MEETING OF THE SUPREME COURT ADVISORY COMMITTEE April 1, 2005 (FRIDAY SESSION) Taken before D'Lois L. Jones, Certified Shorthand Reporter in Travis County for the State of Texas, reported by machine shorthand method, on the 1st day of April, 2005, between the hours of 9:00 a.m. and 5:45 p.m., at the Texas Association of Broadcasters, 502 East 11th Street, Suite 200, Austin, Texas 78701. 

## 1 **INDEX OF VOTES** 2 Votes taken by the Supreme Court Advisory Committee during this session are reflected on the following pages: 4 Vote on <u>Page</u> Rule 14.1(a) 13122 Rule 14.1(b) 13131 6 Rule 14.1(c) 13151 Rule 14.1(d) 13163 Rule 14.1(e) 13180 Rule 14.1(f) 13192 Rule 14.2(a) 13205 Rule 14.2(b) 13218, 13219, 13221, 13241 Rule 14.2(c) 13250 Rule 14.3(a) 13252 10 Rule 14.3(b) 13277, 13292 Rule 14.4 13309 11 SDF to appellate court 13322 Rule 14 clerk logs 13324 12 Rule 15.4(b) 13363 Rule 15.4(d) 13379 13 Rule 15.4(e) 13380 Rule 15.4(f) 13383 14 Rule 15.4(q) 13392 Rule 15.4(h) 13393 15 Rule 15.4(i) 13393 Rule 15.5(a) 13423 16 Rule 15.5(b) 13430 17 18 19 Documents referenced in this session 20 05-6 Rules 14 & 15, 3-30-05 subcommittee draft 21 05-7 Minority report on bulk distribution 3-30-05 05-8 Letter from Judge Paul Womack, 4-1-05 22 23 24 25

\*-\*-\*-\* 1 CHAIRMAN BABCOCK: The first order of 2 business is to note what everybody sees, which is Justice 3 Hecht is not here, but I just got a call from him, and he is on his way, and he said to start without him, so we There are two cars that may belong to us that need to get moved because if they're not they will be towed. One is a black Ford Explorer, license plate P, as in Peter, 45BKS, and the second one is a red Ford Mustang -that's probably Elaine's -- convertible? 11 HONORABLE LEVI BENTON: That's mine, but the next one is going to be a convertible. 13 CHAIRMAN BABCOCK: P72MAK. There are some 14 reserved spaces that you can park in. 15 MR. MEADOWS: What about the visitors spots, 16 Chip? Are they okay? 17 CHAIRMAN BABCOCK: I think they're okay. But 24, 25, 20 and 22, so any one of those you can --19 HONORABLE SARAH DUNCAN: Say those again. 20 CHAIRMAN BABCOCK: 24, 25, 20 and 22. 21 HONORABLE BOB PEMBERTON: They will tow 22 members of the Supreme Court Advisory Committee. 23 CHAIRMAN BABCOCK: Apparently they will. HONORABLE BOB PEMBERTON: Yes, they will. 24 25 CHAIRMAN BABCOCK: You have personal

experience of that?

HONORABLE BOB PEMBERTON: I have personal experience.

CHAIRMAN BABCOCK: Okay. We'll defer -- we will defer the status report from Justice Hecht until Justice Hecht gets here and go right into the Rule 15 situation. Paul Billingsley from the Harris County clerk's office is here and has some remarks for us. Our standard in terms of speakers on this topic has been to allow anybody who wants to, really, to come and to speak once. I've had several requests from people to speak a second time, and I've told them that they are happy to be here as resources and if we have questions, they can respond, but if we let everybody who wanted to speak multiple times speak we would never get this thing done, and we have to get this thing done this time.

Having said that, the subcommittee has done a terrific job in a very short period of time, and I know Mike Hatchell and Ralph Duggins, who cochaired this subcommittee, can't be here, but Hatchell sent me an e-mail that detailed just the incredible work that this subcommittee has put into this, which he we all are grateful for and I know the Court is grateful for.

In terms of the schedule, we'll put in a full day today. I personally thought that we might need

to spill into tomorrow. I've heard other people say, no, we couldn't possibly spend two days talking about this one rule, but I think they underestimate this committee, although I noticed Orsinger is not here, so we do get a couple hour benefit by Orsinger not being here. But if we meet tomorrow we'll meet between 9:00 and 11:00 if we need it, but if we don't need it, that's great.

So without further ado, Paul Billingsley is the technology director for Harris County District Clerk's office, and he has a couple of comments. Paul.

MR. BILLINGSLEY: Thank you very much. I guess there was a little breakdown in communication. I really wasn't prepared to make a speech or anything today. But since you gave me the floor, I'll be happy to take it for a second or two.

CHAIRMAN BABCOCK: Okay.

MR. BILLINGSLEY: We just had a few comments Mr. Bacarisse wanted me to talk about. The way the rule is now there is no way the electronic -- sensitive data forms can be sent in electronically. Our office is moving a lot with Texas Online, working in conjunction with Bearing Point. We're hoping to go live at the end of May, start taking things in electronically through our office. We would like to consider that process to be changed if possible.

Also, the sensitive data sheet being on a 1 pink piece of paper causes some issues with us also. As I said before, if we are taking things in electronically, if 3 that's the case then any time I print out a copy of this for someone in the court we're going to have to be stocking a lot of pink paper throughout Harris County. So 7 those are the main issues that we have with this. Again, thank you for giving me the floor. 8 Ι really wasn't prepared to speak on this, but I did have 10 comments. 11 CHAIRMAN BABCOCK: That's okay. 12 issues come up as we move along, we'll call on you. 13 MR. BILLINGSLEY: All right. Thank you. CHAIRMAN BABCOCK: And feel free to raise 14 your hand if you think we're way off track on something. 15 16 MR. BILLINGSLEY: Great. Thank you. 17 CHAIRMAN BABCOCK: Timing being impeccable, 18 Justice Hecht is here to give his status report. Anything to status us on? Hardly fair to make you walk in and 19 20 start speaking. 21 HONORABLE NATHAN HECHT: I've got it right here. Well, we have a ninth colleague if the Senate 22 confirms Chief Justice Johnson next week, as we hope they will. I don't know if you know Phil Johnson. 24 Chief Justice of the Amarillo court of appeals, has been 25

for a couple of years and was on that court for a couple of years before then, before he was made chief. He is a graduate of Texas Tech Law School and also the university. I am no longer the oldest person on the Court, although because Chief Justice Johnson served a term in Vietnam, I still graduated from law school before anybody else, but we are looking forward to having him with us.

This committee worked on protective orders last time, and since then the group in California that rewrites things so that simple people can understand it better has worked their magic on the forms. The task force has been through them again a couple of times, and we think that they are in a position now where they can --we feel comfortable putting them out and they'll do some good. There's probably a lot more work to be done on them, mostly in the sense of just making them plainer, but I think they'll serve a good purpose now, and the Court is going to consider approval of them Monday or Tuesday, and I suspect they'll approve them.

There is a bill pending in the House that should be voted out in the next few days on certified question appeals that will fix the three things that this committee was worried about with the statute, but will also change the certified question appeal to allow for questions to be certified without the agreement of the

parties if the case -- if the amount in controversy exclusive of the usual things is \$100,000 or more, or more than \$100,000, and still require the agreement of the parties if it's less than that. So this is a move toward the 1292b procedure in Federal court, but not completely there, but it kind of resembles it since the cutoff for Federal court jurisdiction is \$75,000. So maybe that makes some sense, and that's in the House. There is no bill in the Senate, but they seem to -- everybody seems to have worked out their differences on this, so perhaps it will go easily through the Senate.

And then finally, there is a joint resolution in the Senate that would admonish, call on the Court to write rules regarding the filing of cases in courts of appeals where their districts overlap and in determining how the applicable law is to -- is to be determined. So the Legislature has had this on their plate, but they at this point have decided that it would be better for this group to deal with it in rule-making rather than to try to pass a bill, which was their first -- which was their first effort. So that seems to be moving along smoothly, and I expect that it will probably pass. So I think that's all we have, but if there are any questions, I will be happy to try to answer them.

1 CHAIRMAN BABCOCK: Great. Any questions? The subcommittee's work is going to be discussed or 2 led by Justice Duncan and Justice Gray, and have you-all 3 decided who is going to speak first? HONORABLE TOM GRAY: I think it defaulted 5 this direction. 7 CHAIRMAN BABCOCK: So not the senior justice but the junior justice got to --HONORABLE SARAH DUNCAN: He's a chief. 9 10 HONORABLE TOM GRAY: Is that it? 11 ready? 12 CHAIRMAN BABCOCK: Yeah. Let's just -- I mean, I assume -- well, why don't you tell us a little bit 13 14 about what the thought process was on the subcommittee following our last meeting on the subject? 15 HONORABLE TOM GRAY: You'll recall when we 16 last left this topic we had a very large rule that largely, as Mike kept reiterating, we did not feel 18 comfortable at the time in just jettisoning wholesale the 19 recommendations that had come to us in managing this 20 problem; and the more we talked about it, about what the 21 problem was, the more we realized we had multiple 22 problems; and Bonnie and Andy and myself, Sarah, Mike Hatchell, Ralph Duggins, Stephen Tipps, and in one of the 24 early calls Alex Albright, we were all on conference calls 25

for many hours. I think -- should I tell them where you were on one of them, Bonnie, or just let that go?

MS. WOLBRUECK: It's okay.

HONORABLE TOM GRAY: Bonnie was in Louisiana in one of them. I was driving across East Texas for one of them.

MS. WOLBRUECK: They were saving me money actually.

HONORABLE TOM GRAY: And so we spent a lot of time, and we really did try to address the problem, but the more we worked on it the more we realized that this didn't work in one rule because we had four fundamental problems that we were dealing with; and that was the attempting to, if you will, codify the common law doctrine of the right of access to government records; we were dealing with sensitive data that winds up in those records; and then we were dealing with bulk distribution.

So we were really trying to write one rule, four different problems, and so early on in the process, shortly after we left here and we got a redlined copy back with the changes and the votes from the last big committee hearing, we realized or we felt like -- we took a vote and it was unanimous -- that it didn't work to put it all in one rule. We needed to break it out and address the

problems as opposed to trying -- and the biggest problem was trying to work in the common law right of access to court records, and so with that out of the rule we then started working on a much simpler draft that had nothing other than -- and a footnote here, you may recall that there was a vote taken at the last big committee hearing of whether or not we wanted to address bulk access, and while there is some difference of exactly what the vote was as to whether or not it was just take it out of the definitional part at that point and revisit it later or whatever, it was overwhelming to really not address the bulk access at that point in that draft of the rule, and for those of you-all that have the papers today you'll see that we have got a minority report from the subcommittee that will come back and address bulk access, but what we really started working on then was the concept of the sensitive data form and how to deal with the sensitive data in pleadings and then the other problem of the remote access.

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And the more we worked on that, literally we would be talking on the call for, you know, five minutes, ten minutes, and realize that everything we had just talked about that we really thought we were talking about the sensitive data form, we had gotten off into another area, which was the remote access, and that presented

another problem, and we decided that the easier way to do it was to actually break out those two aspects, the sensitive data form and its implications from the remote access problem and its implications.

And so we bring to you-all today as subcommittee drafts two rules, 14, dealing with the sensitive data form and then -- or sensitive data. It's much broader than just the form, but Rule 14 dealing with sensitive data and then Rule 15 that deals with remote access. And I guess we'll start with them in their sequence, the sensitive data rule.

Well, let me talk about three or so what I would characterize as known issues in 14 and 15. We received several comments consistent with the comment we've already heard this morning regarding the e-filing and pink paper problem that we'll get to. One of the other problems is still dealing with the date of birth -- and, Lisa, I have some other things to add to that since you and I last talked -- and how much of that information is included and then the bulk distribution, as I talked about, and one thing that you want to think about as you're dealing with the remote access question is whether or not if the clerk sees something in a record that doesn't have a label on it, whether or not that is an item that can separately be in effect denied remote access

based upon the clerk's observation.

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So we start with the rule, Rule 14, and I mean, I've always been reticent to start with the definitions, but there's only one here and that's the definition of sensitive data, and you see that the listing -- an observation, just to draw your attention to it maybe to start some of the discussion, you'll notice in item 14.1(b), that's limited to bank account, credit cards, and other financial account numbers. You may recall that the 101 original draft was much broader. It was a lot of other -had professional license numbers, everybody other than State Bar numbers, and there was just a lot of other information that was going to be treated as sensitive data, but we tried to focus on what it was we were worried about, which was the Social Security number, credit card information -- excuse me, bank account information, credit card information, and other financial account information. 18 Sarah.

HONORABLE SARAH DUNCAN: We also started thinking when we focused in -- someone focused in on the exception for attorneys' State Bar numbers, and we started having a discussion of, well, why are other people's professional numbers, registration numbers, sensitive I mean, you could be doing a -- preparing to do a foundation for a house and you want to get the

registration -- you have a registration number of somebody 1 you're considering hiring to do this foundation. 2 might very well want to run a search of that engineer's 3 registration number to see how many lawsuits that person was involved in, so we decided to ditch the whole 5 professional registration number out of this rule. 7 CHAIRMAN BABCOCK: Judge Christopher had a question. 8 HONORABLE TRACY CHRISTOPHER: Is it my 9 understanding that this rule is going to apply for civil 11 and criminal --12 CHAIRMAN BABCOCK: Yeah. HONORABLE TRACY CHRISTOPHER: -- cases? 13 CHAIRMAN BABCOCK: Correct. 14 15 HONORABLE TRACY CHRISTOPHER: All right. And will it -- I'm a little unclear as to what the case record is. Like, for example, a ticket that has your 18 driver's license number on it that is, you know, ultimately part of the court record, is that going to have 19 to be taken out? And maybe a criminal indictment that has 20 21 specific information about theft from bank account or financial account, is that going to be taken out of an 22 I'm just a little unclear how this is going to work, or is it only things that lawyers file? 24 HONORABLE TOM GRAY: The mechanics of -- I 25

mean, those are the kind of problems that if they are there we need to know about so that we can draft them, . 2 but, yes, I mean, that is -- would be covered. 3 HONORABLE TRACY CHRISTOPHER: So indictments 4 will have to have a sensitive data form attached to it? 5 mean, indictments have a lot of this information in them. 6 7 HONORABLE TOM GRAY: At what point does the indictment become public record? Unless it's sealed? 8 mean, the day it's issued unless it's sealed? 9 MS. WOLBRUECK: That's correct. 10 11 HONORABLE TOM GRAY: Okay. HONORABLE TRACY CHRISTOPHER: And I mean, 12 13 someone the last time we were here was talking about your routine traffic tickets that, of course, have your 14 driver's license number on it. You know, what are you 15 16 going to do with that? That becomes part of the court file. 17 18 I'm just -- before we even get into the mechanics of this whole rule, I still have grave doubts 19 that we need the rule, and I know we've never discussed 20 that frankly, but I think the committee did a great job 21 with this rule. It's a much better draft than the last 2.2 one, and I think, you know, it's much clearer and it's a 23 good draft, but, you know, it seems to me have we ever sat 24 down and ever discussed whether we need it?

MR. HAMILTON: What are we trying to fix? 1 2 CHAIRMAN BABCOCK: Well, one thing we're trying to do, as I understand it, is we're trying to have 3 a statewide rule so that the counties that decide to 4 implement electronic access to court records will do it in 5 this -- in a particular way, because now we have different 7 counties doing it differently. I mean, the difference between Fort Bend County and Tarrant County, for example, 9 is dramatic. So one of the things we're trying to do is have uniformity, but Judge Christopher raises a fine 10 point, which is you don't necessarily have to have a 11 sensitive data form in order to have a uniform rule about 12 13 how you're going to -- how you're going to permit electronic access, but, Judge Gray, you had something 14 15 to --16 HONORABLE TOM GRAY: Well, in connection 17 with the sensitive data form, it is in part designed to 18 facilitate the remote access or electronic access to 19 things that have been filed, but the sensitive data form's 20 real mission or objective is to keep the information that 21 the public -- and this is a reaction to a public 22 perception problem of identity theft, out of public view. 23 I mean, that is what we're trying to fix, and one of the 24 problems is if we don't fix it by rule it will be fixed by legislation, and so that was my understanding of the

reason that we were approaching it as a rule-making function to begin with, because there are a number of bills that have been introduced that are quasi on hold waiting to see what we do with protecting sensitive information that are in case files, and so that was my understanding of where we were coming from with the rule.

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And the comment that I was going to make in reference to Lisa, one of the problems that one of the lawyers, literally as I was leaving the courthouse yesterday, mentioned to me was that he has had some problems in a case that was removed from state court to Federal court because the pleadings had information in them that the Federal court considered sensitive data, and the pleadings were noncompliant, and they were still struggling on how to get the file removed from state court to Federal court because of the pleadings and how to get those pleadings filed in compliance with the Federal rules when they clearly originally complied with the state rules, but there is a problem with having information in them.

And so our rule as currently drafted actually puts more information in the pleadings than the Federal rule would allow, and so that's still another problem, but --

HONORABLE TRACY CHRISTOPHER: Does the

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Federal rule apply to all cases, criminal cases also?
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                  CHAIRMAN BABCOCK:
                                     No.
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                 HONORABLE TRACY CHRISTOPHER: Or is it just
   civil cases?
                 HONORABLE TOM GRAY:
                                       That I don't know.
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                  CHAIRMAN BABCOCK: Just civil cases I
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 7
   believe.
              Is that right?
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                 HONORABLE TRACY CHRISTOPHER: I don't think
   we have enough criminal practitioners here.
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                  CHAIRMAN BABCOCK: Lisa, is that wrong?
   they apply to criminal?
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                  MS. HOBBS: Originally when the Federal
   model was implemented they excluded criminal cases to
.13
   study it further. My understanding is now criminal cases
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15
   are included in the program.
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                  CHAIRMAN BABCOCK:
                                     Okay.
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                  MR. MEADOWS: How does the name and address
   of a minor child go to issues related to identity theft?
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                  HONORABLE TOM GRAY:
                                       It doesn't in the sense
   of the traditional identity theft, but that's another area
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21
    of public concern regarding the disclosure of private
    information that the bills are directed towards and they
22
23
    are going through.
                                Doesn't that kind of
24
                MR MEADOWS:
25 information commonly appear in divorce proceedings?
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HONORABLE TOM GRAY: Yes. And divorce proceedings are -- when we get to the electronic data or remote access, anything related to domestic relations is exempted in total from electronic access.

CHAIRMAN BABCOCK: Buddy.

MR. LOW: Judge, why were driver's license included? Because if you have a wreck, I mean, you know, your driver's license, it's not hard to get somebody's driver's license number. Is that usually included in sensitive data, because you can find somebody's name, pull up and get their driving record? I mean, driver's license number is just -- you know, I don't know that mine doesn't need protecting, but I never felt like anything protected it. Why is that included?

HONORABLE TOM GRAY: My understanding based on the draft and the work that had gone on before us, the principal reason, driver's license, Social Security, date of birth are the three identifiers, obviously in addition to the name, that are used in connection with identity theft; but, remember now, we're not excluding this from being included in a pleading in its entirety. It is defined as sensitive data and, therefore, has to be included on a sensitive data form. To the extent that you can leave the driver's license out of the pleadings, you don't have to file the sensitive data form.

MR. LOW: You don't, but just the common automobile accident, you have an accident. All right. You file a lawsuit. You don't put it -- somebody wants to know -- the adjusters go down and they get copies of the police report. It's got my driver's license on it. I mean, so I just wondered why it's included, and the only other question I have, I notice that you don't list -- you don't have kind of a catchall thing, because the Federal government or the state government is working on this constantly, and other things may be defined as sensitive data.

"and any other information made sensitive by Federal or state statute"? I mean, because we're not the last ones to deal with this. This is going to be continuing things, and I don't know what else they could make sensitive. My imagination is not creative enough to think, and maybe there isn't anything, but I'm never amazed at what Congress and legislators come up with. Never cease to be amazed.

HONORABLE TOM GRAY: We talked about including a provision, kind of a catchall, "anything else defined by the party as sensitive data," which it doesn't directly answer your question. Our fear was that we would have too much information dumped off on the sensitive data

1 form. 2 MR. LOW: If you left it up to the parties, but what if Congress passes some bill that says your -- I 3 don't know. 4 5 HONORABLE SARAH DUNCAN: Blood type. 6 If they do then it's taken care MR. LOW: 7 of, but if they don't it doesn't matter anyway. the only question I had. 8 9 CHAIRMAN BABCOCK: There is a -- with some of this there is a little bit of like putting the genie 10 11 back in the bottle. 12 MR. LOW: Yeah. 13 CHAIRMAN BABCOCK: Because I promise you I can find out the date of birth of everybody in this room 14 15 like that. 16 MR. LOW: Absolutely. CHAIRMAN BABCOCK: And probably most of the 17 18 other things, but Tom is right that there is substantial pressure to protect -- to try to put the genie a little 20 bit back in the bottle, so I think we just have to give 21 our best --22 MR. LOW: Right. CHAIRMAN BABCOCK: -- shot about what should 23 24 l and should not go in this list. And that --25 MR. LOW: All right.

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CHAIRMAN BABCOCK: It may make sense to go
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   item by item. What do you think, Judge Gray?
                 HONORABLE TOM GRAY: That's fine with me, at
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   the committee's pleasure.
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                 CHAIRMAN BABCOCK: Why don't we talk about
   Social Security numbers? Is there any reason to include
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 7
   or exclude Social Security numbers from this sensitive
   data list?
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                 MR. LOW:
                           Chip, wasn't there on something I
   saw that said the last four numbers? Well, that's all
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   they ever -- you know, that you give nothing but the last
   four numbers, and the last four numbers is what American
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   Express asks for or anybody else, but that's -- was that
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   in another draft of this that I saw?
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                 HONORABLE TRACY CHRISTOPHER: No, it's
16
   there.
                               That's 14.2(b)(1).
17
                 MR. HARWELL:
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                 MR. LOW:
                           So I just as soon they give my
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   whole Social Security number as the last four numbers, I
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   mean --
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                 CHAIRMAN BABCOCK: Okay.
                                            Carl.
                 MR. HAMILTON: Well, I'm trying to
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   understand the concept. As I read this, if you -- if for
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   some reason in a pleading you have to give, let's say the
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   Social Security number, in the pleading you only give the
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last four digits but then you have to file a form which gives the entire number. Now, why -- why do I need to file a form with the court giving the entire Social Security number? What is the purpose of doing that? I don't quite understand.

HONORABLE TOM GRAY: There are a number of statutes, and many of them come out of the family law area, one, if the court needs that in connection with some subsequent action, whatever it may be, but in those cases where the Social Security number is required to be in a pleading it's most often the result of a statutory requirement. We are in hopes that this will be viewed as compliant with that statute but at the same time keep the information where it's not readily available to the public.

In other words, if the Family Code provides that -- I think it's the children and the parents of each of the children, their Social Security number has to be included; and that's for purposes, as I understand it, of making sure we've got the right -- you know, identifying them at a subsequent date with certainty and subsequent withholding of child support; and the inclusion of the four digits in the pleading then becomes compliance with the statute because the entire Social Security number is available to the court if need be in the sensitive data

form.

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And that's the case on several of these where what we're really trying to do is give the practitioner a way to comply with the statute by including the information in an abbreviated form in the pleading while the full extent of the form is included in the sensitive data form that is not publicly available. It's a very limited list of people to get that.

MR. LOW: Chip, I think you raised the best point. We can't -- in other words, we're not trying to control what information might be out in other sources, and you may be able to get all this information. We're just going to say you can't get it from us, can't get it from the court records.

CHAIRMAN BABCOCK: I think that's what the --

MR. LOW: And I now understand.

CHAIRMAN BABCOCK: Okay. Yeah, Judge

19 Peeples.

HONORABLE DAVID PEEPLES: Could I just back up and make sure I understand how these two rules work together? 15 deals with me at my computer at my home and I want to find out, let's say, about Gilbert Low. If I have his name and he's been in a divorce case in Jefferson County, I would find that out and then I could get some

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information, but not what's on page one here, Social
  Security number and so forth.
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3
                HONORABLE TOM GRAY: If you'll let me change
   the kind of lawsuit he was in --
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                 HONORABLE DAVID PEEPLES: Okay, not divorce
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   case.
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                 HONORABLE TOM GRAY:
                                      If he was in a car
  wreck case and you wanted to go in and see if Gilbert Low
  has been intoxicated at the time that he was involved in
  that lawsuit then, yes, you would be able to go in and
   look at the pleadings and that kind of thing, but -- go
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12
   ahead.
                 HONORABLE DAVID PEEPLES:
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                                           And remote, you
  know, electronically I could get pretty much the same
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   thing that way as I could get by going physically and
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   looking at the file, but in no instance would I be able to
   get things like Social Security number, bank account, that
   kind of number that is sensitive here.
                                      That is correct.
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                 HONORABLE TOM GRAY:
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                 HONORABLE DAVID PEEPLES:
                                           Am I right?
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                 HONORABLE TOM GRAY:
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                 HONORABLE SARAH DUNCAN:
                                          Well, except that
   15.4 contains a fairly long list of items that you
   couldn't get remotely.
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                 HONORABLE DAVID PEEPLES: Couldn't get what?
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HONORABLE SARAH DUNCAN:
                                          Remotely.
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   walked into the courthouse you could get a copy --
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                 HONORABLE DAVID PEEPLES: I see, yeah.
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                 HONORABLE SARAH DUNCAN:
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                                         -- of a pretrial
   bail or presentence investigation report, but you couldn't
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   sit at home on your computer and get that report.
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 7
                 HONORABLE DAVID PEEPLES:
                                          And I quess part
   of the reason for the way 15.3 is written, we don't want
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   people -- we don't want internet access to things like
   driver's license number and so forth, get Buddy's driver's
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   license number and find out all over the country where
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   it's in some databank, at least you're not going to get it
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   in the court file in Jefferson County.
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                 HONORABLE SARAH DUNCAN: You're not going to
   get it remotely or by going to the courthouse.
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                 HONORABLE DAVID PEEPLES: Or by going, yeah.
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                 HONORABLE SARAH DUNCAN:
                                          Because that
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   sensitive data form is going to be filed separately, and a
   very limited list of people can have access to it.
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                 HONORABLE TOM GRAY: Okay. Anything more on
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   Social Security number?
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                 CHAIRMAN BABCOCK: Anything else?
23
   don't know if this one requires a vote or not, but is
   there dissent from including Social Security numbers in
   the sensitive data category? Judge Christopher.
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HONORABLE TRACY CHRISTOPHER: Can I just ask 1 a question? 2 CHAIRMAN BABCOCK: Yeah. 3 HONORABLE TRACY CHRISTOPHER: We have minor 4 Money gets put into the registry of the court 5 settlement. for minor. We routinely keep track of that through the 6 minor's Social Security number and full name, and we require them to submit to us a W-9, which, of course, again has their Social Security number on it. 9 Are we going to be required to create a sensitive data form for 10 every single one of those forms? Or I'm just trying to 11 12 understand mechanically how that's going to get done. HONORABLE TOM GRAY: The answer to the first 13 part of the question, are we going to have to have a 14 15 sensitive data form for every one of those, no. The only time you have to file the sensitive data form is the first 16 time that the information is included in a pleading or in 17 a filed document, and if -- then if it's subsequently used in another one then you've already got the one on file, so 19 you don't have to have a sensitive data form for every 20 21 pleading that is filed. HONORABLE TRACY CHRISTOPHER: Well, what, 22 for example, would you do with a W-9 form? It's just like 23 no longer part of the court record? 24 25 MS. WOLBRUECK: I'll answer that. That

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actually is confidential now by statute.
                 HONORABLE TRACY CHRISTOPHER: Well, what do
2
  you do with them physically?
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                 MS. WOLBRUECK: Physically we do not keep
4
   them with the file.
5
                 HONORABLE TRACY CHRISTOPHER:
                                              Where do you
6
7
   keep them?
                 MS. WOLBRUECK: The information is kept in a
8
9
   registry file, is the way we keep it, with all of the
10
   accounting information for that. But it is -- it's
11
   confidential now. Local Government Code Chapter 117 that
   deals with the registry, minor's funds, now has that as a
12
   confidential document.
13
14
                 HONORABLE TRACY CHRISTOPHER:
                                               So if I then
   got a routine motion that says, "Okay, I'm 18, give me my
15
   money, " but the only order I have to look at is, you know,
16
   "T. E. Christopher", without a Social Security number, I'm
17
18
   going to have to -- my clerk is going to have to dig up
   the sensitive data form, wherever we keep that, so that I
19
   can then double-check that the minor who comes in -- and
20
   when the minor comes in, they present their Social
21
   Security number, their driver's license for
22
   identification. I'm going to have to like pull all of
23
   this sensitive data form in order to make my determination
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   that, yes, this is truly the person who is coming in
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asking for this money.
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                 HONORABLE TOM GRAY:
                                      Yes.
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                 HONORABLE TRACY CHRISTOPHER: That's how it
   will work?
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                 MS. WOLBRUECK: Hopefully that will all be
   electronically and you would have access on your computer.
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 7
                 HONORABLE TOM GRAY:
                                      You as the judge.
 8
                 MS. WOLBRUECK:
                                 In Harris County.
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                 HONORABLE TRACY CHRISTOPHER: Might happen.
   Might not.
101
11
                 CHAIRMAN BABCOCK:
                                    Judge Benton.
                 HONORABLE LEVI BENTON:
                                         Well, Judge
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   Christopher, Tracy, actually addressed that because I
14
   wondered whether she was going to get to the other end of
   that minor settlement transaction and she did, but while I
15
16
   have the floor there's something else that Tom said
   concerns me. You said that the sensitive data form only
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   needs to be filed once. What about when there are amended
1.8
191
   pleadings?
                 By way of example, let's say a minor is a
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   defendant in a car wreck. The minor and the next friend
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              The original pleading says "Tom Gray, Jr., can
22
   are sued.
   be served by serving his next friend, Tom Gray, Sr.
   Gray, Sr., resides at 123 Y Street." Well, in that
24
   pleading you've set out Tom Gray, Jr.'s address, and so
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1 upon the filing of that pleading the sensitive data form gets created. Then an amended pleading is filed and you 2 don't have to file another sensitive data form? 3 HONORABLE TOM GRAY: No. Under 14.2(c), if 4 5 new information is included in a subsequently filed pleading then you have to in effect file a new -- if 6 additional, or I would contemplate if it had changed, then that new information you would include in a new sensitive 9 data form. You could have multiple sensitive data forms on the same case, but what we were trying to do is keep 11 from having a series of sensitive data forms with every 12 pleading that was filed. Only get a new sensitive data form if you were providing new sensitive data. 13 Okay. So what tells 14 HONORABLE LEVI BENTON: the clerk's office that there is an amended pleading that 15 16 again includes sensitive data and they need to make sure that this instrument, which was once identified, is set 17 18 out again and shouldn't be made available remotely? HONORABLE TOM GRAY: No, the pleading itself 19 is accessible remotely, because the information in the 20 pleading is abbreviated information that is publicly 21 The sensitive data, the full Social Security available. 22 number, the full driver's license number, is all off in 23 the sensitive data form that is not available. 24 the sensitive data forms are going to be available 25

remotely. The abbreviated information is included in 2 That pleading is -- if it otherwise the pleadings. 3 qualifies as a publicly available pleading, the entirety of that pleading is available. Now, there may be other 5 reasons that that pleading is not remote access, but it is 61 not going to be because of the inclusion of sensitive data in it because the sensitive data is off in the sensitive 9 data form. I have not connected with Levi. 10 11 HONORABLE LEVI BENTON: Yeah, you have. You have. 12 Yeah. 13 HONORABLE TOM GRAY: Okay. 14 HONORABLE LEVI BENTON: But I do need more 15 coffee. 16 HONORABLE TOM GRAY: I do, too. 17 CHAIRMAN BABCOCK: Any other comments to 18 that --HONORABLE TRACY CHRISTOPHER: 19 Well, for 20 example, another just sort of procedural question so we understand how the rule works. All right. I sign an 21 22 order that has sensitive data in it. Do we ever keep a 23 copy of the order with sensitive data in it intact 24 somewhere or are all my orders going to say, you know, "T. E. Christopher, you know, "1234 Social Security number," 25

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or will there at some point be an order that says, you
   know, the minor's full name and full number?
2
  always going to have to reference back and forth?
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                 HONORABLE TOM GRAY:
                                      I think as drafted it
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5
  contemplates referencing back and forth.
                 HONORABLE TRACY CHRISTOPHER: You know, I
6
7
   just --
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                 HONORABLE TOM GRAY: But, see, again, if
9
  you're --
                 HONORABLE TRACY CHRISTOPHER: But the
10
11
  sensitive data form is not even my creation. You know, I
   just -- referencing to something I didn't create as part
12
   of my order?
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                 HONORABLE TOM GRAY:
                                      But, see, if it's in
14
   the context of domestic relations --
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16
                 HONORABLE TRACY CHRISTOPHER: No, I'm
   talking about cases I handle, name changes, minor
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18
   settlements --
19
                 HONORABLE TOM GRAY:
                                      Okay.
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                 HONORABLE TRACY CHRISTOPHER: -- where this
   kind of information shows up. More things than that, but
21
   those come off, you know, the top of my head.
22
23
                 CHAIRMAN BABCOCK: Justice Duncan.
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                 HONORABLE SARAH DUNCAN: I assume the rest
   of the subcommittee will agree with this statement and the
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rest of the committee will agree with this statement: somebody else has a better way, come up with it. This is 2 what we, I think, inherited from the Judicial Council, was 3 to have a sensitive data form. The effort is to permit clerks to upload their documents onto the net so that the 5 public can have access to those documents. At the same 6 time we don't upload what many people consider sensitive data that makes them vulnerable. If somebody else has a better idea, I'm certainly open to it. 9 10 HONORABLE LEVI BENTON: Sarah, it's too early to be sensitive. Too early. We're not even through 11 12 14.1. We need the rule. HONORABLE SARAH DUNCAN: You should have 13 been in on our -- any one of you should have been in on --14 **l** 15 l we have had four-hour --16 HONORABLE LEVI BENTON: We need the rule. Τ just don't understand it. 17 18 HONORABLE SARAH DUNCAN: This is an exceedingly difficult issue, and I think Judge Christopher 19 has brought up some very valid points of how is this going 20 21 to work in real life. Bonnie and Andy have done the same, 22 and it's just really hard. Once you start talking about public access, immediate access to every document in a 24 courthouse, it's a really hard question. 25 CHAIRMAN BABCOCK: One of my senior

partners, once we were talking about a problem and he 2 said, "It's just too hard. Let's go have lunch." HONORABLE SARAH DUNCAN: Well, that's kind 3 4 of what we did on bulk distribution. 5 CHAIRMAN BABCOCK: But we can't do that. 6 Lisa. 7 MS. HOBBS: I don't know, I haven't really thought about this until now, but, Judge Christopher, I don't know that the rule would prohibit Harris County from 10 having orders that -- one redacted order for public access and one unredacted order for in-house access. 11 I hadn't thought about it, but it seems a little complicated and 12 13 I'm not sure the clerk's office in Harris County would 14 want to do it, but I don't know that it's prohibited from 15 being able to do that. 16 CHAIRMAN BABCOCK: Richard Munzinger. 17 HONORABLE SARAH DUNCAN: I think there might 18 be some constitutional issues. 19 MR. MUNZINGER: I'm going to confess how 20 limited my experience is, but I have practiced a long 21 time, and I don't recall ever having read the Rules of Judicial Administration in a case, where I found it 22 23 necessary to read those rules in a particular case. In El Paso at least, and I suspect elsewhere, most orders are 24 prepared by counsel, so that Judge Christopher's problem 25

that she raises really is my problem if I am a lawyer in the case. I prepare the draft order and bring it to the judge.

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How are you going to acquaint the members of the Bar with the requirements of these rules in a way that makes it effective? It seems to me that you're almost going to have to say something in the Rules of Civil Procedure themselves cross-referencing to the Rules of Judicial Administration unless judges and district clerks are going to be preparing their orders, because I suspect the practice statewide is what I just outlined. prepare the orders and we circulate them to opposing counsel for approval, if they are of the nature requiring approval, and then present them to the judge. So we're going to have to step back in time, and it seems to me -or step back in the process to do something to alert counsel.

HONORABLE SARAH DUNCAN: At the last meeting we pretty much had unanimous agreement that there is going to have to be an amendment to the Rules of Civil Procedure because these are pleading requirements. So that's certainly contemplated.

CHAIRMAN BABCOCK: There's something about having a judicial order that has a portion of it in effect sealed that certainly, certainly contravenes 76a, but even

more fundamentally it doesn't seem to me that we should have judicial orders that have a part of them that are shielded from the public. It just doesn't seem like a good thing to me, but anyway. Buddy.

MR. LOW: Yeah, you know, Richard is right, because, I mean, there are a lot of lawyers that didn't know and still some don't the administrative rule about consolidation, if you have the same type case in different counties and so forth. I mean, I've seen it, heard it, and so they are not going to really know.

"The court clerk has no obligation to review cases" -- "a case for sensitive data," and I just don't understand -- I'm not arguing with the rule. I just don't understand how it would work. If later on an order is filed and it has sensitive data in it, who sees that that order is not posted on the website or something? How does that -- yeah.

CHAIRMAN BABCOCK: Judge Christopher.

HONORABLE TRACY CHRISTOPHER: You know, I hate to suggest this, but I actually did send a draft to Tom, but he never replied to me, so maybe it didn't go through. I think you have to have court orders that contain the information and then redact it, court orders for public viewing. You know, I just -- I don't see how

1 -- like, for example, well, you know, just a typical name In my name change I write down it's "Jane Smith, 2 3 now Jane Bland, " and I put down TDL, Social Security number, you know, address, race, date of birth, and then the person can take that order to the driver's license 5 department, to Social Security, and get their 6 7 identification changed. This rule, they would be given an order that's got, you know, "1234" and, you know, "July '56" instead of the full date of birth. I mean, people 10 have a right to a full copy with all the information in it of their own orders. 11

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HONORABLE TOM GRAY: From where I was looking at it, the order with the abbreviated information would in effect have to be adequate for whatever we were going to do. Obviously you've raised a point that -- I mean, I hadn't considered whether or not that was going to be enough for Department of Public Safety to change the name on a driver's license or something of that nature. But it -- I don't think, at least speaking for me, I did not contemplate that there would be a order that contained all the detail in one place and a redacted order somewhere else. The order would follow the same lines as the pleadings, using the abbreviated information and the sensitive data form for those people that needed it would be -- I mean, because there are those entities or agencies

that will have access, like the parties to the sensitive data form, and I see a member of my subcommittee --2 3 CHAIRMAN BABCOCK: Justice Duncan. HONORABLE SARAH DUNCAN: The party can 4 always get a copy of their own sensitive data form. 5 6 MS. WOLBRUECK: And maybe the order could 7 just reference it, the sensitive data form. They can get a certified copy, just attach that to the order if they 8 9 need it for any specific reasons. 10 MR. MEADOWS: Why is that better than having 11 a redacted copy of an order? 12 MS. WOLBRUECK: Because then we would have -- like in divorce decrees now we have 50 and 75-page 13 14 divorce decrees. The clerk would have 150 pages of divorce decrees. One would be redacted, the other one 15 16 would have the full information, which would be a 17 bookkeeping -- I mean, a records preservation nightmare. 18 HONORABLE TOM GRAY: The other thing it does is it puts the party in control of who gets his 19 information and not the public, because the party has to 20 21 go get the sensitive data form and a copy of the order and then go do something with it, and only the party -- the 22 party is then in control, and as to -- I mean, as to whether or not it's better or not, you know, I don't know. 25 I mean, obviously from a clerk's standpoint of having two

forms of the order, that presents its own problem, but the use of the sensitive data form as the backdrop, I quess, 3 is --MS. WOLBRUECK: We actually do something 4 very similar in the rule today in the Jane Doe cases to 5 where the order does not have the information, but there is a document that does, and Jane Doe has to have both of them in order to get any further information. So really to me the sensitive data form would be very similar to 1.0 If anybody required -- had reason to require the sensitive data, they could get a certified copy of it from 11 the clerk's office and join that with the order for that 12 complete information. 13 MR. MEADOWS: So does the order in the 14 15 instance you're talking about reference the second 16 document? 17 MS. WOLBRUECK: Yes, it does, by cause 18 l number. In the Jane Doe it's by case number. 19 MR. MEADOWS: So in Judge Christopher's example of the name change she would enter an order and it 20 would reference a sensitive data form? 21 22 MS. WOLBRUECK: It possibly could. It would 23 just be a recommendation. If it has the same 24 HONORABLE SARAH DUNCAN: cause number I don't know why you would need to reference

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The way I would answer your question is the reason
   it.
   it's better is because right now if your Social Security
  number and financial account numbers are all in the
 3 |
 4 divorce decree in your case that was entered in Fort Bend
   County last week, you have no control over what happens to
 5
 6
   those numbers. They are on the web now, and a lot of
   people don't want their financial account numbers on the
   internet.
              That is the basic problem we're working with.
   By creating a sensitive data form, it's going to be like
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                           It's going to be separate from the
   in the Jane Doe cases.
   file, it's going to be restricted access, and it's not
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12
   going to be on the internet.
                               I understand, but in the
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                 MR. MEADOWS:
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   hypothetical we were talking about it would be a redacted
   copy available to the public, not the complete copy, not
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16
   the complete order, but I mean, I understand the point
17
   and --
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                 HONORABLE SARAH DUNCAN:
                                          There's not a
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   complete order under this rule.
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                 MR. MEADOWS: I know, but under Judge
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   Christopher's question there was.
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                 HONORABLE SARAH DUNCAN: I think having two
23 l
   orders has big problems.
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                 CHAIRMAN BABCOCK: Judge Bland, you had your
   hand up a minute ago.
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HONORABLE JANE BLAND:
                                         (Shakes head.)
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                 CHAIRMAN BABCOCK:
                                    No?
                                         Elaine.
 3
                 PROFESSOR CARLSON:
                                     I don't know if this
   rule is implicated or not, but Rule 683 which deals with
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   injunctions and restraining orders specifically precludes
 5
   reference to a complaint or other document for purposes of
 6
 7
   upholding a temp proceeding.
                 MR. MEADOWS: I'm sorry, Elaine. I can't
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 9
   hear you.
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                 PROFESSOR CARLSON:
                                     I'm sorry. I said I
   don't know if this rule is implicated or not, but Rule 683
11
   which deals with injunctions and restraining orders
   specifically precludes the order referencing the complaint
13
   or other document insofar as describing the conduct that's
14
   restrained. So I don't know if that is implicated.
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                                                         Ιf
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   you had a stalker, you're ordered not to stalk this person
   and then you give their name, address, whatever.
17
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                 HONORABLE TOM GRAY: Well, it seems to be
   limited to the conduct that is restrained.
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                 PROFESSOR CARLSON:
                                     It is.
                 HONORABLE TOM GRAY: And I wouldn't think
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   that would include necessarily the identifying
22
   information.
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                 HONORABLE TRACY CHRISTOPHER: Well, it could
24
25 include name and address of a minor child. It wouldn't be
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in the order. "You are prohibited from, you know, any
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   contact with this minor child."
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                 CHAIRMAN BABCOCK: Or going within 600 feet
3
   of --
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                 HONORABLE TRACY CHRISTOPHER: And they're
   identified by initials.
6
 7
                 MR. MUNZINGER: I sure would take the
   position that the order was defective if I represented the
   stalker. "You didn't tell me I couldn't go around that
   child. You just said to quit following. You didn't tell
101
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   me who or where." It's due process. I've got a right to
   due process. I'm a free citizen of a free country, and
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   you can't put me in jail or fine me because you didn't
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   give me fair notice. That's a real problem.
                 HONORABLE TOM GRAY: He does have access or
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161
   will get a copy of the sensitive data form.
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                 HONORABLE TRACY CHRISTOPHER: But it's not
   part of the order. I mean, that's the problem.
18
   served with a restraining order, you're not going to get
19
   served with that sensitive data form unless we, you know,
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21
   change it to that effect.
                 MR. MUNZINGER: Couldn't the order
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23
   incorporate by reference the sensitive data form?
                 CHAIRMAN BABCOCK: Well, that's what --
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25
                 HONORABLE TRACY CHRISTOPHER: Well, then
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that would violate 683.

