                 MR. DUGGINS: But skip -- Chip, excuse me.
18
   Check now to see how many people of the last group
   believe --
20
21
                 CHAIRMAN BABCOCK:
                                    What?
22
                 MR. DUGGINS: Why don't you check now with
23 that last group and see how many of them are opposed to
  mandatory filing period?
24
25
                 CHAIRMAN BABCOCK:
                                    Electronic filing.
```

```
1
                              Yeah, because there may be a
                 MR. HARDIN:
2
  break down in that group.
 3
                 CHAIRMAN BABCOCK: No, I'm sure there is.
 4
                 HONORABLE TOM LAWRENCE:
                                          The question is not
5
   opposed.
             It's whether or not it's permissive to begin
 6
   with.
 7
                 MR. HARDIN:
                              Right.
 8
                 CHAIRMAN BABCOCK: Right, there's some other
9
  way to do it.
10
                 HONORABLE TOM LAWRENCE: And then ultimately
  perhaps go to mandatory.
12
                 MR. HARDIN:
                              Right.
13
                 CHAIRMAN BABCOCK: Yeah, that's a -- how
14
   many people think that mandatory filing for lawyers,
15
   forgetting about the pro se and the prisoners for a
   minute, but mandatory electronic filing in the court of
17
   appeals for lawyers is a good idea?
18
                               Electronic --
                 MR. MEADOWS:
19
                 CHAIRMAN BABCOCK: Electronic filing.
20
                 MR. HAMILTON: As opposed to permissive?
21
                 CHAIRMAN BABCOCK:
                                    Right.
22
                 HONORABLE LEVI BENTON: As opposed to both
23
   ways or just -- it's a bad idea.
24
                 CHAIRMAN BABCOCK: Well, then put your hand
25
          We're talking about a good idea.
```

1 PROFESSOR ALBRIGHT: Okay. I'm confused. 2 CHAIRMAN BABCOCK: Everybody put their hands 3 down. We'll try it again. 4 PROFESSOR ALBRIGHT: It looks like I'm voting with Munzinger, who says he doesn't like computers. 5 MR. MUNZINGER: 6 I love them. I just want 7 other people to do all the work. 8 CHAIRMAN BABCOCK: Munzinger is an 9 Mandatory electronic filing in the court of exception. 10 appeals, forgetting about pro ses and prisoners, and also forgetting about whether you would also be required either 11 by local rule or some other way to file paper, but at least you would have to file electronically in the court 13 14 How many people are in favor of that? of appeals. 15 MR. LOW: Are you talking about now or --16 MR. SCHENKKAN: Chip, we don't understand what forgetting about that other means. 17 18 CHAIRMAN BABCOCK: Say that again. 19 MR. SCHENKKAN: I don't understand what you mean by forgetting about whether we do paper or not also, 20 because that's important to us, and are you saying that 21 are we in favor of mandatory even if it means there's no 22 more paper, which is a vote we haven't taken yet, or do 24 you mean mandatory and there will be some arrangement for paper only -- for paper also, but it will be at least

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permissive by the local rule?
1
                 HONORABLE HARVEY BROWN: And how much is it
2
3
  going to cost?
 4
                 CHAIRMAN BABCOCK: Why don't we try a vote
5
  -- Judge Peeples, test me on this. Judge Peeples has
6
  always got the right voting strategy, but what if we vote
7
   on mandatory, no paper, just --
8
                 PROFESSOR ALBRIGHT: Even by local rule.
9
                 HONORABLE TERRY JENNINGS: How about doing
  permissive first and getting that out of the way and then
   going to mandatory and breaking it down?
111
                 HONORABLE HARVEY BROWN: Yeah.
12
13
                 CHAIRMAN BABCOCK: Okay. If Judge Peeples
14 seconds that then that's fine with me.
15
                 HONORABLE DAVID PEEPLES: I want there to
   eventually be a vote on mandatory electronic with local
   rule permissive paper. Eventually we need to vote on
17
18
   that.
19
                 MR. LOW:
                           I agree.
20
                 HONORABLE LEVI BENTON: As someone who has
  been on the short end of a lot of local rule votes --
22
                 CHAIRMAN BABCOCK: In fact, you haven't won
23 l
   one, I don't think.
24
                 HONORABLE LEVI BENTON: You know, I just
  think we ought to just -- if any -- just say forget the
25 I
```

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local rules stuff, because there's always going to be some
   judge in minority who is going to feel bad about it, and
 3
  he can't persuade his or her colleagues to go with him,
   and so if one judge wants a hard copy then we ought to
 5
   require hard copies.
                 CHAIRMAN BABCOCK: Okay. Justice --
 6
 7
                 HONORABLE SARAH DUNCAN: Can I tack onto
 8
   that?
 9
                 HONORABLE TOM GRAY:
                                      I'd kind of like to put
10
   my thoughts on the record before the vote, if I could at
11
   some point.
12
                 CHAIRMAN BABCOCK:
                                    Okav.
                 HONORABLE TOM GRAY: And I don't know if
13
  this is a good time, and it may not change anybody's vote.
15
                 CHAIRMAN BABCOCK: You might be in the
16 majority, you might be in the dissent.
17
                 HONORABLE TOM GRAY: And so these are just
18 some thoughts, and I tried to distill it down based on the
19 conversation. I thought I might comment upon why there is
   a difference of perception about the advisability of this
20
  between the Supreme Court and the Court of Criminal
22
             The dollars involved are critical. Both the
23
   dollars involved in the case and the availability of
24
   dollars to the attorneys, because your criminal
   practitioner is more typically a solo practitioner, and I
```

heard somebody say that the typed briefs that we get were from pro se, but that's not entirely accurate over in the criminal side. We still get hand-typed briefs from attorney practitioners in criminal cases. So we're not a completely WordPerfect or a Word technology, computer technology yet.

Also, the CCA, they handle about 11,000 writs per year, most of those handwritten, so you can understand why their costs of converting to a -- having to print their 11 copies of 11 handwritten writs would be inordinately higher than the Supreme Court's conversion and ability to use this system, because there are 11,000 of those cases.

Personally for our court, I've always thought it was ridiculous that we require the litigants to file more than two or three copies of briefs in any case or motions in any case that was not going to be orally argued because we circulate the briefs with the draft opinion, and we could all use the same set of briefs, but I have not been able to get any traction on changing that by local rules, which we could if we wanted to under the existing rules.

To answer Pete's question about the cost of the conversion to solely the electronic method, we don't know because we haven't really tested this in a larger

environment, and I'll come back to that in kind of my 1 2 wrap-up comments. And in recognition of what Terry said, 3 every judge approaches how they problem solve, read briefs, write opinions, fundamentally differently, I 5 think. I mean, you could do some broad categories, but they're different, and what the cost is going to be for a 7 court depends on how many of the different type judges you have on that court, and that can change every election 8 cycle, and it also changes as the judge matures in his or her decision-making process and the relationship between that judge and the other judges on the court and how 11 12 comfortable you feel with those other judges and what they 13 write. So this is a dynamic cost factor that you just 14 can't put a -- here's what it's going to cost to convert. 15 And if it's mandatory, essentially, I think 16 you're going to have to have it basically turnkeyed with 17 14 intermediate appellate courts at a minimum all at one time, and all of that taken in context, while I can 18 envision the day when it's all electronically done and we 19 20 print out for those paper users like Judge Jennings, which 21 and I've been known to have, you know, racks of books, and 22 that's why I like a big top on the desk, so I can line it 23 all up. For the type of judges who still function like 24 that and function best like that, they will have to print 25 more, but for the new judges as they come on that want

```
more electronic technology or that can work with it -- I,
 1
 2
   like Sarah, one of the greatest advances at my desk in the
 3 |
  last three or four years has been the addition of the
   second screen. Huge improvement in my ability to work and
 5
   comprehend. I can have a case open on one side, another
   case open on the other side, and I can have Lehmann vs.
 7
   Har-Con on my desk. You know, and I'm going to be reading
   all three at the same time. And I don't know how many
 8
   times I've printed out Lehmann vs. Har-Con. It's been
10
          It seems like a lot more recently, but you'll see
11
   those in the future.
12
                 HONORABLE SARAH DUNCAN: Keep them as a PDF
13
   on your desk top.
                 HONORABLE TOM GRAY: All of these
14
15
   observations to me suggest that it be a phased
   implementation for a optional period at first and probably
17
   a pilot system in different courts as we phase it in,
                We did this with case management as it was
18
   improve it.
19
   done. We had even our largest court continued on a
20
   DOS-based case management system long after the other
   courts had converted, but we can function a little bit --
21
22
   with a progression a little bit over time, and I think you
   basically just -- and you can even set benchmarks at the
   beginning or mandatory dates, and I would say that you
25
   want to do at some point mandatory conversion for the
```

```
attorneys, then you do it mandatory for the criminal
   attorneys in the criminal cases, then you do it mandatory
 2
 3 in civil pro se, because the whole prisoner issue is a
   different kind of problem, but then eventually mandatory
 5
  for pro se inmate litigation.
                 I think to try to even begin to bite off
 6
   this large of a piece of technology implementation across
   the entire state at the same time could be a monumental
  conversion nightmare like we have seen at the government
10 level with Social Security and other functions where they
  tried to make major changes, and it just didn't work.
11
   would very much argue in favor of a optional period of
   time, then mandatory at different levels, and a pilot
13
   system as well.
14
15
                 CHAIRMAN BABCOCK: There's no way we can
   vote on that, that's for sure.
17
                 HONORABLE TERRY JENNINGS: Well, that's
18 permissive, isn't it? That's more permissive.
19
                 CHAIRMAN BABCOCK:
                                    Justice Gaultney.
20
                 HONORABLE TOM GRAY: Yeah, that would be
   permissive at this point.
22
                 CHAIRMAN BABCOCK:
                                    That would be permissive.
23
                 MR. GILSTRAP: One question.
24
                 CHAIRMAN BABCOCK: Yeah, Justice Gaultney
25
   first and then --
```

1 HONORABLE DAVID GAULTNEY: I wanted to voice 2 my support for Sarah's point that it ought to be 3 mandatory, both, initially, for some period of time. CHAIRMAN BABCOCK: 4 Yeah. 5 HONORABLE DAVID GAULTNEY: Because, frankly, both have their uses, both -- you know, I use the briefs 6 on the bench, I use the briefs in different contexts, I use the computer in a different context. Both of them 8 facilitate decision-making. 9 CHAIRMAN BABCOCK: Yeah. 10 11 HONORABLE DAVID GAULTNEY: It would be 12 unfortunate if an unintended consequence of our shift to 13 electronic filing is that we get less usefulness to the decision-maker, so I think that the point of having both for some period of time as a transition period is a good idea. 16 CHAIRMAN BABCOCK: Frank, and then Bill. 17 MR. GILSTRAP: Just to help me with 18 19 perspective here, it's true that most of the cases -- the majority of the cases in the courts of appeal are criminal 21 cases? HONORABLE SARAH DUNCAN: 22 HONORABLE JANE BLAND: No. 23 24 MR. GILSTRAP: About what percentage? 25 HONORABLE TOM GRAY: 50/50.

```
1
                 MR. GILSTRAP: Okay, 50. So if we mandated
2
  a totally electronic system for civil cases, half the
3
  cases would still be handled as paper cases, right?
4
                 CHAIRMAN BABCOCK: Not necessarily.
5
                 MR. GILSTRAP: Well, I mean, what's the -- I
   thought the Court of Criminal Appeals is not going to do
6
7
   it.
8
                 CHAIRMAN BABCOCK: That's for their court,
  though, not for the intermediate courts of appeals.
10
                 MR. GILSTRAP: I see. So the criminal cases
  in the courts of appeal would be handled this way if the
11
  Court of Criminal Appeals approves.
1.3
                 CHAIRMAN BABCOCK: That's one suggestion.
14
                 MR. GILSTRAP: Okay.
                                       Is that what we're
15
   saying?
                 HONORABLE SARAH DUNCAN: Can I --
16
                 CHAIRMAN BABCOCK: Yeah, Sarah.
17
                 HONORABLE SARAH DUNCAN: When I left the
18
   court a few years ago the Court of Criminal Appeals had a
19
   system where it was scanning in everything. Are they --
20
   is that y'all's system? Are they still using that system
   that they had a few years ago?
22
23
                 MR. HERMES: As this new system is
24
   implemented it will --
25
                 HONORABLE SARAH DUNCAN: Replace that?
```

1 It will join in with the common MR. HERMES: 2 system. 3 HONORABLE SARAH DUNCAN: But they are still 4 using --5 MR. HERMES: Yes. 6 HONORABLE SARAH DUNCAN: -- an imaging 7 system so that they can capture all of this digitally. 8 They are indeed. MR. HERMES: 9 CHAIRMAN BABCOCK: Bobby. MR. MEADOWS: I would like to hear the 10 11 argument against mandatory e-filing and local rules for 12 paper filing. I mean, it could be that a court doesn't 13 want to have paper filing and, therefore, you don't need it, and the courts that want it can have it. 14 CHAIRMAN BABCOCK: Dorsaneo knows the answer 15 to that. 16 PROFESSOR DORSANEO: I don't know if I know 17 the answer, but what I've heard the justices say is that 18 19 when the day comes, I hope after I've retired, that we have only electronic filing, that the way the courts and 20 21 the justices will operate will be a very different way than what we are used to, and I'm not expecting that to be 23 I think there will be less reading done and a better way. less attention to the final work product than we can see 24 25 now on an individual justice basis. I like the idea of

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filing both and making them both mandatory because maybe
   that will actually increase the efficiency, because some
 3
  people might be able to access -- I could look at a brief
   right now on my phone, you know, if I got tired of
 5
   listening to this debate.
 6
                 CHAIRMAN BABCOCK: If you're especially
 7
   sick.
                 PROFESSOR DORSANEO: But so filing more
 8
 9
   things I don't think has any real downside, and there is
10 l
   some upside storage costwise and otherwise.
11
                 CHAIRMAN BABCOCK:
                                    Levi.
                 HONORABLE LEVI BENTON: Yeah, I don't know
12
   why there would be any resistance to accommodating the
14
   desires of an individual judge that wants to get to a work
15
   product. You know, if one judge wants paper, why would
16
   we -- why does that judge have to suffer from the whims of
   the majority?
17
18
                 CHAIRMAN BABCOCK: Judge Lawrence, and then
19
   Sarah. Then Elaine.
20
                 HONORABLE TOM LAWRENCE: Well, it seems to
21
   me we would make life easier for everybody if we either
22
   started out permissive or started out with a pilot project
23
   to work the bugs out, get people comfortable with it, and
24
   then take the next step as you get it figured out.
25
                 CHAIRMAN BABCOCK:
                                    Sarah. And then Elaine.
```

1 HONORABLE SARAH DUNCAN: I would like to speak against local rules. 2 3 MR. MEADOWS: Well, I invited that. HONORABLE LEVI BENTON: Thank you, Sarah. 4 5 HONORABLE SARAH DUNCAN: When I got to the 6 Fourth Court, in their wisdom they had previously decided that only four copies of any brief would be filed, and that's, you know, one of the things about paper, is it's pretty easy to lose, it's pretty easy to get stained with iced tea or coffee or whatever. It took me 12 years to 10 get the court to go along with the rest of the state and 11 12 have seven copies, an original and six filed, because I would always be the one that would get the brief that had 131 just been copied in the front office, and yeah, I had all 14 15 50 pages of the brief, but I didn't get the appendix. didn't get all 50 pages. I only got every other page, 17 so -- and most local rules are by majority vote of the 18 court, and I'm -- I agree with Judge Benton. 19 If somebody works better on a particular 20 case, and I do think it's -- I do think, as Gaultney said, 21 different uses for different formats, but if there's anybody that works better with paper, I want them to have 22 paper, and I don't want the court to have to pay for it. 24 CHAIRMAN BABCOCK: Elaine. 25 PROFESSOR CARLSON: Yeah, I'm going to echo

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what Alex said earlier. We are the last generation to use
1
2
  paper. I'd say 95 percent of my students, law students,
  work off of totally computers, bring computers to class.
  There's a great debate going on in legal education on
5
  whether professors should ban computers from the
6
   classroom.
7
                 PROFESSOR DORSANEO: Absolutely they should.
8
                 PROFESSOR CARLSON: Because truly what has
9
  happened is --
10
                 CHAIRMAN BABCOCK: The younger generation
11 speaks.
12
                 PROFESSOR DORSANEO: There's no thinking
              There's only --
13
   going on.
                 PROFESSOR CARLSON: Recordation.
14
15 Recordation, which is great.
                 PROFESSOR DORSANEO: -- recordation of
16
   information and we'll look at it later.
17
                 PROFESSOR CARLSON: And I bemoan the lack of
18
   comprehension from working solely off a computer. I see
19
   it in my students' recitation all the time, so I agree
20
   with you, Bill, but you do take a lot of heat.
21
22
                 HONORABLE TERRY JENNINGS: So why should we
23 move that into the judiciary?
24
                 PROFESSOR CARLSON: Well, on the other
25
   hand --
```

1 HONORABLE TERRY JENNINGS: And why should we 2 facilitate that and make it much more easier? 3 PROFESSOR CARLSON: On the other hand, I agree with what's been said that electronic databases, 5 integrated databases, makes life wonderful in so many We went through the transition at our law school, and for me to be working on a PT&R analysis of a 8 faculty member up for promotion and tenure and be able to go to an integrated database at my house and just look through the evaluations of the students maybe for the last 10 11 five years very quickly without any paper whatsoever on my computer screen is very different from me wanting the 12 reprints of the Law Review articles, which I want to --13 14 HONORABLE TERRY JENNINGS: So you're willing to save storage space and have these wonderful things, 15 you're willing to trade off critical thinking by the 17 judiciary. 18

PROFESSOR CARLSON: I don't think, Justice Jennings, we're going to be able to force the next generation to read things on paper. I may be wrong, but newspapers, as you know, are not doing well because they're not reading them on paper. They are thinking and learning differently, and we're not. I remember the same debate on Rule 21a when we had this stunning two-day SCAC 25 meeting on whether or not to allow fax, service by fax,

19

20

21

24 l

which I have to explain to my students. They're like, "What's an electronic document transmission?" 2 3 "Oh, that's what we used to call faxes." 4 Some of you were here. You remember the -- yeah. This is 5 just bringing back those feelings because, you know, the horse is out of the barn, and I think the Court is exactly getting it right doing it wholesale, all 14 courts and 7 Supreme Court and Court of Criminal Appeals. Document --8 9 data system conversions that are done piecemeal very 10 rarely marry up well at the end, and it is a huge undertaking, but it tends to end up with the best product. 12 CHAIRMAN BABCOCK: I remember seven years ago when we were talking about Rule 47, TRAP Rule 47, 13 unpublished opinions, Paula Sweeney made an impassioned 14 15 plea against revising the rule because the unpublished opinions were only available online and that a lot of people didn't have computers. So, Judge Christopher. 18 HONORABLE TRACY CHRISTOPHER: Well, it seems 19 to me from the discussion of the -- from the appellate judges that they're most concerned about the briefs being 20 in paper format, versus the other issues, the clerk's 21 transcript and reporter's transcript and exhibits. So I 23 don't know whether our mandatory/permissive vote is . talking about all of that or just briefs, because it seems 24

to me that we double-checked what the cost of the filing

25

is, and the filing cost of a brief is between 12 to \$22, and presumably you -- and the appellate, unlike the trial court, you're only going to file two, three pleadings maybe in a case, maybe four if you've got a couple of motions.

23 I

So we're not talking about as big a cost to duplicate it, so I think we make the clerk record has to be electronic, the reporter's record has to be electronic, exhibits have to be electronic, no paper copy of those, but paper copy of the briefs because that seems to me to be --

HONORABLE TERRY JENNINGS: Actually, that could be a lot more expensive, because, you know, at least my staff lawyer and I know a lot of the staff lawyers in our court they will use the hard copy. You get an appeal from a motion for summary judgment with all the attachments. We get an argument and we'll carry that onto the --

HONORABLE TRACY CHRISTOPHER: I know, but it will be on a computer and all 10 of them will be able to use it at the same time.

HONORABLE TERRY JENNINGS: Well, they don't need to. We only need one staff lawyer who is working on the case need it at a time, and the judges are going to need copies of things from the clerk's record.

HONORABLE TRACY CHRISTOPHER: 1 But you're 2 only talking about printing out one or two pages for that. 3 HONORABLE TERRY JENNINGS: Some of these summary judgment motions with the attachments are a 4 5 hundred pages or more. 6 CHAIRMAN BABCOCK: Judge Peeples, what if we 7 voted on everybody that is in favor of permissive, thereby leaving all the permutations of mandatory for other votes? No, you don't like that? 9 10 PROFESSOR ALBRIGHT: Wait, wait, wait. 11 don't understand the vote. Oh, you're talking to Judge 12 Peeples about what's it going to be. 13 CHAIRMAN BABCOCK: Yeah, because he's the vote guru. What if we --15 PROFESSOR ALBRIGHT: He's the vote guy. 16 CHAIRMAN BABCOCK: What if we voted on how many people thought that whatever electronic filing there 17 18 was going to be, it would be permissive. In other words, if you wanted to do it, fine; if you didn't want to do it, 19 that's okay, too. 20 21 PROFESSOR ALBRIGHT: So I at Thompson & Knight have the option of filing it electronically or 23 sending you a copy of the paper brief. 24 CHAIRMAN BABCOCK: Right. 25 PROFESSOR ALBRIGHT: Even though I have it

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on my computer.
 2
                 CHAIRMAN BABCOCK:
                                    Yeah.
                                           The system could
 3
   be that you're at Thompson Knight and you're filing
   something in the Fifth Court of Appeals, and you could
 5
  send a runner down there with the paper and have it filed,
   or you can have somebody at your office, trained by
   Munzinger, could push a button, and it would be
   electronically filed or not. So that's what permissive
 9
   is.
10
                 PROFESSOR ALBRIGHT:
                                      Okay.
11
                 HONORABLE TERRY JENNINGS: I thought
   permissive would be what you have in place and then you
   would permit people to file electronically if they so
13
   desired, but you still have what we have in place. That's
  kind of a phasing.
15
16
                 CHAIRMAN BABCOCK: Yeah, that's kind of what
17
   I --
18
                 HONORABLE SARAH DUNCAN: We have that now.
19
  The Fourth Court has local rules for e-filing briefs, the
20
  Fort Worth court is working on the --
21
                 HONORABLE JANE BLAND: Yeah, we accept
22 electronic.
23
                 HONORABLE SARAH DUNCAN: Yeah. So that's no
24
   change from --
25
                 CHAIRMAN BABCOCK: Do all courts of appeals?
```

```
MS. PETERSON:
 1
                                No.
                 HONORABLE JANE BLAND: I don't know if they
 2
 3
   all do. The First and the Fourteenth do.
                 HONORABLE TOM GRAY: Tenth does.
 4
 5
                 CHAIRMAN BABCOCK: Okay. Kennon says that
 6
   not all of the courts of appeals accept electronic filing.
 7
                 HONORABLE SARAH DUNCAN: But they could.
8
                 CHAIRMAN BABCOCK: Huh?
 9
                 HONORABLE SARAH DUNCAN: They could, just by
   local rule.
10
11
                 CHAIRMAN BABCOCK: Sure.
12
                 HONORABLE SARAH DUNCAN: We don't need a
13 statewide rule for that.
14
                 CHAIRMAN BABCOCK: Well, right, so you're
15
  against --
16
                 HONORABLE TOM GRAY: But I thought you were
17
   against local rules.
18
                 CHAIRMAN BABCOCK: That doesn't sound to me
19
   like anybody is in favor of permissive. Anybody who's --
2.0
                 PROFESSOR ALBRIGHT: Why don't we just have
   a vote on that and kill that and move on?
22
                 CHAIRMAN BABCOCK: -- in favor of
23 permissive, raise your hand.
24
                 PROFESSOR ALBRIGHT: What was the vote?
25
  Wait. What's the vote?
```

```
1
                 CHAIRMAN BABCOCK: See, you shouldn't be
 2
  talking when we have a vote. Okay. Let's have lunch.
 3 Except the record should reflect that six people are in
   favor of permissive.
 5
                 HONORABLE TOM GRAY: Oh, I think it was more
 6
   than that.
 7
                 CHAIRMAN BABCOCK: It probably was, but I'm
 8
   hungry.
 9
                 (Recess from 1:00 p.m. to 2:04 p.m.)
                 CHAIRMAN BABCOCK: The rain has stopped
10
  maybe, down to a drizzle.
12
                 HONORABLE TOM GRAY: And the relevance of
13
  that is --
                 CHAIRMAN BABCOCK: We're trying to do
14
15 weather reports now on the record.
16
                 MR. LOW:
                           I have one question, is there any
   discrepancy among opinions on this? Any varying opinions?
17
18
                 CHAIRMAN BABCOCK: About the weather?
19
   Actually, the people back there think it's raining hard,
20
  so who knows. Here we go. Come on, Sarah.
21
                 Here's the plan. We need to take some
22
  votes, if we can formulate them, on when we say mandatory
   what do we prefer, what type of mandatory do we prefer?
   So we'll vote on that, and then we'll dig into the
24
25
   nitty-gritty of the rules and see if we can get through
```

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Rule 9 today, and I know Judge Lawrence has got something
   on the agenda that he wants -- that he says, famous last
 2
 3
  words, will only take a few minutes.
 4
                 HONORABLE TOM LAWRENCE: I hate to curse it
 5
  by saying that.
                 CHAIRMAN BABCOCK: So we'll do that at the
 6
 7
   end of the day, but for now, help me in formulating a vote
   on mandatory e-filing in the court of appeals. How should
   we craft a vote on that? Sarah, you got an idea?
   get up from under the table, please.
101
11
                 PROFESSOR ALBRIGHT: I've got to get my
   screen so I can pull up these documents because I don't
   have any paper. I didn't kill any trees for this meeting.
13
14
                 CHAIRMAN BABCOCK: All right. So, Sarah,
15 how do we frame a vote here?
16
                 HONORABLE SARAH DUNCAN: Must a party
   represented by a lawyer -- let me ask something first.
                                                            Ι
17
   have assumed throughout this discussion that all we're
18
   really talking about is what gets filed in an appellate
20
   court.
21
                 CHAIRMAN BABCOCK: Right. Court of appeals.
22
                 HONORABLE SARAH DUNCAN: By -- that is not
   part of the record, because we can't mandate that the
   trial court clerks and the reporters and recorders file
24
   electronic --
25
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```
HONORABLE TOM GRAY: Sure we can.
 1
 2
                 CHAIRMAN BABCOCK: Why can't we?
 3
                 HONORABLE JANE BLAND: That's the plan.
                 HONORABLE SARAH DUNCAN: Because we have all
 4
 5
   these counties that aren't equipped to do that.
 6
                 HONORABLE TERRY JENNINGS:
                                            Well, you need to
 7
   push them.
 8
                 HONORABLE TOM GRAY: We need a wheelbarrow
 9
   to push them.
10
                 CHAIRMAN BABCOCK: The Luddite is all of the
11
   sudden switching luds here. Justice Gaultney.
12
                 HONORABLE DAVID GAULTNEY: Well, I think she
   makes a good point in this sense: There's a difference in
13 l
   my vote in whether we're talking about switching to
15
   e-filing records and stuff like that, which I'm fully in
16
   favor of and even I'm also fully in favor of mandating the
17
   briefs.
            I also think that we ought to in the transition
   period mandate paper filing of briefs, not of record.
18
   in formulating the mandatory question, it makes a
19
20
   difference to me whether you're talking about the
21
   appellate briefs or something else.
22
                 HONORABLE SARAH DUNCAN: And the distinction
23
   I draw is the Court doesn't have a funding arm as far as I
24
   know that's big enough even for it, much less for all
25
   these prime counties to get them to where they have the
```

equipment to digitize the records.

HONORABLE NATHAN HECHT: Well, we'll look at that, but that's a separate problem and needs some other analysis to it, but I'm not sure that's true, because all the counties are making a paper record some way, by a photocopier, and any photocopier that's big enough to make a record that's of any size over and over again that the government owns is either -- can either scan at the same time or they can buy one or trade it in on one that scans at the same time. So I just don't know exactly what the number is, but I doubt it's very big, as opposed to having the computer infrastructure to accept filings in the trial courts, which is a little bit of a different problem.

HONORABLE SARAH DUNCAN: Okay.

HONORABLE NATHAN HECHT: But somewhere everywhere in this state there is a clerk standing over a photocopier making the clerk's record and binding it together. Most of them have wax and stuff left over from the 14th century that they use to put the record together so you can't take it apart and use it, but to the extent that's there, I'm not sure that's much of a problem.

And then on the court reporter's side,
again, we're in constant discussion with the court
reporters about this whole transition and what it would do
and how you would get access and how their legitimate

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proprietary rights and record would be protected and how
  people would still get access and what we would put on the
  internet and what we wouldn't. All of those issues are
 3
   still -- they're kind of on the side, but I think it's all
 5
  doable because almost all of the court reporters' records,
   if not every single one in the state, is produced in some
 7 I
   way that produces an electronic copy, so I think we're
  mostly focusing on briefs for purposes of our discussion
  here.
9
10
                 CHAIRMAN BABCOCK: Okay. So we're talking
11
   about briefs.
12
                 HONORABLE NATHAN HECHT: Briefs and motions
13
   and --
14
                 CHAIRMAN BABCOCK:
                                    Yeah.
15
                 HONORABLE SARAH DUNCAN:
                                          Must parties
   represented by counsel file whatever they're going to file
16
17
   in the appellate court electronically.
18
                 CHAIRMAN BABCOCK: Okay. So that's what
19
   we're voting on?
20
                                 That it's mandatory.
                 MR. MUNZINGER:
21
                 CHAIRMAN BABCOCK:
                                    Mandatory.
22
                 HONORABLE SARAH DUNCAN:
                                          Must.
23
                 MR. HAMILTON:
                                Mandatory or discretionary.
24
                 CHAIRMAN BABCOCK:
                                   Mandatory. Anybody want
25
   to amend what we're voting on?
```

г	
1	HONORABLE DAVID GAULTNEY: Civil and
2	criminal?
3	HONORABLE SARAH DUNCAN: Parties represented
4	by counsel.
5	CHAIRMAN BABCOCK: Parties represented by
6	counsel. Yeah. So everybody that thinks that what Sarah
7	said is a good idea, raise your hand.
8	PROFESSOR ALBRIGHT: Luddite row right here.
9	Now we've got some hands up.
10	CHAIRMAN BABCOCK: Okay. Everybody that
11	thinks it's a bad idea?
12	HONORABLE SARAH DUNCAN: Raise your hand,
13	Terry.
14	CHAIRMAN BABCOCK: Okay. That passes by a
15	vote of 17 to 5, mandatory for briefs and motion papers
16	filed by attorneys in the court of appeals for both civil
17	and criminal cases. Rusty.
18	MR. HARDIN: Can I I don't know if
19	anybody else is like me, but that vote by me was based on
20	the assumption we are about to also say you can file by
21	paper. If we're not going to do that, then I take my vote
22	back.
23	HONORABLE TOM GRAY: Put him over on the six
24	then.
25	MR. HARDIN: Pardon?

```
HONORABLE TOM GRAY: There's six voting
 1
 2
  against the mandatory then.
 3
                 MR. HARDIN: Right. If we're not going to
  be next following up and saying --
 5
                 CHAIRMAN BABCOCK: Richard.
 6
                 MR. MUNZINGER: The motion was silent upon
 7
   whether it was to be accompanied or not accompanied by
   paper, and I fully, like Rusty, expected to have a next
   vote that would address that issue.
10
                 MR. HARDIN:
                              Right.
11
                 MR. MUNZINGER: Because I would, like Rusty,
   take my vote back if that's the only way to file.
13
                 CHAIRMAN BABCOCK: Justice Jennings.
14
                 HONORABLE TERRY JENNINGS: Here's what I'm
15
         I'm for continuing paper mandatory and permissively
   allowing e-filing, if that makes any sense.
17
                                          Nobody will e-file.
                 HONORABLE SARAH DUNCAN:
   Hardly anybody will e-file. Why would somebody go to the
18
19
   extra expense of e-filing?
20
                 HONORABLE TERRY JENNINGS: Well, if the Bar
   doesn't want it and a lot of judges don't think it's
   helpful, as Rusty said, what's driving this, other than
   people think it's inevitable?
24
                 CHAIRMAN BABCOCK: Justice Bland.
25
                 HONORABLE JANE BLAND: Well, you said no one
```

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will use it, but apparently they're getting tens of
   thousands of filings in the trial courts, so --
 2
 3
                 MS. PETERSON: That's right, and the trial
   court rules do specify that it's optional to file
 5
   electronically.
 6
                 CHAIRMAN BABCOCK: Yeah. Justice Gaultney.
 7
                 HONORABLE DAVID GAULTNEY: I do think we
   ought to have mandatory paper filing as well, and it would
   change my vote as well if we're not going to do that.
  I would also like a second vote, which would be mandatory
11
   with no paper briefs at all.
12
                 CHAIRMAN BABCOCK:
                                    Okay.
13
                 MR. HARDIN: Mandatory, no -- no paper
14 briefs?
15
                 HONORABLE TOM GRAY: I thought that's what
16 the vote was. It was mandatory, no paper briefs.
17
                 MR. HARDIN: Oh, no, it didn't say no paper
18 briefs.
19
                 MR. GILSTRAP: Silent on that.
20
                 HONORABLE SARAH DUNCAN: It just was
   mandatory.
22
                 MR. HARDIN:
                             Just mandatory electronic
   filing was all the vote was, and that's what I'm saying.
   If it says no paper briefs then I'm not voting for it.
24
25
                 CHAIRMAN BABCOCK:
                                   Okay. So it was either
```

```
17 to 5, 16 to 6, or 15 to 7.
 1
                 MS. PETERSON: Moving right along.
 2
 3
                 CHAIRMAN BABCOCK: Depending on what we do
 4
   next.
 5
                 MR. HARDIN:
                              That's right.
                 CHAIRMAN BABCOCK: So the record will be
 6
 7
   totally clear on this point.
 8
                 HONORABLE TERRY JENNINGS: May I make a
  motion?
 9
                 CHAIRMAN BABCOCK: Yes.
10
11
                 HONORABLE TERRY JENNINGS: I vote or I move
  that we vote on mandatory paper filings, as is the current
13
   practice, and permissive e-filing.
                 MR. HAMILTON: I'll second that.
14
                 CHAIRMAN BABCOCK: Okay. So let's --
15
  everybody that -- let me make sure I state it right,
16
17
   Judge. Everybody that is in favor of mandatory paper
18
   filing and permissive electronic filing in both civil and
19 criminal cases in the court of appeals, raise your hand.
20
                 Well, it was a motion and a second and a
   third. All right. Everybody that is opposed?
22
                 HONORABLE SARAH DUNCAN: I'm not opposed to
23
  it.
24
                 CHAIRMAN BABCOCK: All right. That failed
25 by a vote of 13 to 3. The 3 voting in favor, 13 voting
```

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against. Okay. Who's got another vote? Richard.
 2
                 MR. DUGGINS: Mandatory paper filing.
 3
                 MR. MUNZINGER: The filing of the paper
  briefs and motions should be the same as in the current
   rules in addition to the electronic -- mandatory
 5
 6
   electronic filing.
 7
                 CHAIRMAN BABCOCK: Okay.
 8
                 MR. LOW: For attorneys.
 9
                 CHAIRMAN BABCOCK: And Rusty seconds that,
10
   so --
11
                 HONORABLE SARAH DUNCAN: I'm sorry, I must
12 have misunderstood that.
                 MR. HARDIN: Paper filing as it is now.
13
                                 There would be no amendment
14
                 MR. MUNZINGER:
   to the paper filing rules, Sarah, but there would be
15
16 mandatory electronic filing.
17
                 PROFESSOR CARLSON: No, no, no. Mandatory
18
  paper, mandatory electronic.
19
                 CHAIRMAN BABCOCK: If you want this on the
20
   record you're going to have to talk one at a time.
21
                 HONORABLE SARAH DUNCAN: We already voted on
22
   that.
                 MR. HAMILTON: Yeah, we already voted on
23
24
  that.
25
                 CHAIRMAN BABCOCK: Kent.
```

1 HONORABLE KENT SULLIVAN: I assume that --2 THE REPORTER: Speak up, please. 3 HONORABLE KENT SULLIVAN: I assume that one of the very significant advantages of electronic filing is 4 5 to reduce long term storage costs, and so I wonder in connection with the current proposal if we're talking 7 about paper filings that would largely be courtesy copies and that the clerks would not need to retain as part of 8 the permanent record, if that's what you're really talking 9 10 about, as opposed to the need for us to officially retain 11 two separate copies. 12 MR. HARDIN: Right, so how are you going to 13 phrase the vote? I think most people agree with that, but 14 how are you going to phrase it? 15 HONORABLE KENT SULLIVAN: My proposal was just to try and clarify it. I assume that what's on the table is the proposal that there be paper copies that 17 18 would be courtesy copies effectively to facilitate review 19 by the court. 20 CHAIRMAN BABCOCK: Well, no, the proposal on the table was that we would file just like we do now, 21 which is not a courtesy copy. It's a file-stamped copy. 22 23 HONORABLE KENT SULLIVAN: I thought there 24 was another proposal saying you would file both. Did I 25 misunderstand that?

```
1
                 CHAIRMAN BABCOCK:
                                    Well, no.
                                                It was going
 2
   to be mandatory electronic and paper copies filed without
 3
   change, just like we always do.
                 HONORABLE KENT SULLIVAN:
 4
                                           Right.
 5
   guess what I was trying to suggest is, is the intent
   behind that that they actually officially maintain as part
   of the official record both copies, or is it simply an
 8
   acknowledgement that many people still want the
   availability of a paper copy, but you wouldn't have to
10
   retain it?
11
                 CHAIRMAN BABCOCK:
                                    It's a separate question,
   though, because the electronic filing will have an
13
   electronic file stamp on it.
14
                 HONORABLE KENT SULLIVAN:
                                           Right.
15
                 CHAIRMAN BABCOCK: And the paper copy will
16 have a manually applied file stamp, and they can be
   different, timingwise, all sorts of things. Yeah,
17
18
  Richard.
19
                 MR. MUNZINGER:
                                 It's my motion, so I believe
20
   I have the right to amend it, is that correct, under
   Robert's Rules of Order?
21
22
                 MR. MEADOWS:
                               It is America.
23
                 CHAIRMAN BABCOCK: I don't know about
24
   Robert, but --
25
                 HONORABLE TERRY JENNINGS: Nobody is pushing
```

1 you yet. 2 CHAIRMAN BABCOCK: -- this is America, so 3 you can amend your own motion. MR. MUNZINGER: Having adopted a rule that 4 5 mandates electronic filing, I move that we adopt a rule that maintains the current paper filing rules as they are, but allows the clerk or the court at its discretion to use the electronically filed copy as the permanent record of the court. 9 10 CHAIRMAN BABCOCK: Harvey. 11 HONORABLE HARVEY BROWN: I don't know if you would accept this as a friendly amendment, but there's a 13 question as to which date you use for the filing. I would propose that the electronically filed one be the official 15 filed one, so if you hit your computer at 11:50 p.m. you're okay, and you don't have to have somebody at the post office at that time, too. 17 18 MR. MUNZINGER: Harvey and I are friends, 19 and that's a friendly amendment accepted in my motion. 20 CHAIRMAN BABCOCK: What if you start uploading at 11:50, but you don't get it uploaded until 22 12:05? .23 MR. HARDIN: You think you can word it now? 24 CHAIRMAN BABCOCK: Okay. State the motion again with the friendly amendment.