CHAIRMAN BABCOCK: That's what Elaine suggests is not appropriate.

HONORABLE NATHAN HECHT: We can trump the rule, but the question is what statutes are out there and particularly what Federal statutes might be out there. I just don't know.

CHAIRMAN BABCOCK: It seems to me when you get into the -- it's one thing when you're talking about pleadings, which I think everybody has got in their head, and I have not seen a whole lot of pleadings where there are Social Security numbers, date of birth, that type of thing, but when you get into orders that's a whole different thing it seems to me, and when you have vagueness in the orders you not only have due process for the parties, but the public does have an interest in knowing what the judges are doing, and if they can't get behind to see what they're doing to whom, to me that seems to raise a policy issue that is of concern. I don't know how you fix that, but Sarah.

HONORABLE SARAH DUNCAN: I don't really see the problem. Part of what -- I think part of the clerk's motivation, those who have put their records on the net, part of the motivation for that is public access and accountability of the judiciary, which I applaud. I think

we all would. The problem is that by doing that they have 1 compromised this sensitive information. To know what a 2 judge is doing in a particular order or judgment you don't 3 need to know somebody's Social Security number, you don't need to know necessarily their given names. You can tell 5 from an abbreviated order, with this sensitive data 7 abbreviated, you can tell what the judge is doing. CHAIRMAN BABCOCK: Maybe not to whom, 8 though, and I mean, if it's Tom Smith, I mean, there are 9 lots of Tom Smiths running around. Rule 76a(1) says, "No court order or opinion issued in the adjudication of a 12 case may be sealed." 13 HONORABLE SARAH DUNCAN: Right. And this won't be sealed. 1415 CHAIRMAN BABCOCK: Well, part of it will be. 16 Part of it will be. 17 HONORABLE SARAH DUNCAN: Sensitive data will 18 be sealed, and that's the policy issue, and I think that's 19 the policy issue that was raised by Judge Christopher when 20 we began this discussion, is -- and maybe we should just 21 take a vote on it -- should sensitive data be kept 22 confidential in court documents. I thought we were past that. 23 MR. MEADOWS: HONORABLE TRACY CHRISTOPHER: Confidential 24 25 or sealed.

HONORABLE SARAH DUNCAN: Apparently we're

2 not.

CHAIRMAN BABCOCK: Richard.

MR. MUNZINGER: Well, the problem, again, is the problem -- as I recall the beginnings of the discussion, it's that we have people in Bangladesh who for two cents an hour will peck away to find out my Social Security number so that they can steal from me. The problem is not to deprive the *El Paso Times* of access to information concerning what the courts are doing. The problem is to limit internet remote access to data that can be used to the harm of a citizen.

And so I don't think we want to make these orders sealed and what have you. I mean, we all have an interest in knowing who is in jail and who is being held in contempt of court because they've said something that is contrary to political correctness, if that happens, so I don't think that it's a problem of open court records. It's a problem of internet access to information that allows someone to hurt me because they have access to my identity and my financial information, but I believe that the problems that Judge Christopher has raised are accurate because clearly when you have a name change where this type of information is necessary, it in some fashion has to be included, but I've said my piece.

HONORABLE SARAH DUNCAN: Can I ask a 1 2 question? 3 CHAIRMAN BABCOCK: Sure, and then Carl. Is that okay, Carl? 4 5 HONORABLE SARAH DUNCAN: How do you propose to keep all of this information in documents, whether 6 7 they're digital or paper, in the courthouse and available for everybody to read and see and them not get on the internet, because right now they're on the internet? How 10 do you propose to do that? 11 MR. MUNZINGER: I don't think that there is a solution any better than the one that you have come up I think what we're all trying to do is come up with 13 a method that allows us to protect the public's interest 14 15 in privacy of this sensitive information while at the same time making sure that we remain a free country with access 16 17 to our court records and access to what judges do, because 18 I don't trust judges any more than I trust politicians, 19 and neither does the public. HONORABLE TOM GRAY: That's because we are 20 21 politicians. 22 MR. MUNZINGER: No, I don't mean that in an 23 ugly way at all. I'm a free citizen in a free country. don't trust anybody. 24 25 HONORABLE SARAH DUNCAN: And that's why

these clerks -- that's in part the motivation for these clerks putting all this information on the internet, and that's -- that's the dilemma, is, okay, it's going to go -- all this information -- I mean, I think we can all sit here and assume that all Texas counties ultimately will have all of their documents on the internet and available to everybody in Australia and Bangladesh, so that the question is, accepting that reality, how do we protect this information? And that's the question.

MR. MUNZINGER: I think the concept that you've come up with is the best one, that you segregate the information. What we're doing is disclosing the problems that arise with the draft that we're working with. We're not arguing -- I don't argue with the fundamental thesis, and I don't know how else to do it. I just do think that as we go along we're uncovering problems with the solution that we're proposing.

HONORABLE SARAH DUNCAN: And that's the process we're supposed to be engaging in, but I think we need to have a starting place.

CHAIRMAN BABCOCK: Yeah. One -- Carl has had his hand up. It seems to me that one thing we've got to do, it seems to me, is decide what sensitive data is. You know, is it (a), (b), (c), (d), (e) and (f), or is it (a) and (d) and (e), or is it something more than that,

and once we decide what sensitive data is then we can 2 understand better the implications of what we're going to 3 do with that, but right now we're bouncing around between --4 5 MR. LOW: Right. 6 CHAIRMAN BABCOCK: -- name and address of a minor child and now we're talking about Social Security numbers, and we're just bouncing around, and we haven't made the fundamental decision about whether this laundry list is in fact sensitive data. 10 11 I would argue that a date of birth is not 12 sensitive data. I mean, it's publicly -- I mean, I can go down, if I can find out what county you-all were born in, 13 I can go down and I can get a public record on that. 14 15 Judges are all in the judicial -- your date of birth is 16 all in the directories of judges. My date of birth is in 17 -- Sarah is smirking at me like her date of birth --18 HONORABLE SARAH DUNCAN: No, Lisa and I are 19 smirking at one another because we have had this 20 conversation how many times? 21 CHAIRMAN BABCOCK: But, anyway, it seems to 22 me we need to decide what sensitive data is, but Carl. 23 This report from the Judicial MR. HAMILTON: 24 Council in August of 2004 lists a page and a half of current statutory protections which lists permanent

protection from public access. My question is how is that -- those types of information protected now from Instead public access and why not just add to that list? of trying to define date of birth and Social Security number, define types of proceedings like they've done in the statute that are protected from public access. are proceedings that normally contain that sensitive information.

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CHAIRMAN BABCOCK: Yeah, Sarah.

HONORABLE SARAH DUNCAN: That's sort of what we discussed at the last meeting, was that before all these documents got put on the internet there were levels of practical obscurity. There are not a lot of people from Bangladesh or Australia, were our two examples, who are going to come over and go through every record in the courthouse to find your Social Security, your bank account numbers, et cetera. But once those are uploaded onto the net there is no financial or other impediment to somebody from Bangladesh and Australia getting all the numbers, and that's what's created this problem. As well motivated as putting it on the net is, as to my view, that's what's created the problem.

MR. HAMILTON: But these items that are in 24 this statutory protection list now would not be put on the 25 net for any access. As I understand it from --

HONORABLE SARAH DUNCAN: Under this rule? 1 2 Beg your pardon? MR. HAMILTON: 3 HONORABLE SARAH DUNCAN: Under this rule? MR. HAMILTON: Under any rule because these 4 5 statutes prohibit that. CHAIRMAN BABCOCK: I don't think that this 6 7 list addresses the specific issue that we're talking There are -- this list has a whole bunch of 8 about. different statutes that create some confidentiality and some circumstances. . 10 11 MR. HAMILTON: Yeah, for example, it says "Final orders in SAPCR suits, Family Code, child support 12 lien notice, child support petition for modification, 13 suspension of license, name change, birth records," all of 14 these different types of proceedings that are now 15 16 protected from public access. It may be a simpler way to 17 do it is to add to this list rather than trying to define items of information that may appear anywhere. 19 CHAIRMAN BABCOCK: Lisa. 20 MS. HOBBS: I think the list that you just 21 listed, the items you just listed, are documents in which 22 a Social Security number or driver's license number, name, 23 address, and phone number, date of birth, are required. MR. HAMILTON: 24 I know. But the first page 25 of that says these are all protected from public access.

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As I read that. Maybe I'm reading it wrong.
2
                 MS. HOBBS: No, the first page you were
   correct. (a), subsection (a) of that list is permanently
3
   protected information, but (b), (c), and (d) are
 4
 5
   different.
 6
                 MR. HAMILTON: Oh, I see. (b) is temporary
 7
   protection.
                 MS. HOBBS: Uh-huh.
 8
 9
                 MR. HAMILTON: Okay. So it's just (a) then
   that are the ones that are protected. "Includes
11
   protective orders under the Family Code." Well, anyway,
   the concept is the same. Maybe we need to identify
12
   proceedings in which the documents are protected from
13
   public access rather than items of information.
14
                           But what if you leave out a
15
                 MR. LOW:
   proceeding? I mean, you know, Social Security number is
16
   going to be protected, I don't care what kind of
   proceeding. That's what the public wants. Why go do
          Why beat around and come through the back door?
19
   Just come through the front door and say, "No, this is
20
21
   protected." It's not contrary to that.
                 HONORABLE SARAH DUNCAN:
                                          That's the problem,
22
   is that these items of information are not unique to any
23
   type of proceeding.
24
25
                 CHAIRMAN BABCOCK:
                                    Right.
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HONORABLE SARAH DUNCAN: 1 They cut across 2 many types of proceedings. 3 MR. LOW: Right. HONORABLE SARAH DUNCAN: And if our goal is 4 to afford the greatest public access possible to the most 5 court documents possible, then you can't do it by type of 6 7 proceeding because they're going to be -- most of the cases that are filed in Bonnie's court are going to be sealed. I mean, didn't you say 85 percent of your cases 9 are family law cases? 10 11 MS. WOLBRUECK: About 70 percent of them 12 will be. 13 CHAIRMAN BABCOCK: Okay. Let's get back to the proposed -- the subcommittee's rule. 14 15 HONORABLE DAVID PEEPLES: Chip, can I ask 16 this? CHAIRMAN BABCOCK: Yeah, Judge Peeples. 17 HONORABLE DAVID PEEPLES: Is Texas the first 18 state to try to do this, and if not, what do the other 19 20 states do? MS. HOBBS: Well, the feds have done it, so 21 and then in the Judicial Council list they go through each 22 state that has considered some state policy related to 23 remote access, and to be quite honest with you, the 24 Judicial Council recommendation and certainly the

subcommittee recommendation provides a lot more access than any of the other states are allowing.

I mean, the subcommittee really adopted the philosophy of we want to allow as much information on the internet as possible while protecting very specific amounts of information; and the other states, I mean, Florida, for example, just shut down everything. "We don't want anything on the the internet," so I think we are leading the way in the nation as far as how to handle, as Texas always has done, as much public access as possible while still protecting very limited amounts of sensitive information.

CHAIRMAN BABCOCK: Yeah, Ed Rains, would you like to --

MR. RAINS: I might address that. Actually, as you know, last week, the Florida Supreme Court ruled for a very broad access, and so they are going to start turning all of that stuff loose. They're going to have to work through the same thing that you are doing. They have an analogous committee down there right now. In fact, I will be in Tallahassee next week talking to them.

Maryland about a year ago came up with a public access policy that's a good model policy, too. The appellate court in Washington, D.C., is doing the same thing right now, so you-all have got lots of company in

terms of judicial bodies around the country who are wrestling with this problem right now. 2 3 CHAIRMAN BABCOCK: Okay. Let's go over these. Yeah, Justice Hecht. 4 5 HONORABLE NATHAN HECHT: I might just point out that the proposed Federal rules use the sensitive data 7 form process, procedure, and we're checking here to see how many of the states do and which ones don't. We don't think all the states do. All the other states that are worried about this, we don't think their rules or their proposed rules all use this procedure, but we're looking 11 at that. 12 13 CHAIRMAN BABCOCK: Okay. Social Security Any more comments on Social Security numbers? 14 l number. All right. Everybody who is in favor of 15 16 including Social Security numbers in the data that is sensitive raise your hand. 17 That is unanimous, Chair not voting. 18 All right. Bank account, credit card, or 19 other financial account numbers. Any discussion on that? 20 21 Yeah, Richard Munzinger. MR. MUNZINGER: Shouldn't the word "or" be 22 "and"? 23 CHAIRMAN BABCOCK: I think -- I looked at 24 I think "account numbers" is meant to modify "bank 25 that.

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account, credit card, " and "financial."
                 HONORABLE SARAH DUNCAN: I think it should
2
  be "and."
3
                 CHAIRMAN BABCOCK: You think it should be?
4
                 HONORABLE SARAH DUNCAN: We talked a lot in
5
   our subcommittee about "or" and "and," and I think you and
   I agree. I think it should be "and."
7
                 MR. MUNZINGER: It's inclusive.
8
9
                 CHAIRMAN BABCOCK: We're talking about
10 numbers, bank account numbers, right? If somebody wants
   to describe, "Hey, he's got a bank account at Chase and
11
   he's absconded with the funds," that's okay, that wouldn't
   be a sensitive data point; but if they say, "and he's
13
   absconded with them from Chase account XYZ" that would be
14
   sensitive, right?
15
16
                 HONORABLE SARAH DUNCAN: (Nods head.)
                 CHAIRMAN BABCOCK: Does that mean "yes"?
17
                 HONORABLE SARAH DUNCAN:
18
                                          Yes.
                 CHAIRMAN BABCOCK: Justice Hecht.
19
                 HONORABLE NATHAN HECHT: Why would you use
20
   "or" in (b) and "and" in (c)?
21
                 MR. LOW: So we're diversified.
22
                 CHAIRMAN BABCOCK: Anybody have an answer to
23
   that conundrum?
2.4
                 HONORABLE LEVI BENTON: I don't. I defer to
25
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Justice Duncan. I always defer to Justice Duncan.
  do have a question.
2
                 CHAIRMAN BABCOCK: Okay. So do we want to
3
  change "and"?
4
                 HONORABLE LEVI BENTON: But I have another
5
  question.
6
7
                 CHAIRMAN BABCOCK: Okay. Let's stay on "or"
  or "and" for just one second. Judge Gray, "and"?
                 HONORABLE TOM GRAY: Macht nicht, matters
9
10 not.
                 HONORABLE SARAH DUNCAN: Makes no
11
12 difference.
                 CHAIRMAN BABCOCK: So "and"? Now Judge
13
14 Benton.
                 HONORABLE LEVI BENTON: "Other financial
15
   account numbers" is too broad. It ought to be limited by
161
   "other financial account numbers at third party
17 l
   institutions."
18
                 CHAIRMAN BABCOCK: Sarah.
19
                 HONORABLE SARAH DUNCAN: I don't understand.
20
                 HONORABLE LEVI BENTON: Other than --
21
                 MR. MEADOWS: He's not going to defer
22
23
  either.
                 HONORABLE LEVI BENTON: Yeah. Other account
24
25 numbers, other financial account numbers, okay, so the
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Bobby Meadows Golf Company has a case on file and the Bobby Meadows Development Company general ledger account number is a "other financial account number," but it's really not sensitive, but it still would fit within "other financial account numbers." I mean, you're really trying to limit access of like a brokerage account is what you're trying to make sensitive.

CHAIRMAN BABCOCK: Carl.

MR. HAMILTON: Who are we protecting in this? Suppose I file a pleading and I'm not giving my client's account number, but I'm talking about some third party's account number. Does this apply to anybody or just the party?

everybody that files a document. Mike Hatchell used, when we were talking about this, an example of a case that he was involved in where it was the other side that was trying to put -- just dump all this information in their pleadings so that it would be accessible to the media because they wanted to increase the media attention given to this case; and, you know, according to Mike none of it was true; but it was in a pleading, it was filed, and it was quotable. So, yes, both parties, all parties, are subject to this rule in all documents that they file.

HONORABLE TOM GRAY: All parties are subject

1 to it, and if it's not a party's information that you feel needs to be in a pleading, that information is subject to 2 3 it as well. 4 MR. LOW: Right. 5 HONORABLE TOM GRAY: In other words, if 6 Sarah and I have a lawsuit going and we want to put Buddy Low's Social Security number in it, it's going to have to 7 go in in abbreviated format as sensitive data. CHAIRMAN BABCOCK: How would (b) work with 9 10 respect to a garnishment action? 11 HONORABLE TOM GRAY: You would put the limited information, abbreviated information, in the 12 pleading. You would file the sensitive data form that had 13 the full account numbers, and the bank is a party. 14 would have the sensitive data form. They would have the 15 pleadings. They're going to get the order. The order is 16 17 qoing to have abbreviated data in it. They're going to have a copy of the sensitive data form. They know exactly 18 19 what accounts to garnish. 20 CHAIRMAN BABCOCK: Does that work okay? Everybody satisfied with that? Judge Christopher, does 21 that work for you? 22 HONORABLE TRACY CHRISTOPHER: Well, so I 23 mean, yes, if we're attaching the sensitive data form to 24 all our orders. I mean, otherwise it doesn't work, but I 25

mean, it seems like it has to be attached for it to work.

HONORABLE SARAH DUNCAN: It can't be attached because your order is going to be filed in the case, right? And you can't attach the sensitive data form and it not become available for public access.

HONORABLE TRACY CHRISTOPHER: Well, I mean, it has to be attached when you serve it on the bank, or it has to be attached when you serve it on the person sought to be restrained. Or, you know, it ought to be attached in a default.

CHAIRMAN BABCOCK: Judge Bland.

how a party could enforce a judgment or serve a writ or a restraining order or something like that. What happens when, you know, Bank One gets a judgment against me; Bank One becomes Chase, or I can't figure out all these banks, but anyway, it becomes a different entity and they want to enforce a judgment against me? How do they go and get the sensitive data form that they will need to slap together with the order or the judgment to execute, to get my -- you know, to get information about my assets?

HONORABLE SARAH DUNCAN: Generally in my -I'm thinking back to RTC days when a bank somehow acquires
another bank or merges, there are hundreds of pages of
documents about what assets get transferred.

1 HONORABLE JANE BLAND: Right, and how does new bank go to the courthouse and say, "I'm now the person 2 that is entitled to get this sensitive data"? 3 HONORABLE SARAH DUNCAN: They're going to 4 5 have an agreement that shows, "I have acquired the assets of this person, of this entity, that was a party to this lawsuit." More likely they're going to have a copy of the sensitive data file in their own file that they acquired from now defunct predecessor. 9 10 HONORABLE JANE BLAND: Or in some other way 11 some judgment against me gets assigned to someone else. How does the assignee have standing to go down to the courthouse and get this information? 13 MR. LOW: Don't you have a substitution of 14 parties, just like you would have if somebody dies? 15 Wouldn't there be a substitution and they're a party? 16 17 HONORABLE SARAH DUNCAN: I think if you go 18 into Bonnie or Andy's office and you want a copy of the sensitive data form and you weren't the actual party to 20 that lawsuit, they're going to require some fairly 21 stringent proof that you have a right to see that 22 sensitive data form, but they could answer that better 23 than I can. CHAIRMAN BABCOCK: 24 Richard. 25 MR. MUNZINGER: I don't want to get off on

subsection (c), but when you look down at 14.3(b) the clerk is forbidden from sharing this information with people, if I read it correctly, except those who are identified in 14.3(b). So Judge Bland's question, maybe we need to amend 14.3(b) to allow a court to order on good 5 cause, what have you, access to sensitive data forms. 6 7 HONORABLE SARAH DUNCAN: I think that there's a "not" that's missing from (b), isn't there, Lisa? 9 10 I'm sorry. MS. HOBBS: It says, "The court 11 HONORABLE SARAH DUNCAN: or court clerk must limit access to a party or an attorney of record in the cause in which the sensitive data form is 13 filed." I think that should read "must not limit access." 14 15 PROFESSOR CARLSON: Or "limit access only 16 to." 17 MS. HOBBS: Yeah, I think it's more "limit 18 access only to." CHAIRMAN BABCOCK: Okay. Well, we'll get to 19 20 that in a minute. Justice Gaultney. 21 HONORABLE DAVID GAULTNEY: I was just saying that I would think that 14.3(b), limiting to a party, if 22 the party has access you would think that the party authorized by that party would have access, so I'm not sure that with a bank acquiring something they would have 25

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authorization from the prior party to have access.
                HONORABLE JANE BLAND:
                                        I got us off track,
2
  so I'll stand down.
3
                 CHAIRMAN BABCOCK: Let's go back to 14.1(b),
4
  bank account, credit card, and other financial account
5
  numbers.
6
7
                 HONORABLE TOM GRAY: If you're going to put
   "and" in there I think Bonnie wants to strike the "s" on
8
  the end of "numbers." Didn't you say that, Bonnie?
                 MS. WOLBRUECK: No, what I was saying, the
10
11
   difference between (b) and (c) is that (c) says driver's
   license numbers, passport numbers, and similar card
  numbers. (b) says --
13
                 HONORABLE TOM GRAY: Okay. I knew there was
14
   an "s" in there somewhere.
15
                 MS. WOLBRUECK: Yeah. (b) says "bank
16
   account." If it says "bank account numbers, credit card
17
   numbers, and other financial account numbers" --
18
                 CHAIRMAN BABCOCK: I think that would be
19
20
   clearer if we put "numbers" in.
                 MS. WOLBRUECK: So it's the numbers, where
21
   the word "numbers" is to do the "and" or the "or."
22
                 CHAIRMAN BABCOCK: Right. So (b) as amended
23
24 would be "bank account numbers, credit card numbers, and
25 other financial account numbers." Okay. We okay with
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that? All right. Any other discussion on this? All right. Everybody that thinks that bank 2 account numbers, credit card numbers, and other financial 3 account numbers should be included in data that is 4 sensitive raise your hand. 5 6 All opposed? By a vote of 18 to 1, Chair 7 not voting, that passes. 8 So let's go to driver's license numbers. 9 HONORABLE TOM LAWRENCE: Can I ask one 10 question about that? CHAIRMAN BABCOCK: Yes, Judge Lawrence. 11 HONORABLE TOM LAWRENCE: Would it be 12 understood that a credit card would also include a debit 13 card? 14 HONORABLE TRACY CHRISTOPHER: That would be 15 a bank account. 16 CHAIRMAN BABCOCK: That would be a financial 17 18 account number. All right. "Driver's license numbers, 19 passport numbers, and similar government-issued personal 20 identification card numbers." Discussion on this? 21 MR. LOW: Chip, I think that we've got to 22 remember, now, we can't keep somebody from getting this 23 information through other sources. It's just that you 24 can't get it through the court records and make it

massively available. 2 CHAIRMAN BABCOCK: Yeah, I think that, however, your question or your statement assumes something 3 that I think is important. I'm not sure my own view is 4 that we should be declaring something sensitive when it 5 clearly isn't. 6 7 MR. LOW: Well, no. CHAIRMAN BABCOCK: And I'm not saying the 8 driver's license falls into that category. 9 MR. LOW: Driver's license numbers have been 10 considered by some in some cases sensitive. 11 CHAIRMAN BABCOCK: Yeah. 12 13 MR. LOW: That's an identifying thing, and what they're trying to do is anything that helps identify, 14 you know, so that somebody can -- that's one of the 15 elements they use in stealing your identity or something, 16 17 we want to include it. It's not that it may truly be so sensitive that it's not available in many sources, but we 181 have no other way of doing it other than defining it sensitive for purposes of this rule. 21 CHAIRMAN BABCOCK: Judge Lawrence. HONORABLE TOM LAWRENCE: We did decide last 22 time that this rule was not going to apply to criminal 23 24 matters, correct? HONORABLE TRACY CHRISTOPHER: No. 25

CHAIRMAN BABCOCK: No. This is going to 1 apply to criminal cases. 2 HONORABLE TOM LAWRENCE: Well, I don't know, 3 driver's license number, that's on every traffic ticket 4 written. 5 6 CHAIRMAN BABCOCK: That's Judge 7 Christopher's point. HONORABLE TOM LAWRENCE: And a driver's 8 license number is very easily obtainable just by going to 9 1.0 DPS. It is, but that is one of the 11 MR. LOW: things people use to steal identity, and they can go to 12 the DPS, but they can't get it from Hong Kong. 13 HONORABLE TOM LAWRENCE: So I would have to 14 take -- every traffic ticket filed you would have to go in 15 and, what, redact the driver's license number? How about the driving records that we get from DPS and print those 17 I mean, that would have to be redacted? 18 CHAIRMAN BABCOCK: Yeah. I think we're on 19 something that's going to be a sticking point. Mike 20 21 Coffey wanted to make a comment. 22 MR. COFFEY: Just real quick, the Driver's Privacy Protection Act, you can't -- prevents you from. 23 just walking in DPS and asking for a driver's license 24 without a permissible purpose, but you're right about

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I just wanted to clear up, DL as far as it comes
   tickets.
   from the organization that issues those, the DMV, or DPS
 2
   in Texas, those are under the DPPA prohibited from release
 3
   without permissible purposes.
 4
 5
                 PROFESSOR CARLSON:
                                     I'm sorry.
                 CHAIRMAN BABCOCK:
                                    Elaine.
 6
 7
                 PROFESSOR CARLSON: I'm sorry. Did you say
 8
   that they may not be released without a permissible
 9
   purpose, or anyone can go in and get anyone else's
   driver's license?
10
11
                 MR. COFFEY: Yeah, they can't be released
   without a permissible purpose. Basically there's about
13
   eight of those.
14
                 HONORABLE SARAH DUNCAN:
                                          Eight of what?
                 MR. COFFEY: Permissible purposes under the
15
16
   Federal law from the department that issues them.
17
                 CHAIRMAN BABCOCK: Great, Mike. Thank you.
18
   That's helpful.
19
                 Okay. So now Judge Lawrence says, okay,
20 l
   we've got a lot of documents in our files that have
21
   driver's licenses. What are we going to do about it?
                 HONORABLE TOM LAWRENCE: Well, virtually
22
   every criminal case, warrants, that's one of the
23
   identifiers. It's on the warrant.
24
                                        I mean, in any
25 particular case there would be a minimum of three
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documents that would have a driver's license number on it. 1 2 This is going to be a nightmare. 3 CHAIRMAN BABCOCK: Ed Rains, do you have a comment? 4 5 MR. RAINS: I know that in some 6 jurisdictions in which we gather data -- and I guess we've got maybe 180 million records right now -- a lot of those are driving records. In the wake of recent notoriety about these things, we don't release them, we ourselves do not, for either that or Social Security number. 11 though we still get those from some places, you can't get 12 to it. It's in my file, but our customers can't get to it, can't see it. 13 CHAIRMAN BABCOCK: Somebody else have their 14 15 hand up? Bobby. 16 I did, Chip. I think this is MR. MEADOWS: a real problem, because the structure that we're working with that I think we've all come to terms with is the 18 segregation of sensitive information from things that are 19 filed, and now we're talking about something where 20 segregation is just not really a possibility. There is no 21 way you're going to have a traffic ticket without the 22 driver's license number on it. So all of the sudden we've 23 got a structural problem with what we're talking about. 24

CHAIRMAN BABCOCK: Okay. Judge Bland.

25

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HONORABLE JANE BLAND: Aren't we talking
1
  about doing the same thing, which is now you would put
2
  just a few numbers, I quess of a driver's license and have
3
   a sensitive data form that would have the full -- but what
  you're saying, the charging instrument is developed out at
5
   the scene.
7
                 MR. MEADOWS: Right. The police officer is
8
   going to write it.
9
                 HONORABLE JANE BLAND: He doesn't have
10
  any --
11
                 HONORABLE TRACY CHRISTOPHER: Right, he
12
   writes the ticket.
                 HONORABLE JANE BLAND: -- part of our
13
14
  procedure.
                               Right.
15
                 MR. MEADOWS:
                 CHAIRMAN BABCOCK: Lisa.
16
                 MR. MEADOWS: He's not going to participate
17
   in this.
18
                 HONORABLE TRACY CHRISTOPHER: He's not going
19
   to fill out the pink sensitive data form.
20
21
                 MS. HOBBS: We're going to have the same
22
   problem I think with --
23
                 HONORABLE JANE BLAND: Isn't there a
   complaint that's done separate from the ticket?
241
25
                 HONORABLE TOM LAWRENCE: There is a
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complaint. 1 2 HONORABLE JANE BLAND: Yeah, so --3 HONORABLE TOM GRAY: If it goes to a contested hearing, or at least in municipal court. 4 5 HONORABLE TOM LAWRENCE: Yeah, if there is going to be a trial, there is going to have to be a complaint generated somehow. HONORABLE TOM GRAY: But on 99 percent of 8 them they just say it's based on the ticket or whatever the percentage is, but that's probably what it was in my 11 There is no complaint generated. It is paid 12 directly -- on a Class C misdemeanor in municipal court it's paid directly from the deal, but the easy fix for the 13 traffic tickets is to exclude the, you know, application 14 15 of this rule to municipal courts. 16 HONORABLE TOM LAWRENCE: And justice courts? HONORABLE TOM GRAY: Yeah, and justice 17 18 courts. CHAIRMAN BABCOCK: Lisa. 19 MS. HOBBS: Well, we're going to run into a 20 problem of certain documents that prove up a case, for instance, a will, having sensitive data in it that are 22 necessary -- I mean, they are actually an instrument 23 necessary to the case, and the probate lawyers have raised

this with me already, and I don't know what the solution

is to that, but I pointed out that it is not just a JP and municipal court problem. It's problems with certain instruments that necessarily require -- they're not just 3 in a pleading. I mean, they're the proof itself. 4 HONORABLE SARAH DUNCAN: 5 Right. 6 HONORABLE TOM GRAY: See, but that gets 7 into -- although, if it's an exhibit at that point then that at least eliminates some of the problems with the remote access. It's not part of the sensitive data. HONORABLE TRACY CHRISTOPHER: So an exhibit 10 to a pleading is --11 HONORABLE TOM GRAY: Don't go there yet. 12 That's way off. We'll get there. 13 14 HONORABLE SARAH DUNCAN: I think this is too hard. We cannot write this rule, and we need to just 15 adjourn and go enjoy the beautiful weather. It's too 17 hard. HONORABLE TRACY CHRISTOPHER: 18 No, no. Because I was asking, I was wondering that in connection 19 with, you know, a suit on a credit card. All right. 20 21 the affidavit attached to it is always, you know, blah-blah, custodian of the records, here are the 22 records, this is the account number, this is what they 23 24 owe, this is what they paid, you know, and all the process 25 | have been done, you know, boom, and they always attach all

of the records. 1 2 HONORABLE TOM GRAY: They do. CHAIRMAN BABCOCK: Yeah, Skip Watson. 3 MR. WATSON: One of the problems I have been 4 concerned about as I have listened to this, I don't know 5 6 how many people have done title work, but you --7 HONORABLE TOM GRAY: Skip, they can't hear 8 you over here. 9 MR. WATSON: When you go through in doing title work trying to figure out an oil and gas title or 11 title to land, one of the things you're going to see repeatedly is a divorce decree or a will filed verbatim as 12 a muniment of title where it's just saying "Title to the 13 14 house goes to the wife, " and the wife has been identified by name, driver's license, Social Security number; or the 15 161 will as saying "It's going to good son George, Jr., whose Social Security number is X, but not to bad son or bad 17 18 grandson George, III, whose Social Security number is X. Don't give it to George, III." I mean, that stuff is 20 everywhere, and it's out there now in the county clerk's office. 21 HONORABLE SARAH DUNCAN: That's a whole 22 other problem. What's out there now is a whole other 23 I mean, we're going to have to talk about it. 24 problem. 25 CHAIRMAN BABCOCK: We're going

prospectively.

15 l

MR. WATSON: Well, let's talk about prospectively then. How are those things put in so that you can identify the person from the public record when you're trying to figure out who you buy the land from or take the oil and gas lease from?

CHAIRMAN BABCOCK: Anne.

MS. McNAMARA: Lisa mentioned before that other states have gone farther in this regard than we're talking about going, and I would think some of these issues have at least been grappled with and folks have come up with solutions that may or may not work, but I wonder if on some of these occasions we ought to see what we do about traffic violations as opposed to reinventing the wheel.

MS. HOBBS: Well, I'm trying to go through now and come up with a short list of what states are doing, but some of them now are just not allowing remote access and then you don't have the problem.

CHAIRMAN BABCOCK: That solves this issue.

Judge Lawrence.

HONORABLE TOM LAWRENCE: Well, in any routine traffic case I can identify a minimum of three documents in the court's file that are going to have the driver's license number and as many as six, possibly,

separate documents in the file. All of which are -- I mean, you call it sensitive data, but the prosecution 2 calls it a critical piece of evidence that they're going 3 to have to introduce to make the case, so this is integral 4 to the case. 5 HONORABLE SARAH DUNCAN: As it's done now. 6 7 I mean, if this rule were to pass, there are a lot of people that will have to change their ways of doing things. 9 10 HONORABLE TOM LAWRENCE: I can't even 11 imagine how that would affect the trial of the case. 12 would have to think about that, but it's going to 13 complicate things obviously. CHAIRMAN BABCOCK: Well, and what benefit do 14 we get from that? I mean we can turn the world upside 15 l 16 down if there's a good reason. What's the reason for 14.1(c)? 17 HONORABLE TOM LAWRENCE: With all due 18 respect to the restrictions officially existing that make 19 it difficult to get a driver's license number, as a 20 practical matter it's not that difficult to go in and get 21 a driver's license number, so you're restricting something 22 that someone with a minimal amount of innovative thinking can get anyway. 24

Yeah.

Buddy.

CHAIRMAN BABCOCK:

25

1 MR. LOW: You know, I totally agree, but the 2 thing is they're not going to get it from us. You put that in a sensitive data form or something. I mean, you 3 ask the average person on the street, "Do you want 4 somebody just to be able to get my driver's license number 5 in El Paso?" 6 7 "Well, I sure don't." Well, I mean, you know, maybe they can get it other places, so that's fine. 8 They can get it other places, but I just think the committee is right in putting it here. 10 CHAIRMAN BABCOCK: Well, that's true unless 11 you're going to turn the world upside down. Well, I don't want to turn the 13 MR. LOW: world upside down, but isn't it possible that anything 14 15 that has the driver's license number or date of birth 16 could be a sensitive data form that could be not given or 17 not on the internet? 18 CHAIRMAN BABCOCK: Judge Lawrence, Judge Benton, and then Richard. 19 l 20 HONORABLE TOM LAWRENCE: So I would have to 21 generate a sensitive data form on every traffic case, 22 really not just traffic cases but a lot of other criminal 23 cases? No. You don't 24 HONORABLE SARAH DUNCAN: generate a sensitive data form at all.

HONORABLE TOM LAWRENCE: Who would? 1 2 HONORABLE SARAH DUNCAN: The prosecutor. MR. LOW: Prosecutor. 3 HONORABLE SARAH DUNCAN: 4 Whoever wants to enforce that ticket. 5 Well, that HONORABLE TOM LAWRENCE: Okay. 6 7 sounds good except for the fact that some courts are not given prosecutors, so how would that work then? 9 How do you prosecute somebody MR. LOW: without a prosecutor? 10 HONORABLE TOM LAWRENCE: It happens all the 11 time everyday. It's happening right now. 12 13 MR. LOW: The judge does? 14 HONORABLE TOM LAWRENCE: Absolutely. is even a provision in the Code of Criminal Procedure that 15 allows that because a lot of prosecutors won't send 16 17 prosecutors to the JPs and municipal courts. 1.8 And what happens when I need to issue a That's one of the identifiers on the warrant, so 19 I'm going to not have the -- I'm going to generate a 20 21 separate pink form to --CHAIRMAN BABCOCK: I'm buying stock in pink 22 23 paper, by the way. Judge Benton. There's just going 24 HONORABLE TOM LAWRENCE: 25 to be a tremendous paperwork burden on keeping up with

this in every case, and you're going to put that burden on a lot of JP courts where they don't have any clerks, it's 3 just the judge. 4 CHAIRMAN BABCOCK: Judge Benton. 5 HONORABLE LEVI BENTON: I vote to just 6 abandon it for the reasons Bobby already expressed. 7 CHAIRMAN BABCOCK: Could you speak up a little bit? 8 HONORABLE LEVI BENTON: 9 Yeah, let's just abandon this for the reasons already expressed by several 10 11 people and just state by rule you can't get this stuff 12 remotely. You've got to come to the courthouse and get 13 it. CHAIRMAN BABCOCK: Well, that's another 14 15 I've -- well, we'll get to that, I guess. solution. Richard. 16 17 MR. MUNZINGER: I just wanted to ask, how many JPs and how many municipal courts maintain their 18 l 19 records online and how realistic is the problem for remote access to a justice court or a corporation court? least in my jurisdiction the corporation courts are 21 completely separate from the county and district clerks, 22 23 there wouldn't be any tie to them. I assume there is some 24 kind of appeal trial de novo to county court, in which 25 event these rules would trigger and cause the problem, but

if -- the simple solution to the JP and municipal courts is to exempt them from the rule, but I wonder if it's that 2 significant of a problem anyway if they are not online. 3 Are you online? 4 5 (Nods head.) HONORABLE TOM LAWRENCE: 6 MR. MUNZINGER: I could access your complete 7 records? HONORABLE TOM LAWRENCE: No, not complete 8 records. You can access some records. 9 10 MR. MUNZINGER: I don't think most JPs are 11 that way. In El Paso there are some that don't speak 12 English, so I'm not sure --CHAIRMAN BABCOCK: 13 Lisa. MS. HOBBS: Well, there is currently a 14 15 technology fund or there is a fee that you pay -- am I 16 l right on this, Judge Lawrence? There is a fee that you 17 pay in JP court now that creates a technology fund so that JPs can start having more technological advances, and so I think that even if right now there is not a lot on the way, they are getting funding from the Legislature just so 20 they can be on that path. 21 HONORABLE TOM LAWRENCE: Well, I don't know 22 the percentage, but in the urban areas there is a lot, and 23 so the number of cases percentagewise would far outnumber 24 the number of courts. The smaller urban courts -- or 25

smaller rural courts without significant case load, they may not be on it, but all the major courts are with a 2 3 significant case load. 4 CHAIRMAN BABCOCK: Skip. 5 MR. WATSON: I would just urge not to lump government-issued personal identification numbers in with 6 7 driver's license numbers. Federal ID cards, for example, pilot's license, this type of thing, are routinely Social 8 9 Security numbers. That number, my pilot's license number, is my Social Security number. Now, they have in the last 11 18 months have done a thing where I can go through and get 12 them to put a zero on each end, you know, if I want to. HONORABLE SARAH DUNCAN: Really disquise it. 13 Yeah, which disquises it, but 14 MR. WATSON: that is different. The Federal government knows one 15 number, and that's your Social Security number for every 16 government-issued ID. 18 CHAIRMAN BABCOCK: Tracy. HONORABLE TRACY CHRISTOPHER: Well, I was 19 just going to say from personal experience, a minor in my 20 household received 30 letters from lawyers in connection 21 with a ticket that that minor had gotten, so I know that 22 the information is readily available. 23 No kidding? 30? CHAIRMAN BABCOCK: 24 25 HONORABLE TRACY CHRISTOPHER: 30 letters

from lawyers offering to represent.

2.2

HONORABLE TOM LAWRENCE: They're becoming very good at coming in and asking for all this information, and it's not just online. We're talking about people walking into the courthouse, even those not online it's still going to be an issue because this rule affects that also.

CHAIRMAN BABCOCK: Carl.

MR. HAMILTON: Do clerks that deal with electronic filings and stuff now, do they put everything that is generated out of a court, orders, motions, everything? Does it go on a electronic format now or just certain things?

MS. WOLBRUECK: Pretty well. It depends upon the clerk's office. I know that there is a court in -- where is it, Beaumont, in Jefferson County, that has everything electronic, and so, yes, it's all in electronic format. There is no paper in that court.

HONORABLE TOM LAWRENCE: We have electronic docket books, and essentially everything is put electronically. That doesn't mean the public has access to that, but virtually everything is electronically kept.

CHAIRMAN BABCOCK: Well, and the point is, of course, that this rule is going to go into effect, if it does, months down the road; and technology is moving so

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fast that, I mean, you know, we've got to anticipate some
   things; and we've got to assume that technology will come
   to these courts, so how do we fix this problem?
                                                     It seems
3
   to me that we either delete (c) or we except --
4
5
                 HONORABLE SARAH DUNCAN:
                                          All of (c)?
                 CHAIRMAN BABCOCK: We either delete (c) or
6
   we except municipal/JP courts or we do something else. Or
7
   we, of course, pass it as written.
                                        Which --
 9
                 HONORABLE TOM LAWRENCE:
                                          You're saying
   except municipal and JP courts from the entire Rule 14?
10
11
                 CHAIRMAN BABCOCK: No, no. (c), subpart
   (c).
12
                 HONORABLE TOM LAWRENCE:
                                          Well, the driver's
13
   license numbers is the only thing that I'm saying is a
14
15
   problem.
16
                 CHAIRMAN BABCOCK:
                                    Okay.
17
                 HONORABLE SARAH DUNCAN: Well, if you except
18 l
   one level of courts out of this rule you might as well not
   have the rule because once they're available, they're
20
   available. And if they're available from Tom's court, why
21
   shouldn't they be available from David's court?
                 CHAIRMAN BABCOCK: Judge Christopher, then
22
23
   Judge Benton.
24
                 HONORABLE TRACY CHRISTOPHER: You're going
   to have the same problem with a name and address of a
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16-year-old driver. The minor child in (f). 2 CHAIRMAN BABCOCK: Yeah, we're getting 3 there. Justice Gaultney. HONORABLE DAVID GAULTNEY: I was just going 4 to second that. I think, you know, excepting municipal 5 courts because they're the largest source of this material 6 strikes me as a little difficult. 7 HONORABLE SARAH DUNCAN: Self-defeating. 8 9 HONORABLE DAVID GAULTNEY: Because it's the biggest problem with implementation is why we're thinking 10 11 about excepting it. But if we're anticipating that 12 they're all going to be online at some stage --CHAIRMAN BABCOCK: Right. 13 HONORABLE DAVID GAULTNEY: -- and all of 14 these are going to be available through municipal court 15 16 records and if the private providers self-govern to not 17 provide this because of the risk of identity theft, then I think that would argue in favor of not exempting municipal 18 19 courts from the process. 20 I recognize the severe problem. Is it a situation where if someone came in and wanted to look at 21 your records, perhaps at that point they would not have 22 access to a driver's license? 23 HONORABLE TOM LAWRENCE: Well, they would 24 25 now because I have no way to keep that out. It's all part

of the file, and people do want to come in and look through that for the express purpose of sending out these letters to represent people or to offer them defensive driving or whatnot, and we get them -- this information on a daily basis all over the state.