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1
                 MR. MUNZINGER:
                                 Okay. Having adopted a rule
 2
  mandating electronic filing, we adopt a rule that
 3 maintains the current requirements for paper filing that
   leaves to the discretion of the court or the clerk which
 5
  of the two filings is the permanent record of the court
   and adopts as the filed brief and/or motion the electronic
 6
   version thereof.
 8
                 CHAIRMAN BABCOCK: Okay. Everybody in favor
   of that, raise your hand.
10
                               Can I ask a question?
                 MR. HAMILTON:
11
                 CHAIRMAN BABCOCK:
                                   No, don't raise your
   hand. Carl's got a question.
13
                 MR. HAMILTON:
                                That to me is going to be
   confusing because if there's a paper file and they put a
15
   file stamp on it and it's got a different time or date
  than the electronic one --
16
                                 No, I understand, but --
17
                 MR. MUNZINGER:
18
                 HONORABLE HARVEY BROWN: Yeah, pick one.
19
   You've got to pick one.
20
                 MR. MUNZINGER: One of the two has to be
   chosen as the official --
22
                 MR. HAMILTON: The clerk of the court gets
23
   to pick which one?
24
                 MR. GILSTRAP: Let's leave off the filing
25
          Let's just drop that part.
   date.
```

1	CHAIRMAN BABCOCK: Huh?
2	MR. GILSTRAP: Let's drop the filing date.
3	Let's worry about that later.
4	CHAIRMAN BABCOCK: Hey, this is America, and
5	it's his motion.
6	MR. HATCHELL: May I ask a question?
7	CHAIRMAN BABCOCK: Yeah.
8	MR. MUNZINGER: My personal belief is that
9	practitioners need to have certainty when they file
10	something that they have met our requirements for our
11	malpractice carriers, our obligations to our clients, et
12	cetera, require that we work with some definitely known
13	time frame and have some assurance that we can do that
14	we have done what we're supposed to do, and I believe it
15	would be better to have a rule that recognizes that the
16	that one of the two is the correctly filed copy. That's
17	my personal opinion, and I would decline to, in a friendly
18	way, accept an amendment to my motion changing it.
19	CHAIRMAN BABCOCK: Hatchell's got a
20	question, and then Carl.
21	MR. HATCHELL: Does your motion include the
22	record as well as briefs?
23	MR. MUNZINGER: Yes.
24	MR. HAMILTON: If I go to the clerk's office
25	and I get the file because I want to see when somebody

files something --1 2 CHAIRMAN BABCOCK: Right. 3 MR. HAMILTON: -- and I look at the paper copy and it's got a file stamp on there, then I can't believe that that's correct. I've got to somehow go look 5 6 at some electronic filing. 7 MR. MUNZINGER: Well, then you need to have 8 a secretary that knows how to do that. I mean, because that's what -- I'm not being ugly to you. I would say to my secretary, "Get the dadgum electronic copy and show it 11 to me." 12 CHAIRMAN BABCOCK: Kennon wants to say 13 something. 14 MS. PETERSON: When we had a provision in there requiring a hard copy of any document that's been 15 16 electronically filed, one of the other provisions that was in the rules is that that copy should say on the front 17 18 cover, bold font, "This is a copy of a document that's been electronically filed," and that way the 19 20 electronically filed document is the original document. It's when you hit send, that's for recordkeeping and 21 22 archiving, all of that jazz, it covers it, but then this paper copy, it's clear on the front -- like this is a copy of something that's been filed electronically, and what's 24 25 going to govern is when you hit send for the file, the

file date. Does that make sense? So when you're
submitting an electronic --

MR. HAMILTON: When I go to the court and look at the file and I look at the hard copy, what's on there to tell me when it actually got filed?

MS. PETERSON: I guess we could require something else on there to say "submitted in the clerk's office to record" when it was filed electronically if need be, or you would just access the document online to figure out when the file date is. There are a couple of different ways to approach it, I think.

MR. HAMILTON: Very confusing.

CHAIRMAN BABCOCK: Okay. You want to restate your -- since we're doing this in broad strokes here.

MR. MUNZINGER: Well, having adopted a rule mandating electronic filing of records, brief, motions, et cetera, in the courts of appeals when an attorney is representing a party, my motion is that the current rules requiring paper filing remain in force, that the electronically filed material be the official filed copy thereof so that the time of filing, date and time of filing, is as noted on the electronically filed record, and that it be discretionary with courts and clerks as to which documents are maintained as the permanent records of

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the court, whether they're paper or electronic.
                                                    That's my
  motion.
 2
 3
                 HONORABLE TERRY JENNINGS: So mandatory
   paper, mandatory e-filing, the court decides which one is
   official.
 5
 6
                 MR. MUNZINGER:
                                 Yes, sir.
 7
                 CHAIRMAN BABCOCK: Okay. Everybody in favor
8
   of that, raise your hand. Make up your mind, Hayes.
 9
                 MR. FULLER: It's been amended so many times
10
   I'm not exactly sure what --
11
                 HONORABLE TRACY CHRISTOPHER: Me, too.
12
                 CHAIRMAN BABCOCK: They need you to say it
13
   again.
                 MR. MUNZINGER: Well, Justice Jennings just
14
15
   said it. Mandatory paper, mandatory electronic, leave it
   to the court as to which is the permanent filed record,
   and the official filing is the date and time of the
17
   electronic filing. That's the motion.
18
                 MR. FULLER: Leave it to each individual
19
20
   appellate court to decide which is which.
21
                 MR. MUNZINGER: Each individual appellate
22
  court would determine which is the permanent record of
   court, the hard copy or the electronic copy.
24
                 MR. FULLER: So one appellate court could
  have hard copy, another appellate court could have
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electronic copy.

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MR. MUNZINGER: That's correct. And the reason I didn't specify numbers of copies is because Justice Jennings says when he goes to his printer all the judges are standing there printing cases and printing copies, so why would you say just print two or three, or file two or three. Everybody may want one. Just leave it like it is. The courts are getting along now with their budgets the way they are. They may be cutting corners, but they're getting along with the number of filed copies. There is no move by the appellate courts to increase or decrease the number of filed copies. If you leave it as it is you haven't changed anything, except you've come into the 21st century with electronic filing. You have a certain way of filing, and you have allowed courts to reduce their storage costs in the long term should that prove beneficial and desirable.

CHAIRMAN BABCOCK: Sarah.

HONORABLE SARAH DUNCAN: What is the reason, Richard, for letting the court decide which is the permanent record?

MR. MUNZINGER: Well, because your San

Antonio court, I've heard you say any number of times, any
number of different meetings that y'all have -- you're
terribly underbudgeted and you've cut corners that I don't

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hear other people saying.
                 HONORABLE SARAH DUNCAN:
 2
 3
                 MR. MUNZINGER:
                                 And I don't mean that
 4
   critically of you or of your court.
 5
                 HONORABLE SARAH DUNCAN: I'm not there
   anymore, but San Antonio actually is -- the San Antonio
 6
 7
   Court of Appeals has more money per judge, not in
   appropriated funds but in --
 9
                 MR. MUNZINGER:
                                 Well, then I misunderstood,
  but you have articulated your problems as a justice making
10
11
   photocopies and doing things that took time away from your
   ability to be a judge, to read, to think, to ponder, to
12
13
   confer, et cetera, et cetera, et cetera, and --
14
                 HONORABLE TERRY JENNINGS: How can our court
15
   get some of your court's money?
                 HONORABLE SARAH DUNCAN: I'm not there
16
             I have no say in this. But I still don't
17
   anymore.
18
   understand, why does the court get to decide which is the
19
   permanent record of the court?
20
                 MR. MUNZINGER: Well, they may have a better
   contract in Dallas with paper filing than they do
22
   electronic filing, and I don't know that it necessarily
   affects the administration of justice for the Supreme
23 l
24
   Court of Texas to say you've got to keep your records
25
   electronically. It's a management question that's left up
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to the court's management as distinct from a judicial
question addressing the efficiency of justice and what
have you. I'm not married one way or the other to it. I
just -- the clerks themselves have may have thoughts about
it.

CHAIRMAN BABCOCK: Hayes.

MR. FULLER: Let me work through this.

First of all, I have a problem with unfunded mandates, and I have a problem with us mandating procedures for

10 appellate courts unless we're mandating a good procedure

11 and effective procedure, one that works, one that

12 everybody has confidence in, and one that is funded.

Okay. I have a real problem with that. At the same time
14 I think the electronic filing, electronic storage, this is
15 the way it's headed, this is the way it needs to go, this

is where we're ultimately going to end up.

17

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We may be putting the cart before the horse here, and I don't pretend to understand how we fund the local appellate courts and where those come from, state funds or county funds or whatever, but conceptually here's what I think is going to have to happen if we're going to have electronic filing and we're worried about the official record and the correct date of filing. I'm going to use the analogy taken from what Lexis/Nexis filing service is doing with the local MDL, and it also addresses

the issue of those courts that are rich, those courts that are poor, those courts that can afford it, those courts that can't, and down to the district level.

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Ultimately what I envision is a big server that's well backed up, and the data on that server is going to be the official record. That server is going to have to be in Austin or wherever you want to put it. Whenever you file electronically you're going to have to do two things. You're going to have to profile your document by lawsuit, court, cause number, parties, everybody you want to be served, and where you're filing it, and you're going to have to serve it on all the appropriate parties, and that is something Lexis/Nexis If I file a document in a case with a hundred does now. parties in the MDL court, for instance, it goes online. It is served on every interested party. There is no reason why courts and clerks could not be included in that service list, and I get a record of the filing and the 19 time it's filed, and it serves -- we use it as the official record, and so does Judge Davidson.

That system might work. It's very centralized, and it gives you a central electronic repository, and then each county is not determining or each court is not determining, lord, how many servers do we have to have, are these the right kind of servers,

blah-blah-blah-blah. The official record is that central repository. Now, who is going to pay for that, you're going to have to talk to the Legislature, I presume, and they may not like that, but I do know there's a difference between storing things electronically or in 5 paper between, say, Houston and Waco. 6

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We have this debate in our firm as to whether or not we want to go digitally, whether we want to take our old files and scan them and store them electronically because, you know, it's so efficient. Office space or old buildings in Waco are so cheap, it is cheaper for us to just store a bunch of paper than it is to scan all of that paper and store it electronically and maintain an electronic archive, and I suspect those 15 differences are throughout the state.

But that's just some thoughts to throw out there, and I really think -- I mean, the more I sit here and think about it, I mean, this is the way we need to go. If we're going to go that way, in order to get people there and on the same page, it's got to be mandatory and the system has to be, you know, the same for everybody, and it needs to be the same throughout the state, but at the same time, I think it's presumptuous of us and a little premature for us to mandate that now until we know what it is we're mandating. And people are not going to

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be happy with it if they don't have confidence that what
  we're mandating is a good system, one that will work, that
   they can have confidence in, and one that's paid for, and
  preferably the one that they're not paying for, that
4
5
   somebody else is paying to set up for them, but --
                 CHAIRMAN BABCOCK: So you're going to vote
 6
7
   "no" on Munzinger's motion, right?
8
                 MR. FULLER: So I'm not sure. I mean, I'm
              I haven't heard the motion -- I mean, there's
9
  been some pieces of every motion that's been made that I
   kind of like.
11
12
                 CHAIRMAN BABCOCK: His motion is mandatory
13
   electronic, mandatory paper, discretion of the court on
   the date.
14
              Ralph.
15
                               I'd like to offer an
                 MR. DUGGINS:
   alternative to that, unless you want to vote on that now,
   and mine would be that we have mandatory e-filing, which
17
18
   would be the permanent record of the court, and by local
   rule or at the request of any judge or clerk you may
19
20
   require a party to file one or more hard copies of the
21
   brief.
22
                 That would eliminate Sarah's cost concern,
   and it facilitates the inevitable transition to electronic
24
   filing that Sarah so beautifully stated that it's
25
   inevitable, and I think that balances the need to
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transition to that, but at the same time yields a way for 2 any judge or clerk to require a hard copy to be filed. 3 CHAIRMAN BABCOCK: Of course, that raises another problem that Sarah has about local rules, which 4 she and Levi don't like. MR. DUGGINS: I said it can be by local 6 rule, at the request of any individual judge or the clerk. 7 CHAIRMAN BABCOCK: Okay. Well, that is 8 different than Richard's, so let's vote on Richard's --MR. DUGGINS: Okav. 10 CHAIRMAN BABCOCK: -- then we'll vote on 11 So everybody that is in favor of Richard's that one. proposal, which is mandatory electronic, mandatory paper, 13 and discretion on the court as to which file date 14 controls, raise your hand. 15 MR. MUNZINGER: Mine was electronic file 16 date controls, the courts have discretion as to which is 18 the permanent record. 19 CHAIRMAN BABCOCK: Okay. MR. MUNZINGER: For recordkeeping purposes. 20 CHAIRMAN BABCOCK: Okay. Everybody in favor 21 221 of that, raise your hand. 23 Everybody opposed? That fails by a vote of 15 to 3, 15 against, 3 in favor. Now let's go to Ralph's 25 proposal. State that again, Ralph.

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MR. DUGGINS: We would have mandatory
  e-filing, which would constitute the permanent record.
                                                           Ву
 3
   local rule or at the request of any individual judge or
   the clerk of the court, a party may be required to file
   one or more hard copies of the brief. I think that's it.
 6
                 CHAIRMAN BABCOCK:
                                   Okay.
 7
                 PROFESSOR CARLSON: Or the record or
   anything?
 8
                 MR. DUGGINS: Pardon me?
 9
                 PROFESSOR CARLSON: The record or just the
10
  briefs?
11
12
                 MR. DUGGINS:
                               I thought we had already gone
13
  past the record. That's why I didn't address it.
14
                 CHAIRMAN BABCOCK: Well, we've gone past it,
15
  and then we've doubled back.
                 MR. DUGGINS: I'm open to suggestions on how
16
   to deal with that.
17
18
                 CHAIRMAN BABCOCK:
                                    Harvey.
19
                 HONORABLE HARVEY BROWN: One comment, one
20
  thing I don't like about that is I don't know that I want
   judges to have to come out publicly and say, "I'm the,"
   quote, "dinosaur that's requiring you to file a brief when
   all my brethren don't, and they're all computer
   sophisticated."
24
25
                 MR. HARDIN: This is the Terry Jennings
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1
   Protection Act?
2
                 HONORABLE HARVEY BROWN: That's right.
3
                 HONORABLE TERRY JENNINGS:
                                            Thank you.
                 HONORABLE HARVEY BROWN: I could see that
 4
   being in the paper. I could see that being a campaign
   issue someday, and I don't want to --
6
7
                 CHAIRMAN BABCOCK: Well, we'll have a forum,
8
   we'll call it judge --
                 PROFESSOR CARLSON: It could be anonymous.
 9
                 CHAIRMAN BABCOCK: It will be the Luddite.
10
  It will be the Luddite thing. And, by the way, we were
11
12
   trying to think, this is important, we think that Jennings
   may be the youngest member in this room.
13
                 HONORABLE TERRY JENNINGS: Oh, I doubt that.
14
15
                 CHAIRMAN BABCOCK: I didn't say the youngest
16I
   looking.
                 HONORABLE JANE BLAND: No.
                                             I am
17
18 significantly younger.
                 CHAIRMAN BABCOCK: Well, that was the
19
   consensus down here. I don't know.
20
                 HONORABLE TERRY JENNINGS: Well, the two
21
   youngest members of the panel are the most likely to be
22
23
   dinosaurs.
24
                 CHAIRMAN BABCOCK: Okay, so Jennings and
   Bland are the youngest people in the room; is that right?
25
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HONORABLE JANE BLAND: Pemberton has left. 1 PROFESSOR CARLSON: And Perdue. 2 3 CHAIRMAN BABCOCK: Well, Perdue. We figure Perdue is the youngest, but he's not here. Yeah, Carl. 5 MR. HAMILTON: Well, in the trial courts, you file electronically and then they make copies of 6 everything and distribute them to the court, so if we adopt a rule here that says you have to file hard copies, too, then the trial courts are going to do the same thing. Then we're back to where we started from. CHAIRMAN BABCOCK: Yeah, these votes have a 11 circular quality to them, I can tell. MR. HAMILTON: So then in the trial court 13 we're going to have to e-file and file hard copies, too, so we really haven't accomplished much. 15 16 CHAIRMAN BABCOCK: Ralph, you're not talking about trial courts. 17 18 MR. DUGGINS: No, I want to respond to Harvey's comment. I think that's why I added the clerk, 19 20 so all the judge has to do is ask the clerk to issue a directive "submit X copies of the brief." 21 22 HONORABLE HARVEY BROWN: Okay. MR. GILSTRAP: So the clerk loses the 23 election. 24 25 MR. DUGGINS: Clerk is appointed at the

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1
   appellate court level.
2
                 CHAIRMAN BABCOCK: Okay. Everybody in favor
3
   of Ralph's proposal, raise your hand.
 4
                        Everybody against?
                                            Gene.
 5
                 MR. STORIE: My only option was it should be
 6
   permissive both ways, and you know, some people may have
   difficulty using the electronic. If that's two percent of
   the people, why make it harder for them to file their
   brief, and I don't think we voted on that, so I'll be the
10
   lone vote for that.
11
                 CHAIRMAN BABCOCK: Okay. Ralph's suggestion
   passed by a vote of 19 to 1.
13
                 PROFESSOR DORSANEO: I have a question about
14
   it.
15
                 CHAIRMAN BABCOCK: And but not without
16
   question. Yes, Bill.
17
                 PROFESSOR DORSANEO: We're going to serve
18
   the written briefs, too, or just electronically serve
19
   people?
20
                 CHAIRMAN BABCOCK: You're going to serve the
21
   courtesy copy to everybody?
22
                 PROFESSOR DORSANEO: Yeah.
23
                 MR. GILSTRAP: Local rule.
24
                 PROFESSOR DORSANEO: Yeah.
25
                 HONORABLE LEVI BENTON: I would say no.
```

1 PROFESSOR DORSANEO: I'm happy if the answer's "no." I just would like to know what the answer 2 3 is. 4 HONORABLE LEVI BENTON: Let the parties bear 5 the costs of printing it out. They've got it electronically. 6 7 CHAIRMAN BABCOCK: As long as it's no different. 8 9 HONORABLE LEVI BENTON: And as long as the party is represented by counsel. 10 11 CHAIRMAN BABCOCK: Yeah. Right. Okay. Any other votes anybody wants to take? 13 Okay. Let's go to Rule 3.1(e), which I think is the first suggested change to the TRAP rules, and 14 this is in the definitions. MS. PETERSON: And the drafting notes 16 throughout the document refer to the JP rules that the 17 TRAP amendments are modeled after, and you all have not 18 only a map that shows where e-filing has been -- either 19 they have rules that have been adopted or they actually 20 21 implemented it, but you also have a copy of the JP rules and a copy for the template for the rules in the district 22 court so you can see -- compare what's in the TRAPs with what's there for the JP courts and the district courts. 24 25 HONORABLE NATHAN HECHT: And the JP rules

are in the West pamphlet, too, in the back.

MS. PETERSON: Yes. So "convenience fees" is really just taken straight from the JP rules. "Digital signature" is also taken from the JP rules. The only difference is it's a little bit more extensive than the JP rules. JP says, "Digital signature means a confidential and unique electronic identifier issued to a filer upon registration with TexasOnline." This one says same thing, "Confidential and unique electronic identifier issued to an individual who completes the initial registration procedures that TexasOnline establishes and provides on its website," because those requirements were kind of scattered throughout the JP rules. It's now a part of the definition.

"Digitized signature" is straight from the JP rules. "Electronic filing," very similar, but one of the differences -- and this is potentially a discussion area, and then definition of "electronic filing" in the TRAP rules, it says, "A process by which an individual sends a court document to an appellate court," so on and so forth. In the JP rules the definition is "A process by which a filer files the court document," and the reason for the difference is as follows: There are a number of appellate courts that receive documents rather than filing them.

It's apparently a practice -- I can't 1 2 identify which courts, but I know like the Fourteenth Court of Appeals, for example, will receive certain documents, and so there's been a lot of debate about whether with this electronic filing system that's going to do away with the practice of receiving documents, and so this is a proposed solution that came actually from the 7 general counsel for the Court of Criminal Appeals. 8 just to make "electronic filing" a term of art where you're sending the document electronically on, and then whether it's received or filed happens at the appellate 12 court. 13 PROFESSOR DORSANEO: I have a question. know that I probably asked this question before and was 14 given an answer, but where did the term "convenience fee" 15 I mean, it seems like quite an odd term. come from? Nineteen Eighty-Four. That's 17 MR. GILSTRAP: where it came from. 18 MS. PETERSON: That may be true. 19 George Orwell. 20 PROFESSOR CARLSON: PROFESSOR DORSANEO: Is that some sort of a 21 22 nationwide term that people who know about this use or --23 Well, Judge Dietz wants to MS. PETERSON: change it to "inconvenience fee," but --24 PROFESSOR DORSANEO: Why not just call it an 25

electronic filing fee? MS. PETERSON: I'm not really sure, to be 2 3 This comes from the district court rules and the JP rules, and I thought the district court rules were worked out, to a certain extent, by this committee. 5 HONORABLE NATHAN HECHT: Uh-huh. 6 7 PROFESSOR DORSANEO: That's why I thought I might have asked this question before. HONORABLE NATHAN HECHT: Same answer. 9 MS. PETERSON: Yeah, same answer. 10 PROFESSOR DORSANEO: Same who knows why. 11 CHAIRMAN BABCOCK: George Orwell. That book 12 13 was published in 1949, by the way. HONORABLE TOM GRAY: If the e-filing is 14 15 mandatory it should not be a convenience fee. We're going to just have to increase the filing fee. It's just part of it, so if it's mandatory that definition needs to go 17 18 away. MS. PETERSON: And if you look at the 19 definition of "convenience fee" -- well, I guess -- I 20 think it's broad enough. Is this -- and, Mike, you can help me, but I think "convenience fee," the definition is, "A fee charged in connection with electronic filing that is in addition to regular filing fees." So the term is 24 actually not referring solely to the convenience fee that 25 l

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an appellate court would charge. It's referring also to
  the fee that TexasOnline and the EFSP would charge.
2
3
                 HONORABLE TOM LAWRENCE:
                                          But part of this
  was designed to get the counties some extra funds to
5
   develop the technology. That was the purpose of the
   convenience fee, and, you know, I guess it was
6
   contemplated that that fee could go away at some point,
7
   although that would be unusual for a governmental agency
8
   to do that.
9
                 MR. HARDIN: I was going to say, that would
10
   be the first time ever.
11
                 CHAIRMAN BABCOCK: Well, and doesn't it make
12
   a difference if it's -- if county by county they have the
13
   option of either opting into this or not, whereas here
14
   it's going to be everybody's got to do it? So it seems to
15
   me like maybe a filing fee is the better way to go than a
16
17
   convenience --
                 MS. PETERSON: Just increasing the filing
18
19
   fee.
20
                 CHAIRMAN BABCOCK: Yeah. If you got to do
21
   it, you got to do it.
22
                 MS. PETERSON: Does that have to be done
   through legislation, the filing fees?
23
24
                 HONORABLE NATHAN HECHT: I'm not sure about
25
   that. Probably, but I'm not sure.
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1
                 HONORABLE TOM LAWRENCE:
                                          But, Mike, isn't
  this convenience fee -- didn't the Legislature establish
2
3
  that when they first set up the framework for this?
                                The Legislature when they set
4
                 MR. GRIFFITH:
5
  up TexasOnline allowed the Department of Information
  Resources Board to set fees for use of TexasOnline, and
 6
7
  that's how this came about. There is a provision in there
   for local governments or state agencies to charge a fee
8
                           So that's the parenthetical
9
   for using TexasOnline.
   bracket part there that the court could charge a fee if
101
11
   they wanted to do so.
                 HONORABLE TOM LAWRENCE: And that fee could
12
   go to the courts of appeals to defray some of the costs.
13
                 MS. PETERSON: We don't know.
14
                 HONORABLE TOM LAWRENCE: In theory.
15
16
                 MS. PETERSON: In theory.
                 MR. GILSTRAP: Why don't we call it what it
17
   is, an additional electronic filing fee? You know, it's
18
   extra money we're charging for filing electronically.
19
20
                 HONORABLE TERRY JENNINGS: Call it a
21
   computer tax.
                 MS. PETERSON: I don't want to call it a
22
23
   tax.
                 CHAIRMAN BABCOCK: Well, the only reason I
24
25
   could see against that, Frank, is this is a term that is
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now being used in other courts.

HONORABLE TOM LAWRENCE: In the other two filing packages this is used.

CHAIRMAN BABCOCK: Yeah. So if you're going to -- I'm not sure you want to have it at all, but if you're going to have it, I wonder if you should be switching terms on people, even though it makes sense.

Okay. Any other comments? Yeah, Bill.

PROFESSOR DORSANEO: Kennon, did I hear you say it's charged by -- or we don't know who it's charged by, did we say?

MS. PETERSON: It's charged by -- later on in the rules it addresses that, but TexasOnline and the EFSP charge -- well, both charge a fee, and then there could be a third fee imposed by an appellate court, and all of those are called a convenience fee. And we can change it, but that's just the way it's worked.

PROFESSOR DORSANEO: I like definitions that inform me of what's being defined. I mean, because if a fee could be charged by three different -- three different parties, I'd like the definition to say that.

MS. PETERSON: So you would like convenience fee, and if it's not going to be the appellate court, which I guess that requires a vote, but if it were just EFSP and TexasOnline, it would be "convenience fee means

a charge" -- "means a fee charged by TexasOnline or an 2 EFSP in connection with electronic filing that is in 3 addition to regular filing fees." CHAIRMAN BABCOCK: Okay. Yeah, Carl. 4 5 MR. HAMILTON: This electronic filing definition about "sends a court document," elsewhere we 6 define it as "transmitting" and in some places we talk 7 about "sent," and some places "transmitted." Is there --8 MS. PETERSON: You know, I noticed that, and 9 10 I think it needs to be cleaned up. Part of the reason I didn't do that yet is I didn't know whether the definition 11 12 of "electronic filing" was going to stay the same, and the 13 language about transmitting coming from the rules for the 14 lower courts. 15 MR. DUGGINS: And your computer has a send 16 button. MS. PETERSON: And your computer has a send 17 18 button. 19 CHAIRMAN BABCOCK: Justice Gray. 20 HONORABLE TOM GRAY: In discussing the use of labels, I noticed another term that I haven't noticed 21 before in the rules, is the use of the term "individual." Normally we use "person," it seems to me, because that includes corporations. "Individual" probably doesn't, but 24 it may have been intentional. I just don't know. 25

MS. PETERSON: No. So across the board to change references to "individual."

PROFESSOR DORSANEO: To "person," yes.

MS. PETERSON: To "person."

HONORABLE TOM LAWRENCE: The only comment I would make is we ran into this when we did the JP rules a couple of years ago, was we wanted to go back and change things, but there's an argument to be made for having the language consistent in all three sets of e-filing rules as much as possible.