2.2

HONORABLE TRACY CHRISTOPHER: Yeah, I think we got about five defensive driving course brochures, too.

CHAIRMAN BABCOCK: Well, and there is that commercial aspect to it, but there's also other reasons. I mean, if you were trying to research the driving record of somebody because you're going to let them drive a school bus or some other purpose. I mean, there's reasons to want to know what the person's driving record is.

relatively easy just to delete the field from a document dump, but it's more difficult to redact that and create a sensitive data form on the case in the file, just sitting in there. That's the real problem. You just don't give them that field of information, the driver's license number. That would be relatively easy. It's the paperwork involved in having to redact that and to create a sensitive data form and keep that separately and having to figure out how to handle the warrants, which is a real problem.

CHAIRMAN BABCOCK: Okay.

HONORABLE TOM LAWRENCE: That's the more 1 difficult issue. 2 3 CHAIRMAN BABCOCK: Any more discussion on 4 subpart (c)? 5 All right. How many people believe that 6 subpart (c) as written, driver's license numbers, passport numbers, and similar government-issued personal 7 identification numbers should be included as data that is sensitive? Raise your hand. 9 And how many opposed? That passes by a vote 10 It is now time for our morning break, so 11 of 13 to 6. let's take a 15-minute break. (Recess from 10:43 a.m. to 11:07 a.m.) 13 CHAIRMAN BABCOCK: We're back on the record. 14 We're very honored to have Judge Paul Womack from the 15 Court of Criminal Appeals with us, and Judge Womack has a 16 handout that has a number of concerns that we'll obviously 17 take into account and try to talk about as the day goes 18 I 19 I think some of us have copies of it, but Justice Gray has it and he can incorporate Judge Womack's thoughts as we discuss it and, Judge, do you have anything you 21 22 would like to say at the outset? HONORABLE PAUL WOMACK: No, thanks for 23 I've just got a couple 24 letting me come in late on this. of specifically criminal-related points in here, and I 25

need some help on a couple of things because there is a term in one of the rules I don't know what it means. The statement of reasons is something that's not -- access is not being given, and that's a term that I have not run across in Texas criminal procedure, although I know it's used in Federal courts.

2.2

But there is a thing I think you could fix pretty easily, talking about the names of minors being replaced by initials when they have to be used in a pleading. Well, we have got a lot of 17-year-old defendants because that's the age for criminal responsibility, and so it's going to be kind of funny if the indictments against them have to use their names as initials rather than the full names. That was a thought.

And along the same lines on the other side, we've got plenty of child victims whose names certainly need to be in the pleadings of the state, the indictment somehow. There is a statute that provides in the case of sex offenses a whole procedure for them to choose pseudonyms to be known by that go into a state registry, and so that might supersede a rule, and I have cited that in there. And then for other cases where children are named where there are not sex offenses but victims of homicides or other assaultive kinds of offenses, somehow their full name is going to have to be conveyed to the

defendant. So I was thinking you might want to drop indictments out of this rule about pleadings being done with initials for children. That was my biggest point.

CHAIRMAN BABCOCK: Okay.

HONORABLE PAUL WOMACK: Thank you.

CHAIRMAN BABCOCK: Thank you, Judge. We're going to get to that in a second, but to try to bring some order to this, let's move on now to 14.1(d), which is "date of birth, except the date of birth of a defendant in a criminal matter." Judge Gray, any initial comments on this before we throw it open?

HONORABLE TOM GRAY: This probably consumed, as far as a single item, a relatively large amount of our time because there are those of us that don't particularly care one way or the other if people know when we were born, but again, this comes back to one of the principal identifiers used in connection with identity theft, and so it was important in that context, and it is in that context that the Legislature seems to be particularly interested in this item as a sensitive data inclusion because -- and I forget how many bills there were, but there were several bills that included the date of birth as a sensitive data item.

Also, just as background, there have been many folks making impassioned arguments for the use of the

date of birth as an identifier in connection with researching employment histories and things of that, and it always is the explanation of, well, on John Smith you get so many hits, but we haven't actually seen any of those searches conducted based upon the inclusion of year and month as opposed to just having the entire birth date; and if you don't have the current redlined copy of what came out late yesterday, which was on the table, it's not just date of birth, but I think it's date of birth, except the date of birth of a defendant in a criminal matter, so it in effect exempts this in criminal cases.

Let's see, the -- again, I'll bring up what the fellow told me yesterday is that in Federal court when they're taking them over they are limited to the year of birth, not even month and year, but the year of birth, under the local rules or under the rules of the court that he operates under, so with those general comments there it is.

CHAIRMAN BABCOCK: Okay. Any discussion?

HONORABLE TOM GRAY: One other thing is

important on the date of birth, and I think it is more

applicable to understanding date of birth, but and if

you'll -- it's a little bit of a digression, but it does,

if you understand what 14.3, the last sentence of that

section, is designed to do, it reads, "However, a court or

court clerk may compare information provided by a third 2 party to information in a sensitive data form and confirm or affirmatively negate that the third party's information 3 matches the data in the sensitive data form." 4 5 The whole point or a large part of the purpose of that specific provision is so that if somebody 6 comes in and says, "I have a criminal -- I've got a hit on a search with this name, the year and the month match. need to confirm that this is the same person, I need to confirm that that birth date, the birth date that I have 10 11 is, you know, June 12, 1975," then that is, you -- you 12 know, "Is that the date that's in this record?" 13 "Yes, it is," and there you have your 14 confirmation. 15 CHAIRMAN BABCOCK: Great. HONORABLE SARAH DUNCAN: That's the reason 16 17 for the double underlined. CHAIRMAN BABCOCK: Right. Right. 18 19 Ed, can I ask you a question? It seems to me that with those two changes, with those two changes that Justice Gray just described, it goes a long way, maybe all the 21 way, to fixing the issue that you raised in your prior 22 testimony; is that right? 23 MR. RAINS: Well, I think, of course, if you 24 provide only a partial date of birth in terms of a month

and a year then you increase the chance of a false positive by 30 to 31 times because there are 30 or 31 days in a month, right?

CHAIRMAN BABCOCK: Yeah, but they're exempting criminal.

MR. RAINS: Criminal, I am happy with that, and I think if we can have full date of birth with our criminal records, I think that's great, but for civil records I have no quibble with that. I have no quibble with that at all. Leave part of them out, truncate the date of birth there, but with criminals -- and I'll give you an example. Right before I came I ran through our database all the criminal records on Frank Johnson, just Frank Johnson without any date of birth. I came up with 302 criminals in Texas who -- these are convictions, named Frank Johnson.

Since about five percent of the folks in

Texas have got a criminal conviction record, criminal

conviction record, that means there are 6,000 false

positives available on innocent people who would be denied

credit, be denied housing, be denied a job if we don't

have full date of birth on these criminal records. I

think it's very important. The other thing that you -
CHAIRMAN BABCOCK: Wait. Hang on for a

second.

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HONORABLE SARAH DUNCAN:
                                          Stop right there.
1
2
                 CHAIRMAN BABCOCK: The change that we
   propose fixes what you just said, right?
3
                 MR. RAINS: Right. Except full date of
4
5
   birth.
                 CHAIRMAN BABCOCK:
                                    Sarah says "no."
6
7
                 HONORABLE SARAH DUNCAN:
                                          No.
                                               That's what I
   was trying to point out a minute ago.
8
9
                 CHAIRMAN BABCOCK:
                                   Okay.
1.0
                 HONORABLE SARAH DUNCAN:
                                          The reason "except
   the date of birth of a defendant in a criminal matter" has
11
   the double underline under it, we didn't make a decision
12
   on that. We're pitching that to the committee.
13
14
                 MR. RAINS:
                             Yeah.
                 CHAIRMAN BABCOCK:
                                    Okay.
15
                 HONORABLE SARAH DUNCAN: And what I would
16
   like to know is why is it that you can't use the
   confirmation procedure in 14.3(b)?
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                 MR. RAINS:
                             It would be cumbersome.
19
   going to be cumbersome for the clerks because it's going
20
   to be a call right back to them and --
21
                 HONORABLE SARAH DUNCAN: This whole thing is
2.2
23 going to be cumbersome.
                 MR. RAINS: Yeah.
                                    I understand that, but,
24
   you know, here we are -- whose identity are we obscuring
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here? We are obscuring the identity of someone who is convicted of a crime, but here is the other thing I wanted to add --3 4 HONORABLE SARAH DUNCAN: Well, just indicted. They don't have to have been convicted, they 5 just have to be indicted for the crime. 6 7 MR. RAINS: Here's what I was going to suggest, is that instead of "a defendant in a criminal 8 matter," why don't you put "the name of the defendant in a 9 conviction record, criminal conviction record, " and that 10 would solve that? That way, see, we're not interested in 11 finding out people who have been acquitted. I'm not 12 interested in finding out someone where the case has been 13 dismissed criminally. What you're looking for is somebody 14 that has got a conviction record, and that's what I always 15 16 ask for and whenever we can we get those and then we -- I 17 think that may solve it. 18 CHAIRMAN BABCOCK: Okay. Tom Wilder, you had a comment? 19 20 MR. WILDER: Yes, Mr. Chairman. We would 21 respectfully ask that the date of birth be included for all -- in all criminal records. All ChoicePoint does 22 apparently is look at the final judgment, but there are 23 24 many, many other people who want to look at the whole record, including the news media; and if you're going to 25

disallow everything except if you have a final judgment, that just isn't going to work in today's age. going to severely impact our system as we have it up there 3 now. We'll have to take those other things off. 4 5 CHAIRMAN BABCOCK: So, Tom, I don't understand. Are you in favor of the underlined language 6 which is up for discussion? MR. WILDER: Absolutely. I was just taking 8 exception to Mr. Rains' statement about making it for 9 convicted persons only. We need to have it in there from 10 day one. Just on the indictments when the news media is 11 searching for those indicted, which they do on a daily 12 basis, they are going to want to be able to differentiate between the ones that have been indicted. 14 CHAIRMAN BABCOCK: Fair enough. 15 Coffey. 16 17 MR. COFFEY: Likewise, employers do care if the person that they're about to hire is currently under 18 indictment or -- and they care about cases that are 19 20 dismissed. I mean, if somebody gets deferred adjudication and that case is ultimately dismissed upon 21 22 completion of the deferred adjudication, they entered a plea of guilty to get that deferred adjudication, and an 23 24 employer cares what the circumstances were. looking at convictions really oversimplifies that issue.

Plus, you do -- if the court system just has names when we're doing searches, you know, again, if I search John Smith or Jose Garcia in Tarrant County, I'm going to have hundreds of hits. Then you add court systems that wisely give it a sound -- what they call sound Xes, I type in "John Smith" and it's going to give me all the Jonathans and all those. It just magnifies that number by that many more, and I really need that date of birth to reduce it.

And even if I just had a month and a year, I don't have access to Tarrant County system to run the data to see how many I'd get by -- you know, by applying with different numbers, but it would be a giant burden on the clerks if I started every time I got a whole bunch of hits either going down to the clerk or calling and saying, "Okay, you know, will you pull these 15 or 20 files for me and verify if this information matches or not," because apparently as it's written out if it's considered sensitive data it can't be filed electronically, so I assume that means it won't be on the computer system where it's filed.

CHAIRMAN BABCOCK: Well, we're talking about withdrawing things -- in 14.1 we're talking about withdrawing information not only from the internet but also from public availability, so -- Munzinger.

MR. COFFEY: We need a full date of birth. 1 2 I was only going to point MR. MUNZINGER: out that a judgment of conviction is final when the Court 3 of Criminal Appeals or the U.S. Supreme Court says so, and 4 that has complicating factors if you were to limit it to a 5 The drift of the conversation seems to be at 6 7 the moment to leave it open in all things. There is a good reason for that. 8 Suppose I have a son and he is indicted, and 9 10 it's important to -- and we have the same name, and it's 11 important to know his date of birth for the innocent person as distinct from the person who has been indicted. 12 There is a plus side to allowing this information to be 13 made public. 14 CHAIRMAN BABCOCK: Fortunately some of us 15 only have daughters, but Judge Christopher, who has 16 17 daughters. HONORABLE TRACY CHRISTOPHER: Well, I have 18 I don't think date of birth ought to be in there at 19 20 all. 21 CHAIRMAN BABCOCK: I agree. HONORABLE TRACY CHRISTOPHER: 2.2 certainly think we ought to have date of birth in criminal 23 proceedings available, but I think date of birth in all 24 proceedings ought to be available because I think if we're

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going to take out all these other identifying factors, at
  least have the date of birth so that someone can know that
  they have got the right person in a record that they're
3
   looking at. We have to leave some thing to identify a
4
  person with, and it seems to me that that would be the
5
   least offensive identifier.
6
7
                 CHAIRMAN BABCOCK: Yeah.
                                           Carl.
                 MR. HAMILTON: I was just going to say the
8
   same thing she said.
9
10
                 MR. MEADOWS:
                               I agree.
                                It's almost public policy
11
                 MR. HAMILTON:
   that you have to have some identifying thing to go along
12
   with the name.
13
                 CHAIRMAN BABCOCK: Bobby, did you have your
14
15
   hand up?
16
                 MR. MEADOWS: No, but I agree.
                 CHAIRMAN BABCOCK: Okay. Anybody else?
17
                        Sarah, how do we want to vote on
18
                 Okay.
19
          Should we vote on just date of birth without the
   underlined -- without the underlined language?
                 HONORABLE SARAH DUNCAN: (Nods head.)
21
                 CHAIRMAN BABCOCK: Okay.
22
                 HONORABLE SARAH DUNCAN: Don't you think,
23
   Lisa?
          Tom?
24
25
                 CHAIRMAN BABCOCK:
                                    Tom, is that okay with
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you? HONORABLE TOM GRAY: I would say some part 2 of the date of birth or nothing at all and then talk about 3 -- because I get the sense that that may go down in flames 4 5 right there. CHAIRMAN BABCOCK: I agree. So how many --6 Richard. 7 MR. MUNZINGER: Why don't you just vote to 8 delete date of birth so that date of birth is publicly 9 available for all purposes and see where that takes us? 101 11 CHAIRMAN BABCOCK: That's what I was going to suggest. So everybody that is in favor of including 12 date of birth as data that is sensitive raise your hand. 13 All those that are opposed raise your hand. 14 The vote is 4 that are in favor of date of All right. 15 birth as data that is sensitive and 15 are opposed, the 16 Chair not voting, so we will delete subpart (d) from 17 18 sensitive data. 19 Let's go to (e), the address and phone number of a person who is a crime victim as defined in 20 Article 56.32, Code of Criminal Procedure, in the 21 proceeding in which the case record is filed or a related 22 proceeding. Tom, do you want to tell us what the thought 23 is on this? 24 HONORABLE TOM GRAY: My recollection is that 25

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one came right over from the other committee, and I do not
   recall any further discussion on that. It's basically to
2
  protect the identity of crime victims.
3
                 CHAIRMAN BABCOCK: Okay. Justice Duncan,
4
  nothing to add to that?
5
                 HONORABLE SARAH DUNCAN:
6
                                          No.
7
                 CHAIRMAN BABCOCK: Okay. Any -- yes,
   Stephen Yelenosky, Judge Yelenosky.
8
9
                 HONORABLE STEPHEN YELENOSKY:
                                               Stephen
   Yelenosky, 3-30-1958, by the way. What is Article 56.32?
10
11
                 CHAIRMAN BABCOCK: 1958 and you're a judge?
   Are you kidding me? You're too young.
                 HONORABLE STEPHEN YELENOSKY: What is
13
   Article 56.32? I mean, what does that say? I'm just
14
   wondering if that includes all domestic violence.
15
                 CHAIRMAN BABCOCK: Anybody know what 56.32
16
17
   is?
                            I'm getting it. I'm looking at
18
                 MR. BOYD:
19 the Public Information Act which has this exception in it
   with the same citation information about a criminal victim
20
   as defined by that article is excepted from disclosure.
21
   Let me see if I can get it.
22
                 CHAIRMAN BABCOCK: While Jeff is trying to
23
   pull that up, any other comments about this? Richard
25 Munzinger.
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Well, I'm not sure I MR. MUNZINGER: understand the definition, and let me pose this to the committee members. A newspaper or magazine wants to write a story about a heinous criminal offense and does so. There is a defamation or invasion of privacy action brought by the crime victim, and pleadings are filed in that case, and the crime victim is identified either by the plaintiff's petition -- let's say by the defendant's answer or some motion that the defendant files. Would the identity of that crime victim be required to be considered sensitive data in the case I have described, because it is not apparently the proceeding in which the case record is filed, or is it? And is it a related proceeding? I'm not sure I understand the definition.

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CHAIRMAN BABCOCK: So what you're saying is the crime victim files a civil lawsuit where the victim is a plaintiff, it could be for wrongful death or it could be against a newspaper for invasion of privacy, but as an essential element of the pleading it would be, you know, "I was a victim of this crime."

MR. MUNZINGER: Or "my mother was" or whoever, make it third person so I don't make it a little bit harder, but I'm not quite sure I understand "a person who is a crime victim in the proceeding in which the case record is filed."

MR. LOW: Well --1 CHAIRMAN BABCOCK: Yeah, that's fine, but 2 you say it could be -- by adding "or a related proceeding" 3 could expand it. 4 5 MR. MUNZINGER: I'm just not sure of the definition. I'm not sure what it means. That's my 6 concern. 7 CHAIRMAN BABCOCK: Judge Lawrence had a 8 Then Buddy. 9 comment. HONORABLE TOM LAWRENCE: I'm not sure what 10 "crime victim" means. We get a case file where someone 11 has run a stop sign and hit somebody. Is the person that 12 got hit a crime victim? We're not going to necessarily 13 know who that is. They're going to list three or four different witnesses on the citation. We're not going to 15 have the accident report. We're not going to know who the 16 victim is and who the witness is. I don't know how we're 17 going to -- I don't know. 18 MS. WOLBRUECK: It's by that statute. 19 HONORABLE TOM LAWRENCE: Well, I know, but 20 I'm not sure if that statute doesn't just raise another 22 issue. HONORABLE SARAH DUNCAN: 23 If you don't know 24 who it is you can't disclose it, right? 25 HONORABLE TOM LAWRENCE: Is this just

assault, someone that's been assaulted, or is that all this statute refers to? 2 CHAIRMAN BABCOCK: Yeah, Justice Hecht has 3 beaten Jeff to the statute, showing why he is in his 4 exalted position. He knows how to work the computer. 5 MS. WOLBRUECK: They're already confidential 6 by law. 7 HONORABLE NATHAN HECHT: It's very long. 8 "Victim means, except as provided by subsection (c)," 9 which the statute doesn't appear to have a subsection (c), 10 11 but --MR. BOYD: See why I wasn't speaking up yet. 12 HONORABLE NATHAN HECHT: "An individual who 13 suffers personal injury or death as a result of criminally 14 injurious conduct or as a result of actions taken by the 15 individual as an intervenor if the conduct or actions 16 occurred in this state and who is also a resident of this 17 state, another state of the United States, the District of 18 Columbia, the commonwealth of Puerto Rico" --19 HONORABLE STEPHEN YELENOSKY: Couldn't be 20 21 clearer. HONORABLE NATHAN HECHT: -- "or a possession 22 or territory of the United States; also, an individual who 23 suffers personal injury or death as a result of criminally 24 injurious conduct or a result of actions taken by the 25

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individual as an intervenor, if the conduct of actions
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  occurred in a state or country that does not have a crime
  victims compensation program that meets the requirements
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   of Section 14.03(b) of Federal statute and who is a
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   resident of this state and would be entitled to
   compensation under this subchapter if the criminally
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   injurious conduct or actions occurred in this state; or,
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   thirdly, an individual who suffers personal injury or
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   death as a result of criminally injurious conduct caused
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   by an act of intentional terrorism" -- I'm sorry,
   "international terrorism as defined by Federal statute
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   committed outside the United States and who is a resident
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   of this state."
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                 HONORABLE STEPHEN YELENOSKY: No problem,
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   Bonnie, right?
                 MS. WOLBRUECK: No, I have no problem at all
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17
   with it.
                 HONORABLE TOM GRAY: Well, Bonnie does not
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   have to worry about that. The lawyer filing the pleading
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20
   does.
                 HONORABLE STEPHEN YELENOSKY: Oh, then we
21
  |have a problem.
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                 MR. LOW:
                           That describes crime victim,
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24 but -- and where is the section that says that it's
   protected. Does it protect it only in that proceeding or
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in a related proceeding?

HONORABLE NATHAN HECHT: Well, it would just be this rule, but it looks to me like what the rule was trying to do was saying you shouldn't be able to find out this information about the victim of a crime in the case in which he was a victim.

MR. LOW: Right.

HONORABLE NATHAN HECHT: And so they define out what -- how do you describe victim, they just lifted a definition out of the Code of Criminal Procedure.

MR. LOW: What I'm getting at is what if the victim then files a civil case or something like that?

Does that statute then protect that person, or is it that person has -- they volunteered now to come into court?

Initially they were the subject of something, and now they come into court voluntarily to seek redress, is that -- that's related, but are they protected under that statute?

MR. MUNZINGER: Or is it related?

MR. LOW: Well, it's related in the sense that the same act gave rise to both lawsuits.

HONORABLE STEPHEN YELENOSKY: Well, why wouldn't you want to be protected in a family violence situation? You could have a criminal act and then the woman comes back and wants a protective order or something, and she doesn't want him to know where she is.

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MR. LOW:
                           I'm not making any suggestion.
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   I'm only asking questions.
                               So --
                 CHAIRMAN BABCOCK: Judge Lawrence.
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                 HONORABLE TOM LAWRENCE:
                                           If someone files a
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   citation and they list a number of witnesses and there is
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   no way to distinguish who the crime victim is then the
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   court would be under no obligation to protect that.
                 CHAIRMAN BABCOCK: Nor would the clerk, I
 8
   wouldn't think.
 9
                 HONORABLE TOM LAWRENCE:
                                           Or the clerk.
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11
                 CHAIRMAN BABCOCK:
                                    Right.
                 HONORABLE NATHAN HECHT: The court clerks
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   don't have any obligations anyway, right?
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                 CHAIRMAN BABCOCK:
14
                                    Right.
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                 HONORABLE TRACY CHRISTOPHER: Why are we
   doing this?
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                 MR. BOYD: 56.09 says that "As far as
17
   reasonably practical the address of a victim may not be a
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   part of the court file, except as necessary to identify
   the place of the crime. The phone number of the victim
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21
   may not be a part of the court file."
                           That's in that case, though.
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                 MR. LOW:
                 MR. BOYD: That's right. In the court file
23
   in the criminal case.
                 HONORABLE TOM GRAY: Chip, could I answer
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the judge's question, or at least try to of why we're
   doing this?
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                 CHAIRMAN BABCOCK:
                                    Yeah.
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                 HONORABLE TOM GRAY:
                                      Basically the real
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   focal point is the situation identified by Steve, is that
5
   in a domestic violence situation where you're coming back
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   and the victim has moved.
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                 HONORABLE TRACY CHRISTOPHER: But those
8
   records are all out anyway.
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                 HONORABLE TOM GRAY: Well, not if the victim
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   is now suing the aggressor.
                 HONORABLE TRACY CHRISTOPHER: Well, but
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   surely the victim can identify themselves in the pleading
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   if they want to.
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                 HONORABLE TOM GRAY:
                                      Name.
                                              This is only
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   address and phone number.
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                 PROFESSOR ALBRIGHT: But they're filing the
   lawsuit, so why would they put their address and phone
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   number in the pleadings? There is no requirement in --
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                 HONORABLE TRACY CHRISTOPHER: Right.
                 PROFESSOR ALBRIGHT: -- pleading injunction
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22
   that she put her address and phone number in the pleading.
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   If you're a plaintiff, you can choose not to put it in
2.4
   there.
                                     Lisa.
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                 CHAIRMAN BABCOCK:
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MS. HOBBS: There is a Rule of Civil 1 Procedure that requires a pro se litigant to put their 2 name and address on the form, on their pleading, because 3 the clerk's office has to -- just like we put our lawyer number on there. 5 PROFESSOR ALBRIGHT: So if they're pro se --6 7 MS. HOBBS: Right. PROFESSOR ALBRIGHT: -- you have to have a 8 place where you can find them to send mail to them. 9 HONORABLE TRACY CHRISTOPHER: You can't 10 possibly consider that protected if it's a pro se 11 plaintiff because how on earth are people going to give 12 them notice or, you know --13 HONORABLE TOM GRAY: Actually, I've got this 14 15 situation on appeal. I've got this situation on appeal right now where I've got a spouse outside prison and 16 another spouse that's in the prison, and they're trying to 17 sue one another, and all the correspondence is passing 18 19 through the court, and we get the copy that is sent to the 20 other party. HONORABLE TRACY CHRISTOPHER: Well, we sure 21 don't want that to happen. 22 HONORABLE TOM GRAY: Well, but --23 24 PROFESSOR ALBRIGHT: The way you deal with that is through an order in that particular case --

HONORABLE STEPHEN YELENOSKY: 1 PROFESSOR ALBRIGHT: -- as opposed to a rule 2 that applies to everybody, and I think if the question 3 that Buddy is asking is related proceeding, is that 4 included in the statute, or is related proceeding 5 something that's been added in this rule? 6 7 I mean, there is apparently Article 56.32 has some prohibition on what you put in court records --8 HONORABLE SARAH DUNCAN: Well, that was --9 PROFESSOR ALBRIGHT: -- so are we adding to 10 11 it or just putting it in this rule? HONORABLE SARAH DUNCAN: That was 56.09 that 12 Jeff read. 13 Yeah, actually .32 just defines 14 MR. BOYD: what a crime victim is and then .09 says you can't put the 15 16 address or telephone number of the victim in the criminal court file and then the Public Information Act says that 17 any victim who applies for compensation under the Crime 18 Victims Compensation Program, their personal identifying 20 information is confidential if they choose to make it 21 confidential, but any victim who does not apply for compensation or who does not elect to keep -- who, having 22 applied, does not elect to keep their information 23 24 confidential, their information is not. CHAIRMAN BABCOCK: Couldn't we resolve this 25

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problem by striking the phrase "or a related proceeding"?
  Doesn't that fix it?
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                 MR. HAMILTON: Well, if we do that it's
3
   already covered by the statute. You just need to take it
4
   out, it seems to me.
5
6
                 HONORABLE TRACY CHRISTOPHER: And then we go
   back to the criminal indictment. We're not going to put
7
   the name of a victim in the indictment?
                 HONORABLE STEPHEN YELENOSKY: It's address
 9
   and phone number. Just address and phone number.
10
                 HONORABLE TRACY CHRISTOPHER:
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                 CHAIRMAN BABCOCK: Just address and phone
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13
  number.
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                 HONORABLE TOM GRAY:
                                      I actually thought --
   and remember this -- as I recall, this came over in this
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16
   verbiage from the report that we were working with.
   Sarah, do you --
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                 HONORABLE SARAH DUNCAN: Judicial Council.
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                 HONORABLE TOM GRAY: Judicial Council. But
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   I don't remember there being any modification by us, but
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   looking at it now, I would suggest that where the -- once
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   you define it, "the address and phone number of a person
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   who is a crime victim as defined by the statute, " period.
   And you don't need --
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25
                 HONORABLE STEPHEN YELENOSKY: Yeah.
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HONORABLE TOM GRAY: -- "in the proceeding," 1 2 any of that. 3 CHAIRMAN BABCOCK: Richard Munzinger. MR. MUNZINGER: Yeah, but that's the problem 4 I was raising again. The media wants to do a story and it 5 results in litigation, invasion of privacy or defamation 7 or something else. What you're in essence saying is that no person who has been a crime victim may ever be mentioned in a civil pleading. That's a pretty serious 9 10 onus. HONORABLE TOM GRAY: Just the address and 11 phone number. All we're talking about --12 MR. MUNZINGER: It's still a serious onus. 13 It's a serious problem to a lawyer. I'm going to draft a 14 I'm going to sue the Dallas Morning News. 15 pleading. not sure if this prohibition here binds me as a lawyer 16 writing a petition. I suspect the clerk would say, "You 17 can't file this petition if you put the address and phone number in there." 19**i** CHAIRMAN BABCOCK: Well, and you have the 20 other problem of pro ses, and if you have venue issues you 21 would want to allege that part of the address that shows 22 Judge Lawrence. what county the person lived in. 23 HONORABLE TOM LAWRENCE: In a criminal case 24 who is going to make the determination and apply the

definition in that article to an individual to determine they're the crime victim and then who is going to delete the information? Is it going to be the prosecutor? 3 CHAIRMAN BABCOCK: I think so. 4 HONORABLE TOM LAWRENCE: And if there is no 5 prosecutor then who does it? 6 7 MR. BOYD: How do you have a criminal case without a prosecutor? 8 9 CHAIRMAN BABCOCK: Well, we went throught that earlier. There are criminal cases in municipal and 10 11 JP court. Well, Justice Gray, wouldn't you need the 12 limiting language of "in the proceeding in which the case 13 14 record is filed"? No, that wouldn't do it either, would 15 it? 16 HONORABLE TOM GRAY: I really don't know what the Judicial Council had in mind, but in looking at 17 18 it and trying to understand the problem that I have described, I think that is the purpose, is to --19I CHAIRMAN BABCOCK: If we limit it to only 20 the criminal case where there is a victim as defined in 21 22 the Code of Criminal Procedure then we are doing nothing 23 more than implementing what Jeff says is already in the 2.4 statute. HONORABLE TOM GRAY: I think that may be 25

I have not looked at it from that right. I don't know. angle, but it doesn't protect the crime victim when they are bringing their separate suit or --

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CHAIRMAN BABCOCK: Yeah, but as somebody said, they're the master of their own pleadings. they don't want to put their phone number in, they don't have to, but if they want to -- Justice Bland.

HONORABLE JANE BLAND: The statute has an exception for the address of the crime victim when the crime took place at the victim's address, and to me that's important because a lot of crimes happen at the victim's residence, and so this would be requiring the prosecutor to redact that out of the indictment and any other -- and I'm just saying if what we're trying to do is repeat the statute, why don't we take it out and let the statute control the determination of when an address and phone number can be used since there's already a statute on file that applies specifically to proceedings in that particular criminal case, and we -- the consensus seems to be that we don't want to apply that rule outside of the criminal case. Why don't we just let the statute do what it does now and not --

CHAIRMAN BABCOCK: Yeah, this is the opposite of the problem we've been worried about. We've 25 been worried about statutes that require certain

information to be in pleadings. This is a situation where the statute precludes certain information from being in 2 pleadings, so why wouldn't we just let the statute operate 3 as it always has with people who presumably are familiar 4 with the operation of the statute and wouldn't put 5 those -- that information in pleadings if they're 6 7 prohibited from doing so? Judge Yelenosky. HONORABLE STEPHEN YELENOSKY: Yeah, and I 8 think that maybe it's true that since the plaintiff is the 9 master of his or her own pleadings that that takes care of 10 I noted that in the protective order packet we have 11 for pro se litigants it says at the point of address 12 "unless you want to keep it confidential," so in that 13 context they signal what would generally be known to 14 somebody who is represented by virtue of attorney advice. 15 And one other unrelated minor point, it's 16 implicit we're talking about an alleged crime victim, but 17 maybe we could make that explicit as a nod to the 18 19 presumption of innocence. MR. LOW: Chip? 20

CHAIRMAN BABCOCK: Yeah, Buddy.

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MR. LOW: If you take that out wouldn't you want some provision to the effect that recognizing they are Federal and state statutes, that information is protected. In other words, at least, if we're taking that

statute out and why not -- there might be other statutes. There may some come along that it's prohibited by Federal 2 or state statutes. 3 CHAIRMAN BABCOCK: Yeah. I think that we 4 take care of that later in the rule. 5 6 MR. LOW: Okay. All right. 7 CHAIRMAN BABCOCK: When we talk about "restricted by law or court order." 8 9 MR. LOW: Okay. CHAIRMAN BABCOCK: Richard Munzinger. 10 MR. MUNZINGER: Isn't this redundant of the 11 Code of Criminal Procedure then if you remove the words "related proceeding," and if it is redundant why would you 13 say it again? Just take it out of this rule entirely and 14 15 leave it up to that. HONORABLE STEPHEN YELENOSKY: That's what 16 17 we're saying. That's what Justice 18 CHAIRMAN BABCOCK: 19 Bland's point was. Yeah. MR. MUNZINGER: And leave it up to the 20 prosecutors who are familiar with that and is his job. 22 Can we vote on that? CHAIRMAN BABCOCK: Any other discussion? 23 All right. The vote will be, again, in keeping with the 24 25 | fact that the subcommittee has recommended this, everybody that thinks subpart (e) should be included in the list of things of data that is sensitive raise your hand.

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All those opposed? Raise them again. I maybe didn't get it. Okay. By a vote of three in favor and nine opposed that will be deleted from our recommendation to the Court.

Let's go on to (f), the name and address of a minor child, and this is a subpart that Judge Womack had substantial comments to, but, Justice Gray, why don't you start us off and then we'll let --

HONORABLE TOM GRAY: Actually, in addition to Judge Womack's comments, one other issue has come up that I hadn't thought about as we were drafting the rule, what happens in the event that you don't know a person is minor, but I think that will be a self-correcting problem, or at least I hope it is, but it pretty much speaks for itself. I mean, you're talking about protecting minor's information.

CHAIRMAN BABCOCK: Okay. Justice Duncan, anything to add to that? Okay.

work, though, where you have the parents identified and it's obvious through the pleading or whatever that that's the residence? Is that a problem? Do you also have to redact that?

HONORABLE TOM GRAY: Well, it's almost a sad 1 commentary on society, but I'm not sure that you can 2 assume that the child lives at the address of the parent, 3 but although that may be the norm. 4 HONORABLE STEPHEN YELENOSKY: No, but it 5 might be clear from the pleadings. 6 7 HONORABLE TOM GRAY: I'll have to say we hadn't contemplated that. I mean --8 9 HONORABLE SARAH DUNCAN: Well, I have to say that bothers me right now just typing an opinion in a case 10 where we're required to use initials, to identify both 11 parents by first and last name --12 HONORABLE STEPHEN YELENOSKY: And initials 13 for the kid. 14 HONORABLE SARAH DUNCAN: -- and then use 15 initials for the child. It seems to me self-defeating, 16 and I have tried to start not using first and last names. I don't know that that helps. But, yeah, it's a problem. 19 CHAIRMAN BABCOCK: Judge Lawrence, sorry. HONORABLE TOM LAWRENCE: Okay. So if I've 20 got a defendant that is under 18 then I would have to 21 redact his name on the traffic ticket or whatever is 22 The probable cause affidavit, the complaint, would 23 just have his initials on it, and the warrant that is generated would just have his initials on it? 25

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CHAIRMAN BABCOCK: You're talking about a
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   defendant?
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                 HONORABLE TOM LAWRENCE:
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                 CHAIRMAN BABCOCK: Yeah.
                                           I think that's the
4
   same issue that Judge Womack points out.
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                 HONORABLE TOM LAWRENCE:
                                          Well, I'm
6
   supporting what he's saying, and I would go a step further
   that it's just going to be a tremendous burden on the JP
   and municipal courts because we have so many cases.
   Probably I would guess 25 percent of our case load,
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   criminal case load is probably under 18, just a guess.
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                 CHAIRMAN BABCOCK: I've got a proposed fix
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   here in a second.
                      Richard Munzinger.
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                 MR. MUNZINGER: What is the evil that we are
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15
   attempting to avoid by deleting the names and addresses of
16
   minor children in every pleading of every sort in every
   court proceeding?
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18
                 CHAIRMAN BABCOCK: This is not an identity
19
   theft issue, right?
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                 MR. MUNZINGER:
                                 I mean, that's part of my
   question. What is the evil that we are attempting to
21
   avoid here?
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                 CHAIRMAN BABCOCK: I don't know.
                                                  Lisa
23
24
   thinks it's kidnapping.
                 MR. BOYD: According to the Attorney General
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the name of a minor child is subject to the common law right to privacy of the parent. That's what this Open 2 Records letter ruling says. 3 CHAIRMAN BABCOCK: Okay. Judge Lawrence. 4 HONORABLE TOM LAWRENCE: We have an Open 5 Courts Doctrine, so anybody can come into court and hear 6 the testimony. I'm not sure I understand what we're protecting exactly. 9 HONORABLE SARAH DUNCAN: It's the practical obscurity phenomenon again. We haven't been -- as society 10 we haven't been concerned about protecting this 11 information if somebody had to make the effort to go to 12 the court and listen to the testimony. 13 HONORABLE STEPHEN YELENOSKY: But you could 14 also have a protective order that wouldn't allow it to be 15 said in court. 16 HONORABLE SARAH DUNCAN: You could. But I'm 17 just saying that when somebody had to go in court and 18 listen to the testimony or go to the courthouse and look at the documents, we weren't so concerned about this 20 21 information getting out. What I think has precipitated 22 the concern is the electronic availability of the 23 information away from the courthouse. 24 HONORABLE TOM LAWRENCE: I would yield to Judge Womack on this, but just putting initials on the

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complaint, is that going to cause -- aren't we going to
2 | have some problems with that?
                 HONORABLE PAUL WOMACK: I would think so,
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  but I do want to point out that my concern -- as my letter
4
   I hope makes clear, my remarks probably didn't, my concern
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   is not with 14.1. It's 14.2(b)(2). In other words, as a
   general policy in your 14.1, names and addresses of minor
   children could be a sensitive thing. I'm only concerned
   about when it's with initials in pleadings in criminal
   matters. That's what I'm concerned with.
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                 HONORABLE TOM LAWRENCE: Right.
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                 HONORABLE PAUL WOMACK: And I think that's
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   your concern, too.
                 CHAIRMAN BABCOCK: But the two are tied
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15 l
   together --
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                 HONORABLE TOM LAWRENCE:
                                          Right.
17
                 CHAIRMAN BABCOCK: -- because 14.1 says that
   you can never have the name and address of a minor child,
19
   and 14.2 only kicks in if some statute or law requires.
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                 HONORABLE TOM LAWRENCE: It's .1(f) that
21
   requires 2(b)(2).
22
                 MS. HOBBS:
                             It's 14.2(a) that says sensitive
   data must not be filed or included in a case record.
23
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                 CHAIRMAN BABCOCK:
                                    Right.
25
                 MS. HOBBS: And if it's needed then you
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abbreviate it.

17 l

CHAIRMAN BABCOCK: Right. If it's required then you abbreviate it.

HONORABLE PAUL WOMACK: My position is -- I didn't mean to interrupt. My position is that -- my analysis has been that in criminal cases a statute does require the sensitive data of a child's name to be included in the state's pleading, and that's the statute that controls what has to be in an indictment, so that's why I'm concerned with 14.2(b)(2).

HONORABLE TOM GRAY: And, Judge Womack, you weren't here when we opened up, and maybe this satisfies your concern, maybe it doesn't, but the concept was that if a statute or other rule required something to be included in a pleading that is defined by this rule as sensitive information then the summary information would be included in the petition. Obviously the parties, which would be the state and the defendant, would have access to the sensitive data form, and so they would have the information and then thereby hopefully satisfy the statute requiring the inclusion of that information, quote-unquote, in the indictment.

HONORABLE SARAH DUNCAN: And to the extent it doesn't I think we had talked about that this rule -- because there are statutes out there that require this

type of information to be in the petition or the pleading, this rule would pretty much have to be interpreted as 2 trumping all those statutes. Either satisfied or trumped. 3 4 CHAIRMAN BABCOCK: Judge Lawrence. 5 HONORABLE TOM LAWRENCE: I would quess conservatively just off the top of my head that you're 6 going to at least double the amount of time required to process a case in JP and municipal court if you adopt it like this. At least double. 9 CHAIRMAN BABCOCK: 10 Buddy. MR. LOW: What if we -- I mean, a child 17 11 is really -- we consider them a minor for our civil 12 purposes, but not for criminal, and really it's not a theft identity thing. What if we say a child below the 14 age of 17 years, they can't be -- I mean, and why protect 15 a kid that that's --16 17 HONORABLE TRACY CHRISTOPHER: Well, they drive at 16, so at least we could make it below 16 and 18 some of them drive at 15. 19 MR. LOW: Or below a certain age, instead of 20 -- I mean, instead of just a minor, because the theft identity thing is taken care of in other parts, and this 22 would take care of the criminal situation. What about 23 that, Judge Womack? 24 25 HONORABLE PAUL WOMACK: Yeah, that would

take care of it. 1 2 HONORABLE TRACY CHRISTOPHER: What's the youngest we certify a minor to be in a felony court? 3 it 14? 12? 4 5 HONORABLE PAUL WOMACK: It's usually 15. There are some statutory exceptions for things that never 6 7 happen like perjury. HONORABLE TRACY CHRISTOPHER: So 15 is the 8 9 youngest? 10 CHAIRMAN BABCOCK: 12-year-olds lying their 11 butts off. 12 HONORABLE PAUL WOMACK: Yeah, little three-year-old liars can be prosecuted for felonies. 13 CHAIRMAN BABCOCK: In little tiny handcuffs. 14 HONORABLE TOM LAWRENCE: Well, but you've 15 16 got misdemeanors, too, and there is some types of criminal 17 offenses that you can go down to 10 years old and 18 prosecute somebody for. HONORABLE TRACY CHRISTOPHER: It would not 19 be in juvenile court, where those records are already 20 21 sealed? No, it would be in 22 HONORABLE TOM LAWRENCE: JP court, municipal court. Some would be in juvenile 23 court, but you would also have those in JP and municipal 24 25 court.