MS. PETERSON: Well, and that actually gives rise to a change that has been made. In the JP rules and in the district court and county court rules there is the term "filer," and I found that awkward to talk about the filer files, the filer does this, and I thought it was clearer to just refer to the party when possible or to what will now be the person, and so there is a change in terminology that's occurred in this draft to take out the term "filer." I guess the reason that that was in there before, and maybe you know, is because sometimes the filer is a different individual. For example, an executive assistant than the actual attorney, so that, you know, there may have been some concern somewhere along the way about using the term "party" when it's really going to be the executive assistant or the paralegal filing the

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document, and I don't know if that's why.
 2
                 HONORABLE TOM LAWRENCE: If anybody knows it
  would be Mike. I don't remember.
 3
                 MR. GRIFFITH: I don't know. I don't recall
 4
5
  the exact reason, but that certainly sounds plausible.
   didn't write the rules, but I think that's probably right.
 6
 7
                 PROFESSOR DORSANEO: I think it's a good
   idea to use as little jargon as possible.
8
                 MS. PETERSON: Uh-huh.
 9
10
                 PROFESSOR DORSANEO: When I deal with my
11
   technical people I don't understand what they're talking
12
   about because they're talking in some sort of secret
   language that they use, and I think that that's a bad way
13
   for us to proceed, even if we didn't always follow that
14
15
  pattern.
16
                 CHAIRMAN BABCOCK: However, we're going to
   have to have the 300 DPI phrase in here for Judge
17
18
   Christopher.
                 HONORABLE TRACY CHRISTOPHER: No, no, I'll
19
  tell you where it needs to go. 9.2, which we aren't at
20
21
   yet.
22
                 MS. PETERSON:
                                Okay.
                                       So --
23
                 CHAIRMAN BABCOCK: Okay.
                 MS. PETERSON: -- moving from --
24
25
                 HONORABLE TRACY CHRISTOPHER: I'm paying
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attention. 1 2 MS. PETERSON: What's that? HONORABLE TRACY CHRISTOPHER: I said I'm 3 paying attention. You're looking at me. 4 MS. PETERSON: To electronic service 5 provider, again this is modeled after JP rule, 6 specifically, 2.1(g). The change that's been made is in 7 the JP rules. First it says, let's see, "means a business 8 entity that provides electronic filing services and support to its customers," in parentheses "filers." 10 this has just been changed to say "means a business entity 11 that provides electronic filing and support services," 12 l 13 period. And the next sentence, "An attorney or law 14 firm may act as an EFSP" is in the JP rules, but as I 15 understand it, there are zero law firms acting as EFSPs 16I right now, and I don't -- I'm assuming this is here to 17 just give rise to the possibility that one day a law firm 18 will act as an EFSP, but that could lead to other 19 discussions about problems that could arise from that. 20 "Registered e-mail address," the next 21 definition, also modeled after the JP rules, but what has 22 been added is the second sentence. "For purposes of these rules the term 'e-mail address' encompasses registered 24 e-mail address, thus if these rules require a party to 25

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provide an e-mail address and if the party has a
1
  registered e-mail address, the party must provide his or
2
  her registered e-mail address," and that was just to avoid
31
   the need throughout the rules to "registered e-mail
   address" versus "e-mail address," and the idea is you
5
   should use that e-mail address if you have it.
6
                 PROFESSOR DORSANEO: I assume --
7
                 CHAIRMAN BABCOCK: Comments about that?
8
9
   Bill.
                 PROFESSOR DORSANEO: -- these electronic
10
   filing service providers don't need to be licensed or --
11
12
                 MS. PETERSON: They do have to be approved,
   and they go through an approval process that Mike
13
   explained to me yesterday, if you want to hear the
14
15
   approval process.
                 PROFESSOR DORSANEO: But if they're
16
   attorneys or law firms they don't?
17
                 MS. PETERSON: They would have to go through
18
19
   the approval process as well.
                 PROFESSOR DORSANEO: Then what does it
20
   matter if they're an attorney? Then what is the point of
21
   that sentence then?
22
                 MS. PETERSON: I don't know. It's pulled up
23
   from all the other rules.
24
                 HONORABLE NATHAN HECHT: Well, rather than
25
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hire somebody to be your EFSP, you could do it yourself if
2
  you wanted to do it in-house and you could
3
  technologically.
                 PROFESSOR DORSANEO: And then you wouldn't
 4
 5
  need to be approved?
                 HONORABLE NATHAN HECHT: No, you'd still
 6
 7
   need to be approved.
                 HONORABLE TOM LAWRENCE: But you wouldn't
 8
 91
  have to pay an extra fee.
                 HONORABLE NATHAN HECHT: Because
10
   TexasOnline -- they won't take anything from the world.
11
   They just take it from these seven or eight or nine people
12
   that send them things, and so you -- otherwise they won't
   take your stuff, but if you wanted to get approval as a
14
   law firm, as I understand it, you could, and nobody has.
15
                 HONORABLE TOM LAWRENCE: And then you could
16
   save having to pay that fee if you were your own EFSP.
17
                 MR. GRIFFITH: Part of the fee.
18
                 HONORABLE TOM LAWRENCE: No, not the
19
   convenience fee. The other one.
2.0
                 PROFESSOR DORSANEO: I think the definition
21
   ought to say if they're licensed or approved that you're
22
   approved, myself, and by who.
231
                 CHAIRMAN BABCOCK: Is this here because
24
   there was some suggestion, Judge Lawrence, or anybody
25
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else, that maybe an attorney or a law firm wouldn't be --
2
  would be prohibited per se from being an EFSP?
                 HONORABLE TOM LAWRENCE:
                                          No.
                                               And, Mike,
3
4
   refresh my memory, but I think what Justice Hecht said is
   why we did it, is that if somebody decided they didn't
5
   want to go through an ESP all the time or an FSP, rather,
 6
   that they could just become registered themselves or
7
   approved through the process themselves and do it
8
9
   themselves if they wanted to. I mean, that was the
10
   policy.
                 CHAIRMAN BABCOCK: Yeah, but Bill's point
11
   is, well, why single out lawyer or law firm? I mean,
12
   either you're approved or not approved, so why have a
13
   separate sentence for a lawyer or law firm?
14
                                      And the separate
15
                 PROFESSOR DORSANEO:
   sentence, you know, suggests to me, you know, like an
16
   attorney or a law firm or an attorney can be a real estate
17
   agent without being a real estate agent.
18
                 CHAIRMAN BABCOCK: Without being licensed.
19
                 PROFESSOR DORSANEO: And that's what I
20
   thought that was trying to say.
21
22
                 HONORABLE TOM LAWRENCE:
                                          Well, I guess,
  correct me if I'm wrong, Mike, but I guess what we were
   thinking is that either it would be a company that's in
24
   that business that would be trying to do that or it could
25
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be any other lawyer or law firm that wanted to do it that 2 would be filing cases. I think that's why we did it like 3 that. PROFESSOR DORSANEO: But you could only do it for yourself, under your thinking. No, not HONORABLE TOM LAWRENCE: 6 7 necessarily. MR. GRIFFITH: If a large firm wanted to 8 become an electronic filing service provider, they could do that, and they could sell those services to somebody 10 11 else. CHAIRMAN BABCOCK: There's an idea for you, 12 131 Mike. See, it occurred to HONORABLE NATHAN HECHT: 14 me at one point that if you were, for example, collecting 15 delinguent taxes and you were filing thousands of lawsuits at a time, you might want to be your own EFSP rather than 17 pay Lexis to file it for you. I think it's less likely 18 that that would ever happen in -- just for the appellate 19 filing, but if you were an EFSP for any purpose you could 20 file under the appellate rules, too. But I wouldn't think 21 an ordinary law firm would want to go to the trouble to do 22 this when they could just have a contract with Lexis or 23 24 whoever. 25 CHAIRMAN BABCOCK: Okay. What's next,

1 Kennon? MS. PETERSON: Next is "TexasOnline," 2 definition comes straight from the JP rules. It's just 3 the difference is in the JP rules it's not in the 4 definition or the terms section. It's in section 4.1, but 5 it's the same language, and then if you look at the JP 6 rules, there's a lot about TexasOnline in the rules 7 themselves, so part of what I did with this comment is 8 just put some of the information -- I pulled it out of the rules because it didn't seem to fit there, and so the 10 comments that are in here are just intended to explain the 11 edits and also to move some of the text that seemed a 12 l 13 little inappropriate for actual rule text into the So that's what you see in the comment on that 14 comments. 15 page. Moving on --MR. DUGGINS: Well, can I ask one question? 16 Why does it say that TexasOnline is the infrastructure 17 through which state agencies and local governments may 18 electronically send? It allows the EFSP to do the same or 19 20 no? HONORABLE NATHAN HECHT: No. The EFSP is 21 TexasOnline is the state's guy. 22 your guy. 23 MR. DUGGINS: But isn't TexasOnline the 24 entity that receives the e-filing from the lawyer? 25 HONORABLE NATHAN HECHT:

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MS. PETERSON:
                                The EFSP does. So lawyer to
1
  EFSP to TexasOnline.
2
                 HONORABLE NATHAN HECHT: To TexasOnline.
3
                 MR. DUGGINS: Well, then shouldn't it then
4
   add EFSP in addition to state agencies and local
5
   governments or not?
6
                 HONORABLE NATHAN HECHT: No. TexasOnline is
7
  the portal through which you have to go to reach the
8
   government. EFSPs are the only people who can go through
   the portal, but you have to go through TexasOnline to get
10
11
   to the government.
                 MR. DUGGINS: Okay. Thank you.
12
                 CHAIRMAN BABCOCK: Just one thing, Kennon,
13
14
   on (o).
                                Uh-huh.
                 MS. PETERSON:
15
                 CHAIRMAN BABCOCK: Is the tense right on
16
   that last "required payments"? Should it be "require"
17
   instead of "required"? Read the whole sentence.
18
                 MS. PETERSON: Let's see. I think it's
19
20
   right.
                 HONORABLE TOM LAWRENCE: Well, I think you
21
22 have to make the payment before anything happens.
                 MS. PETERSON: So it's a required payment.
23
                 HONORABLE TOM LAWRENCE: So it's a required
24
             If you don't pay, nothing gets filed generally.
25
```

Okay. I'm with you. 1 CHAIRMAN BABCOCK: MS. PETERSON: And one change I glossed over 2 3 In 3.2, Rule 3.2, you see that the term on accident. "paper" has been changed -- "papers" has been changed to 4 "documents," and this is a change that's been made 5 throughout the rules to take out the reference to "paper" 6 and make it "document," so that it will work in both the 7 paper and electronic world. 8 Another change that's been made throughout 9 the rules is to require an e-mail address, if any. 10 those are just two kind of global changes that I won't go 11 over line by line from this point forward. 12 HONORABLE TOM GRAY: Chip, I would be remiss 13 and I would have 13 other intermediate chief justices 14 asking why I didn't ask this question, since we frequently 15 like to refer to ourselves as something other than a state 16 agency, why we couldn't add TexasOnline, da-da-da, 17 "through which courts, state agencies, and local 18 governments." 19 PROFESSOR DORSANEO: Uh-huh. 20 CHAIRMAN BABCOCK: Okay. 21 MR. MUNZINGER: Chip? 22 CHAIRMAN BABCOCK: Yeah. 23 MR. MUNZINGER: Someone made the comment 24 about making it clear that EFSPs have to be licensed or 25

certified. Has that been adopted, or are we leaving EFSP just to be an EFSP without making certain that it is authorized or licensed and what have you to interface with TexasOnline?

MS. PETERSON: It has to be approved, but it's not addressed in the rules probably that an EFSP has to be approved, but there is an approval process for an -- HONORABLE TOM LAWRENCE: I think it might be helpful if they just kind of ran through the process just

10 real quickly.

13 l

2.0

MR. MUNZINGER: All I'm concerned about would be the practitioner selecting an EFSP that isn't authorized to do business with TexasOnline and is misled or harmed or his client is misled or harmed because he's dealt with an EFSP, and he doesn't -- he's like me, he doesn't know an EFSP is supposed to be hooked up with TexasOnline. We know that TexasOnline is the agency that receives all Texas filings, but that doesn't mean everybody knows that. That's my only point.

MS. PETERSON: Yeah, in looking at the definition of "electronic filing service provider" you could incorporate something like "means a business entity approved by Bearing Point" or you could incorporate into the definition to make it clear that it has to be an approved entity.

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MR. MUNZINGER: I would think that would be
1
2
  beneficial to the Bar.
                 CHAIRMAN BABCOCK:
                                    Sarah. Justice Hecht.
3
4
  No, Sarah.
                                          I'll defer to
                 HONORABLE SARAH DUNCAN:
5
6
   Justice Hecht.
7
                                    She'll defer to you.
                 CHAIRMAN BABCOCK:
                 HONORABLE NATHAN HECHT: How do you find an
8
9
  EFSP?
                 MR. GRIFFITH: The way you find an EFSP is
10
   you go to TexasOnline, and we list those that are
11
   certified and licensed to operate to connect to us.
   they're not on that list they can't connect to us, and you
13 l
   won't be able to e-file anyway.
14
15
                 MR. MUNZINGER: It certainly would be
   beneficial to the Bar to know that. You go to TexasOnline
161
   and then you select one of those 10 guys or whatever it
17
18
   is.
                 HONORABLE SARAH DUNCAN: Looking at the
19
   rules that were adopted for the participating JP courts,
20
   that was one of the things that Kennon handed us all. I
21
   think we ought to include what's in 4.1 of the JP rules,
22
   which explains how a document is e-filed, where you have
23
   -- that you have to be registered to become an EFSP, what
24
   the website is. I think we ought to just go ahead and
25 l
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include that.
                MS. PETERSON: It's in there.
                                                It's just
2
  later on in the rule. It's in 9.
3
                 HONORABLE SARAH DUNCAN:
                                          Oh.
4
                MS. PETERSON: We just haven't gotten there
5
   yet. To me it made -- that seemed to be about the
6
  mechanics.
                 MR. DUGGINS: 9.2.
8
                 MS. PETERSON: Uh-huh.
9
                HONORABLE SARAH DUNCAN:
                                          I see.
10
                 CHAIRMAN BABCOCK: Okay, but we're steadily
11
   marching toward Rule 9.
                 MS. PETERSON: Steadily.
13
                 CHAIRMAN BABCOCK: Now, what about the
14
  comment?
                     I'm sorry.
15 l
            Hayes.
                 MR. FULLER: Just quickly, just an
16
   informational point. You hook up with an FSP or a --
   yeah, an FSP. That's who you -- you give your electronic
18
   document to the FSP. They then send it to TexasOnline.
19
   Where does that data reside, and how does it get to the
20
   court? Does the court access TexasOnline?
21
                 MR. GRIFFITH: That's correct. The clerk
22
23 actually will log onto TexasOnline to review the document,
  and then once they accept it, it's then sent to what will
24
25| be the TAMES system that operates for the appellate
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courts. MR. FULLER: So basically if we are all 2 serving electronic documents on a particular -- or filing 3 electronic documents with a particular court, whether it's 4 JP or appellate or whatever, it's going to reside on a 5 TexasOnline server? 6 It's going to pass through a 7 MR. GRIFFITH: TexasOnline server to the intended court and then it's --8 MR. FULLER: It will then reside on their 9 servers? 10 That's correct. Once they MR. GRIFFITH: 11 accept it, it then transfers to them and it purges from 12 13 our system. So TexasOnline, one, is the MR. HERMES: 14 main switchboard that everything must go through, and 15 another way of looking at it is it's a conduit, and any 16 filing that goes through has only a short life there. 17 MR. FULLER: Okay. 18 I think it's a month, so that MR. HERMES: 19 if there's any problem with delivery it can be retried, 20 and then while that filing is only transient within 21 TexasOnline, there's a permanent record kept there so that 22 proof of delivery is always available through TexasOnline. MR. FULLER: So in order for us to have 24 electronic filing for every court throughout the state of 25

Texas, each court, county or appellate court, is going to have to have its own servers on which to store the data 3 for that court. MR. HERMES: To receive it, yes, to receive 4 it onto -- just as you at your home, you have your counter 5 or something where your mail lands after the USPS is done 6 7 with it. MR. FULLER: Is that the best way to do it? 8 I mean, it just seems to me that in order for us to make 9 this work someday we're going to have to have an awful lot 10 of servers scattered around the state, and the appellate 11 courts are going to have to have theirs that are funded by 12 the state, and the district courts and the JP courts are 13 going to have to have theirs that are funded by the 14 county, and if the counties can't afford it then they're 15 not going to have it, so we're not going to have it 17 throughout the state. I mean, I may be wrong in my understanding, 18 but I think, as I alluded to earlier, when we use 19 Lexis/Nexis with the MDL court, Lexis/Nexis services are 20 basically you can look up any number of courts on 21 Lexis/Nexis and see if documents have been filed there, 22 because as I understand it that electronic image resides on Lexis's servers for all the courts. 24

25

MR. HERMES: You know, I know a little bit

about their operation in Colorado, and that's not the case for their Colorado operation. To address another part of what you were asking about the best way, Texas is one of 11 states where court funding is almost entirely local, and if that were to change to state funding and, you know, money is power, where the money resides is the power to make the choices, then the Legislature would have to accept a huge new cost at the state level.

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Well, maybe not. There's MR. FULLER: If my understanding is right and another way to do it. like Lexis has one big server that hosts all the courts' data, basically everybody who participates in that electronic system would pay for it. So that provider, and it could be a government provider or it could be a private provider, would get funds from the state, funds from the county, funds from private individuals. Anybody who used that system could fund it, and if they charged too much for it, let it out for bid and see if somebody else can do it better, but that one data, that one central server hosting everybody's data, that would be the official record, and that's what everybody would focus on in terms of maintaining security, making sure it's upgraded.

I mean, don't mean to reinvent the wheel here, but we're making an awful lot of rules for something that I don't see any -- I mean, I don't know -- I mean,

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there's some counties in this state that are never going
   to have a server that I trust to maintain a permanent
2
3
  record.
                 MR. HERMES: And on the other hand, there
4
5
  are many counties -- what you're saying I think probably
6
  would have had a really good chance, say in 1980, but now
   there's a lot of sunk investment in most counties, and
   certainly not all, but a lot of counties have a lot of
8
   commitment to their existing technology infrastructure.
                 MR. FULLER:
                              Okay.
10
                 HONORABLE NATHAN HECHT: But the Legislature
11
12 l
   is meeting down the street, and I think good ideas like
   that should be promoted, but --
13 l
14
                 MR. FULLER: I'm not sure it's a good idea.
   I was just trying to -- I mean, I feel like I'm a little
15 l
   bit behind the curve here. I feel like we're trying to
16
   make rules for a system that may not necessarily be the
17
18
   best system.
                 HONORABLE NATHAN HECHT: Well, but it's the
19
20
   only one --
21
                 MR. FULLER: We've got.
22
                 HONORABLE NATHAN HECHT: -- practical
23
   realities allow.
                 CHAIRMAN BABCOCK: Yeah, Bill.
24
25
                 PROFESSOR DORSANEO: I think it would help
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the definition of "electronic filing service provider,"
  which I'm going to resist calling an EFSP, because I don't
2
  like to talk like that, if it said --
3
                 CHAIRMAN BABCOCK: It's so becoming when you
 4
5
   do, though.
                                             If we were at
                                      Yeah.
                 PROFESSOR DORSANEO:
 6
   least told that the electronic filing service provider
 7
   electronically transmits documents to TexasOnline and --
 8
                 MS. PETERSON: And that's in the rules as
 9
10
   well.
                 PROFESSOR DORSANEO: Well, it would be good
11
   if it's in the definition. I'm thinking like, okay, we're
12
   going to teach this in class. This is now civil
13
   procedure, right, Elaine? They're going to say, "What
14
   does that mean, Professor?" You know, the definition
15
   ought to say what it means a little better.
                 CHAIRMAN BABCOCK: So you can say, "Read it
17
   yourself, you dummy."
18
                 MS. PETERSON: Yeah. Don't you want to be
19
   necessary to piece it together and explain it?
20 l
                 PROFESSOR DORSANEO: And did you say that
21
   "document" now means electronic documents, too, right?
22
                 MS. PETERSON: Yeah, the term "document" is
23
24 intended to address both the paper, piece of paper, and a
   page, so it's supposed to work --
251
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PROFESSOR DORSANEO: So shouldn't we have a
1
  definition of "document" then that says that? I mean,
  people think of a document, they think of paper.
3
                 MS. PETERSON: I don't know.
4
5
                 HONORABLE LEVI BENTON: They think of a
6
  physical thing.
7
                 MS. PETERSON: I quess for me I think of
   document as electronic and paper, but maybe --
9
                 HONORABLE TOM GRAY: You're special.
                 MS. PETERSON: I'm special, in a good way.
10
   So I don't know. Do you think we need a definition?
11
                 HONORABLE NATHAN HECHT: We'll think about
12
   it.
13l
14
                 MS. PETERSON:
                                Okay.
                 HONORABLE TOM LAWRENCE: Bill, some of what
15
   you're saying is in 9.2 about defining FSPs. A lot of
   that's in 9.2, a lot of these definitions in the
17
18
   procedures.
                 HONORABLE NATHAN HECHT: Marching on.
19
                 MS. PETERSON: Marching on. Okay. So I
20
   think now we're on Rule 6.
22
                 CHAIRMAN BABCOCK: All right. No comments
   about the comment. No more comments about the comment,
231
24
   right?
25
                 MS. PETERSON: Right.
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CHAIRMAN BABCOCK: Okay. So now we're on 6.
1
                 MS. PETERSON: So Rule 6 has been amended to
2
3
  make the procedure for designating lead counsel the same
  for all parties and to address the way you designate lead
4
   counsel for -- with e-filed documents, and so what you see
5
   is a deletion of subdivision (b) of 6.1 because now
 6
   subdivision (a) is broad enough to address both the
7
   appellant and any other party. So moving on --
8
                 CHAIRMAN BABCOCK: Any comments on that?
 9
101
   Yeah, Gene.
                 MR. STORIE: I just have one, and I looked
11
   into e-filing several years ago, and we called a couple of
12
                               I think one of them was
   other states, as I recall.
13
   Oregon, and they said that they loved e-filing, but they
14
   didn't like their Attorney General getting all of the
15
   notices from the court, so changing signature to the top
16
   name on the block, I'm not sure if it would have that
17
   effect for Greg Abbott or for any other firm principals,
   but I just thought I would mention that.
19
                 CHAIRMAN BABCOCK: Wow. Okay. Any other
20
   comments about 6.1(a)? All right. Go ahead, Kennon.
21
                 MS. PETERSON: So moving on to 9.1 for
22
   signing -- and it's 9.1 --
23
                 CHAIRMAN BABCOCK: Hang on, don't we have
24
25
   some comments to 6?
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MR. DUGGINS: 6.6.

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MS. PETERSON: Yeah, the comment is just explaining the amendments.

CHAIRMAN BABCOCK: Any comments about the Okay. Move on to 9. comment?

MS. PETERSON: Okay. 9.1, so in (a) and (b) that's just the change I mentioned earlier that's global, and that's to require e-mail addresses, if any. is where you can see a lot of the new language about signatures on electronically filed documents. (c)(1) is taken from the JP rules, that you have to use your digital signature to electronically file a document. The first sentence of (c)(2) is also taken from the JP rules. That's just basically saying your digital or digitized signature on an e-filed document is a signature for purposes of signature requirements in these rules and other law.

The second sentence is new to the appellate 19 rules, and it actually stems from a concern raised by Richard Orsinger, and that is what if you have a document that contains -- that's filed by one person that has that person's digital signature but then has a digitized, i.e., scanned signature, from another individual or person, how do you resolve that tension. And so if you look here in the second sentence, "If the document is filed using a

```
1
   digital signature belonging to one person but contains a
   digitized signature belonging to a different person, the
 2
  digitized signature controls; otherwise the digital
   signature on the document is deemed to be the signature of
 5
  the attorney whose name first appears in the signature
   block on the document." So this language is similar to
 7
   what's in 6.1 for designating lead counsel.
 8
                 MR. MUNZINGER:
                                 Is the digital signature
   some kind of a secret code that talks computer to
10 computer?
11
                 MS. PETERSON: It's an electronic unique
12 identifier that you receive upon registering with
13 TexasOnline.
14
                 MR. MUNZINGER: So if I get something that
15 you filed and we're adversaries, and your digital
16 signature, I would not see it.
17
                 MS. PETERSON: That's right.
18
                 MR. MUNZINGER: My computer might or their
19
              The digitized signature is a reproduction of --
  computer.
20
                 MS. PETERSON: That's exactly right.
21
                 MR. MUNZINGER: -- your handwritten
22
               And either will suffice under the rules?
   signature.
23
                 MS. PETERSON: Right, and if there's a
   conflict, the digitized signature is going to control.
25
                 CHAIRMAN BABCOCK:
                                    Carl.
```