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                 CHAIRMAN BABCOCK: To get back to a question
   that was partially answered, this is not an identity theft
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           What is the -- what is the concern to categorize
3
   this information as sensitive data? Lisa said maybe
   kidnapping. What else?
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                 MR. MEADOWS: Well, I asked --
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 7
                 CHAIRMAN BABCOCK: Bobby.
                 MR. MEADOWS: Well, I don't have the answer,
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   but when we started I asked the same question and what I
   was told was this is an area of heightened sensitivity
11
   that we've been asked to address, but without any fuller
                         I mean --
   explanation of that.
                 HONORABLE PAUL WOMACK: Maybe I wandered too
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  much at the bottom here, but I would -- and I'm not on the
   committee, but I would have thought it's that you're
15
   trying to make it harder for online perverts to find
16
   children.
              Is that not right?
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18
                 MR. LOW: Yeah.
                 CHAIRMAN BABCOCK: That would be a
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20
   legitimate reason.
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                 HONORABLE TOM GRAY: That would be a good
22
   thing.
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                 CHAIRMAN BABCOCK: Lisa, how come you didn't
24
   come up with that?
                 MS. HOBBS: I don't have a dirty enough
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mind. 1 2 CHAIRMAN BABCOCK: You're suggesting Judge Womack does? 3 No, he deals with criminals. 4 MS. HOBBS: CHAIRMAN BABCOCK: Judge, I think you should 5 6 object to that. 7 HONORABLE PAUL WOMACK: I have to plead guilty, but my defense is it was by association, not by my original nature. 9 PROFESSOR ALBRIGHT: So these online 10 perverts are going to find my children's names because 11 they've gotten tickets for all of their wilding around the 12 streets of Austin and then so they're going to come to my 13 house and find them? 14 15 HONORABLE JANE BLAND: No, they're going to chat on the internet. 16 17 PROFESSOR ALBRIGHT: But to chat with my children on the internet you have to know their screen 18 19l names because that's what they use. 20 HONORABLE SARAH DUNCAN: No, they're just going to sit outside your house and wait till you leave 21 and then when your children decide to go play on the 22 swingset in the backyard -- and I realize your children 23 are too old to do this -- but go play on the swingset in 24 25| the backyard and then they're going to go and lure them

away. . 1 PROFESSOR ALBRIGHT: But the perverts are 2 going to do that anyway without finding their --3 HONORABLE TRACY CHRISTOPHER: They're going 4 to follow somebody home from school easier than looking up 5 records on the internet. 6 7 PROFESSOR ALBRIGHT: Yeah. CHAIRMAN BABCOCK: Plus they've got to get 8 from Bangladesh all the way to Alex's house. 9 10 PROFESSOR ALBRIGHT: And if they're -- I mean, I quess we have the criminal ones, which are 11 probably the 15 and 16 and 17 or 18-year-olds, or not the 12 18-year-olds because they're not minors anymore, but the 13 10-year-olds are more likely to be identified in family 14 law matters, which are confidential anyway, right? 15 seems to me --16 HONORABLE SARAH DUNCAN: No. Only -- that's 17 only on remote. They are not remotely accessible. 18 talking about paper and remote here. And, actually, we 19 use juveniles -- in juvenile cases right now we use 20 initials. We don't use names. 21 22 PROFESSOR ALBRIGHT: But in family law 23 cases. 24 HONORABLE TRACY CHRISTOPHER: But the juvenile records are sealed.

CHAIRMAN BABCOCK: Okay. Judge Lawrence. 1 HONORABLE TOM LAWRENCE: One of the problems 2 is that you're creating a new category here. You've got 3 juveniles that are under 17 and, you know, once you're 17 you're an adult and we treat them differently, but now 5 you're creating a new category of 17-year-olds that you're 6 going to treat differently than 18-year-olds and differently than those under 17. So you've got juvenile rules that apply to 9 those under 17. Normally once they're 17 the adult rules 10 apply, but you're going to create a different category for 11 those that are 17 that we've got to administratively 12 handle a little bit differently than we do when they turn 13 14 18. CHAIRMAN BABCOCK: Okay. Judge Gray. 15 I just need to ask a HONORABLE TOM GRAY: 16 question, and maybe Tom Lawrence can answer this, because 17 I don't recall any distinction being made on a minor if 18 they got a traffic citation of their full name and address being listed on the citation in a traffic offense or, you 20 21 know, Class C misdemeanor. I mean --22 HONORABLE TOM LAWRENCE: You mean currently? 23 HONORABLE TOM GRAY: Yes. HONORABLE TOM LAWRENCE: Well, currently 24 they would be listed. Their name and address would be 25

listed, their name would be on the complaint, their name would be on the probable cause affidavit, on the warrant, anything else. It would not be a restriction.

CHAIRMAN BABCOCK: Bonnie.

MS. WOLBRUECK: I mentioned this in the subcommittee, and so since we're discussing the name of minors, what this will do in my office with the family law cases, which is 65, 70 percent of our case load, is that the minor's name will not be shown in a public index, so that I will -- one of our technical issues that I'll have to deal with is right now we have minor's names listed in the index, and the file will be open to the public but the index will not concerning that minor child.

So we will have to have change -- make some technical changes with our computers in order to have a confidential index with the minors' names in the index versus all of the other indexes that are open to the public. Although the file will be open to the public, the index will not.

CHAIRMAN BABCOCK: Any other comments about this rule?

Okay. Let's vote on this. Everybody that believes that the name and address of a minor child should be included among the list of data that is sensitive raise your hand.

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All those opposed? Bonnie? All right.
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                                                           Ву
   a vote of 5 to 13, subsection (f) will be stricken from
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3
   the proposed rule that we will recommend to the Court.
                 Let's go to 14.2(a). "Sensitive data must
4
  not be filed or included in a case record as defined by
5
   Rule of Judicial Administration 15.2, except in a
6
7
   separately filed sensitive data form approved by the
   Supreme Court of Texas and printed on pink paper.
9
   Sensitive data forms must not be electronically filed."
                 Judge Gray, that's pretty self-explanatory.
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11
   Anything?
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                 HONORABLE TOM GRAY: There were just a few
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   issues that came up with regard to that.
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                 CHAIRMAN BABCOCK: I bet the pink paper.
15
   Judge Bland.
16
                 HONORABLE JANE BLAND: Before we go to
   14.2(a), Buddy had been talking about having something in
17
   there about other laws that denote something as sensitive.
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                 CHAIRMAN BABCOCK: We're going to get to
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20
   that.
                 HONORABLE JANE BLAND: Where is that?
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                                     It is in 15.4(a).
                 CHAIRMAN BABCOCK:
22
                           4(a). Yeah, restricted by law or
23
                 MR. LOW:
   court order.
2.4
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                 CHAIRMAN BABCOCK: Yeah, there are a
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couple -- Judge Bland, if that doesn't satisfy your concern, remember that and let's bring it up at the end. 2 There's something else I want to bring up at the end, too. 3 HONORABLE SARAH DUNCAN: 15 is only remote 4 5 access, though. Ιf CHAIRMAN BABCOCK: Right. I understand. 6 7 it's not broad enough, we'll talk about it when we get there. Judge Gray, how about pink paper? 8 HONORABLE TOM GRAY: The concept on not 9 filing electronically and pink paper are related, so I'll 10 11 talk about them together and we'll tear them apart. the common response among several people that responded 13 was that it's going to discourage filing of electronic 14 documents, and probably the most -- and maybe it was because he didn't fully understand the differentiation 15 between a sensitive data form, but probably the most 161 astute person, most familiar with the electronic filing of 17 18 pleadings responded "Since attorneys will not be allowed to e-file the sensitive data forms, their incentive to 19 e-file the remainder of the pleading is diminished," and 20 therein lies the fundamental problem, is that the 21 sensitive data form is not part of the pleading that is 22 being filed. It is a separate document that has to be 23 filed. 2.4 And if there is that level of confusion 25

among the most educated of the e-filers then I felt like it ratified the decision of the subcommittee of the recommendation that it be manually filed on a clearly distinguishable piece of paper. As you-all I'm sure all know, an electronically filed document can be printed, and when printed on your routine piece of paper is going to look something like this. (Indicating)

One of the responders said, "Well, you can also print it where it prints in pink but you actually have to have a color laser printer to do that." I do recognize or the committee recognized that there would be a lot of issues related to it, but we were trying to balance the fact that on this piece of paper is going to be the most sensitive of the information in the file and that it was worthy of separate identification so that it really did stand out, filed separately, dealt with separately to prevent the very problem of one of the responders of confusing what it was.

And so that was the reason both for the physical separation, that it's not part of the other document, as well as the differentiation in a color format; and remember that you don't have to have a sensitive data form with every filing, only the first time the sensitive data is included in a filing and -- well, only that document.

CHAIRMAN BABCOCK: Tom, did you have a 1 comment on that? 2 MR. WILDER: One, just a clarification, if I 3 may ask. For 10 years we've had fax filing blessed by the 4 Supreme Court. Are you including fax filing in this or is 5 that not included? Because we would sure like to keep the fax filing because obviously when that comes in it won't be on pink paper. 8 9 PROFESSOR CARLSON: Right. MR. WILDER: And when it comes in we'll 10 obviously know to separate that from the paper. 11 CHAIRMAN BABCOCK: Justice Duncan. 12 HONORABLE SARAH DUNCAN: Well, that's the 13 whole point is that the pink paper actually was in 14 response to the clerks on the subcommittee who wanted to 15 be able to immediately identify that a sensitive data form 16 was attached to the front or the back or the middle of a 17 pleading and get it out of there and get it into a place that's confidential, and electronically -- fax, to me, is 19 20 electronic. MR. WILDER: Well, that's why I asked 21 because to some people it is. 22 HONORABLE SARAH DUNCAN: Yeah. And that's 23 precisely what the subcommittee ultimately agreed, was that if you allow these to be electronically filed, 25

whether by fax or e-filing, the sensitive data forms are 2 going to get --3 MR. WILDER: Well, could they mail it, because there is some reference made to simultaneous filing, and obviously if they're fax filing or e-filing, then if they wouldn't be able to file the sensitive data 7 form, when should that come in and by what means? 8 HONORABLE SARAH DUNCAN: You just put it in an envelope and put a stamp on it, properly addressed to the clerk. 10 And just mail it? 11 MR. WILDER: 12 CHAIRMAN BABCOCK: It doesn't say "simultaneous." It says "separately." Richard Munzinger. 13 The current rule uses the 14 MR. MUNZINGER: phrase "telephonic document transfer" in Rule 21 for fax 15 filings, and I'm not sure that everybody would distinguish 16 between electronic and telephonic document transfer, and you probably want to use common descriptions; but as a 18 practical matter, it would seem to me that the way this 19 rule is written, if the sensitive data form is not to be 20 filed electronically or by telephonic document transfer, 21 it pretty well stops electronic and telephonic filings of 22 23 those cases that have these in them. HONORABLE SARAH DUNCAN: Just of that piece 24 25 of paper.

1 MR. MUNZINGER: Yeah. No, I'm not 2 complaining about it. It doesn't bother me a bit. I'm just saying as a practical matter if I'm a lawyer I'm not 3 sure I'm going to send something by fax and then send it 4 by mail in the same case. I don't know. 5 HONORABLE SARAH DUNCAN: It's just this 6 7 piece of paper. It's just -- hold up that piece of paper. 8 MR. MUNZINGER: I understand. I understand. 9 HONORABLE SARAH DUNCAN: That piece of paper 10 that would have to be put in an envelope. 11 HONORABLE TOM GRAY: It wouldn't be the 15-page pleading that was being sent with it or the 30 pages of discovery or whatever. 13 MR. MUNZINGER: That causes problems to the 14 clerks as well. Which file does this go to? I don't have 15 a docket number yet if I'm filing an original petition, 16 17 for example. HONORABLE TRACY CHRISTOPHER: No number on 18 19 it. MR. MUNZINGER: So I don't know. How does 20 the clerk figure out which file this document goes to? 21 I'm not -- I don't know the solution. 22 23 HONORABLE SARAH DUNCAN: That's a good question, and there's going to have to be some way to 24 25 match them up.

CHAIRMAN BABCOCK: Justice Bland.

mean, I think the goal is to keep this information separately secure, and instead of talking about it as keeping it separately secure by distinguishing it on pink paper, why can't we just say "a sensitive data form approved by the Supreme Court of Texas and kept separately secure," because I think that we're going to find out in the next 10 or 15 years that it is easier to secure electronic files separately than it is to separate a piece of -- one piece of paper from another.

In other words, a lawyer can electronically file a sensitive data form. It can be coded in a particular manner so as to keep it separately secured, but linked with the file, and since we don't have the mechanics of electronic filing down today, why would we preclude that in the future as long as it could be kept separately secured from the rest of the file?

CHAIRMAN BABCOCK: Bonnie, what's the joinder to that?

MS. WOLBRUECK: Well, I agree. Our only comment was during the subcommittee is that this form needs to be very recognizable for the clerk. My concern was that it would be attached to a 15-page pleading, incorporated into the pleading at some point, and this was

the subcommittee's recommendation to deal with that. 2 Just as long as it's a recognizable form promulgated by the Supreme Court, whatever, so that the 3 clerk can easily identify it and it be a separate piece of 4 paper and not stapled to the other pleadings. 5 CHAIRMAN BABCOCK: Okay. "Separately filed" 6 7 takes care of not stapled to? MS. WOLBRUECK: Yes. 8 CHAIRMAN BABCOCK: "Pink" takes care of 9 easily recognizable, but if we don't do pink then --10 11 HONORABLE SARAH DUNCAN: One of the people responded, "separately filed" didn't solve the problem 12 because if they couldn't attach it to the front of the 13 pleading they would attach it to the back, and that's the 1.4 15 reason for -- and pink only came out because trying to figure out what's actually going to be legible with 16 17 colored paper is difficult, but that's the problem, is that people apparently think of this sensitive data form 18 19 as being something that's attached to a pleading in some fashion. 20 21 CHAIRMAN BABCOCK: Andy. I agree with Bonnie. 22 MR. HARWELL: I think the pink issue would be a problem because if you 23 electronically file or you fax file, I know I only have 24 I black and white. I don't have color printers in the

office, and I don't know if you do, Bonnie.

1.0

MS. WOLBRUECK: We do.

MR. HARWELL: But that would be an issue. I think my comment on the -- with the subcommittee was if you came up with a symbol that we could recognize as clerks that it's a sensitive data form, and it doesn't have to be a different color. Once we start seeing them come in electronically then we'll be able to -- the clerks will be able to recognize that I think easily.

HONORABLE SARAH DUNCAN: If it's attached to the back of a pleading and the symbol is on the front of that piece of paper, how are you going to know that's a sensitive data form? Are you going to look through? When a petition comes in are you going to turn every page to make sure there is not a sensitive data form in there?

MR. HARWELL: I would prefer not to, but if

this goes into effect I think we will be more acutely aware maybe.

CHAIRMAN BABCOCK: Judge Christopher.

HONORABLE TRACY CHRISTOPHER: I just think we're being way too old-fashioned by trying to exclude this document from electronic filing or fax filing, and to the extent that some lawyer doesn't understand that it should be filed separately then we need to rewrite that paragraph to make it stronger in some manner, but we're

going to have incredible problems with the original petition getting filed electronically and the sensitive data form coming in without a cause number on the top of 3 I mean, they need to be filed at the same time but it. not attached, but, you know, to keep track of them. 5 One other thing, the rule itself says 6 7 "Duties of parties." 14.2, "Duties of parties." I'm not a party, so I could technically read this as not requiring me to do anything with respect to my court orders. 9 CHAIRMAN BABCOCK: What if we said this: 10 "Sensitive data must not be filed or included in a case 11 record as defined by Rule of Judicial Administration 15.2, except in a separately filed" -- here's some new language 13 -- "clearly identifiable sensitive data form approved by 14 the Supreme Court of Texas and kept separately secured by 15 16 the clerk, "period, and that's it. Andy, does that work 17 for you? 18 MR. HARWELL: Uh-huh. 19 CHAIRMAN BABCOCK: Bonnie? 20 MS. WOLBRUECK: That's fine. CHAIRMAN BABCOCK: That works? 21 22 MS. WOLBRUECK: That works. 23 CHAIRMAN BABCOCK: Anybody else? 24 MR. WILDER: But no color? 25 MS. WOLBRUECK: No, there is no color.

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CHAIRMAN BABCOCK: Pink is out. Pink is no
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  longer the color of the season.
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                 MR. MUNZINGER: Your amendment also allows
  electronic and telephonic filing of the document.
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                 CHAIRMAN BABCOCK: That's correct. And this
  form is going to be approved by the Supreme Court, and
   they are going to have a big old, you know, cross on the
  top of it or something.
 9
                 HONORABLE NATHAN HECHT: Let me just point
10 out to you that the U.S. Supreme Court still requires that
11 briefs have particular colors.
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                 HONORABLE SARAH DUNCAN: So does the
  circuit.
13 l
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                 HONORABLE NATHAN HECHT:
                                          So --
                 MR. HAMILTON: I think we should vote on the
15
   color.
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                 CHAIRMAN BABCOCK: So you like pink?
                 HONORABLE NATHAN HECHT: Well, I'm just
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19
   saying --
                 CHAIRMAN BABCOCK: I wouldn't admit that too
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   much on the record.
                 HONORABLE NATHAN HECHT: I'm just saying
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23 there is a lot precedent here.
                 HONORABLE SARAH DUNCAN: I wish we had it in
24
25
   our court.
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1 HONORABLE NATHAN HECHT: Judge Scalia said one time that they accidentally gave away a little part of 2 Virginia because the brief had the wrong color on it. 3 CHAIRMAN BABCOCK: Just don't mess with 4 5 Texas. Well, how many people find the late 6 plea for color persuasive? Recognizing you're going to get the final vote anyway, so you know, it could be chartreuse by the time we're done with this rule. Justice 10 Gaultney. 11 HONORABLE DAVID GAULTNEY: Well, with your "clearly identifiable" then I suppose the Supreme Court 12 could designate a form of particular color or whatever way 13 14 they want to identify it. I think if we do 15 CHAIRMAN BABCOCK: Yeah. it the way I suggest then the Court still has some 16 17 discretion to say what the form looks like, so all right. 18 MR. MEADOWS: And you've got deniability on 19 the color. CHAIRMAN BABCOCK: Yeah. I'll make and 20 second my own motion to amend this. HONORABLE TRACY CHRISTOPHER: You could do 22 like a border on it so that it would stick out really 23 24 fast, get a border on it. CHAIRMAN BABCOCK: The rule we're going to 25

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vote on is 14.2(a) and will read as follows: "Sensitive
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   data must not be filed or included in a case record as
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  defined by Rule of Judicial Administration 15.2, except in
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   a separately filed, clearly identifiable sensitive data
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   form approved by the Supreme Court of Texas and kept
5
   separately secured by the clerk, " period.
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7
                 How many are in favor of that rule as
   modified? Raise your hand.
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                 HONORABLE TRACY CHRISTOPHER: I like the
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  modification, but I don't like the rule. Is there a vote
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   for that?
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                 CHAIRMAN BABCOCK: No.
                                         All opposed?
                 HONORABLE TRACY CHRISTOPHER: I'm still
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14
   asking for that vote.
                 CHAIRMAN BABCOCK: By a vote of 14 to 2 --
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                 HONORABLE TOM GRAY: Make that three.
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                 CHAIRMAN BABCOCK: -- the Chair not voting,
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   that passed. Let's go to (b), "If a court rule, court
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19
   order, or statute requires sensitive data to be" --
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                 HONORABLE SARAH DUNCAN: No, you skipped the
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   last sentence of (a).
                 CHAIRMAN BABCOCK: We deleted the last
22
   sentence of (a), that it could not be electronically
23
   filed.
24
25
                 HONORABLE SARAH DUNCAN: Oh, that was part
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of your --2 CHAIRMAN BABCOCK: That was part of it, and 3 you voted against it. I guess doubly so now. Richard Munzinger. 4 5 We just adopted a rule that MR. MUNZINGER: says you may not file in a case record sensitive data and 6 7 then the opening phrase of subparagraph (b) permits any court to negative that rule either by its individual rule or by an order. 9 10 CHAIRMAN BABCOCK: Okay. So your point 11 about the --MR. MUNZINGER: Well, my point is I'm not 12 sure what we've accomplished. I'm not -- I don't know that we want to give that kind of leeway to court rules 14 or court -- local court rules or court orders. Why would 15 we do that? I can understand that we would yield to a 16 statute, but I don't know why we would yield to a local 17 court rule or a court order. 18 l CHAIRMAN BABCOCK: Okay. I see what you're 19 20 saying. 21 MR. LOW: Yeah. 22 HONORABLE JANE BLAND: Richard, I don't 23 think this is saying that a court rule or order could 24 abrogate what we did in 14.1. I think it's saying if you need this information in 14.1, here's how you're going to

refer to it so that you can use partial identifiers, like initials or pieces of a number.

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CHAIRMAN BABCOCK: Yeah, just so we know what we're talking about, because of what we did in 14.1 the only thing at issue here now is (b)(1). So we're talking about Social Security numbers and financial account numbers.

> HONORABLE TRACY CHRISTOPHER: And TDLs.

MR. LOW: But how can some court just order somebody just to violate this rule?

CHAIRMAN BABCOCK: Yeah, that's Richard's point.

No. HONORABLE SARAH DUNCAN: That's not the court order that's contemplated by (b). The order that's contemplated by (b) is a judge in a particular case, for some reason that I can't imagine, issues an order saying, "Mr. Low, if you are going -- you are going to be required in every pleading you file in my court to include your bank account number on that pleading, "what this says is if that court order requires you to put your bank account number on every pleading, here's how you put your bank account number in the pleadings. You see what I mean? MR. LOW: Yeah, but I just don't see -- my 24 point is why shouldn't the court have to say, okay, your

25 bank account is sensitive data, it's filed there, you

don't have to put it in a pleading. Why would a court be able to do that when we've gone to great lengths to draw a 2 rule that has sensitive data and should go on the data 3 sheet? 4 5 CHAIRMAN BABCOCK: Buddy's point is we shouldn't suggest that the court has that power. 6 7 MR. LOW: Has that power. CHAIRMAN BABCOCK: If a statute requires it 8 then that's one thing, but --9 HONORABLE JANE BLAND: Take out "court 10 11 order." MR. MUNZINGER: Maybe if you begin the rule, 12 "When sensitive data must be included in a court order" as 13 distinct from a court rule. "In a court order the 14 following abbreviations must be used." That takes away 15 16 the authority of a trial court to set aside Rule 14.2(a). HONORABLE SARAH DUNCAN: 17 No, we're not 18 communicating here. 19 CHAIRMAN BABCOCK: Apparently not. We're not 20 HONORABLE SARAH DUNCAN: 21 communicating. 14.2(b) does not give a court the 22 authority to abrogate 14.1 or 14.2. All 14.2(b) does is recognize that there may be a court rule, a court order, 231 or a statute that requires you to put sensitive data in a 24 pleading. If there is a court rule, court order, or

statute that does require you to put sensitive data in a pleading, you do it the way (b) tells you to do it, you use the last four digits of the Social Security number and financial account numbers.

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MR. LOW: I agree with that, that a court rule can do that. A statute can do that, but I don't agree that the court ought to have the power just to issue an order to say, okay, you're going to -- here's what's going to happen. I think the court should follow the basic mold of the rule, but if a court order -- I mean, if a court rule or statute requires it then we do it. I just don't see why included is court order.

HONORABLE SARAH DUNCAN: Lisa.

MS. HOBBS: The court order might -- the court may need financial information or Social Security numbers in their files, and the way for them to get it in their files is to order it filed, but if we don't have an exclusion here that says if a court order requires this information in the case record, here's how you do it, then you could never get this information to the judge who needs it for whatever reason. He may need it to collect child support or, I mean, there is a number of reasons why he might need the financial records.

MR. LOW: But doesn't the judge have access to the sheet?

CHAIRMAN BABCOCK: Sensitive data form?

MR. LOW: The judge has access to that.

Judge knows how to get that. I mean, the only thing, and
I don't mean -- you-all spent a heck of a lot more time
than I did, but I just see where some judge says, "Well,
okay, man, you know, I'm just going to order you to do all
this."

Well, you say, "Wait, Judge, you don't have the authority to do that." But maybe the court would feel that they did, and if some courts felt that they did, this is the proper form to follow. I just think it's an invitation maybe to a judge in El Paso, not in Beaumont, to try to get around the rule.

CHAIRMAN BABCOCK: Bobby Meadows, then Judge Benton.

MR. MEADOWS: Well, I can contemplate that there would be an occasion where this needs to be done, and more importantly, where is the harm with a partial inclusion of the number? What harm is going to be done? We're not talking about including the entire Social Security number or other information. We're talking about only a portion of it that's essentially useless in terms of identity theft.

MR. LOW: I'm not talking about the harm, what it does. I say it's a little bit I think

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inconsistent, but I'm not going to -- well, I'll say no
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   more.
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                 CHAIRMAN BABCOCK: You're not going to go to
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   war on that, huh?
                 MR. LOW:
                           Yeah.
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 6
                 CHAIRMAN BABCOCK:
                                    Judge Benton.
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                 HONORABLE LEVI BENTON: I think this kind of
   relates back to what Professor Carlson said much earlier
   about the requirements of Rule 683 where there might be
  circumstances where a TRO or TI needs to have some
10
  specific things, and so that sort of addresses that.
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                 In addition, I don't really understand why
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   provision (b) is under the caption 14.2. And, finally,
   going back to Buddy's concern, I mean, there are
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   circumstances or it's conceivable a court could order a
   third party to file or a nonparty to file matters in the
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   court or case record. That's why you might want to have
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   this there.
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                 CHAIRMAN BABCOCK: Yeah, Alex.
                                      Isn't 14.2(b) really a
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                 PROFESSOR ALBRIGHT:
   pleading rule which should be in the Rules of Civil
22
   Procedure?
                 HONORABLE TOM GRAY: This applies to
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   criminal. That's why we had to deal with it over here as
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   well.
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PROFESSOR ALBRIGHT: But this is where
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  you're -- I mean, you're telling people that I'm drafting
  a pleading or an order and if it has to have sensitive
3
   information, this is the way you do it, right?
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                 HONORABLE TOM GRAY:
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                 MR. LOW:
                           Yeah.
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 7
                 MR. MEADOWS: See, I actually read this as a
   control over the court as opposed to some kind of
   unbridled opportunity to disclose confidential or
  sensitive information.
                           So --
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                 HONORABLE LEVI BENTON: (b) needs to be out
   of 14.2 and perhaps under 14.3.
                 CHAIRMAN BABCOCK: Lisa.
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                 MS. HOBBS: I think it's just that 14.2 is a
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  bad title.
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                 HONORABLE SARAH DUNCAN: Uh-huh.
                 HONORABLE LEVI BENTON: A bad what?
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                 MS. WOLBRUECK:
                                 Title.
                 MS. HOBBS: You know, we could change that
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   title and leave the rule as is drafted and just figure out
  what the title should be called rather than --
                 HONORABLE SARAH DUNCAN: "Pleading sensitive
22
23
   data."
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                 MS. HOBBS:
                             Right.
                 HONORABLE TOM GRAY: Not "pleading."
25
                                                        This
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applies to orders. 2 MS. HOBBS: But something. We need to come up with a different title. 3 HONORABLE TOM GRAY: We'll work on it. 4 5 HONORABLE LEVI BENTON: "Sensitive data in case records." 6 7 HONORABLE SARAH DUNCAN: Yeah, that's good. MR. BOYD: Separate from the title and 8 whether a court order ought to be able to do this, what confuses me about (b) is (a) says you can't put this stuff 10 in a case record unless it's separately filed in a clearly 11 identifiable form and then (b) says if it does go into a case record you have to use these abbreviations, leaving 13 the impression that even if it's in the sensitive data 14 form you've got to only do it with the abbreviations. I 15 16 know that's not the intent, but because of the way it's 17 worded --18 MS. HOBBS: So it needs to say "in a case record other than the sensitive data form"? 19 20 MR. BOYD: Yeah. "Other than as required under subsection (a) " or something. 22 "If a court rule, court order, or statute requires it to be filed or included in a case record in 24 some form other than as required under (a) " or something, 25 because otherwise it makes it sound like it's got to be

abbreviationss no matter how it's in the case record. 1 PROFESSOR CARLSON: I'm confused. 2 CHAIRMAN BABCOCK: Elaine. 3 PROFESSOR CARLSON: Is 14.2(b) saying any 4 pleading or court order that wants to reference Social 5 Security numbers or financial account numbers may only do 6 so by using the last four digits? Is that what it means? 7 HONORABLE NATHAN HECHT: Uh-huh. 8 MS. HOBBS: It's a nod to the fact that 9 there are currently statutes out there that require Social 11 Security numbers to be in case records, and we need to 12 figure out what to do with that. HONORABLE TOM LAWRENCE: Are we keeping out 13 the information in 14.1(c) out of this for a reason? 14 CHAIRMAN BABCOCK: I don't know about an 15 answer to that, but let's stick with (b) for a second. 16 17 HONORABLE TOM LAWRENCE: No. Well, in (b) you list the things that are going to be -- the abbreviations. 19 20 CHAIRMAN BABCOCK: We're going to get to subpart (1) in a second, and if we need to add a subpart 21 (2) we can add that, but let's stay with (b). 22 HONORABLE LEVI BENTON: Somebody asked 23 24 earlier about how this would all work in the case of a garnishment action and we deferred discussion on that, but

now it really is implicated here because in a court order you have to have the full account number, and so if I 2 served -- if someone is -- if Bank of America is served 3 with an order I sign that has just the last four digits 4 and then they are provided separately with a sensitive 5 data form and they don't comply with the order, I mean, I don't know how this works. I am just troubled by it. I don't have a suggestion, but I don't see how this works. 9 MR. BOYD: I have a question. If a statute requires a Social Security number to be in a case record, 10 can we by rule say, yeah, but you can only include the 11 last four digits in the case record? 13 HONORABLE TOM GRAY: We're going to try. MR. LOW: But the statute probably only 14 requires that the Social Security number be given in the 15 16 case, and it's given in the sensitive data, I mean, I 17 would imagine, unless there is a statute that says the 18 pleading itself. CHAIRMAN BABCOCK: I think there are such 19 statutes, aren't there, that say it has to be in the 20 21 pleading? HONORABLE NATHAN HECHT: I don't know. 22 MS. WOLBRUECK: It's in the Family Code. 23 CHAIRMAN BABCOCK: It's in the Family Code 24 25 for sure.

MR. LOW: Okay. I don't know. 1 2 CHAIRMAN BABCOCK: Okay. Jeff's point about how we need to modify (b) in some fashion to say that it's 3 got to be in some form other than in 14.2(a), does that 4 strike people as a reasonable modification or not? 5 HONORABLE SARAH DUNCAN: I don't understand 6 7 the problem. Well, okay. (a) says you can't 8 MR. BOYD: file sensitive data in a case record unless it's in a 9 separately filed form. 10 11 CHAIRMAN BABCOCK: Clearly identifiable. Right. Right. I'm shortcutting 12 MR. BOYD: 13 Separately filed, clearly identifiable form is the only way you can file it. 14 (b) then says, "If a rule, order, or statute 15 16 l requires sensitive data to be filed or included in a case 17 record then only a portion of the data can be filed," 18 leaving the impression that even if it's filed in this 19 separately filed, clearly identifiable form you can only 20 do the last four digits, even in that form. That's how 21 you would have to read this. HONORABLE TOM GRAY: Chip, I think he does 22 raise a valid point because of the definition of case 23 24 record as drafted would currently include the SDF, and I

think the easy way to fix that is define case record --

25

HONORABLE SARAH DUNCAN: To exclude the SDF. 1 2 HONORABLE TOM GRAY: -- to exclude the SDF, and that fixes that, but it is a very valid point once I 3 understood it. 4 5 CHAIRMAN BABCOCK: Okay. So keep that thought. All right. Let's just talk about subparagraph 6 7 -- yes, Justice Gaultney. HONORABLE DAVID GAULTNEY: Another possible 8 fix, wouldn't it be to say "in a case record other than an 9 SDF"? 10 CHAIRMAN BABCOCK: Yes. That's what Jeff 11 first suggested. I don't particularly care, but in the 12 interest of moving us along, why don't we vote -- why don't we see how people feel about the language in (b) as 14 15 written? HONORABLE SARAH DUNCAN: Well, it obviously 16 has to be changed since you've taken out (2) and (3). 18 CHAIRMAN BABCOCK: No, no, no. I'm not down 19 to the subparts yet. I'm not on subparts. HONORABLE SARAH DUNCAN: They're part of a 20 whole, Chip, and you can't vote on the language of (b) having taken out (2) and (3) and the language of (b) be 22 23 any good or make any sense. CHAIRMAN BABCOCK: Well, I think we can, 24 25 because "If a court rule, court order, or statute requires

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sensitive data to be filed or included in a case record
  the following abbreviations must be used, "that language
2
  is either okay or it isn't and then we can discuss whether
3
  subpart (1) is okay and whether or not we need a subpart
   (2) because Judge Lawrence points out that we haven't
5
  dealt with driver's license, passports, et cetera, that
  are in (1), but they don't have a parallel in (2), and I'm
   sure that somebody will explain why in a second, but does
   anybody have a problem with the language -- the prefatory
10
   language to (b)?
11
                 Sarah.
12
                 HONORABLE SARAH DUNCAN: I thought we were
13
   just voting on it.
                 CHAIRMAN BABCOCK: You have a problem with
14
15
   it?
16
                 HONORABLE SARAH DUNCAN:
                                          No, I'm voting.
                 CHAIRMAN BABCOCK: You have a problem with
17
   it, nobody else does?
18
19
                 HONORABLE SARAH DUNCAN:
                                          Right.
20
                 CHAIRMAN BABCOCK: Okay. Now, what about
   subpart (1), only the last four digits of Social Security
21
   numbers and financial account numbers? Judge Benton.
22
23
                 HONORABLE LEVI BENTON:
                                         I'm voting.
24
                 CHAIRMAN BABCOCK:
                                    Huh?
25
                 HONORABLE LEVI BENTON: I'm voting.
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CHAIRMAN BABCOCK:
1
                                    Okay.
2
                 HONORABLE SARAH DUNCAN:
                                           I am, too.
3
                 CHAIRMAN BABCOCK: All right. Let me back
4
   up.
5
                 HONORABLE LEVI BENTON:
                                         I'm sorry, Chip.
                                                            Ι
   thought that's what the question was, does anyone --
6
7
                 HONORABLE TOM GRAY: I thought we were
   discussing.
                 CHAIRMAN BABCOCK: Yeah, I didn't think that
 9
   there was a lot of controversy after we finished with
10
   Jeff's problem about the prefatory language of subpart
11
   (b), but I could be wrong.
                 All right. Everybody in favor of the
13
   sentence that reads in subpart (b), "If a court rule,
14
   court order, or statute requires sensitive data to be
15
16
  filed or included in a case record, the following
   abbreviations must be used, " colon. Everybody that's okay
18 with that raise your hand.
                 MR. BOYD: I thought you added --
19
20
                 CHAIRMAN BABCOCK: No, I didn't because
21
   we're going to deal with that later. So as written
22
   everybody raise their hand that's in favor of that.
                 MR. HAMILTON: Is that with the modification
23
24
   on case record?
25
                 CHAIRMAN BABCOCK: We're not at the subparts
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yet. Everybody in favor of the sentence in (b) as
1
2
  written?
3
                 HONORABLE TRACY CHRISTOPHER: But the
  modification would be in the sentence of (b).
5
                 CHAIRMAN BABCOCK: Hang on for a second.
                 HONORABLE TRACY CHRISTOPHER: It wouldn't be
6
7
   in the subparts.
8
                 CHAIRMAN BABCOCK: Jeff's language, it was
9
   suggested by Justice Gray that we could deal with that in
  the definitions of case record and not deal with it in
11
   (b), and I thought that everybody sort of thought that was
12
   okay.
                 MR. LOW: So it wouldn't be --
13
                 HONORABLE TRACY CHRISTOPHER: You mean in
14
15
   (2)?
                 CHAIRMAN BABCOCK: Case records in
16
   "Definitions," 15.2(a).
                 HONORABLE TRACY CHRISTOPHER: No, no, no,
18
19
  no, no.
20
                 HONORABLE DAVID GAULTNEY: Chip, if our
   concern is that some statutes require -- if our concern is
   that some statutes require Social Security numbers to be
22
   in a case record, why would we define case records to
   exclude SDFs?
                 Now, I think the better fix is to put "a
25
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case record other than SDF" and then I would agree with
   the judge that that becomes part of this proposal and we
2
   should vote on it.
3
                 CHAIRMAN BABCOCK: Okay. Good point.
4
                                                        So,
   Jeff, come up with the language again.
5
                 MR. BOYD: Well, I think he's got it, which
6
7
   is "If a court rule, court order, or statute requires
   sensitive data to be filed or included in a case record
   other than in a sensitive data form, as described in
   subparagraph (a)", comma, "the following abbreviations
   must be used."
11
12
                 HONORABLE DAVID GAULTNEY: I agree.
                 CHAIRMAN BABCOCK: And other than as
13
   described in --
14
                 MR. BOYD: "Other than in a SDF".
15
                 CHAIRMAN BABCOCK: "A sensitive data form as
16
   described in"?
                 MR. BOYD: "Subparagraph (a)." "14.2(a)".
18
                 CHAIRMAN BABCOCK: Okay. Everybody okay
19
   with that? Everybody agree that that's the way we ought
201
   to do it?
21
                 HONORABLE SARAH DUNCAN:
                                          It's better.
22
                 CHAIRMAN BABCOCK: All right. Everybody in
23
   favor of that then raise your hand.
25
                 Everybody opposed? Anybody opposed?
                                                       All
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right. 15 to 1, that passes. Subpart (1), "only the last four digits of 2 Social Security numbers and financial account numbers." 3 Any discussion on that? Justice Gray. 4 HONORABLE TOM GRAY: Only in that it causes 5 me to revisit 14.1(b) and wonder if for symmetry we need 6 bank account and credit card in (b) so that (b) is financial account numbers and (1) is last four digits of Social Security numbers and financial account numbers, because -- or otherwise I have the problem in (b)(1) that I want to pull down for symmetry and include bank account, 11 credit card, and financial account numbers. One or the other, I don't care. I prefer shorter rather than longer. 13 CHAIRMAN BABCOCK: Would it make sense to 14 have (1) be "only the last four digits of Social Security 15 numbers" and then have (2) be "only the last four digits 16 17 of bank account numbers, credit card numbers, and other financial account numbers" to make them parallel? 18 19 HONORABLE TOM GRAY: As long as there is a parallel between 14.1(b) and however we describe it in 21 14.2. CHAIRMAN BABCOCK: Carl. 22 MR. HAMILTON: All we've got left in 14.1 is 23 24 | numbers. So unless things are not going to have more than 25 four numbers, why can't we just say the last four numbers

of anything in 14.1? 2 CHAIRMAN BABCOCK: Good idea. Judge Lawrence. 3 4 HONORABLE TOM LAWRENCE: I agree with that. What if we just said "only the last four digits of all 5 those numbers found in 14.1(a), (b) and (c)"? 6 7 CHAIRMAN BABCOCK: Makes some sense. 8 Anybody else? 9 Yeah, Judge Christopher. 10 HONORABLE TRACY CHRISTOPHER: I do think Buddy was right that people use the last four digits of 11 Social Security numbers now as identifiers in connection with your credit cards, so I might suggest the first three 14 l numbers or --15 PROFESSOR ALBRIGHT: Suppose it's bank The first numbers are bank numbers. 16 l numbers. 17 CHAIRMAN BABCOCK: Paula. What about tax ID numbers? MS. SWEENEY: 18 CHAIRMAN BABCOCK: What about what? 19 20 MS. SWEENEY: Tax ID numbers. People use 21 those as an alternative to Social Security, but it's not a financial account, it's not a Social Security account, but 2.2 it is something by which --23 MR. LOW: Employer tax ID number. 24 Is it not a government-issued 25 MS. HOBBS:

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personal identification number?
 2
                 MS. SWEENEY:
 3
                 MR. BOYD: It's a corporate identification
   number.
 4
 5
                 MS. SWEENEY:
                               It's a corporate
 6
   identification number, but you could mess around with
 7
   corporate accounts just like you could with personal ones.
                 HONORABLE TOM GRAY: Can we fix that by
 8
   taking the word "personal" out of 14.1(c)?
 9
10
                 HONORABLE LEVI BENTON: Take the word "card"
11
   out.
12
                 MS. HOBBS:
                             If you take personal numbers out
13
   you might be back to license numbers.
                 HONORABLE TRACY CHRISTOPHER:
14
                                               Yeah.
                 HONORABLE TOM GRAY: That is why we included
15
16
   personal. You're right.
                 MR. LOW: Put "tax identification numbers."
17
18
                 MS. HOBBS:
                             We just need to add it
19 l
   someplace.
                 HONORABLE TOM GRAY: Yeah, add a (d).
20
21
                 Paula, notwithstanding your late arrival
   you've already contributed.
22
23
                 MS. SWEENEY: And it's on the record.
                 CHAIRMAN BABCOCK: Okay. Let's stick with
24
25 l
   (b)(1) or however we're going to do it. There's been a
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proposal that we just say, you know, only some digits of the numbers that are in 14.1(a), or 14.1(a), (b), and (c). How do people feel about that? No thoughts? Judge Gray. 3 MR. BOYD: Well, I just go back to the 4 question earlier. Maybe Lisa had a thought about this, 5 but if a statute says that you have to include -- I've been looking at the Family Code to see and I haven't found it yet, but if it says you have to include the Social Security number in a document that goes in a case record 9 then can we by rule say, "No, you can't. You can only include the last four digits of it"? 11 MS. HOBBS: I think the subcommittee thought 12 that we were just interpreting that statute so that it was 13 a -- in the Supreme Court's interpretation this satisfies 14 that requirement in the statute, that the purpose of the 15 statute is to have it so the judge or who needs that 16 information has that information, and putting that 17 18 information on a sensitive data sheet and otherwise 19 referring to it in the pleading would satisfy that 20 statute. 21 MR. LOW: And if we pass a rule and the 22 Legislature doesn't change it or something, you know, our 23 rule under the Government Code takes precedent. 24 HONORABLE NATHAN HECHT: Just not to let that go past, you have to identify them in the order,

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which would be a real problem here because it could be a
  million of them and scattered around.
2
3
                 HONORABLE LEVI BENTON: Justice Hecht, we
  can't hear you, sir.
4
                 HONORABLE NATHAN HECHT: Yeah, the rule has
5
   to identify the statutes that are repealed, and here you
6
7
   would have a problem with that because there are so many
   of them.
8
                 MR. LOW:
                           Well, not only that, but it can't
9
10 repeal something that's substantive.
11
                 HONORABLE NATHAN HECHT:
                                          Right.
                 MR. LOW: It has to be procedural, and there
12
13
   could be arguing. I just pointed it out.
                 CHAIRMAN BABCOCK: Here is a thought,
14
15
  perhaps radical --
16
                 HONORABLE TRACY CHRISTOPHER:
17
                 CHAIRMAN BABCOCK: -- on the growling
   stomachs that I hear, but what if you just said on (b),
18 l
   "If a court rule, court order, or statute requires
   sensitive data to be filed or included in a case record,
20
   abbreviations must be used"? No, not specific enough?
21
                 MR. LOW: But how are they going to know
22
   what to abbreviate and how to do it?
23
                 CHAIRMAN BABCOCK: Okay. Just a thought.
24
   All right. So let's go back to the way we have it. So we
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would say, "Only the last four digits of the sensitive data in 14.1(a), (b) and (c)"? Does that work?

Richard Munzinger.

MR. MUNZINGER: Well, the only problem is someone pointed out earlier -- and I know this has happened to me. I'll call someone and they will say, "Give me the last four numbers of your credit card" or the last four numbers of what have you, and that is a commonly used inquiry that's made by people who are asking you to verify it so that if I reveal that in a court order I have now given it to somebody that can use it in that subsequent telephone call. Maybe you want to change the four digits to the first four.

The practice could change from the people who are asking me now to identify myself with my four digits, but at least we know the practice today is that you are frequently asked to give the last four digits of your credit card. I am. I don't know if other people are.

CHAIRMAN BABCOCK: Judge Christopher.

with that. Is there a real reason that we need to have part of the number? I mean, does that -- is that useful to have part of the number there in the actual pleading or order?

CHAIRMAN BABCOCK: Justice Hecht.

HONORABLE NATHAN HECHT: I think the only question is do people who are accessing this information for -- to check backgrounds and things need that much of the number to be sure it's the real Joseph Smith, the same as the birthday issue. I think just as a pleading requirement the answer is no, you could just put the whole notice and say, "See Social Security number No. 1."

HONORABLE TRACY CHRISTOPHER: You certainly couldn't rely on the last four digits to confirm somebody's Social Security number. I mean --

HONORABLE NATHAN HECHT: Well, I don't know.

MR. COFFEY: If I can address that, what we would rely on is the last line of 14.3(b). We would go and say, "I've got a potential case here, you know, civil case or whatever that relates to John Smith. Here is John Smith's Social Security number or whatever other number we had for him" and ask the clerk under 14.3(b) to verify the information I'm giving matches the information on the sensitive data sheet, which I think is the point of that in 14.3(b). But our problem there is 14.3(b), which we're going to get to I know, says that the clerk may do it. It doesn't say the clerk shall do it, and if we get a contrary clerk then we don't know.

CHAIRMAN BABCOCK: Yeah. Well, we'll get to

that, but does it matter whether it's the last four digits or the first four digits?

HONORABLE TRACY CHRISTOPHER: Alex said we can't use the first four because of bank numbers.

HONORABLE NATHAN HECHT: I think the last four is a problem for the same reason that has been mentioned, and I raised it in the Federal rules meeting, and they said "We're too far gone. We're going to use the last four digits."

professor albright: One thing, whenever you get a printout like if you're at a gas station and you charge your gas and you get the receipt, it always has the last four digits printed out, I think, and that's when you print something off the internet saying that you've ordered it they always put the last four digits. I don't think anybody can do anything with the last four digits because you have to have the whole number and probably that secret number on the back to actually charge something on it, so I think the sense of the way the commercial world works is that you use the last four digits as just a confirmation so that you know that this is the account that they're talking about.

If you have some order where you have 10 credit cards but this order only concerns one credit card, then by having the last four digits it tells you that this

order only concerns that one credit card, and nobody can do anything with that. You know, I feel comfortable with 2 that, and if you don't have to have a credit card number 3 in an order, don't put it in an order. MR. LOW: When you deal with American 5 Express, they'll say, "I want to be sure, we protect theft 6 identity. Give me the last four digits of your Social 7 Security number and your date of birth." Isn't that what you're talking about? And then I can order whatever I I've got the card number. That's all I need. 10 11 PROFESSOR ALBRIGHT: You're saying your concern is the last four digits of your Social. 12 Right. All I'm saying is that so 13 MR. LOW: far, I mean, that's all they ask me, and I can order whatever I want to and have it shipped. 15 16 MR. MEADOWS: You can purchase something with four digits of your --17 18 MR. LOW: No. I have my card number, which people can get, a salesclerk or anybody else, you can 19 charge food or something like that, but that salesclerk then can't -- or if they want to steal, they've got to 2.1 have my last four numbers of my Social Security and a date 22 23 of birth. And with that I can buy whatever I want with 24 American Express. I'm not saying it's a bad idea. can't prevent identity theft, but I'm saying it is

important, the last four numbers. 1 2 CHAIRMAN BABCOCK: Okay. Bonnie. MS. WOLBRUECK: I was just going to say to 3 Alex's comments, there is a statute that requires only the 4 usage of the last four digits of a credit card whenever 5 it's in a printed form, whenever it is printed out. 6 7 PROFESSOR ALBRIGHT: So that's for the credit card and then there is a separate issue maybe about Social Security numbers. MR. LOW: But if you lose your card or 10 11 something, I don't know, it's --12 CHAIRMAN BABCOCK: Well, but what we're talking about here is trying to satisfy --14 MR. LOW: Right. 15 CHAIRMAN BABCOCK: -- some statutory or 16 court directive that this information be put into a pleading outside of the sensitive data form, so we -- all 17 we're doing is trying to comply with the statute or court rule, and in doing that are we somehow unwittingly allowing the internet surfer in Bangladesh to steal our 20 identity if we have the last four digits versus the first 21 22 three digits? Isn't that the issue? Yeah. I don't know. Yeah. 23 MR. LOW: Carl. 24 CHAIRMAN BABCOCK: MR. HAMILTON: That's the issue, is we're 25

trying to satisfy another statute, but it seems to me that we're just kind of doing a fix in here anyway, so why don't we just go back to case record and make the sensitive data form a part of the case record and just say that that case record document that has to contain it can refer to the sensitive data form, and the sensitive data form can still be kept a confidential record, but that would satisfy the pleading requirement just as much as putting four digits in there, just refer them back to the sensitive data form.

HONORABLE TRACY CHRISTOPHER: Because we're going to have to do that for our orders anyway, I think, so that makes sense.

MR. BOYD: Say that again.

HONORABLE TRACY CHRISTOPHER: We have to do that for our orders anyway if that information was important for our order.

MR. BOYD: See, I'm looking here at the Family Code, which says "A final order other than in a proceeding under 161 or 162 must contain the Social Security number and driver's license number of each party to the suit," so how do you make that number go into a sensitive data form unless you make the order itself a sensitive data form?

I mean, what if you just got rid of (b)

completely and started subsection (a) by saying "except as may be expressly required by statute, court rule, or court 2 order sensitive data must not be filed or included"? 3 then forget about the four digits, forget about --4 CHAIRMAN BABCOCK: Justice Bland. 5 HONORABLE JANE BLAND: Because then it's on 6 7 the internet. I mean, I agree. What do you mean it's on the 8 MR. BOYD: 9 internet? HONORABLE TRACY CHRISTOPHER: That order 10 1.1 will be on the internet. 12 MR. BOYD: But the statute says it has to 13 be. PROFESSOR CARLSON: Not on the internet. 14 HONORABLE JANE BLAND: I don't know. 15 16 seems to me like that makes more sense, because I have the same concerns that Buddy has about --17 l CHAIRMAN BABCOCK: What makes more sense? 18 About using four 19 HONORABLE JANE BLAND: Social Security numbers anywhere in anything that can be 20 accessed on the internet, because I agree. Every time I 21 22 lose a credit card or don't have it handy or the gas bill or anything else, and it often happens to me, you know, I have a little list of identifiable information that they ask, and they always ask for the last four digits of the

Social Security, my date of birth, which we are going to allow to be discovered and, you know, my address; and so if we allow the last four digits of the Social Security number to be included, we're not really providing any protection from people using the internet to access our sensitive information.

CHAIRMAN BABCOCK: Richard.

MR. MUNZINGER: The judge brought up the question of garnishment orders. What also happens in the situation where you have a third party who is the third -- a party who is not a party to the lawsuit, a bank, for example, or a Merrill Lynch, and now it is the subject of a discovery order which is required -- requires Merrill Lynch to produce all of its records relating to account No. X. That's a financial account number, and under this rule you couldn't put the number in the order, and yet Merrill Lynch must know the account which it is required to produce, and the bank must know the account which it is required to allow garnishment of.

CHAIRMAN BABCOCK: Yeah. I think, my own view as I'm listening to this, is I think we're probably at some point after we get through this whole rule are going to have to think about orders and maybe have a separate subsection regarding orders.

HONORABLE TRACY CHRISTOPHER: Why don't we

do the last two digits of the Social Security number and financial account numbers and move on? 2 3 CHAIRMAN BABCOCK: Okay. How do people feel 4 about that? Lisa, last two is not good enough? MS. HOBBS: I don't think it -- I mean, I 5 6 think the less numbers you have, the more likely you're going to have a lot of 26s out there, so it doesn't really 7 do anything to identify anybody because it's so --9 HONORABLE TRACY CHRISTOPHER: Well, we're not really trying to identify anybody. We're just trying 10 11 to comply with that rule because the actual identification is in our sensitive data form. 12 HONORABLE TOM GRAY: What we're really 13 trying to do is give enough information in the pleading or 14 order to tie back to a specific identifier in the 15 sensitive data form, the full number, and so --16 l HONORABLE TRACY CHRISTOPHER: Or first and 17 last. 18 HONORABLE TOM GRAY: Well, I like either the 19 last two or last three if you-all are worried about the 20 last four, but I think it's got to be the last four. 21 CHAIRMAN BABCOCK: Anne. 22 MS. McNAMARA: Chip, after listening to all 23 of this your first suggestion about calling for 24 abbreviations without saying what they are has a lot of

appeal, because that would give varied ability. 2 | Houston would do it differently from Dallas or one judge would do it different than another, which would thwart the 3 identity theft guys because they wouldn't know what the number --5 CHAIRMAN BABCOCK: Yeah, I sensed widespread 6 7 hostility to that, though. MS. McNAMARA: And there was, but the more 8 you listen the more you think about the appeal it had. 9 10 CHAIRMAN BABCOCK: Nobody voted. sensed it. 11 MR. BOYD: Chip, if the concern is with the 12 suggestion I had about saying "except as otherwise 13 required by law no sensitive information shall be included 14 except in a sensitive data form, " if the concern is, yeah, 15 but then that court order that the Family Code requires to 16 include the Social Security number will be available on 17 the internet then why not address that in the next section 18 19 by including that kind of order, "Any order including sensitive data shall not be" -- "shall be excluded from 20 remote access" under 15.4? 21 22 CHAIRMAN BABCOCK: So, Jeff, your proposition would be to insert in 14.2(a), "except as" --23 "May be expressly required." 24 MR. BOYD: CHAIRMAN BABCOCK: "Except as expressly 25

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required by law."
                           "By statute, court rule" -- or
 2
                 MR. BOYD:
   just "by law," yeah.
 3
                 CHAIRMAN BABCOCK: "By law."
 4
                 MR. BOYD: "By other law." Okay.
 5
                 CHAIRMAN BABCOCK: How do people feel about
 6
 7
   that?
                            Then you go on and say --
 8
                 MR. BOYD:
 9
                 CHAIRMAN BABCOCK: Judge Benton gives a
10
   thumbs up to that.
                 HONORABLE LEVI BENTON: I like that.
11
                            Then you go to 15.4, which is
12
                 MR. BOYD:
   "Case records excluded from remote access," and we say in
13
   (f), "A case record in a Family Code proceeding other than
14
   a case record such as a judgment, index, calendar, docket,
15
16
   minute, or register of actions, created by a court."
17
                 CHAIRMAN BABCOCK: Let's not get ahead of
   ourselves. How do people feel about inserting a phrase
18 l
   that says "except as expressly" -- "except as otherwise
19
20
   required by law"?
                            I would say "expressly" because
21
                 MR. BOYD:
22
   that gives judges guidance that it's got to be something
23
   like this Family Code provision that says a Social
24
   Security number must be in an order.
25
                 HONORABLE LEVI BENTON: Well, except for I
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come back to -- and I don't know where Professor Carlson is on this now, but I come back to the restraining orders and injunction orders. I think they've got to expressly 3 set out the identifying information, and I don't -- and so 4 but it doesn't say "expressly." so I like your concept, 5 but I don't join you when you want to throw in the word 6 7 "expressly." CHAIRMAN BABCOCK: Okay. Justice Duncan. 8 HONORABLE SARAH DUNCAN: So under Jeff's 9 proposal it would be okay if a data miner walked into 10 11 Bonnie's office, which I understand to be the case, or 12 let's say into an office that is completely digitalized so all of their documents are in digital format, and because 13 they can't access this record on the internet because we 14 excluded it under Rule 15, they just walk in and say, 15 16 "That's fine. Just give me a disk or a series of disks that contain every record in your office" and then they've 17 18 achieved the same thing. CHAIRMAN BABCOCK: Justice Gaultney and then 19 20 Richard. HONORABLE DAVID GAULTNEY: 21 I quess I'm a 22 little confused about what we're trying to do because I think if we say "unless required by statute," I mean, I 23 24 thought the whole purpose for the sensitive data form was

to try to comply with statutory requirements --

1 CHAIRMAN BABCOCK: But not really. 2 HONORABLE DAVID GAULTNEY: -- without 3 disclosing it. So if we say "unless required" I think we're defeating the whole purpose of the rule. 5 HONORABLE TRACY CHRISTOPHER: Right. We 6 are. HONORABLE DAVID GAULTNEY: But what I'm 7 thinking is that what we're doing is we're creating data that the court and the parties can use but that is not available on the internet or to the public. true, why can't we in the court rule or court order that 11 needs to reference that sensitive data have a reference 12 point on the form? So, for example, it would refer to 13 Item 1 on the sensitive data form or Item 2 on the 14 sensitive data form. 15 If, as Judge Gray says, the reason we're 16 using the four digits in the order is so that we know what account is being referred to on the sensitive data form, 18 why can't we use a distinct identifying number that comes 19 from the sensitive data form that would serve no purpose 20 21 other than to identify the number? HONORABLE SARAH DUNCAN: I think that's a 22 23 l great idea. HONORABLE TRACY CHRISTOPHER: I think that's 24 25 a good idea.

MR. BOYD: You think that would satisfy the 1 Code's requirement that the Social Security number be in 2 the order, the final order? 3 4 HONORABLE DAVID GAULTNEY: I'm hearing that we could use the sensitive data form in conjunction with 5 the order, that the sensitive data form is in fact a 7 pleading, it is in fact a case record. It's just something that we're keeping --9 MR. MEADOWS: Segregated. 10 HONORABLE DAVID GAULTNEY: -- segregated. 11 CHAIRMAN BABCOCK: Richard, did you have your hand up? And then Judge Gray. MR. MUNZINGER: Only to say that if you use 13 the phrase "except as permitted by law" what do we mean? 14 15 Do we mean by statute only? CHAIRMAN BABCOCK: "Except as otherwise 16 17 required by law." MR. MUNZINGER: Sir? 18 CHAIRMAN BABCOCK: "Except as otherwise 19 required by law." 20 21 MR. MUNZINGER: I'm talking about his proposal. What do you mean by "law"? Would that include 22 a court order or rule, or would it include only a statute? And if the latter, have you made it unduly restricted? MR. BOYD: Well, "by law" typically refers 25

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to common law, constitutional law, or statutory law, all
2
   of it.
3
                 MR. MUNZINGER: But it wouldn't include a
   court order or a court rule.
5
                 MR. BOYD: Well, to the extent that that
   would be common law it would. In other words, if you've
7
   got some court ruling, some published decision that
   constitutes the common law of the state then it would be
   by law, but whether an individual district judge's order
10
   would qualify I don't know.
                 CHAIRMAN BABCOCK: We're going to vote on
1.1
   something and then we're going to have lunch. What do we
12
   want to vote on?
13
                 PROFESSOR CARLSON: Justice Gaultney's
14
15
   suggestion.
                 HONORABLE TRACY CHRISTOPHER: As-is.
16
17
                 CHAIRMAN BABCOCK: Huh?
                 HONORABLE TRACY CHRISTOPHER: As-is.
                                                       Other
18
   than the SDF.
191
                 CHAIRMAN BABCOCK: Okay. Only the last four
20
   digits of the sensitive data in section 14.1(a), (b), and
   (c)? Want to vote on that? Okay. How many are in favor
22
23
   of that?
                 How many opposed? Okay. Well, that got us
24
25
   far. It's seven to seven.
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MR. BOYD: Chair not voting. 1 2 CHAIRMAN BABCOCK: Chair not voting. suppose I'm supposed to vote when there's a tie, right? 3 Well, I'm going to vote in favor, so it's 4 eight-seven, and part of that is, frankly, timing. 5 really have to pick up the pace here, guys. 6 So let's have lunch, and let's keep it to half an hour on lunch. (Recess from 12:59 p.m. to 1:29 p.m.) 8 9 CHAIRMAN BABCOCK: Okay, Stephen, let's go. We're now onto subpart (c) of 14.2. 10 MR. HAMILTON: What about (2) and (3)? 11 we skipping those? CHAIRMAN BABCOCK: (b)(2) and (3) are cut 13 out because we cut out (d), (e), and (f). 14 MR. HAMILTON: I don't think necessarily, 15 16 because did Jeff say there was an Attorney General opinion or something that said you had to use the initials of 17 minor children? 18 CHAIRMAN BABCOCK: Yeah, but we're not 19 trying to affect what the statutory requirements are or 20 So we're onto (c), "A party must file the 21 are not. sensitive data form at the same time the first case record 22 containing the abbreviated sensitive data is filed," and 23 "A party must file additional sensitive data forms in a 24 particular cause only if a case record is filed containing

abbreviated sensitive data not previously included in a sensitive data form." 2 3 Move to approve it. MR. LOW: HONORABLE TOM GRAY: Second. 4 5 CHAIRMAN BABCOCK: Any other discussion? MS. SWEENEY: Call the vote. 6 7 MR. MUNZINGER: Chip, I'm confused by the use of the word "abbreviated" in the second. Why is that necessary? As a matter of fact, in both sentences. Why is the word "abbreviated" necessary? 10 11 CHAIRMAN BABCOCK: I don't know. 12 Gray. HONORABLE TOM GRAY: Well, you don't put the 13 sensitive data in the form, and without having thought 14 about it more than two bites of my salad --15 l 16 MR. LOW: But if you only put four numbers of the Social Security, that would be abbreviated, but the 17 l 18 whole thing -- and that would be in the record, but the whole thing would be in the sensitive data, so it would be 20 abbreviated in the record. HONORABLE TOM GRAY: Yeah, the first case 21 22 record does not contain the sensitive data. It contains 23 only abbreviated sensitive data. 24 MR. MUNZINGER: I understand, and I 25 apologize for the question.

CHAIRMAN BABCOCK: Okay. Judge Lawrence.

HONORABLE TOM LAWRENCE: In the context of a criminal case the term "party," who would be a party in a criminal case? Obviously a defendant.

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CHAIRMAN BABCOCK: Defendant and the state,
I would think. Wouldn't that be the party? Tom? Tom
Wilder.

MR. WILDER: Maybe I'm really missing this, but I understood that the sensitive data form, if there was any sensitive data in the original petition it had to be filed at the time the original petition was, that only the abbreviations would be used if there was a law or court order or whatever, only then would the initials be put in there. If you had an original petition, and let's say all they had in there was a driver's license number, then you wouldn't have any -- well, I forgot now whether we took driver's license out. I quess that's still in, but basically the sensitive data sheet as I understood it, as your rule seems to say here in previous stuff, is that has to be filed at the same time the other -- that the original petition or the original pleading would be, wouldn't it?

MR. LOW: It's filed at the same time that a sensitive data becomes in the record.

MR. WILDER: Yeah, if they have any. Right.

If the original petition had none, you wouldn't file anything.

**I** 

HONORABLE TRACY CHRISTOPHER: Right.

MR. WILDER: It wouldn't have anything to do with these other -- these initials, would it? Or would it?

MR. LOW: Well, it only has to do when the sensitive data arises when you make it a part of the record.

officer that's going to file the traffic citation who clearly is not going to be a party regardless of how you define it, I wouldn't think. The defendant -- and all he's going to do is file the traffic ticket that's going to have the driver's license on the citation.

The district attorney in a Class C misdemeanor case may or may not ever get involved in that case. They are only going to get involved if it goes to trial. So I presume then that the only party that's going to be able to file something, at least initially, is going to be the defendant, and he's not going to be able to file something when the ticket is filed. There is an appearance date 10 days later, so what is the time limit?

district attorney come in and file something if they

Can he file it at any time, and when can the

wanted to? Because it says "at the same time the first case record is filed," which is going to be when the traffic ticket is filed. I'm just not clear how this is going to work for a traffic case.

10l

CHAIRMAN BABCOCK: Yeah, Justice Gray.

HONORABLE TOM GRAY: I actually caught this problem over in the Rule 15 and am going to be making some recommendations with regard to references to parties in that case. I missed it, Tom, frankly, in connection with Rule 14. Because a person other than a party may actually come into a case and file something, for example, a witness that has been subpoenaed and wants to quash the subpoena or something of that, I think that in this context, "a party" needs to be changed to "a person" so that it is broader.

And I understand that does not fix the problem of the police officer having to do a sensitive data form on all of the citations that he's just filed and he's not going to do that, but I think we've got to at the end of this process address the JP and -- well, basically all the Class C misdemeanor cases separately. I've come to that conclusion, that the mechanics of this are going to be too complicated in the typical Class C, but I would propose that in connection with 14.2(c) that in both places where the reference is made to "a party" that it be

broadened to be "person." And then that way it picks up corporations and that kind of thing, so --

HONORABLE TOM LAWRENCE: Would this allow someone to file it after the case record is filed, because it says at the same time the case record is filed? So can someone come in later? It seems to presume that you can't come in and file it later, it's got to be filed at the same time.

MR. LOW: Well, what they're trying to do is, I mean, if it's later, what if somebody comes in, they want all this stuff? You know, they're going to get it.

So, I mean, if you didn't file your sensitive data form at that time it's not going to be complete.

HONORABLE TOM LAWRENCE: Well, the police officers I can guarantee you are not going to file these things. So if they don't file it then this would seem to preclude it ever being filed because they're going to file the first case record.

MR. LOW: Well, it doesn't say you can't file it. It's telling you you must, and that's certainly the best appropriate time to have a complete record.

HONORABLE TOM LAWRENCE: Well, I mean, it says "must file" and there is no provision for filing it afterwards. So, I mean, the way this is done, you would -- basically it would never happen, or almost never.

1 MR. LOW: Then what would be your suggestion? 2 3 HONORABLE TOM LAWRENCE: Well, (c) just doesn't make sense in the context of a Class C misdemeanor 4 case, the whole thing. I would think we would need to 5 address it in a different rule or something. 6 7 CHAIRMAN BABCOCK: Yeah, Tom, it may be, as Justice Gray says, we're going to need to just have a subsection that deals with JP and municipal court files. 9 10 Justice Hecht. HONORABLE NATHAN HECHT: Let me ask Tom 11 Wilder, if -- do you know or Bonnie, either one, or Andy, 12 do you-all know if -- or, Judge Lawrence, if JP clerks are 13 putting this Class C misdemeanor sort of information on 14 15 the internet or not? 16 HONORABLE TOM LAWRENCE: I'm sorry, on the 17 what? HONORABLE NATHAN HECHT: On the internet. 18 MR. WILDER: Not in my county, in Tarrant 19 20 County. 21 HONORABLE TOM LAWRENCE: We are not right 22 l now, but we are getting to that this year, and there are plans right now to put a lot of our case information on 24 this year that we're working on in Harris County, and I'm 25 not sure about all the other counties.

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MR. WILDER:
                             Appeals are. Appeals are on
 1
 2
   there.
                 HONORABLE NATHAN HECHT:
                                          Yeah. And is there
 3
   any -- the people who do background studies, are they
 4
   interested in this information? Very much so?
 5
                 MR. COFFEY:
                             Yes, sir.
 6
 7
                 MR. WILDER: Probably.
                 MR. COFFEY: Collin County has theirs online
 8
   now.
 9
                 HONORABLE NATHAN HECHT: This kind of
10
11
   misdemeanor, Class C?
                 MR. COFFEY: Yeah, if I'm hiring somebody to
12
   operate a forklift I care about their driving history, and
   so we do in those cases -- and we also go to municipal
14
   records, so I've got clients for whom we go actually to
15
16
   the city and look through the city courts and all of that
   for information, too.
17
18
                 HONORABLE TOM LAWRENCE:
                                          Military comes in a
   lot looking for driver's records for people that are
19
20
   enlisting.
                 CHAIRMAN BABCOCK: Okay. Anything else
21
                Justice Gray says we should switch "party" to
22
   about this?
   "person" in both sentences. Any other discussion about
23
   this rule?
24
25
                 All right. All those in favor of subpart
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(c) raise your hand. 1 2 All opposed? This one would be unanimous. 3 MR. HAMILTON: Did we change the title of 4 that yet? 5 CHAIRMAN BABCOCK: We have. It's now supposed to be "Sensitive data in court case records," 6 7 which I notice is also the title of the entire rule, so we may want to think about that, but let's go on to 14.3(a). "The court or court clerk must keep sensitive data forms 9 10 physically separated from case records." 11 Any discussion on this? Justice Bland. HONORABLE JANE BLAND: I would suggest we 12 say, "The court or court clerk must secure sensitive data form separately" for -- so as to allow for them to be kept 14 15 separately electronically. 16 CHAIRMAN BABCOCK: And that's the same word 17 we used up in 14.2(a), so that would bring some symmetry 18 to it. Any other comments? Richard Munzinger. MR. MUNZINGER: Given the definition of case 19 20 records, as I understand the definition of case record, 21 it's any document filed in a case, so shouldn't that say 22 "separated from other case records"? HONORABLE JANE BLAND: 23 MR. MUNZINGER: Case record is not a file 24 It's not a collection of pleadings. It's any 25 jacket.

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document filed in the case, if I understand 15.2(a)
2
   correctly.
                 CHAIRMAN BABCOCK:
                                    Justice Gray.
3
                 HONORABLE TOM GRAY: Yeah, with the change
4
   that you-all made to the other rule, where I was going to
5
   change the definition of case record to not include the.
6
   sensitive data form, you do need the word "other" in it.
7
                 CHAIRMAN BABCOCK: Okay. Anything else?
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                 MR. LOW: Well, wait, if you say must keep
9
   them separated from other case records, would that mean
10
   you keep them separated from that but not from that case
11
   record? I mean that doesn't make sense because it's going
12
   to be separated from that case record.
13
                 HONORABLE TOM GRAY: "Other case records in
14
15
   that proceeding."
                 CHAIRMAN BABCOCK: Okay. "In that
16
17
   proceeding"?
18
                 MR. LOW:
                           Okay. All right.
                                              "In that
19
   proceeding."
                 Yeah.
20
                 CHAIRMAN BABCOCK: Okay. What else?
   Anything on this? Yeah, Richard.
                 MR. MUNZINGER: Does that imply that -- is
22
   there any obligation here that they be kept electronically
23
   separate as well as physically separate, or does
24
   physically separate include electronically separate?
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CHAIRMAN BABCOCK: I think that was Justice
1
   Bland's point in using the word "secure."
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 3
                 MR. MUNZINGER: Okay.
                                        I'm sorry.
                 CHAIRMAN BABCOCK: All in favor of 14.3(a)
 4
   as amended, which would now read "The court or court clerk
 5
  must secure sensitive data forms physically separated from
   other court records in that proceeding, " raise your
   hand.
 8
 9
                 HONORABLE TOM GRAY: You took out the word
10
   "physically."
11
                 HONORABLE JANE BLAND: "Must secure
   sensitive data forms separately from other forms."
13
                 CHAIRMAN BABCOCK: All right. So strike
   "physically"? Thank you.
14
                 HONORABLE JANE BLAND: Yeah, and change it
15
16
   to "separately" because it doesn't make sense otherwise.
17
                 CHAIRMAN BABCOCK: Okay. "Separately." Let
   me try it again. 14.3(a), "The court or court clerk must
18
   secure sensitive data forms separately from other case
   records in that proceeding." Everybody in favor of that
20
21
   raise your hand.
22
                 All opposed?
                               17 to 1, it passes.
                 Subparagraph (b), "The court or court clerk
23
24 must limit access to the forms to a party or an attorney
  of record in the cause in which the sensitive data form is
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filed and court officials, court personnel" -- shouldn't
   it be "must not"? Didn't we talk about that?
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                 HONORABLE TRACY CHRISTOPHER: "Must allow
   access."
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                 HONORABLE TOM GRAY: Well, we had talked
   about putting the word "only" after "access" earlier to
6
   clarify the court or court clerk must limit access only,
   and it ought to be to a party.
 9
                 HONORABLE TRACY CHRISTOPHER: But limiting
   access is -- could be construed both ways.
10
11
                 HONORABLE SARAH DUNCAN:
                                          Right.
                 HONORABLE TRACY CHRISTOPHER: You should say
12
   you allow access to those people only, because limit could
   mean to keep it away from them.
14
                 CHAIRMAN BABCOCK: Right. That's right.
15
16
                 HONORABLE TOM GRAY: Okay.
                 CHAIRMAN BABCOCK: So wouldn't it be "allow"
17
   or "permit"?
18
                 MR. LOW: Yeah.
19
                 CHAIRMAN BABCOCK: "Allow"?
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                 MR. LOW: Only to these people, not just --
21
                 HONORABLE TOM GRAY: At 3:00 o'clock in the
22
23 l
   morning this read just fine.
                 CHAIRMAN BABCOCK: All right.
24
   Judge Gray, how should we say it? "The court or court
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clerk must only allow access"? Or --2 HONORABLE JANE BLAND: You've got to watch "only," where you put it. 3 CHAIRMAN BABCOCK: Yeah. 4 5 MR. LOW: Yeah. "Allow access only to." HONORABLE TOM GRAY: I think Buddy is right. 6 7 "The court or court clerk must allow access only to a party or an attorney of record in the cause, " so forth and 9 so on. MR. MUNZINGER: Chip? 10 CHAIRMAN BABCOCK: Yeah, Richard. 11 MR. MUNZINGER: As of today my client, Time 12 Magazine, doing a research story on Justice Hecht --13 14 CHAIRMAN BABCOCK: Whoops. 15 MR. MUNZINGER: -- is free to go to the Travis County court records and review all court records 16 that reference Justice Hecht, a public official. If this 17 18 rule is adopted as it is now written, subsection (b), Time Magazine may not do that research on Justice Hecht or any 19 20 other one person in the world. We are creating a category of information 21 that has now been made secret to citizens, and I just want 22 everybody to be aware that's what we're doing here. are not limiting this to -- now to remote access. 24 We are 25 now saying that a researcher, a citizen, maybe somebody

wants to come after me for an ugly reason, whatever, we've now told our citizens, "You can't get this information," and if that's what we're going to do, so be it. 3 I would say that if that's what you're going 4 to do, the way the rule is written it offers no 5 exceptions. There is no court order exception, there is 6 no -- there is no exception at all. The people who are identified here and the purposes for which they are identified is absolute, and I just wonder if that's what 9 we want to do here. I do understand the need under modern 10 circumstances to protect remote access to information, but 11 I wonder if we're throwing the baby out with the 12 bathwater. 13 CHAIRMAN BABCOCK: Justice Duncan. 14 HONORABLE SARAH DUNCAN: 15 16 MR. MUNZINGER: Well, because you're now saying I can't get Justice Hecht's bank account numbers. 17 18 I can't get his driver's license number. He's a public I can't get it. He's a member of government, 19 20 and I can't get it for him. I can't get it for a 21 candidate running for office. 22 HONORABLE SARAH DUNCAN: Why would anyone have a need for my Social Security number or bank account 23 number? A legitimate need. MR. MUNZINGER: Well, suppose that I have a 25

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situation where I'm a newspaper reporter and I have been
  told that a candidate for public office was a conspirator
2
  in some ugly conspiracy, and the only way that I can
3
  verify the accuracy of that information or to unearth
  other information is to have access to that person's
5
  driver's license number.
6
                 HONORABLE SARAH DUNCAN: That's not going to
7
  be in a pleading.
81
9
                 MR. MUNZINGER: My only point is today I can
   get it.
10
11
                 HONORABLE SARAH DUNCAN:
                                          It's not in a
   pleading. You can't get it.
12
                                                       I can
                                 Today I can get it.
13
                 MR. MUNZINGER:
   get the information, the bank accounts, what have you,
   that are in pleadings today.
15
                 HONORABLE SARAH DUNCAN:
                                          That are in
16
17
   pleadings.
18
                 MR. MUNZINGER: Pardon me?
                 HONORABLE SARAH DUNCAN:
                                          That are -- if the
19
20 number is in a pleading, yes, you can get it now.
                 MR. MUNZINGER:
                                 Yes, ma'am.
21
                 HONORABLE SARAH DUNCAN: But they're not in
22
   pleadings.
23
                                 Well, I don't know that to
24
                 MR. MUNZINGER:
   be a fact. I don't know that to be the fact as of today.
25
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I'm talking about something filed a month ago, six months ago, five years ago, before a rule such as this was included that limits the public's access to court records. As of today court records are open, except in limited situations of the family law, et cetera. We are now adopting a rule that says this stuff isn't open, sensitive data.

1.3

CHAIRMAN BABCOCK: There is a trade-off that is taking place here, and that is that in order to make records, the whole of records, more accessible to people so that somebody in Waco that's interested in Justice Hecht doesn't have to drive down to Austin to look at things, we're making things more accessible to them. The trade-off is that with respect to these three categories of information in 14.1(a) we are withdrawing them from public scrutiny.

MR. MUNZINGER: I'm aware of that.

CHAIRMAN BABCOCK: And we're doing that for -- we think for good reasons, but it is a trade-off, because, you're right, if in those infrequent cases where Justice Hecht's driver's license or passport number or bank account might be in a pleading, from now on you're not going to be able to get that, whereas before you could.

HONORABLE SARAH DUNCAN: But you're going to

be able to get the gist of the allegations in the pleading much more easily than you can now, and if you happen to 21 know Justice Hecht's driver's license number, you can go 3 to the clerk and get the clerk to confirm that the Justice Hecht in that pleading is the Justice Hecht -- of course, 5 if they use "justice" you'll have a good clue -- is the 6 7 Justice Hecht you know about. CHAIRMAN BABCOCK: You're taking this all in 8 silence over here. 9 HONORABLE SARAH DUNCAN: I don't understand 10 how this limits investigative reporting at all. 11 CHAIRMAN BABCOCK: Well, it withdraws some 12 information from the public domain, but not very much. 13 HONORABLE SARAH DUNCAN: I understand that, 14 15 but I don't understand how it would limit investigative 16 reporting. 17 MR. MUNZINGER: I only used it as an example. My point is information is being withdrawn from 18 l 19 the public domain which heretofore has been public. only want people to understand, A, that that's what you're 21 doing. I don't know that that's a good thing. I don't We ought to vote on it. But (b), when you look at 22 23 section 14.3(b), there are no exceptions. There is no court-ordered exception to allow access to this 24 information, and I am raising the question of whether you 25

want to continue to adopt a rule that doesn't have a court-ordered exception to it or some exception that allows someone to make exceptions to this ironclad rule.

It is -- and I don't mean this in an ugly way at all. God has been good to me. I do some work for the media. This is a free country.

MS. SWEENEY: Was.

MR. MUNZINGER: I don't think this committee or judges should have the right to tell me that I can't get to something unless they have a good reason, because it's my country, and I get to write what I want about my country. And no judge or judges or group of 25 lawyers in Austin ought to be able to tell me I can't get information about my country.

MR. LOW: The problem is that you can go down and get it, and that's an isolated thing, and now we're in a different world. We're not in a world you and I grew up in. I mean, we're computers, and now we're trying to reach a balance.

MR. MUNZINGER: Yeah, but this is not remote access, Buddy. This is any access.

MR. LOW: I understand, but we're trying to reach a balance, and in order to reach a balance we have to give a little and take a little, we've been doing all our lives.

1 CHAIRMAN BABCOCK: Justice Bland, then 2 Justice Duncan. 3 HONORABLE JANE BLAND: Well, I think we could consider some mechanism by which somebody might get 4 access to something if that's something that would make 5 this more palatable. I mean, if you think that you want a 6 chance to ask a court, for example, I don't know what the standards would be, and we would have to think about that. 8 More specifically with respect to this rule, 9 in permitting access to a party or an attorney of record do we want to include a party -- an attorney of record or 11 12 their designee? How do you know they're their 13 MR. LOW: 14 designee? Because I envision 15 HONORABLE JANE BLAND: lawyers wanting to send somebody to get the sensitive data 16 form, you know, copy of the sensitive data form and the I quess at some point they will be able to pull 18 that down electronically. 19 CHAIRMAN BABCOCK: Well, and plus we send 20 paralegals and associates and stuff down to court all the I mean, they are deemed to be attorneys of record, 22 time. 23 aren't they? HONORABLE JANE BLAND: No. 24 25 HONORABLE TRACY CHRISTOPHER: No.

CHAIRMAN BABCOCK: No?

MS. SWEENEY: You have to produce your Bar card to get the file in some courthouses.

HONORABLE TRACY CHRISTOPHER: Attorney of record is one person.

CHAIRMAN BABCOCK: Okay. Justice Duncan.

talking about access to the paper record in the courthouse now as it exists today, and we're creating a wall between that and remote access, and Bonnie has convinced me that there isn't such a wall, and I would like for her to give her little talk on how it is that this information gets distributed even without remote access. Would you give that little talk?

MS. WOLBRUECK: I'm trying to remember which one of the talks that was. We have people that come into our office daily getting information out of our files, be it with sitting at a computer, taking down information. Some offices they actually -- sometimes they come in with scanners and try to scan some information out of the file, so that information is coming out of the files today in a paper format also, not just in the remote world, that it's being placed out there in the remote world, but it's coming out of the clerk's offices today.

HONORABLE SARAH DUNCAN: So we don't have

the level of practical obscurity for our paper records that we've traditionally had. I mean, if somebody can go in with a scanner this size and run it across that piece of paper they have now captured all of that information in their scanner. It's not a digital either/or thing. the two are merging. See, Richard, the only way to MR. LOW: solve Richard's problem would be to include that you can't 8 get this sensitive data sheet by the internet but if you 9 go down to the courthouse you can get it, and then you 10 would be getting the same information that he now has a 11 right to get. So you would have to include in order to 12

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solve his problem -- I'm not saying I agree or disagree, but to solve his problem you would have to have an exception to who can get the sensitive data sheet. You can't get it electronically but if you go to the courthouse you can get it.

HONORABLE SARAH DUNCAN: Well, then it's going to be --

HONORABLE TRACY CHRISTOPHER: Copied and distributed.

HONORABLE SARAH DUNCAN: Once you say that if you go to the courthouse you can get it -- I'm not arguing one way or the other. I'm just trying to point out if you say that somebody can get the sensitive data

form if they come to the courthouse then what's going to happen is one of these guys is -- they're just going to go 2 to the courthouse and say, "Please give me all your 3 sensitive data forms," and they're going to scan them and 4 they're going to upload them, and I'm not speaking of 5 6 you-all individually. 7 I know what can happen once the cat gets out of the cage, so, I mean, but that's the only 8 way that problem I think could be solved. 9 CHAIRMAN BABCOCK: Richard, would you find 10 it palatable if somebody could come in and make a showing 11 to a court that the sensitive data information should be 12 released because -- and this is borrowing from 76a -- it 13 had a probable adverse effect on the general public health and safety or the administration of public office or the 15 operation of government? 16 MR. MUNZINGER: Well, it makes it less 17 restrictive certainly, and my concern is obvious, that you 18 just need to be careful that we're creating a whole deal 19 here that's secret now that wasn't yesterday. We've taken away freedom. 21 But I thought we were doing it 22 MR. MEADOWS: 23 on purpose. MR. MUNZINGER: And I understand, and I'm 24 25 not so sure that's what we want to do.

CHAIRMAN BABCOCK: We are doing it on 1 2 purpose. MR. MUNZINGER: But we began saying it's a 3 problem that we're trying to protect from the Bangladesh 4 5 quy. HONORABLE TRACY CHRISTOPHER: Richard and I 6 want a yes or no vote so the two of us can vote "no" to 7 this whole rule, okay, and then we'll move on. MR. MUNZINGER: That is a better solution 9 from my standpoint, Chip, and the committee may think, you 10 know, I'm full of prunes, it's not all that important, but 11 I do think we need to be careful when we start saying that 12 we're taking data away from public access in a free 13 It's troublesome. 14 country. MR. LOW: If we want to do that --15 CHAIRMAN BABCOCK: Justice Gray. 16 I'll deal with these 17 HONORABLE TOM GRAY: sort of in the reverse order of importance. Lisa, Richard 18 pointed out to me over here on sensitive data, we need it 19 capitalized in that one. I think we caught it everywhere 20 else. And just for the record, that in response to one of 21 Chip's comments, today I don't think there is anyone in 23 Waco that's interested in Justice Hecht. CHAIRMAN BABCOCK: Whoa, you're going to 24 lose that by a wide margin. 25

HONORABLE TOM GRAY: But more substantive, to address Richard's comment, we did talk some about whether or not we wanted to be able to go to a judge and say, "Here is something that is in abbreviated form in a case record and we want access to it, " and we frankly had kicked it around a while, and we decided that we -- that absent the situation where someone was using it abusively to protect information that shouldn't be in the form, which they can address through a sanction through the court's inherent power and then also included under the rule, we just weren't sure that we thought that it was -or we felt like this was not a good idea to allow individual courts, frankly, the flexibility to override the really fundamental policy issue that was being reached here, but that is the policy reason that has to be addressed.

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And so we contemplated the concept of a court-ordered exception but thought it was adequately addressed through the possibility of sanctions if someone was abusively protecting information and by the very limited amount of information that could be put on the sensitive data form.

CHAIRMAN BABCOCK: Okay. Justice Duncan.

HONORABLE SARAH DUNCAN: That's my lingering
question, is how, how can my Social Security number, bank

account number, credit card number, financial account number, driver's license number, passport number, those are I think all of these that I have, how is that information valuable for any legitimate purpose to someone who doesn't already have that information? Why does my Merrill Lynch account number -- why is that -- if I ever were going to run for election again, why would that number have any bearing on my election or my fulfillment of my duties while in office or anything like that? I just don't understand.

CHAIRMAN BABCOCK: Tracy.

HONORABLE TRACY CHRISTOPHER: Well, the Houston Chronicle had all the Social Security numbers of all the judges in Houston to check to see if we appeared for jury duty. We're not exactly sure how they got them, and that was one legitimate, I suppose, use of our Social Security number to see whether we appeared for jury duty.

MR. MUNZINGER: The accusation is made that the Carillo drug gang in Juarez, Mexico, is bribing the mayor of Laredo, who is putting the money into bank account X; and the mayor of Laredo says, "Hogwash, I don't have bank account X, don't have any signature rights to it, there is no such bank account X"; and no one can get to that to find out if there is a bank account X because the bank won't give you the information, that's a

violation of privacy; but the Carillo gang is putting millions of dollars allegedly into this and how can a newspaper verify whether the story is accurate or not accurate without the bank account number? I don't know the answer to the question, but I think I've given you a hypothetical where the bank account information is important.

HONORABLE TOM GRAY: But think how much better that story will read, "And we have confirmed that the last four digits of that number match."

MR. MUNZINGER: I don't know that I want to take the afternoon to debate it. My purpose in raising the question was what I've said. We are restricting information in a free country. It could be very important. I don't know, and I agree it's modest information that we're restricting, but we are restricting it.

CHAIRMAN BABCOCK: Carl.

MR. HAMILTON: One of the things that I think we need to go back and do, which bears on what Richard said, is that in defining sensitive data it ought to be data that is only furnished incidental to some identification of a person, but if that data is the subject matter of the litigation, it ought not to be protected. And I mean, suppose you're being sued for

filing some kind of a false Social Security number or suppose you're garnishing a bank account, something like that. Where these are the subject of the litigation they ought not to be protected, only if there is some kind of incidental for identification purposes. That may solve some of these problems.

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CHAIRMAN BABCOCK: Yeah. That's a good point. Buddy.