```
1
                 MR. HAMILTON: The digitized signature could
2
  be different from the lawyer who signed the document whose
3
  signature is imaged and sent?
4
                 MS. PETERSON:
                               The digitized signature is
5
  going to be the same as that, because if the lawyer
  physically signs the document, that will become the
   digitized signature if it gets scanned in. The digital
8
   signature is just what's there automatically. When you
   log onto your EFSP you use your digital signature and then
10
   when you file that's what gets associated with the
11
   document.
12
                 MR. HAMILTON: But the digital signature is
13
   just like a number or something.
14
                 HONORABLE NATHAN HECHT: It's like a
15
  password.
16
                 MR. HAMILTON: Like a password.
                 MR. MUNZINGER: If I've read these
17
18 correctly, I need not have a digitized signature, I need
19 not sign my name to anything filed electronically.
20 have to do is press the button, and it is automatically
21
   signed by me electronically.
22
                 MS. PETERSON: Yes.
23
                 MR. MUNZINGER: If I have a number that has
24 been accepted by the EFSP and TexasOnline, et cetera, et
25
  cetera.
```

MS. PETERSON: Right. 1 2 MR. MUNZINGER: I've done the registration 3 necessary. MS. PETERSON: And even if you haven't, I 4 5 l think, because let's say your executive assistant files The digital -- I think this is the document for you. right, that it's going to be deemed to be the first name on the signature block will be -- so that it's not going to be just the filer's -- and I know I'm getting back to 10 the terminology we got away from, but it's not going to be my executive assistant's digital signature that controls. 11 12 It's going to be the first name on the signature block. 13 Jackson & Walker MR. MUNZINGER: All right. has offices in Houston, Dallas, Austin, Timbuktu, Beijing, 15 et cetera. Does it have one digital signature for all 16 lawyers in its firm or does each lawyer in its firm have a 17 digital signature? 18 MS. PETERSON: Mike, maybe you can speak to 19 how it works? 20 MR. GRIFFITH: Each lawyer will have their unique password to log on, and that identifies them as the 22 filer. 23 And that is a requirement of MR. MUNZINGER: 24 the EFSP, so that I'm with a small firm in El Paso, Texas, 251 but we've got 30 lawyers. Is there one signature for my

firm, or are there 30 digital signatures for my firm? 1 2 MR. GRIFFITH: There are 30 digital 3 signatures for your firm. 4 MR. MUNZINGER: So when we register with an 5 EFSP we're going to have to -- I know we already are, but let me just educate myself. Somewhere or another my 7 number is different from my law partners. MR. GRIFFITH: That's correct. 8 9 MR. MUNZINGER: Thank you. Judge Christopher. 10 CHAIRMAN BABCOCK: 11 HONORABLE TRACY CHRISTOPHER: I could be wrong, but that digital signature never hits my file. 13 MS. PETERSON: Yeah. HONORABLE TRACY CHRISTOPHER: No. 14 15 what I see is the document that shows Joe Blow with a 16 little slash at the signature block. Whether Jane Bland actually filed the document when she passworded in does I only see Joe Blow's not show up in the document I get. name on the signature block, and my clerk is going to 191 enter Joe Blow's name as lead attorney. Jane Bland's name 20 will never show up, so this is wrong. The digital 21 signature never shows up. It's only a means of filing. 22 23 MS. PETERSON: That's right. That's what I was saying earlier. My understanding was that it's the 24 first name -- it's deemed to be the first name on the

1 signature block. 2 HONORABLE TRACY CHRISTOPHER: No, but what 3 you're saying is the digital signature controls. That's not true. We don't know what the digital signature is. 5 It's only what is actually on the actual document, the person's name there. However you signed into TexasOnline 7 and filed something doesn't show up on my pleading. MR. HERMES: That's the digitized signature 8 9 controls. HONORABLE TRACY CHRISTOPHER: Well, which 10 one is the digitized signature? 11 12 MS. PETERSON: That's the scanned image. 13 MR. MUNZINGER: Picture. HONORABLE TRACY CHRISTOPHER: The digital 14 15 signature means nothing, okay, from a -- and it doesn't 16 need to be in this rule because it doesn't show up on the document. It's only a means of filing. CHAIRMAN BABCOCK: What would you call the 18 slash, "Charles L. Babcock"? What is that? 19 HONORABLE TRACY CHRISTOPHER: That is just 20 21 what your secretary puts on there. 22 CHAIRMAN BABCOCK: I know, but that's what 23 l you see. 24 HONORABLE TRACY CHRISTOPHER: It's got 25 nothing to do with being a digital signature or a

```
digitized signature. It's neither of those things.
                                                        It's
2
   just you're showing that you've signed it or that -- it's
3
   just your representation that you're filing it
   electronically.
 4
5
                 MS. PETERSON: I did see in Federal, in some
   of the Federal court rules, that they have that backslash
6
7
   S, and so the secretary can enter it in --
8
                 CHAIRMAN BABCOCK:
                                    Right.
9
                 HONORABLE TRACY CHRISTOPHER: I mean, a lot
  of times I get documents with absolutely nothing in the
10
   signature block, and, you know, whoever the first name is,
  that's the attorney of record. That's who the clerk
   enters in. Nothing is actually required to show up in the
13.
14
  signature blank.
15
                 HONORABLE NATHAN HECHT: Get Mike to clarify
16 this on the record.
17
                 CHAIRMAN BABCOCK: Speak up, Mike, because
18 we need to hear this.
19
                 MR. GRIFFITH: It may not be on the document
20
   itself, but it is in the metadata that's sent to the case
   management system, so that information is available as the
21
22 filer as well as the attorney as part of that information
23 that goes into their case management system.
                 HONORABLE TRACY CHRISTOPHER: I don't
24
25 think -- I don't think that's right. I think our clerk
```

```
1
   looks at the pleading, the original petition that comes
 2
   in, and looks at the person on the signature blank and
 3
  puts that person in as lead counsel, not whatever
  metadata --
 5
                 MS. PETERSON: That's what this.
 6
                 HONORABLE TRACY CHRISTOPHER: -- is stuck in
 7
   the document.
8
                 MS. PETERSON: And maybe I'm missing
 9
  something in our communication, but the digital signature
  is deemed to be that, and so that's all the person
  entering the data sees, and that's all they need to see
12| because --
13
                 HONORABLE TRACY CHRISTOPHER: But the
141
   digital signature means nothing. It's just a means of
15
  filing.
16
                 HONORABLE NATHAN HECHT: Well, there's an
   easy way to fix this. Mike, in the TAMES project when a
   lawyer signs on and files something for somebody else
18
   using his digitized signature then --
19
20
                 PROFESSOR ALBRIGHT: Why don't we call it a
   password?
21
22
                 HONORABLE TRACY CHRISTOPHER: It's a
23 password. That's all it is.
24
                 HONORABLE NATHAN HECHT: I'm asking the
25
   questions.
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PROFESSOR ALBRIGHT: 1 Oh, sorry. 2 HONORABLE NATHAN HECHT: When they do that, 3 what does the clerk on the other end of the transmission 4 see, or can they see? 5 MR. GRIFFITH: When the clerk is processing 6 the filing they will see who the attorney is, they will see who -- actually they can list all of the attorneys. They can see all of those, they can see who actually filed it, if it was the attorney, the paralegal, or whomever. 10 So all of that information is on the screen when the clerk 11 pulls it up. 12 HONORABLE NATHAN HECHT: Even though the person's name is not on the document that's being 13 transmitted, they would see that name as being part of the filing process because it was that password or signature? 15 16 MR. GRIFFITH: That's correct. CHAIRMAN BABCOCK: 17 Now hang on. Roger, then 18 Richard. Well, maybe the Federal 19 MR. HUGHES: 20 experience provides a little illustration here. 21 signature gets tied in with sanctions; and so what the Federal rule was, is that the lawyer who files it signs it for the purpose of sanctions and then the lawyer who types the backslash, my name, in there is also a filer; and what 24 25 l happens when you examine the docket in the Federal court,

which we aren't able to do yet in our system, it not only will show the document and what day it was filed, it will 3 disclose the name of the attorney who logged on and transmitted the document and gave their password to get it 5 filed, so that when they want to know who is responsible for sanctions purposes, they can look on the docket sheet 6 and see whose lawyer's password put it in and then they can look at the pleading and see who typed the backslash; and then those are the miscreants who will have to come 9 face the music. 10 11 CHAIRMAN BABCOCK: What if as a lawyer I gave my password to an associate or a --13 MR. WALLACE: That's a no-no. 14 CHAIRMAN BABCOCK: -- paralegal? Well, that's going to be a 15 MR. HUGHES: problem because the feds have -- at least by local, the local rules of the Southern District, if you give 17 your name -- if you give your password and let somebody 18 else file it, it's just like handing out blank checks. 19 CHAIRMAN BABCOCK: And then what does that 20 21 mean? 22 You can be held liable under MR. HUGHES: 23 the Federal sanctions rule for false pleadings. give your secretary the power to use your number to get on 24 25 and file documents, it's as if you signed it even if your

1 secretary did it. 2 CHAIRMAN BABCOCK: All right. I'm sorry, 3 Richard, then -- well, whoever it was. MR. MUNZINGER: That was my point earlier. 5 I use computers. I didn't mean to suggest that I'm a Luddite or, well, a dumbbell I am, but a dumbbell, not a Luddite. I use computers, but I don't sit there at 6:00 o'clock at night and press the buttons to see that it gets 8 to the clerk on time. My legal assistant does that. if a clerk is going to get my legal assistant's 11 identification number and the rule says whoever shows up 12 first is the lead counsel, my legal assistant is going to 13 be get getting all the mailings from all my adversaries 14 instead of me. 15 PROFESSOR CARLSON: 16 MS. PETERSON: But it's the signature block on the document. 17 18 MR. MUNZINGER: I know your rule says 19 signature block, but he says the clerk is getting an 20 electronic code that lets the clerk identify who the 21 person is. He may be getting Donna Crafton, certified legal assistant, Scott Hulse, El Paso, Texas. I don't know if the clerk in Tyler, or El Paso for that matter, is going to pick it up that that's not the lawyer, that's the 24 25 legal assistant.

1 MS. PETERSON: But didn't he say --2 CHAIRMAN BABCOCK: Mike says that's not 3 right. The clerk will actually see 4 MR. GRIFFITH: who the attorney is by name, and they'll also see who 5 filed on the attorney's behalf, if it was the attorney him 7 or herself or if it was a legal assistant that did it. 8 MS. PETERSON: And I thought in reading the 9 JP rules what it said, "The digital signature on any document electronically filed is deemed to be the 10 11 signature of the attorney whose name appears first in the 12 signature block," and so I thought the effect of that was 13 even if Jane, executive assistant Jane, has filed the 14 document electronically, she filed it for attorney Joe, whose name is first in the signature block, so that's 16 deemed to be the person who is on the line. It's his signature on the document. 17 That's correct. 18 MR. GRIFFITH: 19 CHAIRMAN BABCOCK: R. H., did you have 20 something? 21 Well, I mean, I quess if you MR. WALLACE: wanted to do it that way I guess you could do it that way. It's my understanding going back to the Federal, it's 23 24 whoever's S slash name appears. That name has to match up 25 with the password for that person. So you could have two

1 or three attorneys, and maybe the second attorney is the one that has the S slash his name, as long as it was his 2 3 password that was used to sign on, that would be okay. MS. PETERSON: The only issue I could see 4 5 with that is that if you do have an administrator actually doing the filing then there's going to be a disconnect there between the identifier, the password, and what's on the document, with the signature slash. 8 9 MR. WALLACE: Well, she -- well, I don't 10 know, my secretary does it all the time and logs in with 11 my password. 12 MS. PETERSON: Okay. Maybe that's what happens, but --13 HONORABLE TRACY CHRISTOPHER: But the 14 15 Federal system is very different in terms of how it captures the password than the way TexasOnline works. 17 MR. WALLACE: Okay. HONORABLE TRACY CHRISTOPHER: They're just 18 two totally different systems, and you only need like one 19 person to register for TexasOnline, and anybody in the law 20 firm can file under that one person who registered. 21 22 MS. PETERSON: But Mike's shaking his head "no." 23 24 CHAIRMAN BABCOCK: Mike says "no." 25 MR. GRIFFITH: Actually, the attorney must

register in order to e-file. Once the attorney registers, 2 that attorney can delegate to someone else to file on his or her behalf, but the attorney must be registered. 3 CHAIRMAN BABCOCK: Can a secretary register 4 5 with TexasOnline? 6 MR. GRIFFITH: A secretary can, but can only file on someone's behalf. 8 CHAIRMAN BABCOCK: Okav. 9 MS. PETERSON: So that needs to be worked 10 into the rules. I didn't know it was a requirement for 11 each attorney to register in order to be able to file 12 electronically. 13 CHAIRMAN BABCOCK: Bill, then Alex. 14 PROFESSOR DORSANEO: I have been reading this paragraph over and over again. 15 16 CHAIRMAN BABCOCK: Which paragraph? PROFESSOR DORSANEO: The (c)(2), 9.1(c)(2), 17 18 and I understand the first sentence, except I'm not 19 altogether sure what "otherwise provided by law or these 20 rules" would be about. That's very mysterious. "Digital or digitized signature is a signature on the document for purposes of the signature requirements in these rules." Well, that's about -- I understand what that's about, 24 okay, but then we go to the next sentence, we get down to 25 "the digitized signature controls." Controls for what

```
purpose? Controls for the purpose of the signature
 1
 2
   requirements in these rules or other law or for some other
 3
  purpose?
 4
                 I mean, do we get both of them as was
 5
   explained up there in the Federal system, or do we only
   get the one who sent a picture of the signature?
 7
   it's completely ambiguous on that point.
 8
                 MR. HAMILTON: I have a question about that,
        Are we using "digital" and "digitized"
 9
   too.
10
   interchangeably?
11
                 PROFESSOR DORSANEO:
                                      No.
12
                 PROFESSOR CARLSON: No. See page one.
13
                                      "Digitized" is a
                 PROFESSOR DORSANEO:
14
   picture, like your computer can probably sign your name on
15
   a letter if your secretary wants to.
16
                 HONORABLE SARAH DUNCAN: If we have a brief
17
   and Mike physically signs it, but I file it with my
   digitized signature, my unique, the number, the secret
19
   code --
20
                 MS. PETERSON: Digital.
                 HONORABLE SARAH DUNCAN: -- that let's me
21
   file it, his signature will control.
22
                                          His physical
   signature will control over my digitized signature.
231
                 MS. PETERSON:
24
                                Digital.
25
                 HONORABLE SARAH DUNCAN: So when we are
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sanctioned for that brief, he will be the one who's
1
2
  sanctioned, not me.
3
                 MR. HAMILTON: When the person on the other
  end gets this document, do they see his signature?
4
5
                 HONORABLE SARAH DUNCAN: I assume so.
                 MR. HERMES: If it's digitized, yes.
 6
 7
                 HONORABLE TRACY CHRISTOPHER: If you took a
8
  picture of it, you'll see it.
9
                 MR. HAMILTON: If you took a picture. What
10 if you didn't take a picture?
11
                 HONORABLE TRACY CHRISTOPHER: Then it's just
  whoever's name is first on the block. I mean, I think (2)
   is totally unnecessary. I mean, it's just whosever's name
13
  is on the signature block.
15
                 HONORABLE SARAH DUNCAN: I think it is
16 necessary.
                 HONORABLE TRACY CHRISTOPHER: Whether it's
17
18 signed or not.
19
                 HONORABLE SARAH DUNCAN: I would rather Mike
20 be sanctioned and not me if he's the one that authorized
21 the filing of that brief.
22
                 HONORABLE TRACY CHRISTOPHER: Right, because
  he signed it, just like the old rules. He signed it, his
  name's there, he's the one responsible. If there's no
24
   signature, it's the first person. That's the way the rule
25
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should be written.
1
2
                 MS. PETERSON: So if no digitized
3
  signature --
                 HONORABLE TRACY CHRISTOPHER: If it's blank
5
  it's the first person in the list of however many people
6
   are there.
7
                 HONORABLE SARAH DUNCAN: Well, what if
  you've got two and you have to decide which one signed it?
8
9
                 HONORABLE TRACY CHRISTOPHER: Well, it's the
   first person unless somebody physically signs it. You've
10
   got to make sure number two signs it if you want number
  two to be responsible.
                 HONORABLE SARAH DUNCAN: But not everybody
13
14 has a digital signature.
15
                 HONORABLE TRACY CHRISTOPHER: Digitized.
  Physically signed it and scanned it.
                 CHAIRMAN BABCOCK: Justice Jennings.
17
                 HONORABLE TERRY JENNINGS: Am I missing
18
   something? The whole point of this is to simplify this
19
   matter. I mean, you can go out -- I can go onto Amazon
20
   and enter, you know, my password and buy something and,
21
   you know, four or five days later it comes in the mail.
   Why do you have to have all these different entities this
  has to pass through and these kinds of -- is this a
24
25
  security measure or --
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1
                 MS. PETERSON: Yeah, and because with the
 2
  transaction you're describing it's just you, whereas
 3
  here --
 4
                 HONORABLE TERRY JENNINGS: Or I can, you
 5
  know, copy a document or attach a document to an e-mail
   and send it to the court.
 6
 7
                 HONORABLE SARAH DUNCAN: But you can't
   access Amazon's database of internal financial documents.
8
   You can't add to it. But we're talking about --
                 HONORABLE TERRY JENNINGS: But you could
10
  just e-mail a document --
12
                 THE REPORTER: Wait, wait. Please
13 l
  wait. Please wait.
14
                 HONORABLE TERRY JENNINGS: You could just
15 e-mail a document to a clerk and the clerk can --
16
                 HONORABLE SARAH DUNCAN: And we don't permit
   that because we don't want the viruses in your e-mails.
17
   You, a member of the public out there.
18 l
                 HONORABLE TOM LAWRENCE: We've got a system
19
   set up partially by the Legislature, partially through
20
   practice in the county and district and JP courts, and
   there's a framework that we need to follow.
23
                 HONORABLE TERRY JENNINGS: Okay.
24
                 HONORABLE TOM LAWRENCE: I mean, that's the
25 best argument for not trying to reinvent the wheel or
```

```
change the mechanism, because we have got this mechanism
2
   in place that really can't be changed, so we just need to
3
  craft our rules to fit within that process.
 4
                 MS. PETERSON: And that's part of what I ran
5
  into in drafting, is there is this system in place, and I
  think, though, the language that you suggested, Judge
   Christopher, might be clearer if you just start off with
   "if no digitized signature on the document" and then go
   into it. I think that would be clearer, so I'll try to
101
   redraft it that way to be clearer.
11
                 PROFESSOR DORSANEO: That word "controls"
   does mean for sanctions purposes, hmm?
13
                 MR. STORIE: Yeah.
                 MS. PETERSON: Uh-huh.
14
15
                 PROFESSOR DORSANEO: Okay. I think that
   needs to be made clearer.
17
                 CHAIRMAN BABCOCK: Okay. What about -- I'm
   sorry. Elaine.
18
19
                 PROFESSOR CARLSON: Can I just ask a quick
20
   question? So when you file electronically, you don't have
   to have any handwritten signature?
22
                 MS. PETERSON:
                               That's right.
23
                 PROFESSOR CARLSON: And if you don't, the
24 name that first appears is it, and that's always what it's
25
   going to be unless there's a document that contains a --
```

```
1
                 MS. PETERSON: Digitized.
 2
                 PROFESSOR CARLSON: -- copy of a signature,
   which you're calling digitized, in which case the latter
 3
   controls.
 4
 5
                                The digitized, yes.
                 MS. PETERSON:
 6
                 PROFESSOR CARLSON:
                                     Okav.
 7
                 PROFESSOR DORSANEO: I have one other
8
   comment.
9
                 CHAIRMAN BABCOCK: Bill.
10
                 PROFESSOR DORSANEO:
                                      It seems like quite an
11
   odd place to have this information about sanctions right
12 here in the second paragraph.
13
                 MS. PETERSON: Well, it wasn't about
14 sanctions until you suggested that.
15
                 PROFESSOR DORSANEO: Well, that is what it's
   about, isn't it?
17
                 MS. PETERSON: It was just about which
18 signature controls, but, I quess, yeah, if it is for
19 purposes of --
20
                 CHAIRMAN BABCOCK: Well, but that's a big
   point about who gets sanctioned if something's wrong with
221
  the pleading.
23
                 MR. HAWTHORNE: But it's also about notice,
   too, though. It's also about who's going to get notice.
25
                 CHAIRMAN BABCOCK: Could you --
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```
I'm sorry. Blake Hawthorne,
1
                 MR. HAWTHORNE:
   clerk of the Supreme Court.
2
3
                 CHAIRMAN BABCOCK: Thanks, Blake.
                 PROFESSOR DORSANEO: I would at least move
 4
5
   it down.
                                Where would you put it?
 6
                 MS. PETERSON:
 7
                 PROFESSOR DORSANEO: Well, it doesn't strike
  me that it's number two. You know, it may be number -- it
8
  may be the last thing on the list here, but I really think
   it needs to go in the -- you know, in the place where if
10
   it's not already duplicated there, in the place where the
11
   requirements of these rules are, signature requirements.
13
                               It should go in Rule 6, I
                 MR. DUGGINS:
14
   think.
15
                 MS. PETERSON: Rule 6 is about designating
   lead counsel.
16
                 MR. DUGGINS: Well, it's also service and
17
   6.3 and --
18
                                 Is there an analog to Rule
19
                 MR. MUNZINGER:
   13 in the appellate rules? Rule 13 being if you signed
20
   it, it better be true or we're going to sanction you and
21
   do bad things to you.
22
                 PROFESSOR DORSANEO: Where is it?
23
                 MR. MUNZINGER: If there is an analog,
24
   that's a logical place to put at least part of it.
```

1 CHAIRMAN BABCOCK: Yeah. 2 MR. MUNZINGER: At the same time it probably 3 also belongs in the signature section as well, but to make it clear to people who are subject to sanctions that if 5 your name is the lead name on the signature block, you're going to be the guy we look to unless there is a digitized 7 signature on the paper. CHAIRMAN BABCOCK: Sarah, is there a 8 sanction rule in the TRAP rules? 9 10 HONORABLE SARAH DUNCAN: Only for original 11 proceedings. Oh, no, it's for everything. PROFESSOR DORSANEO: There's not one that 12 13 l would look like 13. HONORABLE SARAH DUNCAN: It doesn't look 14 15 like 13. PROFESSOR DORSANEO: There isn't one, I 16 don't think, that I would know. 17 18 HONORABLE DAVID GAULTNEY: There's Rule 45, but that's just frivolous appeals, and I don't think there 19 20 is an equivalent on that. Obviously it's our inherent power, but I think it belongs under Rule 6. That's where 21 you're signing. Blake points out that there's a -- one of the provisions for the signature is to know who to serve, and you're defining what constitutes the signature, right? 24 25 MS. PETERSON: Uh-huh.

1 CHAIRMAN BABCOCK: Yeah, Carl. MR. HAMILTON: What do we mean by signature 2 31 If it's Jackson Walker, are you talking about where it says all the names of the lawyers, and then if the first person on there happens to be deceased then he's going to be get all the notices? 6 7 CHAIRMAN BABCOCK: You're talking about our firm now, aren't you? All our dead guys filing stuff. 8 9 MR. HAMILTON: Yeah. CHAIRMAN BABCOCK: I think under your 10 11 hypothetical you would. 12 That's right, if that's what MR. HAMILTON: you mean by the first name on the signature block. 13 14 MS. PETERSON: Well, it's the first name of 15 the party that's filing the document. I mean, it's not going to be the firm name. It's not going to be the name of the firm. It's going to be the name of the attorney. 17 18 CHAIRMAN BABCOCK: The first attorney. MS. PETERSON: The first attorney. 19 MR. LOW: Sometimes the firm will have three 20 different lawyers --21 22 Right. CHAIRMAN BABCOCK: MR. LOW: -- on the case, and the first one, 23 so you've got it centered, so that's the signature block, 24 25 l will be the first name that appears.

```
PROFESSOR DORSANEO: Even if somebody down
1
2
  the list signs, which frequently happens.
3
                 MS. PETERSON: Well, if somebody down the
   list signs and it's a photo, you're going to see a scanned
5
  image, then that's going to control.
                 MR. LOW:
                          Yeah.
6
7
                 MS. PETERSON: But in the absence of that
8
   it's going to be the first person named on the signature
  block.
9
                 MR. LOW: No matter who files the later one,
10
  the one that files the first pleading, the first
11
   signature, that is lead counsel until it's redesignated.
12
13
   And the others can file something, but he's still lead
14
  counsel.
                 CHAIRMAN BABCOCK:
15
                                    Right. Okay. I know as
   much as you hate this, hate to stop, let's take our
   afternoon break.
17
18
                 (Recess from 3:34 p.m. to 3:50 p.m.)
                 CHAIRMAN BABCOCK: Kennon, where did we
19
  leave off? We're back on the record.
20
                 MS. PETERSON: We left off, we were at
21
   9.1(c)(2), and we were talking about moving and going with
   about the signature controlling to a different part of the
   rules.
24
                 CHAIRMAN BABCOCK: Okay. Everybody want to
25
```

```
do that or not?
                MS. PETERSON: Looks like they're okay with
2
3 keeping it where it is.
                 CHAIRMAN BABCOCK: Yeah, looks like we'll
4
5
  keep it where it is.
6
                 Okay. Justice Bland, your thoughts on that?
7
                 HONORABLE JANE BLAND: Yes, sir. My
8
  thoughts on?
9
                 HONORABLE TRACY CHRISTOPHER: Starting back
10
  up? Good idea.
                 MR. MEADOWS: She wants anonymity.
11
12
                 CHAIRMAN BABCOCK: See, you weren't paying
13 attention.
                 HONORABLE TRACY CHRISTOPHER: Where's my
14
15 realtime?
16
                HONORABLE JANE BLAND: I was absolutely
   paying attention, and so far I didn't find anything that
18
  sparks my disagreement.
                 CHAIRMAN BABCOCK: Okay, there you go.
19
20
                 MS. PETERSON: I thought you were going to
   say "interest."
22
                 HONORABLE JANE BLAND: You should be happy
23 about that.
24
                 CHAIRMAN BABCOCK: All right. We're talking
   about 9.1(c)(2), and we've had a big discussion about it.
251
```

```
Anything else? Yeah, Richard.
 11
 2
                 MR. MUNZINGER: In 9.1(c)(4).
 3
                 CHAIRMAN BABCOCK:
                                    Yes, sir.
 4
                 MR. MUNZINGER: An electronically filed
 5
  document that must be notarized, sworn to, et cetera, must
  have a resolution of 300 dots per inch, is that the
 7
   standard that we were talking about earlier?
 8
                 MS. PETERSON:
                                Yes.
 9
                 CHAIRMAN BABCOCK: It was.
                 MR. MUNZINGER: Is that standard limited
10
11
  only to documents that are scanned like this, or does that
12
   requirement apply to all documents? The 300 dots per
13
  inch.
14
                 MS. PETERSON: Just documents that are
15 scanned.
16
                 MR. HERMES: Right, the assumption is that
   they would otherwise be text documents as opposed to
17
18
   images.
19
                 MR. MUNZINGER: Would otherwise be what?
20
                 MR. HERMES: Text.
21
                 MR. MUNZINGER: Text, t-e-x-t?
22
                 MR. HERMES: Right.
23
                 HONORABLE TOM LAWRENCE: Like a Word
   document or WordPerfect.
24
25
                 MR. MUNZINGER: Yeah. The problem I have
```

```
with this is, is that if it is setting a standard, on its
  face it's limited to documents that must be notarized,
2
3
  sworn to, or made under oath, as opposed to other digital
   -- digitized, whatever it is, scanned documents, so the
  standard itself is limited. It shouldn't be so limited.
 6
   It ought to be broader.
7
                 CHAIRMAN BABCOCK:
                                    Is that right or not?
8
   Because it's the scanned documents that give the problem
9
  qualitywise, right?
10
                 MR. GRIFFITH:
                               (Nods head.)
                 CHAIRMAN BABCOCK: And the other documents
11
   don't create quality problems.
13
                 MR. MUNZINGER: Well, I understand.
                                                      So I've
14 tried a lawsuit. I now have an obligation to file an
15
   electronic record. The court reporter has a record.
   Let's pretend for a moment that I'm going to make an
16I
17
   attachment of something like that to my brief, and I file
   it, and it's a scanned document, but it is not a document
19
  that must be sworn to, et cetera.
20
                 CHAIRMAN BABCOCK: Right.
                 MR. MUNZINGER: Nor is it some document
21
   described in No. (5) below either. My point is, should
22
  there not be somewhere a general rule that anything
24
   scanned --
                 MS. PETERSON: Scanned has to be at that.
25
```

```
1
                 MR. MUNZINGER: -- has to be 300 dots per
   inch.
2
3
                 MS. PETERSON: I think so.
4
                 MR. MUNZINGER: If that's the case, these
5
   don't do it.
6
                 CHAIRMAN BABCOCK: Yeah, I think you're
7
   right. I think you're right about that.
8
                 MR. HARDIN: God, that was easy.
9
                 MR. MUNZINGER:
                                 I'm sweating.
                 CHAIRMAN BABCOCK: And we don't even have to
10
11 take a vote about that. Alex.
12
                 MR. HARDIN: And it happened at five minutes
13
  to 4:00.
                 PROFESSOR ALBRIGHT: Should it be "at least
14
15
  300 dots per inch" instead of --
16
                 MS. PETERSON: I think Bruce was saying
17
   higher resolution result in --
18
                 MR. HERMES: Higher resolution would be
19 better, but there are tradeoffs you make, and they come in
   storage.
20
                 PROFESSOR ALBRIGHT: So if I have a scanner
21
22 that scans at higher resolution then you-all reject it?
23
                 MR. HERMES: We probably wouldn't even
24 detect it, to be honest, but it can -- if a scanner is
25
   able to do higher then it can be -- it can be dumbed down
```

```
to 300.
1
2
                 PROFESSOR ALBRIGHT: That's assuming I know
3 how to do that.
                 CHAIRMAN BABCOCK: Dumb and dumber.
4
5
                 MS. PETERSON: I think that's a question I
6
  asked, too, and I think storage concerns were the only --
7
                 MR. HERMES: Yeah, I mentioned earlier that
   as you increase that number it increases the size of the
8
   document geometrically.
                 MS. PETERSON: So I have a note to include a
10
11
  provision that all scanned documents --
12
                 CHAIRMAN BABCOCK: Right.
13
                 MS. PETERSON: -- have to be at 300 DPI.
                 CHAIRMAN BABCOCK: Right. Richard.
14
15
                 MR. MUNZINGER: Can I go to 9.2(2)?
                 CHAIRMAN BABCOCK: I think that would be
16
  helpful.
17 l
                 MR. MUNZINGER: "A document is
18
19 electronically filed in an appellate court by
  electronically transmitting the document to an approved
  EFSP." So the date and time of filing is the time that it
22| is received by the EFSP as distinct from the time that the
23 EFSP sends it to TexasOnline?
24
                 MS. PETERSON: Yes. That's right. When you
25 send it to EFSP.
```

```
1
                 CHAIRMAN BABCOCK: Okay. Bill.
2
                 PROFESSOR DORSANEO: Do we have to use
   "EFSP"? Can't we say --
 3
 4
                 MS. PETERSON: You want me to spell it out
5
  every time?
                 PROFESSOR DORSANEO: -- four extra words?
 6
 7
                 MS. PETERSON: I can spell it out every
8
   time, if you want.
 9
                 CHAIRMAN BABCOCK: Or we could give it a pet
10 name.
11
                 MR. MUNZINGER: How about ESOB? Electronic
12
   son of a qun.
                 HONORABLE SARAH DUNCAN: I would rather have
13
14
  the acronym.
15
                 CHAIRMAN BABCOCK:
                                    Yeah, Levi.
                 HONORABLE LEVI BENTON: No, no.
16
17
                 CHAIRMAN BABCOCK: Just scratch it, okay.
18 Anybody else on 9.2?
19
                 HONORABLE TRACY CHRISTOPHER: Yes.
20 Everything on 9.2?
                 CHAIRMAN BABCOCK: Well, 9.2(a)(2) I guess
21
22 is where we were. Anything else on 9.2(a)(2)?
23
                 Okay. 9.2(c).
24
                 MS. PETERSON: Now, this is the provision
25 that used to address electronic filing just with a
```

sentence, "A court of appeals may by local rule permit documents to be filed, signed or verified by electronic means," and this is where a lot of the mechanics of e-filing have been placed. It seemed like the most logical location. The first sentence is just enabling it, making it clear. This is going to be have to be changed consistent with the vote. If we're going to require -- mandate e-filing then this language will have to be modified to reflect that, so I'll put a note.

10 CHAIRMAN BABCOCK: And we have already taken 11 those votes.

MS. PETERSON: Uh-huh. And then the second sentence in here is just generally if you're going to electronically file any document, that you're agreeing to update information about any changes in your e-mail address within 24 hours of the change, and that comes from the JP rules as well.

And then the third sentence relates to what we were talking about earlier. The electronically filed document as maintained by the clerk will be he deemed to be the original document, and this is for purposes of archiving and recordkeeping and whatnot, and, Blake, I don't know if you want to touch on just briefly the bill that's been filed that contains this language.

MR. HAWTHORNE: I'm sorry, you caught me

texting someone.

MS. PETERSON: Oh, sorry. The "electronically filed as maintained by the clerk will be deemed to be the original document."

MR. HAWTHORNE: Right, so there is a bill pending both in the House and the Senate that would make it clear that clerks can store documents electronically for archives purposes, and it makes it clear that the electronic document maintained by the clerk is the original, and the reason that we wanted to do that is because there are some things that happen to the document, some metadata that is added to the document, and there may be some clean up that we might do to some scanned documents, we have the ability to do that, so we just wanted to make it clear that whatever electronic document that the clerks maintain is the original.

HONORABLE TOM GRAY: And that the paper can be destroyed.

MR. HAWTHORNE: And the paper can be destroyed. That's correct.

MS. PETERSON: And my understanding is that the archivists don't believe a statutory amendment was necessary to allow paper documents to be destroyed and electronic documents to be what goes over for archiving purposes, but the Court of Criminal Appeals amended the

1 statute in the Government Code. I can't really recall the 2 exact section number, but they amended the statute not too 3 long ago to make it clear that you can get rid of paper, and in light of that statute -- you're aware of all of this, I know, but in light of that statute being on the books there was a feeling that the Supreme Court and 7 courts of appeals should also have statutory language 8 making it clear that you don't have to keep the paper. 9 That's right. So all of our MR. HAWTHORNE: 10 appellate court clerks, including the clerk of the Court of Criminal Appeals, would have the same statute, and same statute would apply to all of them. The same rules would 13 apply to all of them. MS. PETERSON: I can't remember the bill 14 15 numbers. 16 MR. HAWTHORNE: Senate Bill 1259, if you're curious. 17 1259. 18 MS. PETERSON: 19 CHAIRMAN BABCOCK: Okay. Elaine. 20 PROFESSOR CARLSON: Blake, can I ask a technically ignorant question? What happens when the 21 technology changes? Remember microfiche and floppy disks 22 and all that? How does the -- what's the plan to stream this electronic storage forever into time? 25 I'm glad you asked that. Ι MR. HAWTHORNE:

have been talking to Bruce and the OCA about making it clear, perhaps somewhere in one of our appendices, that OCA has a continuing obligation to migrate this data to whatever the current format is. I think that that would be a wise thing to do, because I think, as I discussed with Bruce, I think 20 years from now when PDF is no longer dominating the market and Bruce and I are not here anymore that someone is going to be stuck with that problem. So I think we do need to do something about it to make it clear that that responsibility lies with the Office of Court Administration, at least for appellate courts.

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18 **I**

19I

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CHAIRMAN BABCOCK: Justice Gray.

HONORABLE TOM GRAY: That's been the issue, and that's the reason the archivists didn't think the 16 statute was necessary. We've always been able to do this, but just because of that very question that when we redid our document retention schedules at the Tenth Court about eight years ago, we specifically did not use the electronic form of any document for the archival record of the document because in the regs from the archivists under the Texas Library or whatever it is, management of the archives, the custodian of the archived document, which is going to be the electronic version here, has to be able to annually test a certain number of those documents to be

sure that they are -- can be retrieved, guarantee migration to new software and hardware platforms to make sure that that document is always recoverable.

Because even within our court where we have maintained files of our opinions, those were originally made, for example, in WordPerfect I think 2 or 3, and once we passed WordPerfect 7 we could no longer open them, so we had to keep an old version of Word -- WordPerfect, and now we do everything in Word, and so, you know, you put your finger on the problem of keeping files electronically, and Blake's right. Somebody -- because the reason we have resisted this as individual courts of appeal is we do not have the in-house technology, the person that is capable of guaranteeing and maintaining the migration, and the only way we're going to give it up to OCA is if Bruce or somebody over there statutorily or by regulation accepts that responsibility and takes it off of us.

PROFESSOR CARLSON: Thanks.

HONORABLE TOM GRAY: Excellent question.

MR. HAWTHORNE: One more quick point on that. The archivists will tell you, too, that the only truly proven archive solutions are paper and microfilm, so the statute does make it clear that we can put these records on microfilm. If we had the money for that it

```
1
  would be very quick to be able to print these documents to
2
  microfilm and store them that way. We're told that
3
  microfilm will last for about 500 years if it's stored
  properly, and we can -- you don't have the technology
5
  issues of the technology migrating to something else
  because it's film, and you should always be able to read
7
   it.
                 MR. HERMES: And I suppose they have a few
8
9
   500 year-old microfilms to prove it.
1.0
                 MR. HAWTHORNE:
                                 Right.
11
                 CHAIRMAN BABCOCK:
                                   Okay. Bill.
12
                 PROFESSOR DORSANEO: I'm just wondering
13
   whether this "by electronically filing a document"
   language in the introductory part of (c), I wonder, should
14
   it -- that seems to be talking about what's going to
15
   happen in (8) or (9), right? E-mailing a confirmation or
   e-mailing an alert that the appellate court rejected the
17
   document, is that what that's about?
                                         Is that why the
18
   e-mail? Is that what the e-mail address is used for?
19
   that's so, I think it would maybe be a good idea to take
20
   that language and give it a separate --
21
                               Separate subdivision?
22
                 MS. PETERSON:
23
                 PROFESSOR DORSANEO: And maybe make it (10).
                 MS. PETERSON: Okay. Yes. That makes
24
25
   sense.
```

```
1
                 PROFESSOR DORSANEO: If not -- and then my
2
   second question on that is, is that the best trigger, by
3
   electronically filing a document in an appellate court?
 4
                 MS. PETERSON:
                                Well, I'm reading it again,
5
   and I'm wondering whether it would be better to say "by
   registering with TexasOnline."
6
7
                 PROFESSOR DORSANEO: That's what I thought.
   If people registered with TexasOnline it makes sense that
8
9
   they would --
                 CHAIRMAN BABCOCK:
10
                                    Right.
                 MS. PETERSON:
11
                                Yeah.
12
                 CHAIRMAN BABCOCK: Yeah, good point.
13
                 MS. PETERSON: Especially because you have
   different parties filing on behalf -- different person may
14
15
   file on behalf of this other person, so maybe I'm not
   electronically filing, and I've delegated it out for
   years, but I still need to be required to update my e-mail
17
   address for purposes of notification. So maybe change
18
   this to "by registering with TexasOnline" and move it to a
19
20
   separate subdivision.
21
                             Well, their actual filing would
                 MR. HERMES:
   follow the registration and would presumably be later
22
231
   information, more current.
24
                 MS. PETERSON: But it doesn't matter,
  because if you're saying "by registering with TexasOnline"
```

```
it's not like --
2
                 MR. HERMES:
                             Oh, I see.
3
                                If that's what triggers the
                 MS. PETERSON:
   obligation to update within 24 hours of any change in the
  e-mail address.
5
6
                 PROFESSOR DORSANEO: Does it even need a
7
  trigger? I mean, don't you have to give the e-mail when
8
  you register?
9
                                You have to give it, but then
                 MS. PETERSON:
10 if something changes we have to put something in the rules
  to put parties on the line for updating their e-mail
11
  address because that's going to be the way of
13
  communication now. So I think you need something in there
14 about updating the e-mail address.
                 PROFESSOR DORSANEO: Well, I agree with
15
  that. But say "a party must provide information regarding
17
   any change in" --
18
                 MS. PETERSON:
                                Just say it out?
                 PROFESSOR DORSANEO: -- "the party's e-mail
19
20
   address to TexasOnline, the appellate court, and all
   other," and just period.
22
                 MS. PETERSON:
                                Okay.
23
                 MR. GILSTRAP:
                                Chip?
24
                 CHAIRMAN BABCOCK: Yes, sir.
25
                 MR. GILSTRAP: How about 9.2(c)(4)?
```

```
HONORABLE TRACY CHRISTOPHER: Wait, wait,
1
2
  wait.
        (c)(2), (c)(1).
3
                 CHAIRMAN BABCOCK: Have we exhausted the
   discussion on 9.2(c), the introductory part?
4
5
                 MS. PETERSON: If nobody objects I'll just
6
  make those changes, bump it into a separate section, and
   think about the wording, either hinge it on registration
8
   or say you have to do it, period.
9
                 CHAIRMAN BABCOCK: Right.
                 MS. PETERSON: Figure that out.
10
11
                 CHAIRMAN BABCOCK: In 9.2(c)(1) should it be
   "and electronically"?
12
                 MS. PETERSON: Yeah, there's a typo there,
13
  and this is an area where maybe we want to put the PDF
14
  requirement just in the rules instead of referring --
15
16
                 HONORABLE TRACY CHRISTOPHER: Well, the way
   Mike explained it to me, the PDF requirement, that's all
   they say, but then they tell the service providers how to
18
   convert the document.
19
                 MS. PETERSON: Uh-huh.
20
21
                 HONORABLE TRACY CHRISTOPHER: But if a
   lawyer sends it already in a PDF to the service provider,
221
23 then the service provider doesn't reconvert it, so if the
   lawyer doesn't convert it properly to a PDF in a good
25
   format, it can blur the document.
```