Chip, you raised a good point in MR. LOW: Rule 76a about public health or public interest and so forth, because remember when 76a was passed people were just sealing everything, and we had a meeting -- it was the only one of these meetings where I've been to where four or five Supreme Court judges were here because there were a lot of newspapers here, and they were -- well, no, it's true, and so they were very interested in what the news media thought of them and so forth, and 76a -- I won't burden you with the whole story, but 76a came about over some objections, and so if we -- now we're going to have people that are interested in getting this information for employers, and they're going to say, well, we can't -- we couldn't check and see about the Boy Scout If you had kept that -- given us that information we could have checked and found certain things on him or this schoolteacher or that, so there's going to be -- we

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have to tie it some way like you're talking about.
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                 HONORABLE SARAH DUNCAN:
                                          That's why we have
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                 If somebody is giving you an employment
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  the process.
  application, you'll have their birth date and their Social
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  Security number, and you can go to the clerk, and you can
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   confirm it.
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                 CHAIRMAN BABCOCK: Should we change "may" to
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   "must," Sarah?
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                 HONORABLE TOM GRAY:
                                      Yes.
                 CHAIRMAN BABCOCK: Do you agree with that,
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   Sarah?
                                           (Nods head.)
                 HONORABLE SARAH DUNCAN:
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                 CHAIRMAN BABCOCK: The clerk is not voting.
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   Judge Lawrence.
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                                           I don't remember
                 HONORABLE TOM LAWRENCE:
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   what we decided, but in Levi's garnishment case at one
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   time we were talking about sending a copy of the sensitive
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   data form to the bank that would have the bank accounts on
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        If we're still talking about that, I don't see
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   anything in (b) that would permit it to be sent to the
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   bank. Wouldn't we need to put some inclusion for that?
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                 CHAIRMAN BABCOCK:
                                    This is just one man's
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   solution, but I think we have to -- we have to address the
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   issue of what goes in orders, like, you know, injunctions
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25 or restraining orders or any kind of order that really
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isn't addressed here yet and, I think that's a subspecies 1 of what you're talking about. 2 HONORABLE TOM GRAY: Well, I thought banks 3 were part of garnishment proceedings, but it's been a long 4 time since I did one of those. I thought you had to serve 5 them and make them a part of it. 6 I think not. CHAIRMAN BABCOCK: 7 HONORABLE LEVI BENTON: No, you serve a 8 9 party. If they're a party they HONORABLE TOM GRAY: 10 11 get the sensitive data. CHAIRMAN BABCOCK: There was a case in San 12 Antonio, Judge Peeples, I don't know if it was in your 13 court, but it was just last week where Frost Bank was not 14 a party, but the restraining order froze an account in 15 Frost Bank, and obviously the account number had to be 16 identified for the bank even though they weren't parties. 17 I was peripherally involved in that case. Judge Bland. 18 HONORABLE JANE BLAND: Why don't we say 19 something like "The court clerk must permit access to 20 sensitive data forms, one, by a party, an attorney of 21 record or their designee; two, by court order in which the 22 court finds that access to sensitive data forms is necessary" -- "or finds that failure to provide access to 24 sensitive data forms would have a probable adverse affect 25

upon the general public health or safety or the administration of public office or the operation of 2 government or as necessary to facilitate service on a 3 nonparty." 4 CHAIRMAN BABCOCK: Okay. That captures a 5 bunch of concepts. 6 HONORABLE JANE BLAND: "Otherwise the court 7 clerk must not allow access to sensitive data forms, except the court clerk may compare information provided by 9 a third party to information in a sensitive data form and 10 confirm or negate that the third party's information 11 matches the information in the sensitive data." 12 CHAIRMAN BABCOCK: Justice Duncan, what's 13 14 your take on that? HONORABLE TRACY CHRISTOPHER: You didn't 15 mean to leave them out, did you? 16 HONORABLE JANE BLAND: No, I didn't mean to 17 leave them out. 18 HONORABLE SARAH DUNCAN: At the risk of 19 sounding paranoid, like Richard earlier --MR. MUNZINGER: That's defamation. 21 HONORABLE SARAH DUNCAN: I don't much want 22 to give individual judges the discretion to release 23 sensitive data, and I don't think you can create a 24 standard by which sensitive data will be released in a 25

uniform fashion around the state. That's why the committee ultimately -- we had an exception in there in one of the drafts, and that's why we ultimately decided not to have an exception.

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HONORABLE TOM GRAY: Because one of the first questions you run into is can a judge in Harris County order that sensitive data form that's in a clerk's file in Dallas County be made available. And that --

HONORABLE JANE BLAND: Why would a judge in Harris County want to do that?

the problem of the person whose information is on the sensitive data form that's about to get done. That was just one of the many problems that comes up with the possibility of a judge ordering a sensitive data.

CHAIRMAN BABCOCK: Justice Bland.

HONORABLE JANE BLAND: Okay. Well, if we're concerned about giving too much latitude to judges we could make the standard by clear and convincing evidence; we can, you know, provide appellate remedies like we do, I think, with Rule 76a; we can do things to tighten up on a judge's discretion. The question before us now is do we ever want to provide an exception to a nonparty who isn't in the list of government officials that are already listed, a nonparty being able to seek access to a

sensitive data form.

CHAIRMAN BABCOCK: Buddy, then Andy.

MR. LOW: No, I think that's the vote, whether we do want to make an exception and realizing that we're giving away the rights that Richard says that he has and his clients and we all have, or do we want to try to have the balance that the committee has, knowing we've given up certain things.

CHAIRMAN BABCOCK: Okay. Andy.

MR. HARWELL: I have some concern from the clerk's standpoint because right now in my office our records are open to the public, and now we are going to ask the clerks to verify that someone meets this criteria before they're allowed to see the sensitive data form. What is -- what would the liability be on the clerk if we make a mistake? Since we're putting so much importance now on this data, I have a concern about verifying who those people are and if they do actually have access to the sensitive data form.

CHAIRMAN BABCOCK: Well, I don't know the answer to that, but I'm pretty sure we can't give you immunity in a rule.

HONORABLE TOM GRAY: We tried that.

MS. WOLBRUECK: It was there one time.

HONORABLE STEPHEN YELENOSKY: Chip, as a

1 media expert, don't we need to have some exception here or don't we face some constitutional problem? I mean, we had 76a. You always had to have a court order -- I mean, you always had to have a court order to seal something, right? And then 76a changed it so that it was statutory and much harder to do and any party could object to the sealing thereof.

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In this scheme at this point, unless you do what Judge Bland said, a nonparty, for example, a member of the media, wouldn't even have standing to complain; and moreover, the list of reasons for releasing it may not go far enough because paranoid Richard's example, which he does convince me on one point, is the media may say, "Well, we're investigating and we need this for this So, Chip, the expert, is there a First Amendment issue?

CHAIRMAN BABCOCK: I think -- I think the answer under the current state of the law is a qualified no, but there is one case in Texas that elevated opinions and orders and judgments of court to a state constitutional level and said that there was an Article I, Section 8 right to that information; and if the U.S. Supreme Court ever faced that decision they may well say that there is a constitutional component to that.

When you drop below that -- and that's why

76a makes it without exception that orders and opinions and judgments are always open, never sealed. When you go below that, though, and talk about court records in terms of the pleadings and everything, the rights of the public and the press is a common law right of access. The strength of that right varies from case to case. case that's been cited that the U.S. Supreme Court in the Nixon vs. Times, at the time I think, or Warner -- Time Warner case, they weighed -- they balanced competing interests and did not rise it to a constitutional level. 10 You know, whether sometime later on they 11 12

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might, who knows, but right now I think we're dealing with -- for anything other than opinions, orders, and judgments, I think we're dealing with a common law right and not a constitutional right.

> Thanks. HONORABLE STEPHEN YELENOSKY:

The problem with following 76a is MR. LOW: we're coming from the other way. 76a goes on the proposition that everything is open and if you want to close it, you've got to jump through hoops, you've got to do this and that. In our situation we start with this certain information is private and then the question of do they have to jump through hoops to get it.

> Richard. CHAIRMAN BABCOCK: Right.

I just would agree with MR. MUNZINGER:

I think it's a simple philosophical vote almost Buddy. for the committee to determine whether the committee does 2 or doesn't want to make an exception to subsection (b). 3 If the answer to that question is "no," we go on. 4 answer to the question is "yes" then we're going to get 5 into a lot of questions about notice, who gets the notice, 6 the timing, the publication, the record, et cetera, et 7 cetera, et cetera, because obviously the people whose 8 information is being given away have a right to argue that 9 10 it shouldn't, et cetera, et cetera. So we're going to get into another morass, 11 and I know I was the one that brought the morass up, but I 12 do think if we vote on whether we even want to get there 13 14 we may not ever get there. CHAIRMAN BABCOCK: Yeah. Well, I think that 15 if we have an exception, Judge Bland has a template to 16 deal with the exception. 17 MR. MUNZINGER: I agree. 18 CHAIRMAN BABCOCK: So I think it is 19 appropriate, unless somebody else wants to speak on the 20 issue of do we have an exception or don't we, and (b) as 21 written has some exceptions, so I'm talking about an exception beyond what subparagraph (b) as written has. 23 How many people are in favor of engrafting 24 an exception along the lines that Justice Bland suggested 25

and that Richard advocates? How many in favor of that raise your hand? 2 How many are opposed? By a vote of five to 3 nine, the nines are the opposed, so we won't get into the morass, as you say. 5 So with that behind us, if we take the 6 current language and change the wording slightly to say, 7 "The court or clerk must allow access to the forms" -- add 8 the word "only" -- "to a party or an attorney of record" -- add the words "or her designee in the cause in which 10 the sensitive data form is filed and court officials, 11 court personnel, or other governmental entities including 12 a Title IV-D agency and law enforcement agencies whose 13 duties require access to the sensitive data. However, a 14 court or court clerk must" -- instead of "may" -- "must 15 compare information provided by a third party to information in a sensitive data form and conform or 17 affirmatively negate that the third party's information 18 matches the information in the sensitive data form." 19 those modifications how many people are in favor of 20 subparagraph (b)? 21 Can we discuss your HONORABLE SARAH DUNCAN: 22 "or their designee" addition? 23 CHAIRMAN BABCOCK: Yeah. You don't like 24 25 that?

HONORABLE SARAH DUNCAN: No.

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MR. HAMILTON: Judge Womack was suggesting something, "expressly negate" instead of "affirmatively negate." He thinks that's not proper.

HONORABLE STEPHEN YELENOSKY: If we're going to make it a "must," Bonnie, don't we need to put -- I mean, can somebody come in with 50 pages and say "match these" and if so, the clerk has got a "must," "must by when"?

The clerk will determine it. MS. WOLBRUECK: HONORABLE STEPHEN YELENOSKY: Well, then we need to put that in there.

It doesn't say now that the MS. WOLBRUECK: clerk can't determine what the "must" means.

CHAIRMAN BABCOCK: Okay. Let's take Sarah's point. You think the "or her designee" is misplaced or just is not a good idea?

HONORABLE SARAH DUNCAN: I think it's not a The reason we limited it to these people is good idea. because these people are going to have the sensitive data form to begin with, and the clerk's concern of being able to definitively prove that the person who comes in and 23 wants to look at the sensitive data form is, in fact, a person who is entitled to look at the sensitive data form, 25 once you say "or their designee," all I've got to do is

forge a letter from the attorney of record saying, you 2 know, "Please let Sarah Duncan, my designee, look at the 3 sensitive data form. Thank you very much, attorney of 4 record." 5 I show Bonnie my driver's license. 6 indeed Sarah Duncan, but I didn't have to be Sarah Duncan 7 because I could get a fake driver's license. CHAIRMAN BABCOCK: Or steal Sarah Duncan's 8 9 identity. 10 HONORABLE SARAH DUNCAN: And then -- if 11 anybody wants it, they can have it. And then we release 12 the sensitive data to somebody that was not entitled to 13 get it. 14 CHAIRMAN BABCOCK: Okay. 15 HONORABLE SARAH DUNCAN: That's why I wasn't 16 for that. 17 CHAIRMAN BABCOCK: Andy. 18 Sarah brings up a good point. MR. HARWELL: 19 l You know, like on our military discharge records, birth 20 and death records, the person that comes in has to be a 21 qualified applicant, has to be a family member or an attorney for. 22 23 CHAIRMAN BABCOCK: Right. 24 MR. HARWELL: What would be wrong -- I mean, 25 because if they lie and we don't have -- the clerk has

nothing to show that they said who they say -- what they said they were is truly -- we don't have any proof of that. What would be wrong -- and I think I mentioned that during our conference call, and I don't know how you go about it, Bonnie, or Tom, but having some sort of an application that you would have to fill out so we could have a record of who that was, because I still feel that this -- we're putting so much importance on this sensitive data form, and you're asking the clerk to verify it. We don't say, well, look we have this to show, and I don't know. It seems like it could be a problem.

CHAIRMAN BABCOCK: Justice Bland.

MONORABLE JANE BLAND: Well, I envision if my husband dies and there is a judgment against him that I need to show or for him or in his favor, I need access to an order that has everything in it including what's referenced, cross-referenced in a sensitive data form; and I don't think this provision provides a way for somebody that's not the party or an attorney of record, but rather a successor to a party, the associate that's working with the attorney of record on the case, to get that form; and I just think that that's going to create problems because the party or the attorney of record or both may not be available 10 years down the line when you want to get a copy of the judgment or the order.

CHAIRMAN BABCOCK: The designee language 1 wouldn't help that, though. 2 HONORABLE JANE BLAND: 3 Well, I mean, at least there would be some way for me to get -- you know, 4 if I wanted, you know, someone that was working with me to 5 be able to go get the form, I could say, "I designate so-and-so to go get the sensitive data form." 7 CHAIRMAN BABCOCK: I viewed the designee as 8 just a matter of convenience frankly. If I'm busy, you 9 know, at the Supreme Court Advisory Committee, I can tell, you know, my paralegal back in Houston, you know, fax her 11 a letter, go down and get what I need. 12 HONORABLE JANE BLAND: Exactly. Exactly. 13 CHAIRMAN BABCOCK: But that's different from 14 15 what you're saying where time has passed, the spouse is 16 dead, the attorney has moved to El Paso, can't be found, and, you know, what am I to do. 17 18 HONORABLE JANE BLAND: Well, my view was if 19 I was the successor or the administrator of the estate or, 20 you know, I need some way for this rule to include 21 successors in interest, I quess, whether they be future 22 corporations that are -- that don't exist on the date of the judgment that take the judgment as an asset or --23 HONORABLE STEPHEN YELENOSKY: Descendents. 24 HONORABLE JANE BLAND: Descendents, yeah, 25

heirs or whoever that would have standing to go have access to the information. I ought to be able to bring my 2 guardianship papers or my administratrix papers and get a 3 copy of this information. 4 5 HONORABLE STEPHEN YELENOSKY: Or otherwise after 50 years there is nobody living who will be able to 6 7 get access to these things. HONORABLE SARAH DUNCAN: 8 I mean, all we're talking about are these numbers. You're going to have your husband's Social Security number, I would think, or something with your husband's Social Security number on 12 it, and if it's a successor in interest, they're going to 13 have the files of their predecessor. This is not 76a. We are not talking about --14 15 HONORABLE JANE BLAND: I need a copy of the 16 order. HONORABLE TRACY CHRISTOPHER: With sensitive 17 18 data. HONORABLE JANE BLAND: And somehow I need to 19 have a match to the order, with the order and whatever the 20 l identifying information that is not included in the order, 21 I need to be able to put those two together so I --22 23 HONORABLE SARAH DUNCAN: Well, if you already have the numbers you can go to the clerk and get 24 them to confirm. 25

1 HONORABLE JANE BLAND: I can't execute a judgment, though, presumably, without the judgment and the 2 3 sensitive data form together. PROFESSOR CARLSON: That's true. 4 5 CHAIRMAN BABCOCK: Lisa says we ought to handle that in the section we're writing on orders. 6 7 HONORABLE JANE BLAND: Okav. 8 MS. HOBBS: Well, it sounds like it's an order -- I may be wrong. I might be misunderstanding you, but it sounds like you're not talking about needing to 11 know your husband's Social Security number. You're needing the judgment, the order, and you know, if we're 12 going to write a separate section that talks about 13 sensitive data in orders we can have a section that talks 14 about access to those orders that contain sensitive data, 15 16 too. 17 I mean, I think -- you raise a great point. When you first raised it I thought you're right, I never 18 thought about what happens when someone dies and they need 19 a copy of an order that has sensitive data in it. 20 CHAIRMAN BABCOCK: But I think it's broader 21 than that because there are all sorts of situations where 2.2 a party may not exist, either by death, merger, acquisition, you know, whatever. 24 25 HONORABLE JANE BLAND: Dissolution.

CHAIRMAN BABCOCK: Dissolution. So if we 1 2 said only to a party, its successors, or -- successors, assignees, and survivors, something like that? 3 4 HONORABLE JANE BLAND: Now we're talking about getting a corporate lawyer in here to draft. 5 CHAIRMAN BABCOCK: Yeah. 6 7 HONORABLE JANE BLAND: But I think that, you know, something like -- yeah, I thought --8 I mean, there 9 HONORABLE STEPHEN YELENOSKY: 10 are going to be situations in which you don't want an heir, just saying heir, to have access to it where there 11 12 is a conflict between the two, and there are situations where you do, but this group has voted that there is no 13 court discretion, so you're going to have to define it 14 15 very precisely. HONORABLE JANE BLAND: What do you do about 16 a corporation? If a corporation sues somebody on a sworn 17 account for failure to pay their Visa bill, and who are we 18 designating as the person that can go get this sensitive 19 data form and attach it to the judgment? 20 CHAIRMAN BABCOCK: Well, I would assume like 21 Sarah says, that if it's the successor corporation, as the 22 lawyer you would come in and say, "representing, you know, 23 the ABC Company as successor to the XYZ Company," and 24 presumably if you were the successor you would already

have that information because it would be in your file; but if you needed it from the court for some reason, you 2 could show your -- it's like a Rule 12 thing. I mean, you show your authority for being able to do that. 4 5 PROFESSOR CARLSON: So, Bonnie, if it's XYZ 6 Corporation, or Andy, and someone shows up and says, "I'm here for XYZ Corporation. I need the sensitive data 7 form, " what do you do to verify they're XYZ Corporation? MS. WOLBRUECK: And if they are a party to 9 10 it? PROFESSOR CARLSON: 11 Yes. MS. WOLBRUECK: Probably just --12 CHAIRMAN BABCOCK: If they show up as ABC, 13 successor to the XYZ Corporation. 14 PROFESSOR CARLSON: Or just XYZ to begin 15 1.6 with. I can tell you if you go in 17 MR. HARWELL: 18 and start showing the clerk the succession paperwork or whatever, we're not going to be able to make heads or tails of it. 20 PROFESSOR CARLSON: A reporter comes in and 21 says, "I work for XYZ Corporation." 22 "You show me your driver's license." 23 MS. WOLBRUECK: Probably just off the top of 24 25 my head what I would do is "Write me a request, sign your

name to it, " say --1 2 MR. HARWELL: That's an application. 3 MS. WOLBRUECK: Yeah, and especially for somebody that's not easily identifiable. 4 CHAIRMAN BABCOCK: Justice Gaultney. 5 HONORABLE DAVID GAULTNEY: 6 I think that 7 raises the question whether the agent is authorized, and I think I quess my assumption in this (b), and maybe I was missing the point, my assumption is it would include 10 someone who is authorized by law to speak for a party, because you were a quardian or we have lots of 11 authorization laws. 12 This problem of a party dying or someone who 13 has the ability to do something is not unique to this 14 rule, and so we have procedures in the law for allowing 15 16 authorization. What you're referring to now is an example of that. How does she determine that an agent walking in 17 for a corporation has the authority to speak for the 18 corporation? And so I think perhaps we let the rest of the law dealing with authority deal with that rather than 20 try to write in. 21 HONORABLE STEPHEN YELENOSKY: Why is there 22 such --23 I can only make my best MS. WOLBRUECK: 24 25| faith effort in identifying people. That's the best that

I can do is put forth a best faith. CHAIRMAN BABCOCK: Judge Yelenosky. 2 HONORABLE STEPHEN YELENOSKY: Justice 3 Duncan, why is there such concern about court discretion 4 here? We seal adoption records, and people come in and 5 convince me that they should have a right to get them or have an intermediary contact the parent. We make those decisions all the time, and because we have those discretions doesn't mean that it's, you know, wide open on adoption records. People don't very often get those, and 10 I see this as parallel. 11 12 I don't see why having court discretion -which to me can cover these exceptions, and you're not 13 14 going to be able to imagine all the exceptions and write 15 them precisely, based on this conversation, so I don't 16 understand why there is a concern about court discretion. HONORABLE SARAH DUNCAN: It wasn't my 17 concern initially. I'm trying to remember. 19 HONORABLE TOM GRAY: If we have a paranoid Richard on the bench and he just decides, no, there is no 20 such thing as a sensitive data form in my court or your 21 22 court. HONORABLE STEPHEN YELENOSKY: He's going to 23 24 be mandamused. 25 HONORABLE TOM GRAY: Before he gets

mandamused what's going to happen to all those sensitive data forms? 2 HONORABLE STEPHEN YELENOSKY: Well, if I 3 release adoption records, cat's out of the bag. Same 4 5 thing. HONORABLE TOM GRAY: Well --6 7 MR. LOW: Yeah, but we don't want to let two 8 cats out. HONORABLE TOM GRAY: Because then we will 9 have a bunch of cats. HONORABLE STEPHEN YELENOSKY: You have to 11 have a rational reason for distinguishing one cat from the 13 other. CHAIRMAN BABCOCK: Richard. 14 MR. MUNZINGER: I'm looking at 14.4, which 15 says, "A court may impose appropriate sanctions for a 16 l party's violation of this rule." Now, I presume the way 17 it's written it would apply to parties to litigation. 18 Apply to what? PROFESSOR CARLSON: 19 MR. MUNZINGER: Pardon me? 20 PROFESSOR CARLSON: I didn't hear that last 21 22 sentence. I assume the way the rule is MR. MUNZINGER: 23 24 written, the sanctions portion of the rule, that it would only apply to parties to litigation so that it would be

the sanction powers of a district court, for example, or a court to sanction parties for misconduct, but at the same time we've crafted a rule now -- and this isn't part of my 3 paranoia. I'm just looking at a rule that I'm bound by 4 now that says nobody may get this, and we've come up with 5 You've got a corporation that has been 6 7 dissolved and for whatever reason it doesn't have particular information, although a partnership, a 8 partnership is dissolved, but it had an account with 10 Merrill Lynch three years ago and no one knew about it. 11 I've had situations where people die and here comes the husband and he says, "My god, my wife 12 didn't trust me, and she kept a savings account at Bank X. 13 14 My son told me that." "Do you have the number?" 15 "No, I don't know anything about it." 16 now here is some money laying over there in the bank that 17 18 belongs to Mr. Smith. He's poor and needs it, but the rule says he can't get that dad-gum bank account number because he isn't the person that's listed on the form, and 20 we don't have an exception that allows him to get it. 21 HONORABLE SARAH DUNCAN: Why is that bank 22 account number in a sensitive data form? 23 I couldn't hear your 24 MR. MUNZINGER: 25 question.

HONORABLE SARAH DUNCAN: Why is that bank account number in a sensitive data form to begin with? MR. MUNZINGER: Well, it's sensitive data. It's a matter of the public record. I don't know the answer to that question. It was part of a lawsuit between It's something -- or she and the bank. he and the bank. It's something that the widow or whoever does not have ordinary access to. You often assume that people will have access to this information. You may be right and you may be wrong. My only point is, is that we have written a rule that says only a party has access. Someone here has come up with a problem, does a successor in interest or a privy qualify as party? If they do, it's not written in the rule.

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Over here, we've got a sanctions rule that says you can punish people for violating this. I'm a clerk, do I give this to Mr. Munzinger who says it was his widow? Am I going to get in trouble? This gentleman just asked a question, "Do I have immunity for this," and the answer was that we can't answer that question.

CHAIRMAN BABCOCK: Or we can't grant it.

MR. MUNZINGER: It may be that party needs to be defined in some way to envision subsequent requests for valid information. I agree with whoever it was that said you can't figure out all the permutations of fact

situations that are going to arise in the future over this rule, but I have had it in my practice where family members suddenly discover a bank account. Hell, every 3 year the comptroller publishes a list of bank accounts by the thousands that money is going to the state if people 5 don't come and claim it. 6 7 CHAIRMAN BABCOCK: Justice Gaultney. HONORABLE DAVID GAULTNEY: 8 That's why I would urge that we not try to write all of the law of authority into this rule, that we have it as-is and then 10 if someone can show that they have the authority to speak 11 for a party --12 13 CHAIRMAN BABCOCK: Okay. Let's try to vote on it. And, Sarah, I'll take out the "or her designee," which I viewed as more of a rule of convenience than 15 anything substantive and does not address Justice Bland's 16 17 issue, so --HONORABLE JANE BLAND: Well, I have issues 18 19 with both. I think there ought to be some mechanism for getting a form where the party and the lawyer are out of town, and also I have concern about what happens when the 21 party transmodifies into something else. 22 23 CHAIRMAN BABCOCK: Okay. So the two issues that are going to be unresolved --24 HONORABLE JANE BLAND: I have this 25

nine-year-old who likes all those characters that --2 sorry. 3 CHAIRMAN BABCOCK: There's going to be two issues unresolved in the rule we're voting on. One issue 4 is going to be the successor issue, and the other issue is 5 going to be what I've now dubbed the rule of convenience, 7 when we're out of town and we need to authorize a designee to go down and get this, but we will change "The court or court clerk must allow" and then put word "only" after "forms." 1.0 And then in the bottom line of the first 11 page, or "However, a court or court clerk must" and then 12 we'll make the judge that -- we'll make the change that 13 Judge Womack suggested on "expressly negate" rather than 14 "affirmatively negate," and let's vote on that rule. 15 you feel strongly enough about the successor or rule of 16 17 convenience then you vote against it. So everybody in favor of the rule with the 18 amendments that I just suggested raise your hand. 19 20 All against? All right. That passes by a 21 vote of 11 to 5, the Chair not voting. MR. HAMILTON: Can I ask a question about 22 this rule? 23 CHAIRMAN BABCOCK: Yeah, Carl. 24 MR. HAMILTON: It says "limit access to the 25

1 forms." Over on the definition of remote access, that includes copying, but do we envision that 14.3 does not 2 include copying of the sensitive data forms, just looking 3 at it? 4 5 CHAIRMAN BABCOCK: We've amended that to say "must allow access." 6 MR. HAMILTON: But does access mean you can 7 copy it, or can you just look at it? 8 MR. LOW: Ordinarily the clerk will let you 9 10 copy anything you can look it. CHAIRMAN BABCOCK: What do the drafters feel 11 I would think you would be able to copy it. 12 about that? MS. WOLBRUECK: Yes. 13 MR. HAMILTON: See, over on the definition 14 of remote access it defines that as copying, but --15 CHAIRMAN BABCOCK: Yeah. 16 HONORABLE TOM GRAY: Well, see, I had a 17 18 proposal to add that -- it would now be moot -- that every copy of the sensitive data form made by the clerk must be on pink paper, but I'm not going to propose that any longer. 21 CHAIRMAN BABCOCK: Okay. Well, there is 22 23 case law, Carl, that says when you allow access under the 24 common law right, that it's -- that the right you have is to inspect and copy.

MR. LOW: And copy. 1 CHAIRMAN BABCOCK: Now, you know, I don't 2 know if that's helpful or not. Justice Duncan. 3 HONORABLE SARAH DUNCAN: I think when we 4 changed "limit" in the first sentence of 14.3(b) to 5 "allow" we created an ambiguity that I think Judge Bland resolved by adding in the last line on the page after "sensitive data," "otherwise a court -- the court and court clerk must not allow access to the sensitive data 10 forms, except must compare information." You see what I mean? When we use -- when 11 "limit" was used, it both created a class of people who can look at that sensitive data form and limited it to that class. 14 CHAIRMAN BABCOCK: Don't we fix that problem 15 16 by adding the word "only"? HONORABLE SARAH DUNCAN: 17 No. HONORABLE STEPHEN YELENOSKY: Allow only. 18 19 Same as limit. CHAIRMAN BABCOCK: Allow only. Justice 20 21 Bland. 22 HONORABLE JANE BLAND: Only is one of those 23 words that is really inherently ambiguous where you put it 24 in the sentence. It can mean only those people, it can 25 mean only those people and no others, which is I think

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what we're trying to make it mean here.
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                 HONORABLE STEPHEN YELENOSKY:
                                               It can mean
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  only allow, but not some other word.
                 HONORABLE JANE BLAND: Yeah. Exactly.
4
  Allow.
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                 HONORABLE STEPHEN YELENOSKY: It can modify
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  the verb or it can modify the --
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                 HONORABLE SARAH DUNCAN: I agree.
8
                                                    I think
  what we've said here --
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                 HONORABLE JANE BLAND: I think Justice
   Duncan is right and we should take "only" out and say must
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   permit access to this group of people, must not permit
   access to others except to confirm or deny, or negate, I'm
14
   sorry.
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                 HONORABLE SARAH DUNCAN: The way it reads
   right now if I'm a clerk is I have to give this class of
17
   people access.
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                 HONORABLE STEPHEN YELENOSKY: That's right.
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                 HONORABLE SARAH DUNCAN: It doesn't say
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   anything about who I may give access to or may not.
   just says I have to give access to these people.
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                 HONORABLE TRACY CHRISTOPHER: Put it up in
23
   (a).
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                 MR. LOW:
                           Sarah, what if you put "and none
   other, " no other, allow access to these and none other?
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HONORABLE SARAH DUNCAN:
                                          Then it ought to
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   say "may."
                 HONORABLE TRACY CHRISTOPHER: Put it in (a).
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                 HONORABLE STEPHEN YELENOSKY: Put it in (a)
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   and say "except for what's in (b)."
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                 HONORABLE TRACY CHRISTOPHER: They have to
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   keep them separate and no one is allowed access except
8
   this below.
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                 CHAIRMAN BABCOCK: So how would you do that,
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   Tracy?
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                 HONORABLE TRACY CHRISTOPHER: Well, I would
   just say whatever our change is to (a), we have to keep --
   they have to secure them, and "The court or court clerk
1.3
   must not allow access" -- "must not allow public access to
14
   the sensitive data forms except as outlined in 14.3(b)
15
   below."
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                 CHAIRMAN BABCOCK: Everybody agree with
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   that?
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                 MR. HARWELL:
                               Chip?
                 CHAIRMAN BABCOCK: Yeah, Andy.
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                 MR. HARWELL: I hate to keep coming back to
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   this, but if you're going to sanction, 14.4, sanctions,
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   "Court may impose appropriate sanctions for a party's
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   violation of this rule," is the party the clerk or the
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   party of the person that's asking for the information, and
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I think that's where it -- I think it becomes important to
  have some type of documentation as to who that person was
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   that came in.
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                 HONORABLE SARAH DUNCAN:
                                           You want a loq.
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  You want a log of who you've given access to.
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                 CHAIRMAN BABCOCK: Okay.
                                           Hang on.
7
  talk about whether we're going to --
8
                 MR. HARWELL:
                               Something.
                 CHAIRMAN BABCOCK: Let's talk about 14.2(a).
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   Is everybody okay with the court or the clerk not allowing
10
   access to a sensitive data form, except as set out in Rule
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   14.3(b)? Does that language solve the problem that we're
12
   worried about?
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                 HONORABLE TRACY CHRISTOPHER: It's more
14
   affirmative.
15
16
                 CHAIRMAN BABCOCK:
                                    Excuse me?
                 HONORABLE TRACY CHRISTOPHER:
                                                I'm just
17
18
   muttering.
                 MS. HOBBS:
                             It solves the problem.
19
   structurally the reason why it's drafted this way is (a)
20
   is about storage of the document and (b) is about access
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   of the document, so that's why I would just defer -- I
   mean, the way Judge Bland and Judge Duncan said it, it
   made it kind of keep with the current structure of the
24
   rule, is the only reason.
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CHAIRMAN BABCOCK: Okay. So you put that
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   down in 14.3(b)? You could still put the same sentence
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   down there.
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                 HONORABLE TRACY CHRISTOPHER: It's more
4
   important to put it's not available to anybody first.
                                                          Ιt
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6
   shouldn't be at the end of the exception.
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                 MS. HOBBS: Right.
                 HONORABLE TRACY CHRISTOPHER: It should be
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   first with the exception below.
                 HONORABLE STEPHEN YELENOSKY: Add an (a)(2).
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                 MS. HOBBS: I would put it in the first
   sentence of (b). It just needs to be reworked. It just
12
   needs to be the first sentence of (b) needs to be no
13
            The second seems to say these people can have
   access, and the third sentence say "and the clerk can
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   compare."
                 CHAIRMAN BABCOCK: Okay. We know what we
17
   want to do, so, Lisa, just --
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                 HONORABLE TRACY CHRISTOPHER: Move on.
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                 CHAIRMAN BABCOCK: -- get with whoever you
   need to get with, and we'll do that.
                 All right. Let's move on to (c). "The
22
23 court or court clerk has no obligation to review a case
24 record for sensitive data." That, I assume, was at Andy
25 and Bonnie's --
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HONORABLE TOM LAWRENCE: That's the only
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  part I do like.
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                 CHAIRMAN BABCOCK: Surely this is not
   controversial, or is it? Probably is? Anybody got any
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  complaint about this?
                 MR. HAMILTON: Shouldn't that be under 14.2?
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  Because it sounds like it's they don't have a duty to
7
   review it to compare anything.
                 PROFESSOR CARLSON: Oh, you're right, Carl.
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                 CHAIRMAN BABCOCK: Yeah.
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                 HONORABLE TOM GRAY: Well, we just put it
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   where it was based upon the captions, and based upon the
   captions both then and now it still has to do with the
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   duty of the court and the court clerk.
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                 CHAIRMAN BABCOCK: Yeah. What Carl's point
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   is, that they do have a duty under 14.3(b) and we don't
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   want to be confusing -- we don't want to give somebody
   something in 14.3(b) and then take it away in 14.3(c).
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                 HONORABLE SARAH DUNCAN: Can we just add
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   "except as provided in 14.3(b)"?
                 CHAIRMAN BABCOCK: Yeah. I think that
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   solves it.
                 HONORABLE SARAH DUNCAN: "Court and court
23
   clerk have" --
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                 CHAIRMAN BABCOCK: Good catch, Carl.
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Anything else?

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HONORABLE TOM GRAY: I'm still trying to understand what you-all are working on.

CHAIRMAN BABCOCK: 14.3(c) says, "The court or court clerk has no obligation to review a case record for sensitive data."

HONORABLE TOM GRAY: That's right. That's because you-all didn't go with my definition of case record.

CHAIRMAN BABCOCK: "Except as provided in 14.3(b)." Any more discussion on that?

Let's go to 14.4, sanctions. court may impose appropriate sanctions for a party's violation of this rule." Yeah, Richard.

MR. MUNZINGER: Just again, the -- in all my life I don't recall ever having had to read these Rules of Judicial Administration in connection with a particular Somehow or another the Rules of Civil Procedure 18 case. need to be amended to alert practitioners to the provisions of these rules. If I file a motion for summary judgment and I have an answer to an interrogatory that includes this information and I attach it or if I take it out of a deposition and stick it in here, now I'm subject to sanctions for having violated this rule. We need to alert practitioners to this problem.

Like Elaine's situation about the 1 injuunction, that's going to obviously have to be modified 2 | if an injunction is to contain this information. Somehow 3 or another we need to warn people that these rules have 4 5 changed on them. MR. LOW: A lot of the court rule books 6 don't even contain administrative rules. 7 CHAIRMAN BABCOCK: Yeah. I think that -- I 8 think Lisa and Justice Hecht had told me that the Court is more than a little sensitized to the fact that this rule 10 is going to impact the Rules of Civil Procedure, and I 11 think we're going to maybe offline work on that, but I think that's a point. Justice Duncan and then Justice 13 14 Gray. HONORABLE SARAH DUNCAN: I think "person" 15 16 needs to be used instead of "party." CHAIRMAN BABCOCK: "For a person's violation 17 18 of this rule"? Judge Lawrence. HONORABLE TOM LAWRENCE: What would be the 19 sanction in a criminal case? 20 CHAIRMAN BABCOCK: Go directly to jail, do 21 22 not pass go. HONORABLE TRACY CHRISTOPHER: Yeah. I'm 23 pretty sure we can't sanction them, can we? Well, "person" could include -- I 25 MR. LOW:

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mean, somebody could technically say the clerk or, I mean,
   anybody, and really sanctions can be imposed only against
   a party or an attorney.
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                 HONORABLE STEPHEN YELENOSKY: How could you
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   go beyond a party?
                  HONORABLE TOM LAWRENCE: You wouldn't have
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   jurisdiction over them.
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                 HONORABLE STEPHEN YELENOSKY: I can't
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   sanction him.
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                 CHAIRMAN BABCOCK: Judge Lawrence, does the
   judge have discretion to sanction a prosecutor who does
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   something bad?
                  HONORABLE TOM LAWRENCE: Well, there is.
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   contempt of court, but, Judge Womack, I don't know what
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15
   else.
                 HONORABLE PAUL WOMACK: I don't know what
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   sanction -- what's the authority for sanctions in a civil
17 l
   case other than --
18 l
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                 CHAIRMAN BABCOCK: Well, there's a rule and
   there's a statute and --
                 MS. HOBBS: And inherent.
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                 CHAIRMAN BABCOCK: And inherent power.
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                 HONORABLE PAUL WOMACK: I don't know any of
23
   the first two for criminal cases, either one.
24
                  HONORABLE TOM LAWRENCE: I don't know if
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contempt of court is really going to fly in something like 2 this. CHAIRMAN BABCOCK: Well, it says "may" and 3 it says "appropriate," so if in a particular setting there 4 is no appropriate sanction then I assume the judge 5 wouldn't apply them, but Justice Duncan. 6 7 HONORABLE SARAH DUNCAN: Yeah, I don't want to discount here inherent power. I mean, I don't --8 9 MR. LOW: Right. HONORABLE SARAH DUNCAN: I don't think I 10 have to have jurisdiction to enter a judgment against 11 someone to sanction them, and if -- and we have one particular assistant district attorney in our district who 13 I can easily see creating a problem with one of these, and 14 I would certainly research it to determine whether I 15 16 thought I had inherent power to fine her, but if I thought 17 I did have inherent power to do it, I would do it and let Judge Womack and his friends figure out whether I did it 18 19 appropriately or not, but don't discount inherent power. 20 HONORABLE STEPHEN YELENOSKY: You think you could sanction a district clerk for violating the Rules of Judicial Administration? It's not violating my order. 22 HONORABLE TOM LAWRENCE: Well, the Judicial 23 24 Conduct Commission could. HONORABLE SARAH DUNCAN: I don't know if I 25

could, but I would like to have the rule to be flexible 2 enough to let me go research it and figure it out. 3 CHAIRMAN BABCOCK: Of course, if you have inherent power you don't need a rule. 4 Right? 5 MR. WATSON: Andy, you are on thin ice. MR. HARWELL: I know it. 6 7 HONORABLE SARAH DUNCAN: It's better if it's flexible enough to accommodate --8 CHAIRMAN BABCOCK: If you want to have a 9 rule, you want it flexible enough to include inherent 10 power. Yeah, Justice Gray. 11 12 HONORABLE TOM GRAY: There was some discussion in the subcommittee of whether or not we wanted 13 to expressly include the sanctions rule at all or leave it 14 15 to the more general discussion; and then after we had that discussion and voted to include it, I was doing some other 16 17 research on Rule 166a(i); and that predated my tenure on 18 the committee, but I noted that in the comment to that rule is where they did the sanctions language; and it just says down at the end of the comment "a motion under 20 paragraph subsection (i) is subject to sanctions provided 21 by existing law" and then it does -- because it is a civil 22 rule identifies the statute and the rule. But whether 23 it's up there or not doesn't matter to me, but we did feel 24 that it was important to have something about sanctions.

1 CHAIRMAN BABCOCK: There are probably only four or five people in this room that remember that debate 2 that spanned months, but there was a group of people on 3 this committee that very much wanted sanctions put in all the rules, and there was a big philosophical debate about, 5 well, look, you've got specific sanctions rules, you've 6 7 got inherent authority, you've got contempt. all sorts of ways for judges to get mad at people if they want to, and it's a bad idea to put them in the rules, and 9 that comment was a compromise between those two competing 10 11 positions so it didn't go in the rule, but it did go in 12 the comment. Carl. HONORABLE SARAH DUNCAN: That's not --13 CHAIRMAN BABCOCK: No? 14 HONORABLE SARAH DUNCAN: It was in the rule 15 we sent to the Court. It wasn't in the rule that came out 16 of the Court. That's the Court's rule. 17 CHAIRMAN BABCOCK: That was Justice Baker 18 19 being sensitive to the committee's thought process on It's a compromise the Court made. 20 21 HONORABLE SARAH DUNCAN: Right. But at least the 166a comment 22 MR. HAMILTON: 23 identifies the sanction rules or sections. This doesn't 24 tell you anything. If you're going to be subject to some kind of a penal sanction I think we're entitled to know

what that's going to be. 2 HONORABLE TOM LAWRENCE: Yeah, that's my problem. As I read this, I don't know what an appropriate 3 sanction is. 4 l 5 CHAIRMAN BABCOCK: Yeah. Well, okay. Yeah, 6 Judge Christopher. 7 HONORABLE TRACY CHRISTOPHER: Well, wouldn't it really be better to instead of saying "an appropriate 8 sanction" would be to order the redaction of the 10 nonconforming court record and, you know, a sensitive data -- require the sensitive data form to be filed? 11 mean, you can't take the cart -- you know, whatever that old saying is. 13 14 HONORABLE STEPHEN YELENOSKY: Can't unring the bell? 15 16 HONORABLE TRACY CHRISTOPHER: Yeah, you 17 l can't unring the bell. 18 HONORABLE STEPHEN YELENOSKY: Or unring the 19 cart, I don't know. CHAIRMAN BABCOCK: You can't take the bell 20 off the cow pulling the cart. HONORABLE TRACY CHRISTOPHER: That would be 22 an appropriate sanction. If a district attorney filed an 23 24 indictment that had a financial number in it instead of 25 half the number or something, the appropriate sanction

would be redaction of the offending document and the filing of a sensitive data form. 2 CHAIRMAN BABCOCK: Justice Duncan. 3 HONORABLE TRACY CHRISTOPHER: I mean, what 4 are you going to do with something that doesn't comply? 5 HONORABLE SARAH DUNCAN: But what do you do 6 when you have somebody like Mike was talking about in this case that he had where the intent is to harm the opposing side, whether it's in a criminal case or a civil case, and what do you do with a repeat violator who certainly knows 10 at this point the substance of the rule and chooses to 11 violate it? 12 HONORABLE STEPHEN YELENOSKY: That person 13 could also, though, just distribute the information. 14 l mean, as a party they're going to have it, right? 15 HONORABLE TRACY CHRISTOPHER: Right. 16 HONORABLE STEPHEN YELENOSKY: I mean, this 17 rule doesn't control that. 18 HONORABLE TRACY CHRISTOPHER: Put it on the 19 internet. 20 HONORABLE SARAH DUNCAN: No, and that's 21 22 another instance of -- we as a subcommittee kept having to 23 tell ourselves and make sure everybody else knows there is 24 a defined limit to what we can do in this rule, and we simply can't control what people do outside of court

records, but we're making an effort to protect the information that's in the records that we can control, which is a very small amount of the information in the world.

CHAIRMAN BABCOCK: I think there are a lot of competing interests. On the one side, well, wait a minute, we need to know what we can get sanctioned for, you know, and therefore we ought to expand the rule. On the other side, well, we've got all sorts of power anyway, we don't need a rule. But this really cuts a nice balance between the two competing positions, and it does put you on notice that, hey, if you go willly-nilly and start screwing around with this thing, you might be subject to some problems.

On the other hand, it does say only "appropriate," and so if the power of the court is found by somebody not to exist then it's not appropriate and it's not going to stand. But I think there are a lot more important things to talk about here in this rule, so I suggest we leave it as it is and move along. Buddy.

MR. LOW: Appropriate would mean under the law and the facts.

CHAIRMAN BABCOCK: Right.

MR. LOW: And so how else can you put it?

CHAIRMAN BABCOCK: Yeah. Yeah. I mean, we

could spend a lot of time writing more, putting more into it, but -- or with a flick of a pen we could delete it, but I think it's best to keep it where it is, but let's vote on this. How many people want to keep 14.4 as written? Raise your hand.

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How many opposed? Close vote, nine in favor, eight against, Chair not voting, so we'll keep it. Let's go to Rule 15.

HONORABLE TOM GRAY: Chip, there is actually 10 two other provisions that we need to talk about in connection with Rule 14, if we may --

> CHAIRMAN BABCOCK: Sure.

HONORABLE TOM GRAY: -- that you won't see in your draft. One was a -- or they're both afterthoughts, if you will, of the current drafts and so 16 they were not in what we presented. The first one has to do with something that Andy has brought up several times and was the reason really that I thought it might be worth including, and it would be a provision of one sentence that reads as follows: "The court clerk may obtain and 21 maintain a record of each person or entity to obtain a copy of or access to the sensitive data form" or "to whom that copy of or access to sensitive data form is provided."

CHAIRMAN BABCOCK: Could you read that

again? 1 HONORABLE TOM GRAY: "The court clerk may 2 obtain and maintain a record of each person or entity to 3 whom a copy of or access to the sensitive data form is 4 provided." 5 HONORABLE SARAH DUNCAN: "Or" needs to be an 6 7 "and." 8 MR. LOW: Wouldn't you make a record, because if there's not already one how are you going to 10 obtain it? HONORABLE DAVID GAULTNEY: You make 11 authorization. CHAIRMAN BABCOCK: You want to read it one 13 more time, Tom? 14 HONORABLE TOM GRAY: "The court clerk may 15 obtain and maintain a record of each person to whom a copy 17 of" -- it could read "a person or entity to whom a copy of and access to the sensitive data form is provided." 18 19 would have thought "or access to." HONORABLE SARAH DUNCAN: "Access or copy." 20 HONORABLE TOM GRAY: "Copy of or access to 21 the sensitive data form is provided." And basically the 22 l concept is nothing more than allowing the clerk to 23 24 maintain the log of who has obtained copies or access to 25 the sensitive data form, basically for their own

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protection if they feel like they need it.
                 CHAIRMAN BABCOCK: Okay. Wouldn't they have
2
   inherent authority to do that anyway?
3
                 MR. HAMILTON: I was going to say, why do we
 4
  need a rule for that?
 5
                 HONORABLE TOM GRAY: Well, what it actually
   is, following up on what Andy was talking about, this
 7
   application process, if somebody comes in and they don't
  want to do anything other than show their ID, I mean, does
10 the clerk have the authority at that point to take
   possession of their ID and make a copy of it and maintain
11
        And I'm not sure that that's all that clear.
   wouldn't have thought that a clerk would have felt
13
   comfortable doing that without some express authorization.
14
   If everybody thinks it's clear I'll --
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16
                 MR. HARWELL: That's where the application
17
   concept --
                 HONORABLE TOM GRAY: It may be some type of
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19 application process, and you could Xerox whatever ID they
   provided.
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                 MR. HARWELL: I mean, I'm just one clerk.
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   Bonnie and Tom may --
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                 CHAIRMAN BABCOCK: Tom had his hand up.
23
24
   Maybe he had some thought on this.
                 HONORABLE TOM LAWRENCE: If someone refuses
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-- oh, I'm sorry, go ahead. 1 We have two Toms here. CHAIRMAN BABCOCK: 2 HONORABLE TOM LAWRENCE: Go ahead. 3 MR. WILDER: Which Tom do you want? 4 CHAIRMAN BABCOCK: Clerk Tom. The -- we 5 believe that we have this power now because I use it, but 6 in this instance because it's a new type document, right now today -- and, of course, I have counseled with my judges on this to be sure they're happy with it -- we require what's called a blue card for access to a file. That's under the statute, and Bonnie could probably quote 11 it quicker than I, that we're supposed to maintain care, custody, control and security of the records, and that's 13 pretty much what we operate under; however, it might not 14 be a bad idea to put this in here just because it's a new 15 16 kind of thing that we haven't done before. 17 CHAIRMAN BABCOCK: Judge Lawrence. Well, if someone 18 HONORABLE TOM LAWRENCE: refuses to fill anything out or give you the information, 19 are you going to not give them the data form? That's what we do currently on 21 MR. HARWELL: birth and death records and military discharge. 22 l fill out the application, and by giving them an 23 application form you can say in there that there are 25 sanctions for someone who violates this rule or something

to that effect. That way --2 CHAIRMAN BABCOCK: Mike, do have you a 3 thought about this? MR. COFFEY: Well, if you're going to 4 collect my driver's license or if I give you my PI license 5 as proof of who I am, does that become sensitive data? I 6 mean, it's got a government-issued ID number that I carry 7 around. I mean, it's just a thought, if you're going to start collecting --10 HONORABLE STEPHEN YELENOSKY: Then you want to have your ID to prove who you are and you can't get it 11 back. 12 13 HONORABLE SARAH DUNCAN: It's not a case 14 record. So that's going to be open? 15 MR. COFFEY: 16 PROFESSOR CARLSON: It's a long worm that doesn't turn. 17 18 MR. HARWELL: It's just on a form which is 19 out of public --20 HONORABLE SARAH DUNCAN: Yeah. MR. COFFEY: If the party can access 21 22 records, I can get their ID, I can ask for a copy of the people that accessed the sensitive data and get their 24 data. So you report a --25 CHAIRMAN BABCOCK: Okay. What other little

surprise do you have for us? 2 HONORABLE TOM GRAY: That one I didn't think 3 was going to be controversial. CHAIRMAN BABCOCK: Nothing will fail to be 4 controversial. 5 6 HONORABLE TOM GRAY: And the next one has several sentences involved, so it could really be a 7 8 problem. CHAIRMAN BABCOCK: What's the next one? 9 HONORABLE TOM GRAY: "The sensitive data 10 form shall not be included in the clerk's record. 11 sensitive data form may be provided to the appellate court 12 only upon specific written order from the appellate court. 13 If the appellate court orders a copy of the sensitive data 14 form to be filed with the appellate court, the sensitive 15 data form must be maintained separately for the remainder 16 of the appellate court's file." 17 HONORABLE SARAH DUNCAN: Great. 18 What's everybody CHAIRMAN BABCOCK: Okay. 19 think about that? 20 HONORABLE SARAH DUNCAN: I think it's great. 21 HONORABLE JANE BLAND: I thought we decided 22 that it was a case record that would just be kept 23 separately from other things. 24 HONORABLE TOM GRAY: This is when it goes up 25

on appeal. 1 2 HONORABLE JANE BLAND: Didn't you say that was not a case record? 3 HONORABLE TOM GRAY: I don't want this 4 sensitive data form at the appellate court. 5 6 HONORABLE JANE BLAND: Tom, what was your first sentence? Wasn't it that it was not a case record? 7 MS. WOLBRUECK: Like exhibits. 8 HONORABLE TOM GRAY: I know, it's like 9 original exhibits. I don't want them. It says, "The 10 sensitive data form shall not be included in the clerk's 11 record." 12 HONORABLE STEPHEN YELENOSKY: Clerk's 13 record, what's the clerk's record? 14 15 HONORABLE SARAH DUNCAN: On appeal. HONORABLE JANE BLAND: I don't see how you 16 can take out a record of the clerk from the clerk's 17 record. 18 CHAIRMAN BABCOCK: That's a conundrum there. 19 HONORABLE TRACY CHRISTOPHER: If the order 20 references the sensitive data form and you're reviewing that order, you don't have a sensitive data form? HONORABLE TOM GRAY: I bet you 999 times out 23 of a thousand I won't need it. 24 HONORABLE SARAH DUNCAN: And 999 times out 25

of a thousand we don't get the complete record anyway. 2 HONORABLE LEVI BENTON: They don't get the 3 record anyway. HONORABLE SARAH DUNCAN: We're not Federal 4 5 court. CHAIRMAN BABCOCK: Judge Bland. 6 7 HONORABLE JANE BLAND: If they want to designate part of the record and only send part of the record to the court of appeals -- by they I mean the parties on appeal want to designate part of the record and send it up on appeal, that's fine, but we should -- if 11 they want the whole record, they should be able to send the whole record including the sensitive data form up to 14 the appellate court. 15 HONORABLE TOM GRAY: I respectfully 161 disagree. 17 CHAIRMAN BABCOCK: Okay. Lisa. 18 MS. HOBBS: I think I'm going to speak on 19| behalf of the Supreme Court clerk and hope he doesn't hate me later, but he said to me that he did not want sensitive 20 data sheets in the record because he's hoping one day to 21 just get an electronic version of the record from the 22 23 trial court and then he can immediately put that online, 24 and he doesn't want to have to flip through the record and 25 see what information is sensitive or not. I mean, I'm

just expressing his view. CHAIRMAN BABCOCK: Judge Peeples. 2 HONORABLE TRACY CHRISTOPHER: Making all the 3 district and county clerks do their work. 4 HONORABLE JANE BLAND: I know. 5 6 HONORABLE TRACY CHRISTOPHER: HONORABLE DAVID PEEPLES: Why not let the 7 court of appeals ask for it if it needs it? 8 9 MS. HOBBS: That's the rule. HONORABLE STEPHEN YELENOSKY: That's what he 10 11 said. CHAIRMAN BABCOCK: Justice Bland. 12 HONORABLE JANE BLAND: I think there is a 13 problem with carving out a piece of a record. 14 HONORABLE TOM GRAY: But it's already in a 15 16 different place. 17 HONORABLE JANE BLAND: No, it may or may not 18 be in a different physical location, and presumably if it 19 was in an electronic form it would be filed in such a way that the electronic form, there would only be certain access to it, whether by passcode or however you want to 21 do it. But to say that, you know, we're going to keep a 22 23 piece of the record somewhere else because the appellate 24 court clerk and the Texas Supreme Court clerk don't want to have to handle the record to me makes absolutely no

1 sense. HONORABLE TOM GRAY: We've got the same rule 2 right now with regard to original exhibits. 3 MS. HOBBS: Don't they charge like a dollar 4 5 a page to create the record? HONORABLE SARAH DUNCAN: Yeah, and we now 6 7 have authority to sanction people for including too much of the record. 9 MR. WATSON: The rule explicitly carves out trial briefs or briefs in support of motion for summary 10 judgment. I mean, we do it all the time. I mean, does 11 anybody else share that concern? 12 HONORABLE LEVI BENTON: I didn't hear the 13 14 first part of what you said. 15 MR. WATSON: The rules explicitly carve out 16 other things such as trial briefs are not to go up, briefs in support of motions for summary judgment are not to go 17 This is nothing new. I can't believe anybody else up. 18 shares the concern. 19 l CHAIRMAN BABCOCK: Well, but -- Judge Bland. 20 HONORABLE JANE BLAND: The parties can 21 designate the record on appeal if they want to, but 22 otherwise why wouldn't we send up the record, which would 23 include anything in the record? 24 CHAIRMAN BABCOCK: Justice Duncan. 25

HONORABLE SARAH DUNCAN: I will speak on behalf of Justice Hecht since he's not here, because this is usually his pitch. Because of storage problems. We simply don't have room to store all of these pieces of paper, and that's why we want only the record that we need to decide the appeal. Now, a sensitive data form is only one piece of paper.

HONORABLE TRACY CHRISTOPHER: Exactly.

HONORABLE SARAH DUNCAN: So I don't -- I

HONORABLE SARAH DUNCAN: So I don't -- I don't think our clerk will necessarily appreciate the responsibility of making sure that he has gotten all of the sensitive data forms out of the record and put them in the safe, but he will do that if he's required to do that, but what I'm trying to figure out is, Tom, what is that one case in a hundred --

HONORABLE TOM GRAY: When we would ever -HONORABLE SARAH DUNCAN: -- in which you're
ever going to need any of this information? I mean, I can
decide a custody case without knowing the Social Security
numbers of the children. I can decide a bank fraud case
without knowing the bank account number.

HONORABLE TOM GRAY: It's the one where the attorney gets sanctioned for doing something with the sensitive data.

HONORABLE SARAH DUNCAN: I don't understand

1 why --2 HONORABLE TOM GRAY: I don't think we would 3 ever need it. HONORABLE SARAH DUNCAN: 4 If the appellate court needs the sensitive data form, they can get it. don't even think we need a rule to say we can get it. 7 think we can get it under the existing appellate rules, but I think it's a good idea to say it doesn't 9 automatically go up because that does put a burden on the clerks to pull it out and keep it secure. CHAIRMAN BABCOCK: Justice Bland. 11 HONORABLE SARAH DUNCAN: When chances are 12 13 nobody is going to need it. CHAIRMAN BABCOCK: Justice Bland. 14 HONORABLE JANE BLAND: My concern is that 15 the entire record goes to the court of appeals except this 16 17 piece of paper which gets left behind. HONORABLE SARAH DUNCAN: No, it doesn't. Ιt 18 I can't -- the only cases in which the entire 19 record comes to us are those unfortunate cases in which we 20 21 have pro se litigants, and they designate every single subpoena, notice of deposition, and everything, but we 22 don't get the full record. You don't get the full record. 23 Judge Gray, can you read 24 CHAIRMAN BABCOCK: your rule again, please?

HONORABLE TOM GRAY: "The sensitive data 1 form shall not be included in the clerk's record. sensitive data form may be provided to the appellate court 3 only upon specific written order from the appellate court. If the appellate court orders a copy of the sensitive data 5 form to be filed with the appellate court, the sensitive data form must be maintained separately from the remainder of the appellate court's file." CHAIRMAN BABCOCK: So if it's a wrongful 9 garnishment and one of the parties wants the sensitive 10 data form to be included in the court record under this 11 rule they would not have the right or any standing at all to get that document before the appellate court. 13 HONORABLE SARAH DUNCAN: They file a 14 Sure. motion. 15 MS. HOBBS: They file a motion in the 16 appellate court. 17 CHAIRMAN BABCOCK: And they would have to 18 file a motion in the appellate court and then the 19 appellate court would have to say, "Yeah, send it up." 21 PROFESSOR CARLSON: That's a good trade-off. CHAIRMAN BABCOCK: Judge Christopher finds 22 23 the concept amusing. 24 HONORABLE TRACY CHRISTOPHER: No, I'm sorry. 25 I was laughing at something else. Jane says it will be

struck for a defective certificate of service. PROFESSOR CARLSON: That's a different rule. 2 HONORABLE SARAH DUNCAN: In Houston maybe. 3 HONORABLE JANE BLAND: I'm surprised that 4 applies to tell you for the record. 5 CHAIRMAN BABCOCK: Okay. Here we go. 6 7 Everybody that likes judge -- Justice Gray's appellate rule raise your hand. Everybody opposed? 9 HONORABLE TRACY CHRISTOPHER: Richard, 10 you're supposed to be for full access. 11 MR. MUNZINGER: I'm not that paranoid. 12 CHAIRMAN BABCOCK: Passes by a vote of 10 to 13 14 3. Judge Lawrence. 15 What else? HONORABLE TOM LAWRENCE: While we're 16 talking about appeal -- and I'm going to continue to raise 17 18 unanswerable JP questions until you except us from this rule. It's a trial de novo upon an appeal from justice 20 court --CHAIRMAN BABCOCK: Right. 21 HONORABLE TOM LAWRENCE: -- either civil or 22 criminal, so does that mean the process would start over 23 24 again new at the county court? CHAIRMAN BABCOCK: You mean in terms of 25

filing a sensitive data form? HONORABLE TOM LAWRENCE: Yeah. It's a trial 2 de novo, everything is moot. 3 CHAIRMAN BABCOCK: Yeah, I think so. 4 MR. WATSON: Nothing goes up. 5 HONORABLE TOM LAWRENCE: As a rule you would 6 7 have to start all over again. CHAIRMAN BABCOCK: I think you would have to 8 start all over again. You would. Justice Duncan. 9 10 HONORABLE SARAH DUNCAN: I liked what somebody over there, maybe it was Richard, said hours -- I 11 would say decades ago, but I'm sure it's only hours, that we have a 14.1 -- it would now be (d) to make sensitive 13 for purposes of our rule "any other data defined as 14 15 sensitive by state or Federal law." 16 CHAIRMAN BABCOCK: Okay. Let's finish with Justice Gray's surprises first. 18 HONORABLE TOM GRAY: My only other surprise 19 was the one before that that I think got laughed down 20 about that --HONORABLE SARAH DUNCAN: I thought you only 21 22 had two. CHAIRMAN BABCOCK: Let's be sure we have a 23 24 full record vote on the laughter. HONORABLE TOM GRAY: That was the one, "The 25

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court clerk may obtain and maintain a record of each
  person or entity to whom a copy of or access is given to
  the sensitive data form."
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                 CHAIRMAN BABCOCK: You're right. We didn't
 4
  take a vote on that. How many people think that's a good
 5
   idea? Raise your hand.
 7
                 And how many are opposed? That passes by a
  vote of 15 to 1. Okay. So we have those two additions.
  Any more surprises?
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                 HONORABLE TOM GRAY: Not on Rule 14.
11 Rule 14 was the easy one.
                 HONORABLE SARAH DUNCAN:
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                 CHAIRMAN BABCOCK: I know. All right.
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   Sarah, you want to add 14.1(d)?
14
                                          Uh-huh.
                 HONORABLE SARAH DUNCAN:
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                 CHAIRMAN BABCOCK: All right. And what do
16
   you want 14.1(d) to say?
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                 HONORABLE SARAH DUNCAN: Any other data --
   is it data or data, really?
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                 CHAIRMAN BABCOCK: Is it --
20
                 HONORABLE SARAH DUNCAN: Tomato, tomato.
21
                 CHAIRMAN BABCOCK: Is it Grenada or Grenada?
22
                 HONORABLE SARAH DUNCAN: "Any other data
23
24 defined as sensitive by state or Federal law."
                 PROFESSOR CARLSON: What does that mean?
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HONORABLE SARAH DUNCAN: I don't know. 1 2 PROFESSOR CARLSON: I mean, is that if SEC 3 says something is sensitive? CHAIRMAN BABCOCK: Richard Munzinger. 4 5 MR. MUNZINGER: I don't know that I would 6 say "defined as sensitive." I would say "protected from 7 disclosure." MR. HARWELL: That's what Buddy came up 8 with. 9 10 MR. LOW: Yeah, or I would say any other data that would be sensitive under that definition or 11 something. 12 MR. HARWELL: You said "under court or 13 14 statute." In other words, the state law or 15 MR. LOW: 16 Federal law might define it as, quote, "sensitive." 17 might not call it that. CHAIRMAN BABCOCK: You're putting a burden 18 19 on litigants to know the whole panoply of law and telling 20 them to put it on a form that they have to file? MS. HOBBS: But it has to be data. It can't 21 22 be something that's just a confidential document. 23 MR. LOW: Right. MS. HOBBS: Because we're dealing with 24 25 numbers and stuff, not documents.

CHAIRMAN BABCOCK: What would be an example 1 of something that is data defined by state or Federal law 2 to be sensitive? 3 HONORABLE SARAH DUNCAN: Well, the reason --4 what attracted my attention when that was said was, you 5 know, the Legislature is very interested in this topic right now, and what if they decide, the Legislature decides, that date of birth -- if they pass a statute that says it is sensitive data under Texas law. 9 I think we would have to amend 10 MS. HOBBS: 11 the rule. MR. LOW: Or a schoolteacher, you can't get 12 certain information about a schoolteacher or something. MR. WATSON: Or medical diagnosis. 14 MR. LOW: You never know what they're going 15 16 to say. HONORABLE SARAH DUNCAN: Medical diagnosis. 17 CHAIRMAN BABCOCK: Well, we do have a rule 18 that we're coming up with. I mean, we're coming up to, 20 15.4(a), that talks about not permitting access to stuff 21 that's made confidential by law. 22 MR. LOW: Restricted by law or court order. 23 CHAIRMAN BABCOCK: By law or court order. 24 HONORABLE SARAH DUNCAN: Just a thought. 25 Because I think Lisa is right, we're going to have to

revisit this rule many times, I think, if the Legislature gets as excited about sensitive data as they have gotten 2 about interlocutory appeals. 3 CHAIRMAN BABCOCK: Well, that keeps us in 4 Buddy. 5 business anyway. In HIPAA, anybody who understands 6 MR. LOW: 7 HIPAA --8 CHAIRMAN BABCOCK: Raise your hand. 9 MR. LOW: Yeah. And what you can give out there, what they make sensitive and information about drug 10 and alcohol abuse and so many things, you get to reading 11 it, there is a lot out there we might not be aware of. CHAIRMAN BABCOCK: Yeah, Carl. 13 MR. HAMILTON: I wanted to add something to 14 15 14.1, too, and that is that the sensitive data as listed is not or does not include that information which is 16 17 essential to a proper adjudication of the case. If that's the issue, it involves the credit card number, the bank 18 account number, or something else that we're fighting 19 over, but --20 HONORABLE SARAH DUNCAN: But you're going to 21 have it. You're going to have it. You as a party. I understand. I'm saying you 23 MR. HAMILTON: don't have to file that sensitive data form in that event. 24 HONORABLE SARAH DUNCAN: Oh, you want to get 25

1 around the sensitive data form? 2 MR. HAMILTON: Yeah. If that's the subject matter that you have to adjudicate then you don't have to 3 file this sensitive data form on that. 4 5 CHAIRMAN BABCOCK: Okay. 6 MR. HAMILTON: I think that ought to be in-7 14.2. 8 CHAIRMAN BABCOCK: 14.2 or 1? 9 MR. HAMILTON: Well, I don't care where it 10 goes. Who would make that 11 HONORABLE TOM LAWRENCE: 12 determination, the court? CHAIRMAN BABCOCK: Okay. I'm keeping a list 13 of things that we need to talk about. One of the things 14 that I've got down on my list is orders, how do we deal 1.5 with orders that may have to by law or otherwise contain 16 17 some of this sensitive data. I've got the issue of the JP and the municipal courts. May I put that and Sarah's 18 thing in this list of things we've got to come back to, because otherwise we're never going to vet this whole rule 20 and we've got to vet this whole rule and leave by 11:00 21 tomorrow so I can go to the Final Four. 22 HONORABLE LEVI BENTON: And your pick is? 23 Illinois. Yeah, Tracy. CHAIRMAN BABCOCK: 24 HONORABLE TRACY CHRISTOPHER: If we're ready 25

to talk about Rule 15 --CHAIRMAN BABCOCK: 2 Yes. HONORABLE TRACY CHRISTOPHER: 3 suggestion is, in an effort to move things along, is that 4 we move specifically to 15.4, because what records we 5 exclude from remote access will probably be sort of the 6 biggest sticking point, not the whole procedure. CHAIRMAN BABCOCK: Yeah, I do agree that 8 that's a huge issue here and --9 HONORABLE TRACY CHRISTOPHER: I mean, in 14 10 11 it was right up there at No. 1. 12 CHAIRMAN BABCOCK: Right. HONORABLE TRACY CHRISTOPHER: But it's way 13 down here in 15. CHAIRMAN BABCOCK: Yeah. That's a good 15 point, Judge. Any objection, Judge Gray, or Judge Duncan, who is not here? 17 HONORABLE TOM GRAY: Well, I think that 18 probably taking 15.4 and 15.5 first will work, and frankly, that's one of the things that -- yes. I think 20 that will be fine. 21 CHAIRMAN BABCOCK: Okay. The last time we 22 23 were here Hatchell talked about how there was an effort in the previous draft to make courthouse access and remote 24 l 25 access coextensive, but the consequence of that was that

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some information, which we have now gone down through in
  14.1, would be withdrawn from both, from both courthouse
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  access and from remote access.
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                 Now there has been added -- now you have
4
  deviated from that template and now have information
5
  withdrawn from courthouse access and remote access and in
6
  addition withdrawn a laundry list of things from remote
  access. Am I right about that? That's what's happened
  historically?
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                 MS. HOBBS: Only (q), (h), and (i) were
11 l
  added. Well, (a), by necessity was added.
                 CHAIRMAN BABCOCK: Well, (a) you would have,
12
13
  but --
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                 MS. HOBBS: But the only thing the
   subcommittee -- that's different from the 2-25 draft and
15 l
16 the 3-30 draft substantively is (g), (h), and (i).
                 CHAIRMAN BABCOCK: Okay. You're right.
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                 HONORABLE TRACY CHRISTOPHER: But we never
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19
   voted on any of those before.
                 MS. HOBBS: No.
20
                 CHAIRMAN BABCOCK: No, we never dealt with
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   that at all. Okay. Well, let's dig into it. Is there
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   any -- well, do you want to say anything preliminarily
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   about it, Judge Gray?
241
                 HONORABLE TOM GRAY: There is one embedded
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problem that I don't know if it's best to address on the
   front end or the back end, so I'm going to address it on
2
   the front end and see how it --
3
                 MS. HOBBS: Do I get a vote?
4
                 HONORABLE TOM GRAY:
                                      Pardon?
5
                 MS. HOBBS: Do I get a vote?
6
7
                 HONORABLE TOM GRAY: Yes.
                                            Where do you
   think it will be?
                 MS. HOBBS: I think it would be better on
 9
  the back end. I just think it's going to confuse things,
10
11
   if I'm thinking of the right one.
12
                 HONORABLE TOM GRAY: I'm sure we're thinking
   about the same one, and so it was a problem that Lisa and
   I had talked about after the subcommittee's draft came out
14
   and I was looking at it, and she knows, and so I'm going
15
   to defer to her presentation on this.
                 CHAIRMAN BABCOCK: Okay. Now we can't
17
18 concentrate on anything else.
                 MS. HOBBS: Because I think it's a procedure
19
   issue and not a substantive issue.
20
                 CHAIRMAN BABCOCK: What is it that they're
21
   hiding from us? Okay. Judge Gray, go ahead, sorry.
22
                 HONORABLE TOM GRAY: The only one that's
23
24 probably -- and actually it may not be in 15.4 is the --
  in several places the word "party" needs to be
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substituted -- I mean "person" needs to be substituted for "party," and it may not actually come up in 15.4. No, it 2 doesn't come up till 15.5, so if you're going to start with 15.4, just launch into them. MR. MUNZINGER: Chip, is the definition of 5 case record in 15.2 still the same as the one we have in 6 the draft? 7 HONORABLE TOM GRAY: Which draft are you 8 9 looking at? CHAIRMAN BABCOCK: On the one that's 10 redlined. 11 MR. MUNZINGER: Sir? 12 CHAIRMAN BABCOCK: There is a draft that has 13 the redlining, and that's the most recent. HONORABLE TOM GRAY: You have the most 15 16 recent. Thank you. MR. MUNZINGER: 17 CHAIRMAN BABCOCK: Okay. Yeah, Lisa. 18 MS. HOBBS: Before we talk about what is 19 going to be excluded from remote access I would like to point out that the subcommittee made a major -- had a different policy than the Texas Judicial Council, and the Judicial Council's philosophy was that if we required a 231 24 subscriber system or some sort of register-with-me before you see the court records, then we are less concerned with 25

what is in those records, and so our list of items to be excluded from records would be shorter.

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The subcommittee decided that we want to give our clerks the option of a subscriber system or not, and I think with that their list -- because they were uncomfortable with some of this being on the internet for anybody without knowing who was looking at it, their list became longer. So I think I just want to kind of set the tone for the issue in hopes of aiding this discussion about that.

HONORABLE TOM GRAY: And I guess to follow up on that, Chip, as far as the general comment before we get started on the details, you almost have to divorce yourself from the discussion we just had about sensitive This is completely fundamentally different. is remote access.

> CHAIRMAN BABCOCK: Right.

HONORABLE TOM GRAY: It is not about at this point anything defined as sensitive data. The other thing is, remember, this doesn't touch bulk distribution. That's a different problem entirely. This is remote This is from Bangladesh. access.

CHAIRMAN BABCOCK: Yeah. Can I suggest one 24 friendly amendment to what you just said? 15.4(a) would, of course, subsume sensitive data under 14.1.

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MS. HOBBS:
                             That's right. You could not put
1
  sensitive data on the internet.
2
3
                 HONORABLE TOM GRAY: Yeah, by definition
4
  you're right, but --
5
                 CHAIRMAN BABCOCK: But other than that,
6
  you're right, this is separate.
7
                 HONORABLE TOM GRAY: This is just a
8
  different animal than the concept of sensitive data.
9
                 CHAIRMAN BABCOCK: Right. Okay.
10
                 HONORABLE TOM GRAY: Are you going to read
11
   it or am I?
                 CHAIRMAN BABCOCK: Well, let's -- is there
12
13
   anything about the preamble that is controversial?
   "Notwithstanding anything in 15.3, a court clerk must not
14
   allow remote access to the following case records."
15
16 Anything controversial about that?
                       (a) I wouldn't think would be
17
                 Okay.
18 particularly controversial, "a document to which access is
19 restricted by law or court order, "but maybe it is. Carl.
20
                 MR. HAMILTON: I just have a question.
   People who are authorized to get sensitive data under
   14.3 --
22
                 CHAIRMAN BABCOCK:
                                    Right.
23
                 MR. HAMILTON: -- can they access that by
24
25
  remote?
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HONORABLE TOM GRAY: Yes. There is a 1 provision if the clerk wants to allow it. I don't remember which part of the rule it's under. 15.7(a), for example. 4 It says if you're a party in 5 MR. WILDER: the case you can have access. You can't be excluded from 7 the record, but that presents a big problem. MR. HAMILTON: So wouldn't that be 8 inconsistent with 15.4(a)? 9 CHAIRMAN BABCOCK: Wouldn't think so because 10 it wouldn't be restricted by law. It would be authorized 11 by law. You're authorized by this rule. HONORABLE TOM GRAY: You're authorized to 13 have access to your own sensitive data form. 14 15 CHAIRMAN BABCOCK: Right. 16 MR. HAMILTON: Okay. 17 CHAIRMAN BABCOCK: Anything else about 15.4(a)? Yeah, Jeff. 18 19 MR. BOYD: I'm surprised the clerks aren't speaking up more on this. They can't put anything -- they 21 can't allow remote access to anything that's restricted by law, and I'm thinking what does that mean? It's the same 22 issue we talked about before. Restricted by what law? 23 mean, I'm just looking at the Public Information Act and 24 all the exceptions under the Public Information Act, and

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does that mean anything that fits within any of those
   exceptions cannot be --
 2
                 CHAIRMAN BABCOCK: The Public Information
 3
  Act doesn't apply to the judiciary.
 4
 5
                 MR. BOYD: Okay. It restricts information
 6
  by law, though.
 7
                 CHAIRMAN BABCOCK: It restricts access to
   information from a governmental body, but it does not --
   it's not the same thing as saying that you can't -- I
  mean, I could put all that stuff in a court record if I
10
11
   wanted to.
12
                 MR. BOYD: The PIA doesn't apply to -- all
          So then any law applicable to court records?
                                                          Is
13
   that what we're talking about?
14
15
                 CHAIRMAN BABCOCK:
                                    I think so. I think
  we're talking about if there is a --
16
17
                 MR. BOYD: Or HIPAA.
18
                 CHAIRMAN BABCOCK: Or HIPAA. If a statute
19
   says --
20
                 MR. BOYD: The courts can't --
21
                 CHAIRMAN BABCOCK: -- you may not reveal,
   you know, X, Y and Z, then it wouldn't be appropriate to
   put it --
23
24
                 MR. BOYD: Well, if it says the courts may
25 | not or if a person has a proprietary or privacy interest
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in X, Y and Z? If it says the latter then does that apply or not, because I think that's sort of what the PIA says, 3 for example. CHAIRMAN BABCOCK: Well, but the PIA is 4 different than this. Well, Judge Gray, I mean, you tell 5 You were the draftsperson on it. 7 MS. HOBBS: The point is what's closed at the courthouse can't be allowed on the internet. 8 9 CHAIRMAN BABCOCK: Right. MS. HOBBS: That's the point. If we're not 10 saying it right then let's redraft it, but the point is 11 very simple, what's closed at the courthouse can't be on the internet. 13 CHAIRMAN BABCOCK: That's what I was trying 14 15 to say. 16 MS. HOBBS: Right. MR. BOYD: Well, how about any document to 17 18 which access is not -- think of a better way to say it. CHAIRMAN BABCOCK: Judge Christopher. 19 HONORABLE TRACY CHRISTOPHER: I just don't 20 think we need it. It's apparently causing problems, and you know, if there is some law out there that says you 23 don't, you know --Don't file it. CHAIRMAN BABCOCK: 24 HONORABLE TRACY CHRISTOPHER: Don't 25

disseminate this, then everyone should be following that 2 You know, I think it's unnecessary. 3 CHAIRMAN BABCOCK: Yeah, Buddy. MR. LOW: But what about tomorrow? I mean, 4 if we pass this rule and then the Legislature passes 5 something, you're talking about (a), restricted by law or court order, okay, and then that's not in our list here, but it is restricted. Then the lawyers should put that on their confidential list and so forth, and they're allowed 10 to do that under this; whereas, we don't know what may be tomorrow, so and maybe we haven't included everything 11 that's included now, but it wouldn't prevent a lawyer who 12 is smarter than we are from saying, "Wait a minute, I know 13 about this statute, " and he should be able to include 15 that. HONORABLE TRACY CHRISTOPHER: How is the 16 clerk going to know that? 17 CHAIRMAN BABCOCK: Jeff is right. The way 18 19 it's written could lead to endless fights. MR. BOYD: "Cannot allow remote access to 20 any document to which access would otherwise not be allowed." "Direct access would not otherwise" -- "would 23 otherwise not be allowed." MS. HOBBS: What about "a document to which 24 public access is not allowed"?

CHAIRMAN BABCOCK: How about that? 1 MR. BOYD: A lot closer. 2 CHAIRMAN BABCOCK: Yeah, Carl. 3 MR. HAMILTON: This whole section is really 4 5 up to the clerk, isn't it? It's up to what the clerk puts on the system that's available for remote access. 6 7 CHAIRMAN BABCOCK: Andy. MR. HARWELL: I can see a challenging issue 8 for the clerks will be -- and I quess I didn't think about it, about the sensitive data form being available by remote access, because if we go with what we voted on 11 earlier about having a record of who sees that or who is an applicant or what have you, that it's going to be 13 difficult for us to do that. I mean, we would almost have to have a clerk, a deputy, sitting there monitoring who is 15 coming in to look at those records, and then I guess I 16 just didn't think about that enough when we were meeting. 17 Did you, Bonnie? Did you think about that sensitive data 18 19 being accessed remotely? 20 MS. WOLBRUECK: I think that would be up to 21 the clerk if they choose to do so. MR. HARWELL: I mean, that would be the only 22 sensitive thing, except when we go down further here we 23 say that -- well, we'll get to that. 24 25 CHAIRMAN BABCOCK: Okay.

MR. WILDER: To speak to that for a minute, this issue of turning somebody on and then turning them off again if they're remote, if you're a party to the case and you can see this document remotely, how do I turn them off? Because once you scan the document it becomes much -- you're going to have to sit there and monitor each case.

And let's say, Chip, you had a case, but once your case is adjudicated then I have to figure out how to turn that off where nobody else can see it. I mean, you can't do just individual parties.

MS. HOBBS: Well, Tom, you might not be able to in your system, but the point was that there may be a system out there that you would be able to do that. For instance, you give a party a password and they have access to all of your records or their records, and you are able to do it, and then when the case is over the password is dead. And we don't know whether you can or can't do it, but we wanted to make sure that if you had the system to do it you could do that.

MR. WILDER: You could give them a temporary password. We're, in fact, doing that with criminal attorneys right now under court order. I mean, we crafted the court order. But if you're talking about the general subscriber clients out there, that's going to be difficult

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to be cutting them on and off. So as long as you leave it
   up to the clerk, that's fine with me.
2
3
                 MS. HOBBS:
                             Exactly. Because, Judge
   Christopher, aren't you doing something like this with
4
  your MDL cases? Are you trying to work with Lexis on
5
   getting some system where everybody can look at all the
6
   same documents or something?
                 HONORABLE TRACY CHRISTOPHER: Well, I've
8
   kind of got two things going. One is hopefully if Harris
   County has found the money to get the management going so
   that we can start electronic filing, I'm going to go with
11
12
   them, but otherwise I'm going to perhaps look for
   something with Texas Online. At this point it's going to
13
   just be service --
14
15
                 MS. HOBBS:
                             Okay.
16
                 HONORABLE TRACY CHRISTOPHER: -- on all the
17
   parties, although I put my own orders on the internet for
   people to look at.
18
                 MS. HOBBS: I think that in Beaumont they
19
  have something like that --
20
                 HONORABLE TRACY CHRISTOPHER:
21
                                               Right.
                 MS. HOBBS: -- where parties can get online
22
   with a password, and at any given time you could kill that
23
24
   password.
                 CHAIRMAN BABCOCK: Going back to 15.4(a),
25
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Judge Gray, did you use the word "document" instead of "case record" by design? Because document, it seems to 2 me, is at the heart of Jeff's problem that when you're 3 talking about documents, there are a whole bunch of 4 documents that might be exempted under the Public 5 Information Act, but once they're out there they might 7 also be put into a court record, and really aren't what we're dealing with here is a --9 HONORABLE TOM GRAY: I guess to shorten the -- I don't think so. I don't recall it. 10 recall any discussion about why we used "document" instead 11 12 of "record"? CHAIRMAN BABCOCK: If you said "a case 13 record to which public access is restricted by law or a 14 court record" then you would capture what is 15 unquestionably protected, but you wouldn't be so broad as 16 to wander over into other areas. 17 18 HONORABLE SARAH DUNCAN: You also just created a conflict because the access to a sensitive data 19 20 form is restricted by law. CHAIRMAN BABCOCK: Right. 21 HONORABLE SARAH DUNCAN: And so under your 22 rule you can't put it -- you can't get it from remote 23 2.4 access. CHAIRMAN BABCOCK: Right. 25

HONORABLE SARAH DUNCAN: Why do you want to 1 If I can look at it in the courthouse, why can't 2 I look at it remotely? 3 CHAIRMAN BABCOCK: Sensitive data form you 4 cannot look at at the courthouse. 5 HONORABLE SARAH DUNCAN: Sure I can. 6 said I could. My hypothetical is I am one of the class of people that is entitled to look at the sensitive data form. Okay? 9 CHAIRMAN BABCOCK: 10 Okay. HONORABLE SARAH DUNCAN: If I go to the 11 courthouse. If I can look at it at the courthouse, why can't I look at it sitting in my office in Bangladesh on 13 my computer? 15 CHAIRMAN BABCOCK: I see your point. Yeah. "A case record to which" --16 HONORABLE SARAH DUNCAN: "Public access is 17 denied." If a document is filed under seal the only 18 people who get to look at it are the people who filed it and the judge. 20 2.1 CHAIRMAN BABCOCK: Okay. So --MR. LOW: But, Chip, if you say a case 22 record, that means the whole record. Do you mean that the 23 whole record has to be or any part of a case record? 25 CHAIRMAN BABCOCK: You know, there is a

1 lot --HONORABLE SARAH DUNCAN: Case record is 2 defined in 15.2(a). 3 CHAIRMAN BABCOCK: Case record is defined, 4 and case record means "a document filed in a matter before 5 6 a court." 7 MR. LOW: All right. All right. CHAIRMAN BABCOCK: So something is filed 8 under seal because it's a trade secret, and the judge 9 says, "Fine, you know, we can't be having the trade 10 secret," and you wouldn't want that available at the 11 courthouse, you wouldn't want it available on the 13 internet. I agree. I was using it in the 14 MR. LOW: 15 sense that we now use case record, means any part of the 16 filed -- okay. CHAIRMAN BABCOCK: Okay. 17 MR. HAMILTON: What we're working on here is 18 a court order, it's an administrative order, right? administrative order? 2.0 CHAIRMAN BABCOCK: Well, it's a rule. 21 MR. HAMILTON: Well, is it a rule or an 22 23 order? HONORABLE SARAH DUNCAN: Rule of Judicial 24 Administration.

MR. HAMILTON: Huh? 1 MS. HOBBS: Rule of Judicial Administration. 2 MR. HAMILTON: Just a rule then. 3 CHAIRMAN BABCOCK: Yeah. 4 It's one of a body of rules. 5 MS. HOBBS: MR. HAMILTON: So that wouldn't be a court 6 7 order? HONORABLE SARAH DUNCAN: It's adopted in a 8 court order. 9 MR. HAMILTON: If it's a court order then 10 this document restricts access to the sensitive data form, 11 so then if it's a court order you couldn't get it under 12 13 (a). CHAIRMAN BABCOCK: How about if you say "a 14 case record to which public access is restricted by 15 16 law" -- that doesn't work. MR. BOYD: What if -- there are some 17 subsections of 15.4 that we may have to deal with 18 separately, but generally speaking what Sarah is saying is 19 15.4 should just say, "Notwithstanding anything in Rule 20 15.3, a court may allow remote access to case records only if and to the extent that they are accessible" -- what's 22 the right word -- "in person, directly at the courthouse." 23 24 Is that what you're saying? HONORABLE SARAH DUNCAN: 25 No.

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MR. BOYD: I thought you were saying if I
1
2
  can get it at the courthouse then I ought to be able to
3
  get it remotely.
4
                 HONORABLE SARAH DUNCAN: I said that for
  sensitive data forms. I didn't say that for everything.
5
                 MR. BOYD:
6
                            Okay.
7
                 HONORABLE SARAH DUNCAN: Some of the
   subsections under 15.4 are available to public access at
  the courthouse.
9
10
                 CHAIRMAN BABCOCK: That's where I'm off
   track on this. 15.4(a) -- 15.4(a) you shouldn't be able
11
   to get either place, either at the courthouse --
13
                 HONORABLE SARAH DUNCAN:
                                          Right.
14
                 CHAIRMAN BABCOCK: -- or remotely.
15
                 HONORABLE SARAH DUNCAN:
                                          Right.
                 CHAIRMAN BABCOCK: Okay. And that's fine.
16
17
   We want to do that. We don't want to overdo it, but we
   want to do that.
18
                 HONORABLE SARAH DUNCAN: And I think the way
19
   to do it is you say "a case record by which public access
   is denied by law or court order."
21
                 CHAIRMAN BABCOCK: Okay. Yeah.
                                                  That would
22
23
   get it. Okay.
                 MR. BOYD: Why didn't you say that 10
24
25
   minutes ago?
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HONORABLE SARAH DUNCAN: I did. 1 She did. She just didn't 2 CHAIRMAN BABCOCK: say it loud enough. 3 4 MR. HAMILTON: What's the wording? 5 CHAIRMAN BABCOCK: "A case record to which public access is denied by law or court order." 6 or court order." Okay. So everybody okay with that? HONORABLE TOM GRAY: Did you say "denied" or 8 "restricted"? 9 HONORABLE SARAH DUNCAN: "Denied." 10 CHAIRMAN BABCOCK: "Denied," because you 11 want to allow the parties to get their sensitive data 13 forms. Tom. HONORABLE TOM LAWRENCE: Well, the 14 technology of this is going to be what? You're going to 15 have to have some special access or password to get that? 16 17 CHAIRMAN BABCOCK: No, no, no. No, no, no. The example is, the example is I'm a plaintiff in a trade 18 l secrets case, and I have to describe with particularity 19 for the judge my trade secrets. I'm not going to do that 20 if the guys in Bangladesh can say, "Oh, we can make a 21 cheap widget because now we know how to do it. " So that's 22 going to be filed under seal under the appropriate 23 procedures, and so public access is going to be denied 24 that document.