1 MS. PETERSON: And then it stays blurred 2 throughout. 3 HONORABLE TRACY CHRISTOPHER: And then it stays blurred all the way up. 5 MS. PETERSON: And here I wonder, too --6 HONORABLE TRACY CHRISTOPHER: -- the lawyer needs to know what the requirements there to keep the document looking good. 9 MS. PETERSON: And do you think we need a --HONORABLE TRACY CHRISTOPHER: 10 Whatever it 11 is. MS. PETERSON: What's that? 12 HONORABLE TRACY CHRISTOPHER: I said 13 I don't know what it is. whatever it is. Well, I think we can use the 15 MS. PETERSON: language that's used in Appendix C about scanned images, 16I but I wonder beyond that, when the question was asked 17 earlier, what is -- did JCIT set a standard, and if so, 18 what is it, and the only answer was PDF. So my question is whether we even need a provision referring to some 20 standard set by the Supreme Court or Court of Criminal Appeals if all it's going to be is the PDF must be -- you know, if you're going to submit a scanned image, it has to be submitted in black and white, 300 DPI, and that's all 24 that needs to be in the rules as opposed to this language 25

```
referring to some floating standard out somewhere.
1
2
                MR. HERMES:
                             Well, we went into -- in our
3
  drafting of the UFM we went into a little more specificity
  with that and included the text requirement.
5
                 MS. PETERSON: You mean searchable
6
  requirement?
7
                 MR. HERMES: Yes. Yes.
8
                 MS. PETERSON: Fully searchable PDF?
9
                 MR. HERMES: Right. Which is going to
  entail a clearer, more readable document.
11
                 MS. PETERSON: So maybe what we need is the
12 definition of PDF that's contained in the appendices, one,
13 and we need a minimum resolution as the second thing, a
14
  300 DPI.
15
                 CHAIRMAN BABCOCK: Is that going to fix
16 Judge Christopher's problem?
                 HONORABLE TRACY CHRISTOPHER: I don't know.
17
18 Because I don't know enough about --
                CHAIRMAN BABCOCK: Yeah, and I'm sitting
19
20 here wondering how do the practitioners who are filing
  stuff know all of this? Because I certainly don't know
   it. Do you know this?
22
                 MS. SENNEFF: About the -- no.
23
24
                 HONORABLE TRACY CHRISTOPHER: Because, I
25 mean, the way I understand it, like I have a pretty
```

```
1
   sophisticated computer, and I can convert it easily to
 2
   a PDF, and it just makes a separate PDF document of it,
 3 and it's really clear, but I don't know if it's 300 dots
  or whatever it is, but it's a very clear picture, but
  people who don't have that built into their computer
   will -- can actually like download software that converts
   a Word document or a WordPerfect document into a PDF, and
 7
   I would assume that the quality of that software varies
 8
   and the quality of your PDF varies based upon that.
101
  mean, so I don't know --
                 MS. PETERSON: Is that accurate?
11
                 HONORABLE TRACY CHRISTOPHER: -- what it has
12
   to be, but just saying a PDF is --
13
                              It's not enough.
14
                 MR. HERMES:
15
                 HONORABLE TRACY CHRISTOPHER: -- not enough.
16
                 CHAIRMAN BABCOCK: Judge Lawrence.
                 HONORABLE TOM LAWRENCE: Well, since this is
17
   a consistent problem for JP up to appellate, why can't
18
   JCIT just adopt a standard of 300 DPI for all of these
19
   types of documents? Wouldn't that resolve it?
20
                                   I mean JCIT can do that,
21
                 MR. HERMES: No.
22 but they don't have the voice of authority that this does.
23
                 HONORABLE TOM LAWRENCE: Well, then how
24 could it be done on the technical side? Can Bearing Point
   do it or how can that be done?
25
```

```
MR. GRIFFITH: Yes. Technically between us,
 1
 2
  between Bearing Point, TexasOnline, and the service
  providers, we can enforce a standard, a PDF standard.
                                                           Ι
   think you probably don't want that written into the rules
   necessarily because it's just like with the archiving
 5
 6
   documents.
               That standard is going to progress over time,
   but if we set it at 300 DPI or whatever the committee
 8
   determines is legible then we can enforce that.
 9
                 HONORABLE TOM LAWRENCE: Well, who can tell
10
   you to do that?
11
                 MR. GRIFFITH: JCIT has -- has the authority
   to set the standard. It's just they don't have the
13
  enforcement.
14
                 HONORABLE TOM LAWRENCE: Okay.
                                                 But it can
15
  be done, and that would solve the problem not only for --
   well, it would solve the problem for all of the e-filings.
17
   Right?
18
                 MR. GRIFFITH:
                               Yeah.
19
                 HONORABLE TOM LAWRENCE: Wouldn't that
20
   resolve it?
21
                 MR. GRIFFITH: It would. Yes.
22
                 CHAIRMAN BABCOCK: Are you suggesting we
23 take this 300 DPI thing out of 9.1?
24
                 MR. GRIFFITH: No. I think because there
25
   you're talking about scanned images.
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1 CHAIRMAN BABCOCK: Right. 2 MR. GRIFFITH: Which is really a separate 3 issue from conversion. We actually need both. 4 MS. PETERSON: Is it accurate that if you 5 are converting from Word or WordPerfect to a PDF that you may or may not get a clear image as a result? 6 7 MR. GRIFFITH: That's correct, depending on if you're using -- if you use an Adobe standard, it 8 changes, and you're going to get a good conversion. 10 you use some third party almost-PDF standard then it could 11 be illegible. 12 MR. HERMES: Some of those actually take the Word or WordPerfect file and kind of make a snapshot of it 13 and make that into a nonsearchable PDF form. 14 15 MS. PETERSON: As if I put it on the printer and scanned it. It would have the same effect. 17 MR. HERMES: Yeah, basically that, although it would be perfectly horizontal rows and so forth. 18 would have some advantages, probably be better than --19 20 MS. PETERSON: Well, is there a way to explain this to practitioners so that they can understand 21 Because I agree with you that if I saw I have to 22 submit it, it's fully searchable 300 DPI, and pursuant to some standard that I never heard of before for PDFs, I 24 25 wouldn't know -- I wouldn't know what to do. I would call

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1
   somebody for help. So if there are --
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                 MR. MUNZINGER: You would call on me.
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                 MR. HERMES: I mean, wherever you put some
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  language, whether it's a JCIT rule, a TRAP, or some other
5
  places, someone's not going to understand it.
6
                 MS. PETERSON:
                               My question is whether
7
   there's a way to say this --
8
                 MR. HERMES: Yeah.
9
                 MR. GRIFFITH: Well, I think if you put it
10 in the rules just in those terms, that it's searchable,
  300 DPI, then that gives us something we can enforce on
  the technical side as it's in the process. So we won't
   let the attorney upload it if it doesn't meet that
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14
  standard.
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                 MS. PETERSON: Maybe a comment could have
  instructions for --
                 CHAIRMAN BABCOCK: Comments, "Go to here if
17
18 you want to figure this out."
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                 MR. GILSTRAP: Where does it say it should
20
  be searchable?
                 MS. PETERSON: It doesn't say that now, but
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22 the option on the table is for 9.2(c)(1) rather than
   referring to standards set by the Supreme Court and Court
  of Criminal Appeals, it would just contain the standard
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   for any scanned document it has to be fully searchable,
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300 DPI resolution, and the PDF. Bruce, I don't remember
   what it's called, but it's like a definition of PDF.
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                 MR. HERMES: Yeah, it's a International
   Standards Organization standard.
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                 CHAIRMAN BABCOCK: Alex.
                 PROFESSOR ALBRIGHT: I'd like to talk on the
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7
   other side of that. I would prefer to have a standard
   approved elsewhere because I think technology changes so
   quickly 300 DPI PDF in five years may be ridiculous, and
   everybody is really using something else.
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                 MS. PETERSON: So if we did it by order --
                 PROFESSOR ALBRIGHT: Then we don't need to
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   have this meeting about those standards every time we
  change the rules.
                 CHAIRMAN BABCOCK: Justice Bland.
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                 PROFESSOR ALBRIGHT: And also, we've been
16
   talking about here, it seems like these rules have a lot
17
   of technical things that don't really seem very rule-like
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19 but more specification-like. Like (2) and (3).
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                 MS. PETERSON:
                                Uh-huh.
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                 PROFESSOR ALBRIGHT: Why does there have to
   be a rule that the EFSP and TexasOnline are open 24/7?
23
   That just doesn't seem like a rule.
24
                 MS. PETERSON: Yeah, it may not be
   appropriate for a rule. It's in there because it's a rule
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in the JP context --1 2 PROFESSOR ALBRIGHT: Right. 3 MS. PETERSON: -- and also to give people comfort knowing these places are going to be open and I can file this document. 5 PROFESSOR ALBRIGHT: But courthouses aren't 6 7 open 24/7. HONORABLE TOM LAWRENCE: But that's not 8 9 It's if they're open then it's going to be important. 10 date stamped when it's filed with them, and that's the 11 critical thing. CHAIRMAN BABCOCK: Justice Bland. 12 PROFESSOR ALBRIGHT: But, I mean, I think 13 that's one of the -- that's your deal with your EFSP, is 14 15 you say I'm going to only have -- I'm going to only do 16| business with one that's open 24/7. I'm not going to do business with one that's only open 8:00 to 5:00 Monday 171 18 through Friday. 19 It's just when you get this technical in the 20 rules then as the technology changes you have to change the rule, and we're still stuck with a rule that says fax 22 filing requires three days, add three days to the fax 23 filing, so I don't think we adapt real quickly to 24 technology changes. 25 MS. PETERSON: I would like a vote on that,

because this came up at the task force level. There are some people who want it spelled out in the rules so that they know exactly what's going to happen, and I believe -correct me if I'm wrong, Mike -- that Bearing Point also likes it spelled out in the rules so that it's really clear what's going to happen, and maybe Bearing Point would be just as happy with an order. I don't know, but there have been people who have expressed a preference for having this language in the rules, even though I agree it's not something you would typically see in the rule. CHAIRMAN BABCOCK: So what -- I'm sorry, Justice Bland has had her hand up for a long time. HONORABLE JANE BLAND: Well, I agree with Professor Albright, and you said, well, we could write a 14 rule that would require the 300 and fully searchable text. Well, I'm not convinced that you have a fully searchable PDF software that's routinely available to lawyers and is secure so that it couldn't be tampered with and those kinds of things, and those are just technical 19 issues that are beyond the scope of any of our abilities, and so the whole idea that we're going to write a rule that we don't even really know if anybody can comply with and what costs might be associated with complying with it, makes me, you know, a little apprehensive. I think it would be better if we let the

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1 technical people come up with a technical framework that says, yeah, these are the minimum specifications that will meet the readability requirements that the judges are interested in having and the searchability requirements, if we can even get those, which I was under the understanding that we couldn't, and still have it PDF and have it be secure, but maybe we can now, and that sort of 8 thing it seems to me ought to go off to the technology folks, and they can publish the schedule of the requirements, and, you know, routinely the Texas Supreme 10 Court could adopt it in a miscellaneous docket order. 12 MS. PETERSON: My concern, and maybe it's I'm worrying too much, but I feel like --13 HONORABLE JANE BLAND: That's what this 14 committee is all about. 15 MS. PETERSON: Or maybe I belong. 16 17 HONORABLE JANE BLAND: You fit right in. That's exactly what you're supposed to do is worry about 18 19 these things. 20 MS. PETERSON: Well, my concern is if a person picks up the rules and they read this and they're, like, okay, "Pursuant to standards approved by the Supreme 22 23 Court, where do I go to find that?" And if I have to comply and do something a certain way, I mean, I'd like for it to be to the extent possible in one set of rules so

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that I don't have to go read this and then go read the
  miscellaneous docket and then read the appendices.
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   know what I mean? My concern is just does it make it
   harder.
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                 CHAIRMAN BABCOCK: Just for comparison, the
   Fifth Circuit I know has rules about font size, margins.
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 7
                 HONORABLE JANE BLAND: Well, we do, too.
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                 CHAIRMAN BABCOCK: Yeah, and that's right.
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   So where are those?
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                 HONORABLE JANE BLAND:
                                       They're in here.
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                 CHAIRMAN BABCOCK: They're in the TRAP
12
  rules.
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                 HONORABLE SARAH DUNCAN: And that's my
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   response to -- I rarely disagree with Alex, but on this
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   one I'm just going to have to disagree. It is a lot more
   trouble to find this in --
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                 CHAIRMAN BABCOCK: You guys take it outside
                 HONORABLE SARAH DUNCAN:
                                         -- the
18
   miscellaneous docket orders, and it's -- if we're going to
19I
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  take the electronic filing parameters and rules out of the
21
   TRAP rule then I think we ought to take out the font size
22
   and the paper size, that it needs to be white paper and
   has to lie flat when open.
                               These technical things are
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   what we live for, and to be able to just, you know, say to
   my assistant, Bruce, "We've got new electronic filing
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rule, here's a redlined copy, become familiar with those,"
  instead of having to go find the order and distribute the
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  order and --
                 HONORABLE TOM GRAY: But why couldn't we
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  just hyperlink the order?
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                 CHAIRMAN BABCOCK: All right. You're out of
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   order. Judge Christopher.
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                 HONORABLE TRACY CHRISTOPHER: Well, I've
  never liked these rules, and so the --
                 MS. PETERSON: So we're starting behind.
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                 HONORABLE TRACY CHRISTOPHER: -- idea that
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  we are keeping them alive because the local rules are like
   this, the JP rules are like this, and now we're going to
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14 keep them again in the TRAP rules. They're not
  well-written.
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                 CHAIRMAN BABCOCK:
                                    Hey.
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                 HONORABLE TRACY CHRISTOPHER:
                                               I'm sorry.
18
                 CHAIRMAN BABCOCK:
                                    Judge Lawrence.
                 HONORABLE TRACY CHRISTOPHER: But he took
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20
   them from the local rules that have been --
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                 HONORABLE TOM LAWRENCE: No, I took them
22 from the county and district e-filing rules.
23
                 HONORABLE TRACY CHRISTOPHER: Right. Yeah,
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   that's what I'm talking about, our local rules, which came
  from TexasOnline and Bearing Point, and we were told you
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must adopt these rules in order to have e-filing in your county, so we did, and the Supreme Court approved it, and so they were given to us by computer people and include a lot of unnecessary things that don't need to belong in a rule of procedure, like where the document goes from here to here to here. That just doesn't belong in a rule of procedure.

CHAIRMAN BABCOCK: Justice Bland, and then Judge Lawrence will have a chance for rebuttal.

HONORABLE JANE BLAND: Well --

HONORABLE TRACY CHRISTOPHER: He knows what

12 I mean.

HONORABLE JANE BLAND: As far as the font size and margin size works to a point, but everybody — those things are staying constant; whereas, you know, the digital printer size or the ink used and what these PDFs can do and the security level that's required for them, they're ever changing and they're not changing, you know, every five years or even every year. You know, how often is your Adobe Acrobat Reader updated? Three times, four times a year maybe? And that's what reads PDF, and, you know, so I sit there and say to myself it's one thing to put something in like font size that is a standard that hasn't really changed since they started talking about font size. It's another thing to say, well, here are the

1 computer requirements, and, you know, obviously the computer requirements of 10 years ago look nothing like the computer requirements of today. We had floppy disks, so we didn't -- you know, so -- and so to say that we need this, you know, certainty of what the requirements are, isn't that TexasOnline's job to publish what those 7 requirements are and when somebody tries to file their document it's rejected because it didn't meet -- and tell 8 them what requirement they didn't meet? I mean, why would that be a rule job? 10 would be a computer -- that's what you're paying this money for to have TexasOnline, you know, file your document and have this electronic service provider get it 13 ready for you, and they are the ones that ought to be, you 14 know, involved in setting up these standards and then 15 flyspecking it to see that people comply with them, and then they ought to be the ones educating people about why 17 their stuff is not in compliance. Not the TRAPs. 18 TRAPs are for law. 19 So you would take the --20 CHAIRMAN BABCOCK: 21 HONORABLE JANE BLAND: Law for computers. 22 CHAIRMAN BABCOCK: You would take the 23 300 DPI out of the rule. 24 HONORABLE JANE BLAND: Well, I don't know that 300 DPI -- I mean, we're using that because we think

that's what is the appropriate thing that will give us 2 readability on these documents. 3 MS. PETERSON: That's what the people at OCA have identified as the readability level, and I mean --5 HONORABLE JANE BLAND: Right, but we're talking about searchability and other things like that, 6 and I'm sure there are other aspects of what you need for an electronic file to get filed. You probably couldn't have used the computer, you know, that you had five or six You probably need some, you know, sort of -10 years ago. 11 CHAIRMAN BABCOCK: R. H., then Richard, and then Judge Christopher. 13 HONORABLE TOM LAWRENCE: What happened to 14 | me? 15 CHAIRMAN BABCOCK: Oh, I'm sorry. Well, you know. 16 Lawrence. HONORABLE TOM LAWRENCE: When the -- when we 17 did the JP task force we were fortunate to have OCA people 18 and Bearing Point and people that were on the county and 20 district court task force when they did that, and this all came up, and one of the problems with the current e-filing rules is that they are not easy to find. They are in the JCIT rules. So a lawyer who is trying to find something

who would normally go to the Rules of Procedure has to go

find the JCIT rules, which are not easy to find, so I

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think they're attempting now to put these in the TRAP rules where everybody would find all of the filing stuff, which was perceived to be an improvement.

And to suggest that, well, we put some of the rules in the TRAP rules and some of the more technical stuff somewhere else, this was something we had discussed, and it seemed to be a little confusing to do that, and then somebody's got to look at two different places to find these, and that was one of the arguments behind why you put it all in one place and why you ultimately shift it to the Rules of Procedure as opposed to putting it somewhere else.

CHAIRMAN BABCOCK: R. H.

MR. WALLACE: Well, that was -- my question was going to be is there now or is there anticipated that there will be a separate more technical user's manual type thing for this type of stuff or will it all be right in the rules, because the only one I'm familiar with, there is a separate -- I don't know what they call it, Northern District of Texas user, and it's about that thick, and that's the one you give to your secretary and say, "Here, learn how to do this," and but I don't know -- because there's not that much in the -- certainly not in the Federal rules or the local rules, but, I mean, it really -- it sets out all of this stuff step-by-step how

to do it.

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CHAIRMAN BABCOCK: Richard.

MR. MUNZINGER: I'm sympathetic to the view that you don't want to have a lot of technical stuff in the rules, but the back side of that is, if I understand computers, and I don't, but I've always been told garbage in/garbage out, so that whatever TexasOnline is getting originates with me, and if my computer doesn't have 300 dots per inch, my ESOB and TexasOnline are not going to be able to convert it from a hundred DPI to 300 DPI. got to be 300 DPI when it leaves my machine. If that's the case then in fairness to the practitioner there has to be a way that you alert the practitioner to the problem that whatever you file, stud, has got to be done in a 15 particular way, and it has to be done in a technical way.

Now, when the Fifth Circuit and the courts adopted rules that said your margins have to be eight and a half by eleven and font has to be so-and-so that was in a -- I started practicing law when you had a typewriter that didn't have multiple fonts. You had a typewriter, and we all were just aghast that you could buy a little ball and put a different font in there. It just blew us away. It was the most modern thing you ever saw in your dadgum life.

CHAIRMAN BABCOCK: And it became electric

after a while, too.

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MR. MUNZINGER: Yeah. But, you see, my point is this: The rules have adapted to meet the change in technology. Our rules need to adapt to meet the change in technology. You have to tell the practitioners, "The appellate court will insist upon a record that is electronically searchable. Make sure you do that." do I do that? Well, do we want to burden the rules with a lot of technical gobbledygook? Probably not, but it ought not to be too difficult to say go to -- in a comment, "Go to the Supreme Court website, which will give you a list of approved programs or approved devices that accomplish these goals for you." Then the problem is solved. You've met their problem, you've met our problem as practitioners, and you've bowed to technology as you have to.

CHAIRMAN BABCOCK: Judge Christopher.

HONORABLE TRACY CHRISTOPHER: I just think it's a big mistake to have JP rules on electronic filing, TRAP rules on electronic filing, and, you know, 40 different sets of county local rules on electronic filing, which have little tiny variations between them. We need one rule that deals with electronic filing, because the state has mandated that our electronic filing goes through TexasOnline, and it doesn't -- it shouldn't be in a rule

of procedure. I mean, we can publish it in that little booklet if we want to, but it ought to be something that can evolve and change with very little effort and, you know, trying to shoehorn it in here, it just doesn't belong there.

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MS. PETERSON: Do you mean all the e-filing in general or just the specific standards that we're talking about?

HONORABLE TRACY CHRISTOPHER: Well, just about everything starting here in 9. Okay. Like, for example, they -- Angie passed out the, you know, template for the local rules that like Harris County has and all the other counties, which actually have changed over the years, and we just got some complaint in Harris County that our local rules are using an old version of the, you know, template rules. Well, okay, we're not going to go through the whole local rules process of getting it approved all the way up the chain. I mean, if a new version of these rules come out, they should come out and apply to every county. And --

MS. PETERSON: Well, I don't -- I'm sorry.

HONORABLE TRACY CHRISTOPHER: And the rules 23 have this paragraph in them about how consistent with standards promulgated by JCIT, TexasOnline will specify the permissible formats for documents. Well, they haven't

done that, other than to say a PDF, and that's where the problem has started and ended, because they haven't done what they were supposed to do here.

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CHAIRMAN BABCOCK: Okay. Well, I can see this vote is shaping up like Texas/OU, North/South, the Red Sox/Yankees, but before we vote, and we're going to vote in a second, Justice Gray.

HONORABLE TOM GRAY: I didn't know you were fixing to vote on something, so this may not fit here, but you referenced while ago about the document has to be in black and white. We are getting now at the Tenth Court 12 more and more briefs that have colored charts and graphs and photographs, and especially if you bring criminal cases into this, color photographs of victims and crime scenes, and I don't know how that fits into your black and white PDF files, but it is part of the changing, evolving technology that we're seeing.

> CHAIRMAN BABCOCK: Bill.

PROFESSOR DORSANEO: I don't know whether -what you're planning on voting on.

CHAIRMAN BABCOCK: It's a secret.

PROFESSOR DORSANEO: I don't know what I would have us vote on either, but I have never liked -- in fact, I have detested a part of this template, and it's down here in (7), (8), and (9). It's the part that says

if you flunk the filing process you can -- you haven't filed when you transmitted to the electronic whatever, entity. That's not what our rules say about paper They say you get another chance. You know, they say that the court has to tell you what the nonconformity is and you get to do -- you get a do over by a certain date, and if you screw that up then you're toast.

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I have a question for people who have been working on this process. Has it happened very much that people get -- file something and then the -- it's unaccepted and then they're notified by this alert and time is up? It's going to be less of a problem for briefs, I think, frankly, but has that happened very much?

MR. GRIFFITH: The rejection rate on electronic filings in trial courts runs somewhere around three percent. Now, that includes some that actually get sent to the wrong county. They select Travis and maybe 18 meant to select Tarrant, or they have filed discovery, which should not be filed with the clerk, so there are some reasons for those rejections, but, yes, about three percent do get rejected.

PROFESSOR DORSANEO: Uh-huh.

MR. GRIFFITH: Now, if it's a reason, something that they can cure, like they've got the wrong cause number on the document, the clerk will send them a

note back on that and they can resubmit. PROFESSOR DORSANEO: But time may be up. 2 3 MR. GRIFFITH: It may be, but in many cases the clerk will work with the filer to give them credit for 5 having timely filed. 6 PROFESSOR DORSANEO: But it doesn't say anything about that in any of these packages. I don't like that. I would like for people to get an opportunity to fix it at least one time like we have provided in 10 current 9.14(i). 11 CHAIRMAN BABCOCK: Okay. 12 PROFESSOR DORSANEO: And I think that ought 13 to be so in all of these -- all of these versions of 14 electronic filing. 15 CHAIRMAN BABCOCK: Right. Here's the vote I 16 was proposing. PROFESSOR DORSANEO: 17 Okay. CHAIRMAN BABCOCK: Kennon said that she 18 19 would be interested in hearing what the committee had to 20 say about leaving some, obviously not including all, but leaving some standards in like the 300 DPI that we see 21 22 here at 9.1(c)(4) and (5) as opposed to the other view, 23 which is, you know, they're mad as hell about that and 24 they won't take it anymore, so the vote would be --25 HONORABLE TRACY CHRISTOPHER: Could I

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   suggest -- I mean, what I would like to see in the TRAP
  rules or in the JP rules is a notation that says, "Briefs
 3 must be electronically filed. See electronic filing
  rules, separately."
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                 PROFESSOR ALBRIGHT: I would second that
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  motion.
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                 HONORABLE TRACY CHRISTOPHER: And then in
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   the electronic filing rules you can put as much detail as
   you want in, and they can be updated yearly, every six
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  months.
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                 CHAIRMAN BABCOCK: But not in the TRAP
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  rules?
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                 PROFESSOR ALBRIGHT: And it applies to --
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                 HONORABLE TRACY CHRISTOPHER: And it applies
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   to JP.
                 PROFESSOR ALBRIGHT: Trial courts.
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                 HONORABLE TRACY CHRISTOPHER:
                                                Trial.
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                 PROFESSOR ALBRIGHT: Appellate courts.
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                 CHAIRMAN BABCOCK: Okay. Yeah, Justice
  Bland.
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                 HONORABLE JANE BLAND: And the benefit of
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22 that would be that these guys wouldn't have to sit through
23 our meetings all the time when they just wanted a small
24 rule change that none of us really can speak to about what
25
   would improve the electronic product.
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1 CHAIRMAN BABCOCK: Are you kidding, they 2 love this. They eat this up. 3 HONORABLE JANE BLAND: Well, I'm sure they don't. 4 5 CHAIRMAN BABCOCK: They live for this. 6 HONORABLE JANE BLAND: You know, I live for 7 this stuff, but this is pretty tedious, and so I can imagine sitting in the back of the room what they must 8 think, and so, you know, we're not -- you know, we're not experts on this area. I think we can debate, you know, 11 rules well. I'm not sure we are good debaters of the electronic requirements other than we know when it's not working right. 13 MR. HARDIN: I second Judge Christopher's 14 15 motion. 16 CHAIRMAN BABCOCK: Okay. Can I make one --HONORABLE TOM LAWRENCE: 17 PROFESSOR DORSANEO: Bruce. 18 Bruce wants to 19 say something and then you, Judge. 20 MR. HERMES: Justice Bland woke me up there, and so I did -- I wanted to share a couple of thoughts, 21 22 and that's that, one, if those kinds of technical issues go elsewhere then perhaps this group should ask the Court to specifically delegate that responsibility somewhere so 25 that it has some authority wherever else it lies. I would

also want to share with you, looking ahead a little bit, 1 the court reporters, one of the items that you have on the agenda is the court reporters format manual. Now, it's extremely detailed and technical, and it goes into the 5 binding and the cover and the colors of the ink and so 6 forth, and all of that paper-oriented language is 7 scattered all through that document, and in approaching that document to get electronic copy of the court 8 reporter's record into that document we tore it to pieces and then put it back together so that paper description was all together and a section of electronic specifications were all together, at least it was neat in one place where it was easy to update. So that could be 13 14 another alternative approach. 15 PROFESSOR DORSANEO: Mr. Chairman? CHAIRMAN BABCOCK: Yeah, Bill. 16 PROFESSOR DORSANEO: I think that's a good 17 suggestion --18 CHAIRMAN BABCOCK: Oh, hey, wait a minute. 19 I'm sorry. Judge Lawrence, second time I've 20 21 gotten distracted. Judge Lawrence. 22 HONORABLE TOM LAWRENCE: Well, I think Tracy 23 made a good point. To have 40 different sets of local 24 rules dealing with e-filings, a set of JP rules, and a set of appellate rules is a disservice to the practitioner 25

that may have to look at three different sets of e-filing rules, slightly different. I think we need a consistent There may be some variations for the different level courts, but generally speaking I think we need one set of e-filing rules that governs virtually everything so we don't have these three divergent sets, and the longer we go the more divergent these are going to get as we amend some but not others.

CHAIRMAN BABCOCK: Can I ask a question? Isn't it true that in every Federal judicial district they've got their own --

> MS. PETERSON: Yes.

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CHAIRMAN BABCOCK: -- e-filing rules? 14 mean, local rules, right? And why is that necessary? Why -- and, I mean, to your point, Judge Lawrence, if we're going to have statewide e-filing rules that pick up JP, district court, and the appellate courts, how are we going to achieve uniformity when the Federal courts, which are a lot more homogeneous than our court, seem to have to 20 have -- every district seems to have different rules.

HONORABLE TOM LAWRENCE: Well, we've got one 22 rule-making authority, Texas Supreme Court, whereas they can do whatever they want from district to district, right?

CHAIRMAN BABCOCK: Well, sure, but the U.S.

1 Supreme Court could do the same thing if they wanted. HONORABLE TOM LAWRENCE: 2 I don't know. 3 HONORABLE TRACY CHRISTOPHER: Well, but our changes have to be approved by the Supreme Court, so, I 5 mean, you know, like when we first did the e-filing rules in Harris County we were told, "This is it. You approve 7 This is the format, you approve it, because this is it. the only thing the Supreme Court is going to approve." 8 9 CHAIRMAN BABCOCK: Right. HONORABLE TRACY CHRISTOPHER: So we did 10 that, you know, eight -- seven, eight years ago. 11 now apparently this has been updated, but our local rules 13 are still seven, eight years ago. So, I mean, one set, because it all goes through TexasOnline, is all you need. 14 l 15 CHAIRMAN BABCOCK: Yeah. I still don't know why the Federal courts have different, but that's probably a different issue. Okay. Somebody had their hand up. 17 18 l Elaine. PROFESSOR CARLSON: I wanted to ask Kennon, 19 do the Federal courts go through something like 20 TexasOnline, or does it go directly through the courts? 2.1 22 MR. HAMILTON: It goes through PACER. 23 PACER, yeah, is the --MS. PETERSON: 24 MR. HERMES: PACER system is administered by the U.S. Administrative Office of the Courts, so it's not 25

privatized. 1 2 MR. HARDIN: It's not what? 3 MR. HERMES: It's not privatized. 4 PROFESSOR CARLSON: Privatized. 5 CHAIRMAN BABCOCK: Okay. Can we have a vote? And the vote is everybody who is in favor of having the technical requirements like searchable format, 300 DPI, that type of thing, in the TRAP rules, raise your hand. 9 10 Everybody against? That vote is 17 to 4 against having the technical requirements in the TRAP 11 12 rules, so fairly decisive. Bill. 13 PROFESSOR DORSANEO: If that means that this 14 committee is not going to review the technical rules, that it's going to be left to somebody else, then we're going to come up with problems like we did with the court reporters' manual. 17 That's right. HONORABLE SARAH DUNCAN: 18 PROFESSOR DORSANEO: In my experience, being 19 20 on this committee since 1982, that the best work is done when it goes through the committee and that when the Court 21 relies on somebody else or does its own work there are 22 23 frequently --HONORABLE SARAH DUNCAN: Or the Legislature. 24 25 PROFESSOR DORSANEO: -- problems created.

We create our own problems, too, certainly, but following our recognized procedure usually works out better than not 2 3 following it. CHAIRMAN BABCOCK: Let the record reflect 4 5 that Professor Dorsaneo's comments were meant in the nicest possible way --6 7 PROFESSOR DORSANEO: Yes. 8 CHAIRMAN BABCOCK: -- with respect to the 9 Court. 10 PROFESSOR DORSANEO: They were. 11 CHAIRMAN BABCOCK: Roger. 12 MR. HUGHES: I think I would like to say double ditto on those remarks. What I have observed is 14 that this software and hardware rapidly evolve, but by and large what is useful comes from the practitioners and the 15 16 advocates showing it to the court, and so I think this committee could be extremely valuable in bringing all of that to the attention. That's how the courts usually confront it when the lawyers are going, "Golly, this is a 191 great new idea on how to prepare a brief and for you to 20 use it and cart it around," and you know, that's -- and 21 that's how we find out, so to speak, what are really 22 23 useful innovations and what are just geegaws. CHAIRMAN BABCOCK: Great. We're going to 24 pause here after a minute, Rusty.

1 Well, I was just going to ask, MR. HARDIN: 2 for those of us who haven't had the benefit of 27 years of 3 this fun, is there any reason that this committee following on that last vote couldn't follow up on what he 5 was saying, make a recommendation to the Supreme Court that a -- so there is somebody responsible for getting this done now rather than us just saying take it out, that there be a committee, and it could be representatives of 8 this committee to be part with those of a technical inclination to get it done in a manual or a set of rules 10 or so that are referred to in these rules. Is there any reason, for instance, representative members of this group 13 couldn't work with the technical people appointed by the 14 Supreme Court or whatever to try to get something like that done. 15 16 CHAIRMAN BABCOCK: Yeah, I suspect what's going to happen is that the Court will take this transcript and sometimes even when we have a vote of 17 to 4 or 19 to 1 or 27 to nothing they don't always take our 19 advice. 20 21 MR. HARDIN: Right, I understand. I've 22 heard that. 23 CHAIRMAN BABCOCK: So they may take our 24 advice, in which case I think they would undoubtedly

follow what you say, and the way it would work I think is

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typically Justice Hecht will write me a letter and then
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  we'll appoint a group from this committee as a
  subcommittee and then they'll come back and report.
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  That's usually how it happens.
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                 HONORABLE TOM GRAY:
                                     Chip, would it be
  inappropriate to vote on Judge Christopher's proposal that
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  they be carved out in their own -- kind of like the Rules
 7
  of Judicial Administration, a different part of the rule
 8
   book, that these are the electronic filing rules?
                 CHAIRMAN BABCOCK: I don't think it would be
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   inappropriate to vote on that, if everybody is interested
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12
   in voting on it.
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                 MR. HARDIN: Yeah.
                 CHAIRMAN BABCOCK: That be good?
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15
                 MR. HARDIN:
                              Yeah.
                 CHAIRMAN BABCOCK: Okay. Everybody in favor
16
   of that, raise your hand.
17
                 Everybody against? Three against.
                                                      17 in
18
   favor, 3 against. So there's your vote. Kennon.
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                 MS. PETERSON: Can I say one thing?
                 CHAIRMAN BABCOCK:
                                    Yeah.
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                 MS. PETERSON: One of the concerns is how
   long it's going to take if we go with this approach of
   forming a separate committee --
24
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                 CHAIRMAN BABCOCK:
                                    Yeah.
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MS. PETERSON: -- to analyze the technical 1 requirements when there's a timeline for TAMES to go into 2 3 effect in September, I believe. I believe it will be this fall. 4 MR. HERMES: This fall. So there's that 5 MS. PETERSON: 6 element to consider, and --7 CHAIRMAN BABCOCK: Yeah, Sarah. 8 HONORABLE SARAH DUNCAN: Lest we forget how hard the sanctions task force worked for months and years, and it came to this committee, and we rejected every 10 single thing they did. We said we shouldn't have 11 sanctions anymore basically because it's causing all this 12 satellite litigation. I think this is one of our worster 13 14 votes. CHAIRMAN BABCOCK: Okay. Well, objection, 15 16 irrelevant, but --HONORABLE JANE BLAND: Sustained. 17 CHAIRMAN BABCOCK: Okay. So I drove her 18 19 right out of the room. Okay. You know, there's no question, no question, but what that is one way to do it, 20 and might be a good way to do it. There may be other 22 reasons that the Court is aware of that we're not that they don't want to do it that way, but they have the benefit of our thoughts and discussion about it. Yeah, 24 25 Alex.

1 PROFESSOR ALBRIGHT: Well, I would suggest there's been a lot of work on it. 2 3 CHAIRMAN BABCOCK: Right. Whoever did this draft 4 PROFESSOR ALBRIGHT: 5 and then we've talked about it. There's been a lot of work on it, that maybe -- I don't see that just pulling this out and putting it in another document is going to 8 slow things down dramatically. 9 MS. PETERSON: It shouldn't slow things down dramatically, but I wouldn't want it to stop discussion 10 now if ultimately this committee is going to be reviewing 11 the provisions and approving them. I guess I'm hoping 13 that the committee will continue to review what's been drafted. 14 15 CHAIRMAN BABCOCK: Oh, yeah. Yeah. We're going to, I said, pause at 9.2(c) and we'll take it up again tomorrow morning, but in the meantime, Judge 17 Lawrence, who has another commitment tomorrow, wants to 18 talk about Texas Rules of Civil Procedure 556 and 557, 191 which is Tab 6 or Item 6 on the proposed agenda. 20 21 HONORABLE TOM LAWRENCE: 556 deals with a judgment upon a jury verdict, and that would not be 557 deals with a case tried by the JP. Now, these are JP rules. The way it -- the wording is now the 24 25 JP is supposed to render the verdict immediately upon the

conclusion of the trial, cannot take the case under 1 advisement for any reason, and I knew this rule was here, but most JPs from time to time take cases under advisement because you have so many pro ses that raise issues that 5 you might need to go and research, so it's a fairly common practice, but I found out in February that the Texas Commission on Judicial Conduct had sanctioned a JP at some point in the past, probably a private, because I had never 8 heard about it because that JP had taken a case under 10 advisement and hadn't rendered a judgment on the spot. 11 I can't believe that they did that, but they did, and I would like to propose this language in 557 so that that doesn't happen again, and basically it would be 13 14 that if the justice renders the decision immediately then he shall announce -- in the second sentence I've got a gender issue there. Instead of "announce his" it should be "announce the decision in open court, note the same in 17 the court's docket," period. "If the justice takes the 18 case under advisement then the justice shall render the 19 decision as promptly as practicable and note the same in 20 the court's docket and immediately notify all parties when 21 the decision is rendered." So I think that would fix the 22 23 l problem. 24 CHAIRMAN BABCOCK: Okay. And say again what 25 l happened to this JP.

1 HONORABLE TOM LAWRENCE: He got --2 apparently he tried a case, a bench trial, did not render a judgment on the spot as the rule requires him to do now, 3 took it under advisement, rendered a judgment at some point in the future, and I didn't see the sanction, but I 5 was told that there was a sanction against him, probably a private warning or reprimand of some type. I've never seen it. Because he didn't rule immediately, because he 8 took the case under advisement, but the rule does require that, so I'd like to change the rule so that doesn't 11 happen again. 12 CHAIRMAN BABCOCK: Okay. Richard. 13 MR. MUNZINGER: Is there any reason to specify the form of notice so that notice -- notify in 14 15 writing or notify in some specific way? 16 HONORABLE TOM LAWRENCE: Well, I guess we could. You've got a 10-day time to appeal, and so I 17 would -- in writing you're going to eat up several days 18 with that. I mean, I don't have any strong feelings one 19 20 way or the other. I was just trying to -- by use of the term "immediately" I was trying to get at the quickest 21 possible way because you've got this short 10-day time 22 23 l period to appeal. MR. MUNZINGER: Well, the form of judgment 24

in the justice court can be a notation on the docket, or

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is it a requirement there be a written judgment?
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                 HONORABLE TOM LAWRENCE:
                                          No, it can be a
  notation on the court's docket or it can be a formal
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  written judgment.
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5
                                 So the question arises when
                 MR. MUNZINGER:
  was judgment entered and when was I told that judgment was
 6
   entered for purposes of an appeal or otherwise.
                 HONORABLE TOM LAWRENCE: Well, most of the
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   language for the JP court judgments talk in terms of when
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  the judgment was signed, is the language that is used.
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   Now, I know that we don't like signed on this committee,
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  we use rendered, I think --
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                                     We like signed.
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                 PROFESSOR CARLSON:
                 HONORABLE TOM LAWRENCE: No?
                                               We like
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15
   signed, okay.
16
                 HONORABLE SARAH DUNCAN: Just the opposite.
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   Everything is signed.
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                 HONORABLE TOM LAWRENCE: Most of the
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   language is signed with those judgments, but I wouldn't --
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   because the 557 doesn't address that issue, I wouldn't try
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   to complicate it by bringing something else into it.
                 MR. MUNZINGER: But there's no other rule
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  that addresses the question of giving notice that a
23
   judgment has been entered so that the time limits have
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  begun?
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HONORABLE TOM LAWRENCE: 1 No. 2 MR. MUNZINGER: And that's my issue. 3 CHAIRMAN BABCOCK: Could you add "and the date thereof"? 4 5 In specifying the form of MR. MUNZINGER: notice and I don't -- I would assume that the justice of 6 the peace knows the addresses of the parties before him or her and could give written notice to them, but --8 HONORABLE TOM LAWRENCE: You would, but you 9 would want to try to call them if you could, so that you 10 give them as much time as possible because of the 10-day 11 12 appeal period. 13 MR. MUNZINGER: And I agree with that as All I'm saying is there is no vehicle in here for 14 well. notice or requirement establishing that notice was given, which I think could be a problem of "You never told me." 17 HONORABLE TOM LAWRENCE: Well, there -well, there's -- I guess there's nothing in the rules now 18 19 because now it requires you to do it in open court, so I quess it's not contemplated in the rules currently. 20 21 CHAIRMAN BABCOCK: Yeah, Frank. MR. GILSTRAP: You know, 557 really doesn't 22 23 say that you have to do it immediately. It says you have to do it in open court. I think the idea was that's where 24 they want the JP -- they want the JP to come into court

and announce his ruling, but it doesn't say you can't wait 2 a few days to do it. That may have been how it was interpreted. 3 HONORABLE TOM LAWRENCE: Well, that's how it 4 5 was interpreted. I'm trying to prevent that result again. CHAIRMAN BABCOCK: Elaine. 6 7 PROFESSOR CARLSON: Judge Lawrence, I think Rule 567 says that the new trial can be granted within 10 days after rendition of judgment. That's what I'm 10 reading. 11 HONORABLE TOM LAWRENCE: Okay. PROFESSOR CARLSON: So does that satisfy you 12 at all? 13 MR. MUNZINGER: 14 Me? PROFESSOR CARLSON: Yeah. 15 MR. MUNZINGER: The time limit is fine. 16 It's just that there's -- if he renders the judgment but he doesn't do it in open court now, he does it three days 18 after he's given serious and good faith thought to it and 19I 20 decides he enters judgment. He goes to the docket book and writes down "judgment for Babcock," signs his name. Now the question comes up who and when did he notify that 23 the judgment was entered and that person's rights have been affected because the time limit begins, and there is 24 25 nothing in the rule that says the justice shall give

1 notice in a particular way, and there's nothing in the rule that says how you can verify that notice was given, 2 and it's because there has never been such a requirement 3 before because the rule has on its face at least 5 inferentially contemplated that judgment would be entered in open court in front of the parties. Now, you've got a 6 7 different problem. 8 CHAIRMAN BABCOCK: Richard, what if it said, "If the justice takes the case," et cetera, et cetera, et 10 cetera, "and immediately notify all parties when the decision is rendered and the date thereof, " period. 11 date and method of notice shall be noted in the court's 13 docket." That's fine. 14 MR. MUNZINGER: CHAIRMAN BABCOCK: Does that solve your 15 16 problem? 17 MR. MUNZINGER: It helps. CHAIRMAN BABCOCK: You're never satisfied. 18 Carl. 19 MR. HAMILTON: Well, I think that the rule 20 21 means what it says, that the -- either the jury makes the decision on the facts and promptly returns its verdict and 23 the judge enters the judgment right then, or if the judge is the trier of fact, he enters it right then, because in 24 25 JP court you want a quick, inexpensive decision, and I

don't think we want JPs taking it under advisement and maybe a month or two later you get a decision out of it. 2 3 HONORABLE TOM LAWRENCE: Well, you frequently have pro ses that raise some issue not 5 contemplated by the pleadings or the answer that the judge is going to have to go back and look up the law because they're not going to brief it. They don't know how to 7 brief it, and the judge is responsible for trying to render the best decision, so he's going to have to go back and look this up, and he's not going to have time to do it then because he's got 30 more people waiting that day, so 11 12 it's going to have to be done later. So, you know, I'd like to avoid having to render a decision on the spot that 13 may not be accurate or right when you can take a few days 14 15 or whatever it takes to get a good judgment. I mean, why should the JP courts be any different than a county or district court that takes a case under advisement? 17 18 CHAIRMAN BABCOCK: Okay. Any other Yeah, Justice Gray. 19 comments? 20 HONORABLE TOM GRAY: Why couldn't you in effect recess the trial, not render judgment, set it for a 21 22 date certain in the future for the parties to come back, JP has done his homework, renders judgment? 24 HONORABLE TOM LAWRENCE: Well, you could do 25 that, but I guess you would want to try to avoid dragging

people back down again for something that really may only require a search of the statutes. 2 3 HONORABLE TOM GRAY: Which I think goes back to Richard and Carl's point that you're bringing in a 5 l whole new problem of notice and timing and the need for speed, and either you do it while everybody is there or 7 you get everybody back and tell them what it is. I just don't see the need for the fix, I guess. I mean, because 8 it seems to me to be an easier to way to fix it, and that's just if there's a question open, the trial's not 11 over, recess it until it is. 12 HONORABLE TOM LAWRENCE: Well, that would 13 seem to be an inconvenience to the public to me to have to 14 bring them back down there again when it may not be 15 necessary. 16 CHAIRMAN BABCOCK: Okay. Any other comments? Yeah, Richard. 17 18 MR. MUNZINGER: The rule as presently written without your change, tell me if I'm reading it 19 20 l correctly, "When the case has been tried by the justice without a jury he shall announce his decision in open 21 court and note the same in his docket, "period. That's 22 the way the rule reads at the present time. 23 I HONORABLE TOM LAWRENCE: That's correct. 24 25 MR. MUNZINGER: You know, personally, I

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think that the rule, if there was a sanction to a judge
   who took a judgment -- a matter under advisement, that the
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  committee ought to be sanctioned that sanctioned him.
                                                          The
   rule itself contemplates entering a judgment in open
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   court. It doesn't say anything about it has to be
   immediate and that there can't be due consideration given
   to the facts and the law. It says if you're going to
 8
   render judgment, render it in open court, and that's why
   there's no need for notice.
                 HONORABLE TOM LAWRENCE: Well --
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11
                 MR. MUNZINGER: It contemplates the very
  thing that was said there. "We're going to adjourn this
   case and come back in three days and I'll tell you what
13
   I'm going to do." The rule itself doesn't -- what you
   need is a new justice commission.
                 CHAIRMAN BABCOCK: Now, now.
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                 MR. MUNZINGER: I've had that thought
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18
   before.
                 HONORABLE TOM LAWRENCE: Well, I'm not --
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   you know, I'm not going to argue about that, but I'm just
20
   trying to fix something that's --
                 CHAIRMAN BABCOCK: Wait a minute, aren't you
22
   on that committee?
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                 HONORABLE TOM LAWRENCE: Yeah, I am, but I
   don't want to argue about that. I'm just trying to fix
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something that's been a problem so it's not going to be a
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2
   problem again, because I think that was an unfair result.
                CHAIRMAN BABCOCK: Okay. All right. So the
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   issue is fairly articulated. How many would -- Judge
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   Lawrence, would you accept my friendly amendments to --
                 HONORABLE TOM LAWRENCE:
                                          Sure.
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 7
                 CHAIRMAN BABCOCK: -- cure Richard's
   problem? How many people are in favor of the fix to 557
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   with my suggestions added to it?
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                 MR. DUGGINS: One question. Is the
  alternative to leave it as-is?
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                 CHAIRMAN BABCOCK:
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                                    Yes.
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                 MR. HAMILTON: What is your suggestion?
                 CHAIRMAN BABCOCK: I said that we should add
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  a couple of phrases at the end. Let me tell you how the
16 whole thing would read now. The new language would be "If
   the justice takes the case under advisement then the
17
   justice shall render a decision as promptly as practicable
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   and note the same in the court's docket and immediately
   notify all parties when the decision is rendered and the
   date thereof," period. "The date and method of the notice
21
   shall be noted in the court's docket, " period.
                 Okay. Everybody in favor of that raise your
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   hand.
24
25
                 Everybody against? That carries by a vote
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of 14 to 3, and I've had as much fun as I can stand for
  today, so we'll see you-all tomorrow at 9:00 o'clock, and
 3 we will take up at Rule 9.2 of the TRAP rules, the
   proposed amendments. Thanks, everybody.
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                  (Meeting recessed at 5:01 p.m.)
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2	REPORTER'S CERTIFICATION MEETING OF THE
3	SUPREME COURT ADVISORY COMMITTEE
4	
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7	
8	I, D'LOIS L. JONES, Certified Shorthand
9	Reporter, State of Texas, hereby certify that I reported
10	the above meeting of the Supreme Court Advisory Committee
11	on the 17h day of April, 2009, and the same was thereafter
12	reduced to computer transcription by me.
13	I further certify that the costs for my
14	services in the matter are \$ 2,129.00.
15	Charged to: The Supreme Court of Texas.
16	Given under my hand and seal of office on
17	this the 6th day of May, 2009.
18	
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