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HONORABLE TOM LAWRENCE: But are you talking
1
   about allowing some parties to have access to that
2
   document over the internet?
3
                 HONORABLE SARAH DUNCAN:
                                          Uh-huh.
4
5
                 MS. HOBBS:
                             That's a separate issue.
6
                 CHAIRMAN BABCOCK: That's a separate issue.
                                          That's what I
 7
                 HONORABLE TOM LAWRENCE:
   thought we were talking about. Okay.
8
                 HONORABLE SARAH DUNCAN: If it's a sealed
 9
10
   document --
11
                 HONORABLE TOM LAWRENCE:
                                          Okay.
                 HONORABLE SARAH DUNCAN: -- if public access
12
   is denied to the document, nobody can get it over the
13
   internet.
14
                 HONORABLE TOM LAWRENCE:
                                          Okay.
15
16
                 HONORABLE SARAH DUNCAN: Even the person who
17 l
   filed it.
18
                 HONORABLE TOM LAWRENCE: Okay. Good, I
191
   agree with that.
20
                 CHAIRMAN BABCOCK: Judge Gray.
                 HONORABLE TOM GRAY: My concern now with the
21
   use of the word "denied" is, is it denied only upon the
22
   determination of the trial court that your trade secret is
231
   worthy of protection, or is it denied when it is filed
24
25 under seal and that restriction denial, if you will, is
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sought? In other words, do you have a time period in
   there that you've got a problem because denied seems to
   imply that a decision has been made?
 3
                 MS. HOBBS: Is that not an (h) problem,
 4
   though?
 5
                 HONORABLE TOM GRAY: An (h) problem?
 6
                 MS. HOBBS: Uh-huh, 15.4(h).
 7
                 CHAIRMAN BABCOCK: It could be an (h)
 8
   problem, but not necessarily, but the people trying to
   protect information have a responsibility for protecting
   it, so if I'm dumb enough to file my trade secrets, you
11
   know, and allow a window of publicness until a judge
12
   decides that they can be filed under seal then I'm an
13
   idiot, and so my client ought to come get me.
                           Temporary seal it.
                 MR. LOW:
15
16
                 CHAIRMAN BABCOCK: You can do it temporarily
   or you wouldn't file it. You would file a motion to be
17
   able to prospectively file it under seal.
18
                 HONORABLE LEVI BENTON: Well, what --
19
                 THE REPORTER:
                                Can't hear. Can't hear.
20
                 HONORABLE LEVI BENTON:
                                          I'm sorry.
21
   about if you claim such privilege and then the court says,
22
   "Mr. Babcock, I reviewed your trade secrets information in
23
            I'm overruling the claim of privilege" and from
24
   camera.
   the bench I hand them to Mr. Meadows.
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CHAIRMAN BABCOCK: You know, "I think, 1 Judge, please stay your order until I can, you know, get 2 Justice Bland to, you know, tell you once again what an idiot you are." 4 HONORABLE LEVI BENTON: There is such a case 5 6 out there. Out of the 215th. 7 CHAIRMAN BABCOCK: I'm going to cite that one. HONORABLE LEVI BENTON: In re: NITLA. 9 HONORABLE JANE BLAND: Not by me. 10 HONORABLE LEVI BENTON: Not by me, either. 11 CHAIRMAN BABCOCK: But if you say, "No, I'm 12 sorry" then I'm going to have to run across down to South 13 Texas and try to get an order, but you can't fix that with 14 a rule. You can't fix that with a rule. 15 Is this language okay then, "a case record 16 to which public access is denied by law or court order"? 17 Does that work for everybody? 18 19 HONORABLE DAVID GAULTNEY: I would argue that a court order is the law, but I think it adds some 20 clarification that you might have a protective order. CHAIRMAN BABCOCK: And it also adds it in a 22 situation that is most likely to come up, because that's 23 where the action is here, at least on the civil side, 24 because it's protective orders, it's stuff that people 25

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have legitimate right to protect from public scrutiny.
2
                 HONORABLE JAN PATTERSON: Perhaps you ought
   to say "by court order or law" and have law come last, "or
3
   other law."
4
                                          I like that.
5
                 HONORABLE SARAH DUNCAN:
                 MR. HAMILTON: Does "court order or law"
6
   include Rule 76?
                 CHAIRMAN BABCOCK:
8
                                    Sure.
                 MS. HOBBS:
                             Yes.
 9
                 CHAIRMAN BABCOCK: Okay. Okay, great.
10
                                                          Now,
   Judge Gray, am I right that (b) through (i) --
11
                 HONORABLE DAVID GAULTNEY: He left the room
12
   for a minute.
13
                 CHAIRMAN BABCOCK: Okay. Well, let's take a
14
   10-minute break.
15
                 (Recess from 3:39 p.m. to 3:58 p.m.)
16
17
                 CHAIRMAN BABCOCK: Okay.
                                           Except for
   subparts (b) through (i), Justice Gray, confirm for me,
18
   except for (h) we are talking about categories of
19
   documents that would be available to people who went down
   to the courthouse, but we are talking about restricting
   access to these category of documents on the internet,
23
   right?
                 HONORABLE TOM GRAY: With one exception that
24
25
   Carl just pointed out to me.
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CHAIRMAN BABCOCK: What's that exception?
1
2
                 HONORABLE TOM GRAY: If it is a document
   that is sealed under 176a --
3
4
                 CHAIRMAN BABCOCK: Under 76a you mean?
5
                 HONORABLE TOM GRAY:
                                      76a.
                                            It would be
6
   available to one party at the courthouse and not the
   other. But that is a --
 8
                 CHAIRMAN BABCOCK: No, that's not right.
                 HONORABLE LEVI BENTON:
                                         That's not right.
 9
                 CHAIRMAN BABCOCK: Even 76a documents are
10
11 available to all parties.
                 MR. LOW: But temporary sealing might not
12
13 l
  be.
                 CHAIRMAN BABCOCK: Temporary sealing might
14
15 not be.
                 HONORABLE TOM GRAY: Okay. Okay.
16
17
                 CHAIRMAN BABCOCK: Although even that I'm
18 not sure.
19
                 HONORABLE TOM GRAY: Let's see, documents
   submitted in camera, that's only going to be available to
   one party.
                 CHAIRMAN BABCOCK: In camera? Well, that
22
23 could be true. That could be true.
24
                 MR. WATSON: Production requests for the
25
   court to review.
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CHAIRMAN BABCOCK: Attorney-client, or arguably attorney-client. Sure. Right.

HONORABLE TOM GRAY: So, yes, the general answer to your question is yes, there may be that exception with regard to something under (h).

CHAIRMAN BABCOCK: Okay. And the -- are

there specific -- where do we get the list of (b) through

(i)? I guess that came from the task force report, right?

HONORABLE TOM GRAY: I think Lisa could be

more specific, but I think that is correct. There may have been one or two that were generated by our group. Specifically I'm thinking about (g) because of some guy on the committee that was worried about criminal exhibits as much as anything else.

CHAIRMAN BABCOCK: Okay.

MS. HOBBS: The (b), (c), (d), (e), and (f) are recommendations from the Texas Judicial Council; (g) was an addition by the subcommittee; (h) was in response to the comments from this committee during the March meeting that the definition of case records should track 76a as closely as possible, but we found it was easier to do the case record definition like we did and then take some of those subparts in 76a and exclude them from remote access, so it was kind of a combination of your -- this committee's recommendation is why that's in there.

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CHAIRMAN BABCOCK: I think (h) would be
 1
   subsumed by (a), but I don't see any harm in having (h)
 2
   there, and it may clarify certain things.
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                 HONORABLE SARAH DUNCAN: Well, but the
 4
   reason for (a) -- never mind. Okay.
 5
                                    I don't know if we want
                 CHAIRMAN BABCOCK:
 6
   to take these in order, but I think there are some that
   are less controversial than others. For example, Family
   Code proceedings.
 9
10
                 HONORABLE SARAH DUNCAN: Can we just take
11
   them in order?
                 CHAIRMAN BABCOCK: Huh?
12
                 HONORABLE SARAH DUNCAN: Can we just take
13
   them in order?
14
                 CHAIRMAN BABCOCK: Yeah, we can if you want.
15
16
                 HONORABLE SARAH DUNCAN:
                                          I do, please.
                 CHAIRMAN BABCOCK: Okay. (b), "medical,
17
   psychological, or psychiatric record, including an expert
18
   report based on a medical, psychological, or psychiatric
19
   record." The reason for allowing this to be available at
20
   the courthouse but not on the internet is?
                 HONORABLE TOM GRAY: No. You have to ask
22
23
   that the other way, the reason for not allowing it on
24
   the --
25
                 CHAIRMAN BABCOCK: Internet.
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HONORABLE TOM GRAY: -- internet, or if it is available at the courthouse, and most of this is probably not going to be available at the courthouse under this category, but if it is, we still didn't feel like it was appropriate.

CHAIRMAN BABCOCK: Okay.

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HONORABLE SARAH DUNCAN: And the reasoning, our reasoning, I'm sure members of the subcommittee will correct me if I'm wrong, but my reasoning was that because of the practical obscurity that attaches to things filed in the courthouse that you're not necessarily going to have once they're put up on the internet. I mean, I would consider my medical, psychological, or psychiatric records to be fairly personal; and, you know, if I have to disclose them because I'm involved in a lawsuit then I have to disclose them, but that doesn't mean I want them available to anybody with an internet connection and a personal computer for casual reading. And that's the reasoning on -- I can't say all of these. On several of these.

CHAIRMAN BABCOCK: Okay. Let's stick with (b). Typically this type of information if it's in discovery would be subject to a protective order, but -- and so it wouldn't be available either way, but for some reason the record has risen to the level of importance

that it is now an exhibit at a trial. Judge Christopher.

HONORABLE TRACY CHRISTOPHER: You don't do enough PI cases. There is no protective order on this medical information generally, and it comes up all the time.

CHAIRMAN BABCOCK: Okay.

attached to motions to compel, it gets attached to motions to exclude, it gets discussed in depositions. It is everywhere in most of our civil personal injury cases, and I just have a real problem with excluding all of that from remote access. First of all, the clerks have said they're not really sure that they're going to be able to allow the parties to look at their own file and keep other people away from it. They're not sure they have the technology now, and obviously people to the lawsuit want to be able to look at the records remotely.

Things like 4590i reports, which now have a new number, people want to be able to see what report is sufficient and what's not sufficient. You wouldn't be able to do that unless you went down to the courthouse. I just -- I can certainly see why some psychiatric records might need to be protected or why some records involving rape or sexually transmitted diseases or AIDS or, you know, something of that nature; but, you know, did

so-and-so's lung cancer -- was it caused by exposure to this chemical, which, you know, is in -- absolutely in the motions for summary judgment, in all of the exhibits, I 3 mean, why that shouldn't be available remotely I don't 4 understand, and it would be a nightmare for the lawyers to 5 have to stamp every single page "excluded from remote 6 access." 7 8 CHAIRMAN BABCOCK: Okay. What other Judge Gray. 9 comments? HONORABLE TOM GRAY: Well, they don't have 10 to stamp every single page. Only the caption on the first 11 12 page of whatever is filed. HONORABLE TRACY CHRISTOPHER: See, that 13 makes it even worse. We're going to exclude the whole motion because of one page of medical that gets attached? 15 HONORABLE TOM GRAY: Yeah. 16 CHAIRMAN BABCOCK: Wait a minute. You would 17 exclude the motion? 18 HONORABLE TOM GRAY: Uh-huh. 19 20 CHAIRMAN BABCOCK: Buddy. MR. LOW: Chip, I mean, to list this with 21 psychological, psychiatric, I mean, psychological records or mental health records are by statute protected. Alcohol, drug, and so forth, HIV and those, so when I -- I 24 25 read this initially to mean medical records pertaining to

those things, but apparently this means any medical record. I mean, was that -- and I can understand why it shouldn't be, but some people may want a person's medical reports to see the physical condition, hiring them or something like that.

HONORABLE SARAH DUNCAN: Then they can go to the courthouse.

MR. LOW: I mean, I understand.

HONORABLE SARAH DUNCAN: Part of what we struggled with in the subcommittee, and I think the Legislature is struggling with and the Court is going to struggle with, is I don't think this is necessarily -- I think the question almost becomes are you going to have remote access or are you not, because if a lot of this information is available by remote access then I think we're going to see, like in the states that Lisa was talking about earlier, the Legislature is just going to say, "You're not going to have remote access."

MS. HOBBS: And I think it's interesting that the Federal law, when I go to the doctor now, I can't -- nobody can even see my sign-in name at the doctor's office anymore, and so there is a policy by the Federal government anyway that says some of this stuff is sensitive and even my name on my sign-in sheet at the doctor's office is sensitive, but the judiciary without

having this would be saying, yeah, but you're holding that record online, who cares. 2 Well, I was taken aback CHAIRMAN BABCOCK: 3 by Judge Gray saying that the motion itself would be not accessible because there was one of these things attached. 5 MS. HOBBS: It's a practical thing. 6 7 clerks aren't going to --HONORABLE SARAH DUNCAN: 8 That's right. 9 MS. HOBBS: If it's filed on there the clerk is going to click that button as off. 10 11 CHAIRMAN BABCOCK: What I was trying to suggest inartfully was that if there is something like a 12 psychiatric record that is -- that is highly confidential, 13 it might get put under seal, but if I'm a plaintiff and I put at issue in court my medical condition or my 15 psychological condition, and those records are used to 16 advance my position in court and are tendered to a judge 17 so that he or she can make a decision, make a ruling, one 18 cannot understand the ruling unless they see what the 19 ruling is based upon; and if we are going to withdraw from 20 public scrutiny -- and I understand that it's not 21 withdrawn from public scrutiny at the courthouse, but 22 23 we're going to make it -- we're going to keep this 24 whatever this doctrine of inscrutability is, then I wonder 25 if that's good public policy. I understand that there is

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this dichotomy that it's available to the public but not
   on the internet, but I don't buy into that I guess.
 2
 3
   That's my problem.
                       Judge Bland.
                 HONORABLE JANE BLAND:
                                        I think the
 4
   difference is if it gets transmitted over the internet or
 5
   viewed remotely it can be copied and distributed easily
   remotely as well, and so you're talking about people's
 7
   private information, and I'm thinking in particular of
 8
   photographs. I mean, there are a lot of photographs that
10
   are admitted into evidence that really have -- you know,
   people would be horrified if they found out that a million
11
   copies of them were floating around the world on the
12
   internet, and so, you know, photographs, autopsy
13
   photographs, photographs showing a medical condition,
14
15
   plastic surgery before and after photographs, you know,
16
   just all kinds of things that people just wouldn't want
17
   distributed remotely.
                 CHAIRMAN BABCOCK: Okay.
18
                                           What else?
                                                        Any
   other comments about this? Carl.
19 l
                 MR. HAMILTON: Well, I'm intrigued by
20
   Sarah's question of whether we even want to have remote
21
   access to the public. Do other states allow that with the
22
   public or just with the parties?
23
                 MS. HOBBS: Well, I mean, I've tried to sum
24
   it up, but it's hard to. I mean, pretty much my summary
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of it ended up just being a restatement of what's already in the Judicial Council report, but generally Texas is more open at the courthouse than all of these states are, and most of these states, and I think I can say that pretty -- I mean, there is not a lot of people having remote -- like widespread remote access.

I mean, to the extent courts have adopted rules in other states, they are severely limiting what is going on the internet, if not outright forbidding remote access, and the ones that are allowing remote access tend to allow remote access to court-created records and not party filings.

it's limited is a practical way, which is that the rule will be, well, you can put all the records you have on the internet except you can't ever reveal this kind of information; and since the clerk has no physical way, no practical way of going through and culling all that out, then you just can't put anything on the internet. If you wanted to take the time to go through page by page then you could comply with the rule, but since you can't, the rule effectively bars doing that.

MS. HOBBS: Yeah. So even the ones that seem to have a liberal remote access policy, when you really get right into their law they're not putting a lot

up on the internet.

is pushing the other way. The Federal system is doing something like what we're doing with a strong presumption that there should be more access rather than less.

Although I have to say that when they get to the level of frustration that we're at or maybe a good bit below that, they just give up and say, "Well, we're just not going to put that on." I don't think they have tried to go through and separate it out as carefully as we're doing it here, but there is -- they started with a strong idea that whatever is at the courthouse ought to be on the internet.

MS. HOBBS: But they do have a subscriber system that gives them some comfort on what's in there.

HONORABLE NATHAN HECHT: Right.

MR. HAMILTON: Of course, as you said, it puts a tremendous burden on both the lawyers and the clerk to figure out what can go on there and what can't.

CHAIRMAN BABCOCK: Buddy.

MR. LOW: You know, HIPAA, there is 176 pages, and I've read it a lot, and it's true that if you file a lawsuit you waive what information is relevant only to that suit, but there's other information that's not, and HIPAA is real restrictive on giving out any medical information, including that you're even a patient of that

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And so I'm afraid HIPAA could be read to mean
  doctor.
  that it's just merely necessary for this lawsuit and these
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  parties and not for the world. I think that there would
3
  be certain information, and I can't segregate what it may
4
  be, but, I think --
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6
                 CHAIRMAN BABCOCK: If that's true it's going
7
   to be --
                           I would probably have to go along
8
                 MR. LOW:
   -- I would go along with the way they've drawn it.
9
10
                 CHAIRMAN BABCOCK: If what you say is true,
   though, it's going to be picked up by our 15.4(a).
11
                             I think Buddy may be talking
                 MS. HOBBS:
12
   about a policy choice, though, rather than whether or not
13
   it's really restricted, but it's a policy conversation
   that the feds consider this stuff essentially private as
15
16
   much as possible.
                                                   Any more
17
                 CHAIRMAN BABCOCK:
                                     Yeah.
                                            Okay.
   comments on 15.4(b)? All right. How many people are in
18
   favor of 15.4(b), "a medical, psychological, or
19
   psychiatric record, including an expert report based on a
20
   medical, psychological, or psychiatric record"?
22
   your hand.
                 How many opposed? By a vote of 18 to 1 that
23
   will pass.
24
25
                  (c), "a pretrial bail or presentence
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investigative report." Discussion on this. Judge Womack,
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  did you have anything you'd like to --
                HONORABLE PAUL WOMACK: Only as I said in my
3
  letter, that the presentence investigation report is
4
  already restricted from public access at the courthouse
5
  over the counter. It certainly doesn't hurt to have it in
  here, I suppose.
7
8
                 CHAIRMAN BABCOCK: So that would be picked
  up by (a) and this subparagraph (c).
9
                 HONORABLE NATHAN HECHT: But why have it in
10
   twice?
11
                 CHAIRMAN BABCOCK: Why have it twice?
12
  Richard.
13
                                 The judge has addressed the
14
                 MR. MUNZINGER:
   presentence investigation report, but what about pretrial
15
16
   bail reports? Are they --
                 HONORABLE PAUL WOMACK:
                                         No, they're not.
17
                 MR. MUNZINGER:
                                 See, that troubles
18
   me because -- well, this is remote access, but a citizen
19
   is put in jail or a bond is going to be set for a citizen.
20
   Do his fellow citizens have an interest in knowing why the
   bond is so high or so low? And I am concerned about
   restricting access to pretrial bail reports. Good god,
   we're taking people's freedom away if they don't put up a
24
25 million dollars. Why? Well, because he carried a
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pro-life sign in front of Teddy Kennedy's house. Well, put it at 10 billion.

You know, you need to be careful about the kind of thing that you're concealing from people. This is a free country where people say and do things, and if somebody doesn't like it, you're going to put them in jail and set bail.

CHAIRMAN BABCOCK: The LA Times wants to do a survey, a national survey, on bail in 10 southern states, or Texas and Virginia. Judge Gray.

HONORABLE TOM GRAY: I think, and I'm somewhat speculating here, but remember that we do have a presumption of innocence until proven guilty; and in a pretrial bail report you're going to have a defendant's financial information access in there; and although the account information may be protected under the earlier rule, the valuation of assets wouldn't be; and what in effect you're going to be requiring if you don't limit the remote access is you're going to have a person who has been accused of a crime, their financial information available for all the world to see; and so very definitely you've got a trade-off; and we drew the line at rather than no access to it, no remote access to it.

CHAIRMAN BABCOCK: Judge Christopher.

HONORABLE TRACY CHRISTOPHER: Oh, I'm sorry,

1 no. 2 CHAIRMAN BABCOCK: You were stretching? HONORABLE TRACY CHRISTOPHER: 3 I was gesturing. 4 5 CHAIRMAN BABCOCK: Okay. If we took presentence investigation report out as redundant and left 6 7 "(c), a pretrial bail report," would that be the appropriate way to do it? 9 HONORABLE TOM GRAY: It works for me if we're comfortable that the presentence investigation 10 11 report -- yes. CHAIRMAN BABCOCK: Okay. Anybody else? 12 HONORABLE DAVID PEEPLES: What do we gain by 13 doing that? Sometimes it's helpful to have a list right 14 there in front of you that pretty well summarizes 15 everything, and even if it is redundant it might do some 16 good, and it certainly, it seems to me, does no harm. 17 18 CHAIRMAN BABCOCK: Okay. Which way do we 19 want to go? 20 HONORABLE TOM LAWRENCE: Leave it all in. CHAIRMAN BABCOCK: Leave it all in? 21 MR. LOW: Leave it all in. 22 CHAIRMAN BABCOCK: Anybody dissent from 23 that? Okay. We'll leave it in. How many people are in 24 25 favor of subpart (c), raise your hand?

How many opposed? By a vote of 15 to 1 that 1 2 passes. (d), "a statement of reasons or defendant 3 stipulations in a criminal case, including attachments." 4 HONORABLE TOM GRAY: The comment with regard 5 to this as far as the subcommittee is this is as it came 6 to us from the Judicial Council, and I don't think we tweaked it at all. And we all said, "What is a statement of reasons," and Lisa said, "I think that's something to 9 do with criminal cases from the Federal system," so that's 10 the closest we knew it, and I think with Judge Womack 11 here, if he confirms that, I don't know that that needs to 12 be in there because it just doesn't exist in Texas law, and I don't want to confuse anybody. 14 CHAIRMAN BABCOCK: Judge Womack? 15 16 HONORABLE PAUL WOMACK: Yeah. That's in my That term is just not used, and I know it is used 17 letter. 18 in a couple of different contexts on the Federal side, one of which would make sense for this purpose. 19 CHAIRMAN BABCOCK: Yeah. You say -- so I 20 think can we take statement of reasons out as something 21 22 that just wouldn't be applicable under Texas law? HONORABLE TOM GRAY: Or is it something that 23 may actually wind up in a Texas case if they decided they 24 didn't have jurisdiction for some reason and it wound up

back over in a Texas case? 1 2 HONORABLE PAUL WOMACK: Short answer would 3 be no. 4 CHAIRMAN BABCOCK: Yeah, Judge Duncan. 5 HONORABLE SARAH DUNCAN: I've never 6 understood why these would be excepted from remote access. 7 Can somebody explain that to me? 8 CHAIRMAN BABCOCK: Judge Womack has the same 9 point in his letter. I think the Judicial Council 10 MS. HOBBS: thought that there were a lot of witness -- hearsay 11 witness statements and stuff like that in them. I don't know. That was my understanding of why they didn't want 13 it in there. 14 CHAIRMAN BABCOCK: Well, Judge Womack says 15 why would defendant stipulations be excluded? 97 percent 16 of felony convictions are the result of guilty pleas. 17 mean, almost all of them are based on judicial confessions 18 and stipulation of evidence, which are routinely included 19 in clerk records. 20 HONORABLE TOM GRAY: Well, I don't read a 21 lot of those in connection with the guilty pleas, but when 22 you get further down you get into the evidence exhibits where I had some problems, but if the same type 24 information is included in the stipulations of evidence as 25

to who the victim is and what the defendant did to the victim and the victims' names and all the nine yards that go with that, I would have a problem with all of that on 3 there, publicly available. 4 CHAIRMAN BABCOCK: Judge Duncan. 5 Judge Womack would 6 HONORABLE SARAH DUNCAN: know this better than I. I have never read one that was 7 that detailed. HONORABLE TOM GRAY: And, see, the few that 9 I have read have not had that level of detail in it. 10 Usually it's almost the elements of the offense. 11 HONORABLE SARAH DUNCAN: It's just you 12 basically recite the charge in the indictment, right? 13 14 HONORABLE PAUL WOMACK: Well, it can run the gamut, and the basic one is "I agree that I committed 15 every act alleged in the indictment," but in Bexar County, unless things have changed very recently, they staple an 17 inch thick police offense report. 18 HONORABLE SARAH DUNCAN: Yeah, we do have 19 20 that. MS. HOBBS: And that makes sense because I 21 remember it was Polly Spencer was the one who consulted 23 with some criminal --HONORABLE SARAH DUNCAN: We did have that. 24 25 That's true.

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HONORABLE PAUL WOMACK: And so I wasn't
1
2
   aware of what your goal was here. Are you looking for
   information that's going to be digitized? Because that's
3
   not going to be --
4
5
                 CHAIRMAN BABCOCK: The goals are fluid.
6
                 HONORABLE PAUL WOMACK: I understand these
7
   are high level policy decisions that are being made in the
   public interest, but those things would certainly be
   available in the clerk's --
                 HONORABLE SARAH DUNCAN:
10
11
                 HONORABLE PAUL WOMACK: -- record, so it's
   not that they're going to be -- you're not doing away
   with --
13
                 HONORABLE SARAH DUNCAN: They're not going
14
15
   to be sealed.
16
                 HONORABLE PAUL WOMACK:
                                         It's not a question
   of complete privacy. You're just talking about the
17 l
18
   Bangladesh investigator --
19
                 HONORABLE SARAH DUNCAN: Right.
20
                 HONORABLE PAUL WOMACK: -- I guess seems to
21
   be the paradigm.
22
                 HONORABLE SARAH DUNCAN: Yeah, and I have
23
   seen some of those offense reports that I think Tom and I
24
   at least would agree we don't really --
                 HONORABLE TOM GRAY: I don't care for them.
25
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HONORABLE SARAH DUNCAN: -- want to see on 1 There could be some really awful 2 the internet. illegitimate purposes put to some of that information. 3 CHAIRMAN BABCOCK: Buddy. 4 MR. LOW: But, Judge, in some criminal 5 cases, I know I have been involved in a couple of them 6 where we stipulated if John Jones were called to testify 7 he would say so-and-so and so-and-so and so forth, to save 8 I from calling a witness, and I'll stipulate, and quite often that's the whole case, and you let the judge kind of 101 decide the case. Is that -- I mean, I consider that a 11 stipulation of the defendant. It's really a stipulation 12 13 of the parties. HONORABLE PAUL WOMACK: Yeah, I wasn't sure 14 what stipulation of the defendant is since you can't 15 unilaterally stipulate by your --16 Can't do it by yourself, but we do 17 MR. LOW: stipulate, both parties agree to stipulate if so-and-so 18 were called he would testify to this, he would say this, 19 20 he would say that. CHAIRMAN BABCOCK: Okay. Yeah, Judge 21 22 Patterson. HONORABLE JAN PATTERSON: Well, I would say 23 that (d) as it's written is fairly unintelligible, but I 24 also think it's subject to great mischief and that the 25

same reasons we open up our court system in criminal trials for all to see and that they are public trials is 2 the reason why we ought not to limit what's available in 3 criminal trial, particularly a plea. 4 5 HONORABLE PAUL WOMACK: Yeah, if you consider it's been the public policy in Texas since 1931 6 that people couldn't be convicted of felonies on their mere plea of quilty, there had to be some evidence, and as I said, in 97 percent of the cases this is going to be it. 9 10 So to the extent that we want there to be a public 11 understanding of why this conviction took place, I don't see why this would not be -- would not --HONORABLE SARAH DUNCAN: Remember, this is 13 This is only remote access. 14 not public access. 15 HONORABLE PAUL WOMACK: Right. 16 CHAIRMAN BABCOCK: Okay. Any other Richard Munzinger. 17 comments? 18 MR. MUNZINGER: I appreciate the distinction between public and remote, but I once again wonder why the 20 remote access is forbidden but the public access is not. 21 It doesn't make sense to me. I can have it, but I can't 22 take advantage of the appropriate technology or the 23 technology that allows me to have it as I write my article for the Los Angeles Times in Los Angeles rather than fly 24 to New Deal or wherever it might be in Texas to go look at

the court's records. I just don't understand it, and I have a problem about restricting public information, obviously. 3 HONORABLE JAN PATTERSON: I was a Federal 4 5 prosecutor, and this line makes no sense to me. 6 CHAIRMAN BABCOCK: Okay. Judge Lawrence. 7 HONORABLE TOM LAWRENCE: Yeah, I'm not sure what a statement of reasons would be in Texas, but defendant's stipulation, if you're talking about the plea, I would think that would certainly be on there. If you're 10 talking about an evidence stipulation where we stipulate 11 to such and such, you're going to have to prove it up, and 12 I don't see why that can't be on there. The police 13 report, this doesn't say anything about that, but are we 14 15 talking about having police reports, which are not necessarily court records, are they, on the internet? 16 17 HONORABLE SARAH DUNCAN: If they're attached to the stipulation, yeah. 18 HONORABLE TRACY CHRISTOPHER: If they're 19 20 filed in your case file, they're a court record, they're a case record. 21 It seems to me that the 22 CHAIRMAN BABCOCK: interests on (d) are a little different than they were on 23 -- certainly on (b), and that is that this is primarily 24 protecting someone who has either stipulated to or

otherwise been convicted of a crime. 2 HONORABLE SARAH DUNCAN: No. That's not the 3 intent. 4 CHAIRMAN BABCOCK: It may not be the intent, but that's the effect of it. 5 6 HONORABLE SARAH DUNCAN: Well, that is an effect of it. The intent is to --7 8 HONORABLE TOM GRAY: Protect a victim. mean, that's really what --9 10 HONORABLE SARAH DUNCAN: And not just the victim, but to preclude the perverted illegitimate uses of 11 a lot of information in criminal cases. That's my concern. I believe that's Judge Gray's concern. 13 14 CHAIRMAN BABCOCK: Judge Peeples. HONORABLE DAVID PEEPLES: The judgment of 15 conviction in a criminal case is remotely accessible, is it not? 17 HONORABLE TOM GRAY: Correct. 18 HONORABLE DAVID PEEPLES: What do we gain by 19 20 having the stipulations accessible if you've already got the judgment of conviction? I mean, what Judge Womack said is a lot of time there is hardly any information in the stipulations beyond the -- what you could get in the 24 judgment itself. If, on the other hand, it is like San Antonio and other places, too, where there is a lot of

information in there, there is a big difference. 2 HONORABLE PAUL WOMACK: Yeah. In those 3 situations there is a lot of personal evidence. I mean personal information, too. You know, names and addresses of witnesses and victims. 5 HONORABLE DAVID PEEPLES: Gory details. 6 7 HONORABLE PAUL WOMACK: It's all going to be 8 in this. 9 HONORABLE DAVID PEEPLES: I would say that 10 when there is something about a criminal case that kind of 11 cries out to be spread around and known, the news media are pretty good about getting that to us. They know how 13 to do it, and they don't need computers to do it. 14 CHAIRMAN BABCOCK: Carl. I just think we're going 15 MR. HAMILTON: about this the wrong way. I think from the public 16 17 perspective, we ought to be writing a rule that says 18 here's what we're going to make available to you remotely. Don't put the burden on the clerk to figure out what all laws are available that say you can't put it on there. 20 21 All this -- that's the burden of the clerk, and now we're arquing about all these things that they can't see. 22 Why don't we just tell them they can see 23 everything generated by the court, the order, the indexes, 24 the docket, the register, all of those things that are

court-generated can be made available by remote public Anything else you have to go the courthouse and 2 look at it, and then the burden is not on the clerk to 3 figure out how many laws are there out there that say we 4 can't put this document on there or that document and we 5 don't have the problem with the toggle switch or the 6 7 passwords or anything else. MR. LOW: One of the theories behind the 8 stipulation being protected is that is the testimony, they 9 10 stipulate what the testimony would be. All right. 11 couldn't put that on television. You couldn't -- you know, so that it -- or ordinarily the judge can prevent somebody from televising the trial, you know, putting 13 cameras -- well, they are under certain restrictions. 14 15 CHAIRMAN BABCOCK: I mean, cameras in a courtroom is a whole other issue, but --16 17 No, what I'm saying is I'm not MR. LOW: 18 agreeing or disagreeing with it being in there. saying that is kind of the trial and whether they could 20 put the trial on the internet or not. That's all. 21 CHAIRMAN BABCOCK: Okay. Judge Yelenosky. 22 HONORABLE STEPHEN YELENOSKY: Carl, I think 23 the reason we didn't do that from the prior meetings is 24 that at least some of us, including me, started with the premise that it wasn't really a good reason to exclude

from remote access what was available locally, and I know people disagreed with that, but apparently there was a fair amount of sentiment about that and why there was a 3 debate about excluding altogether family law cases, and I 4 ended up voting for that, but I had some trouble doing 5 that, so that's why I think we're looking at what's 6 excluded as opposed to what's, you know, just minimally included. 8 Yeah. We need to -- it's 9 CHAIRMAN BABCOCK: Judge, we need to move on. Judge Christopher, you 10 4:40. 11 want to --HONORABLE TRACY CHRISTOPHER: Can I just 12 ask this one question because Bonnie had mentioned this Even if we designated something as excluded from 14 earlier? remote access someone can come down to the courthouse and 15 say, "I want to buy all these records," and they can put 16 them on a disk and they can put them on the internet. 17 18 why we are preventing our district clerks from putting these things in remote access is -- and making everyone's 20 life complicated is beyond me. HONORABLE TOM GRAY: Because it's not there 21 22 until somebody does that. 23 HONORABLE TRACY CHRISTOPHER: Well, you 24 know, it will be, and it's happening now, so we are 25 creating this bureaucratic lawyer-sanctioned --

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sanctionable because I see sanctions here at the bottom if
   someone fails to put "excluded from remote access" at the
2
   top of, you know, one of their documents, nightmare.
3
                 CHAIRMAN BABCOCK: Okay. Let's vote on this
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5
         Judge Womack, you get the final say if you want it.
   one.
6
                 HONORABLE PAUL WOMACK: What are you on?
7
                 CHAIRMAN BABCOCK: We're on (d).
                 HONORABLE DAVID PEEPLES:
                                           Chip, we're not
8
   stuck with the wording of (d), are we? Like statement of
   reasons, I haven't heard a good reason why that ought to
10
11
  stay in there.
                 CHAIRMAN BABCOCK: Yeah, that probably ought
12
13
   to go out.
                 HONORABLE TOM GRAY: My suggestion would be
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15
   take everything prior to "stipulations" out so that it
   says "stipulations in criminal cases, including
16
17
   attachments."
18
                 HONORABLE DAVID PEEPLES: Uh-huh.
19
                 CHAIRMAN BABCOCK: Okay. Fair enough.
                                                          Any
20
   thoughts, Judge Womack?
21
                 HONORABLE PAUL WOMACK: The only one I have
   that's a big question -- I'm not even a member of the
22
23
   committee, much less a member of the Supreme Court that's
   going to write the rule, but so, is the big question,
24
25
   well, yeah, we understand this is open -- this is open to
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everybody in the world that can make it down to the
   courthouse?
 2
                 CHAIRMAN BABCOCK: The internet cafe.
 3
                 HONORABLE PAUL WOMACK: The courthouse in
 4
   Beaumont.
 5
                 CHAIRMAN BABCOCK: Yeah.
 6
 7
                 HONORABLE PAUL WOMACK: That's not for me.
                 CHAIRMAN BABCOCK: Okay. Let's vote.
 8
 9
   Everybody if favor of (d), "stipulations in a criminal
   case including attachments," raise your hand.
10
11
                 Everybody keep them up who's got them up.
   All opposed? It passes by a vote of 11 to 7.
                 (e), "income tax returns." Any discussion
13
14
   about income tax returns?
15
                 HONORABLE TRACY CHRISTOPHER: So a motion
16 for summary judgment that attaches an income tax return is
   going to have "excluded from remote access" on the front
17
   of it, and that motion will not be available? Just so I
   understand how the rule works.
                                    I'm opposed.
                 CHAIRMAN BABCOCK: Okay.
20
21
                 MR. MEADOWS: Voting out of order.
                 HONORABLE TRACY CHRISTOPHER:
                                               I think it
22
23 will be a 10 to 1 again.
                 CHAIRMAN BABCOCK: Any other discussion
24
25 about income tax returns, return?
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1	MR. LOW: Let's vote.
2	CHAIRMAN BABCOCK: All right. Everybody in
3	favor of (e), income tax return?
4	All opposed? 15 to 2, in favor.
5	(f), "a case record in a Family Code
6	proceeding other than a case record such as a judgment,
7	index, calendar, docket, minutes, or register of actions,
8	created by a court in its adjudicateive function." Any
9	discussion on this? We had a lot of discussion about this
10	before.
11	HONORABLE STEPHEN YELENOSKY: Just on the
12	wording.
13	CHAIRMAN BABCOCK: Yeah. But anything
14	Richard.
15	MR. MUNZINGER: Now as written it would
16	include any pleading in a family court case.
17	CHAIRMAN BABCOCK: That's correct.
18	MR. MUNZINGER: Original petition,
19	counterclaim, et cetera, so everything filed in a case
20	subject to the Family Code is exempt from remote access.
21	CHAIRMAN BABCOCK: I think that's the intent
22	of this, isn't it, Sarah?
23	HONORABLE SARAH DUNCAN: Uh-huh.
24	CHAIRMAN BABCOCK: Yes.
25	MR. MUNZINGER: Are there cases where Family

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Code cases would be joined with something else?
2
                 HONORABLE SARAH DUNCAN:
                                          I'm sorry, would
3
  be --
                 MR. MUNZINGER: Is it possible that there
4
   may be some lawsuit in which more than the Family Code is
5
6
   implicated?
 7
                           Personal injury, can't you combine
                 MR. LOW:
8
   personal injury in a -- yeah.
                 HONORABLE DAVID PEEPLES: Tort cases can be
9
   brought in a Family Code case.
10
                           Right, they can be.
11
                 MR. LOW:
                 MR. MUNZINGER: And they would be excluded.
12
                 PROFESSOR CARLSON:
13
                                     Yes.
                 HONORABLE DAVID PEEPLES: Husband and wife
14
   suing each other in tort in the context of a family
15
   proceeding I guess would be swept in by this.
17
                 CHAIRMAN BABCOCK: Yeah.
                 MR. WILDER: So you're still leaving in
18
19
   judgments?
20
                 MS. HOBBS:
                             Yes.
                 CHAIRMAN BABCOCK:
                                   Yes.
21
                 HONORABLE STEPHEN YELENOSKY: And does this
22
   include or subsume the sensitive case data, because if the
23
   judgment has bank accounts in it and stuff?
24
25
                 CHAIRMAN BABCOCK: Separate problem.
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1	HONORABLE STEPHEN YELENOSKY: Huh?
2	CHAIRMAN BABCOCK: That would be a separate
3	issue.
4	HONORABLE STEPHEN YELENOSKY: And that's
5	going to be an issue in a lot in family law cases.
6	CHAIRMAN BABCOCK: Yeah, we're going to have
7	to deal with orders separately.
8	HONORABLE DAVID PEEPLES: In support of
9	leaving this in I want to say that the family cases have
10	the most sensitive and private information of anything
11	we've been talking about and probably the least public
12	interest in knowing about it and, therefore, the least
13	justification for being on the internet.
14	MR. LOW: Right.
15	HONORABLE TOM GRAY: And probably the most
16	potential neighbor interest for abuse of what is your
17	neighbor doing.
18	HONORABLE DAVID PEEPLES: And extortion by
19	whoever wants to plead all the dirt against the other one.
20	HONORABLE SARAH DUNCAN: Right.
21	CHAIRMAN BABCOCK: True enough. Richard.
22	MR. MUNZINGER: Is there any need to define
23	"Family Code proceeding"? I guess that was the question I
24	was asking earlier in a stupid way.
25	MS. HOBBS: Well, we define it that's a

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76a concept, and what's the verdict there? Are we having
   a hard time knowing what Family Code proceedings are under
2
  76a?
3
                 CHAIRMAN BABCOCK: I'm not aware of any
4
5
  case.
                           Any proceeding under the Family
6
                 MR. LOW:
7
   Code.
                 CHAIRMAN BABCOCK: Okay. Any other
8
  comments?
9
                 HONORABLE TOM GRAY: Would it make it
10
11
   clearer if we said "a case record involving a Family
12
   Code"?
                 MS. HOBBS: Huh-uh. I would track 76a.
13
                 CHAIRMAN BABCOCK: No. That's too broad.
14
  All right. Everybody in favor of (f) raise your hand.
15
16
                 All opposed? That is unanimous.
                 (g), "an exhibit tendered or admitted at a
17
18 hearing or during a trial." Discussion?
                 HONORABLE TOM GRAY: I'll take it on unless
19
   you just want to go straight to the vote.
                 MR. LOW: Let's go.
21
                 CHAIRMAN BABCOCK: For the record why don't
22
   you --
23
                 HONORABLE TOM GRAY: We felt like it was too
24
25 difficult to protect the record, if you will, and keep out
```

all of the stuff that you would not want on remote access or somehow independently protect it while you were trying 2 to worry about a hearing or a trial, and so as just a broad category of documents -- and this really arose out of the criminal law context of -- and then we found the 5 application in the civil law as well, but just the stuff that gets into evidence during the course of the trial or 7 hearing that you just don't want to open it up to the whole world, and it's all the same things that Sarah and I have talked about before here, the photographs. 10 if it's a personal injury case, the ones where there is 11 dismemberment, and it was just a lot of stuff in there 12 that you didn't want readily available in the public 13 14 arena.

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4

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CHAIRMAN BABCOCK: Okay. Any other comment? Judge Bland.

HONORABLE JANE BLAND: If we're presuming that there ought to be open access and we have a provision that allows the court for good cause shown to exclude other documents, I don't see why we should blanketly exclude exhibits from remote access as long as they're not of the categories of the kind that we have been voting on I mean, it seems as though things that ordinarily would otherwise be able to be accessible remotely, if they're exhibits they're not, and I just think it's an

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overbroad attempt when it would be easier just to exclude
   exhibits that are excludible.
 2
                 CHAIRMAN BABCOCK: Richard, then Sarah.
 3
                 MR. MUNZINGER: Looking down to 15.5(a),
 4
   people who file something that's subject to -- that's
 5
   excluded from remote access have to label it in 36 point
 6
   font, so that means my trial exhibits in my lawsuit have
   to have that cover page on them or I'm subject to
 9
   sanctions.
10
                 HONORABLE TRACY CHRISTOPHER:
                                                That's right.
11
                 MS. HOBBS:
                             Tom's issue is coming up.
                 MR. HAMILTON: Also, a motion for summary
12
   judgment would have to have that on there, too.
                 MR. MUNZINGER: Oh, well, we've already got
14
15
   that. I mean, we already know that, but --
16
                 HONORABLE TRACY CHRISTOPHER: Everything we
   file has an exhibit attached, almost everything. Are we
17
18
   talking about just trial exhibits here or exhibits to
19
   motions?
20
                 HONORABLE STEPHEN YELENOSKY: Summary
21
   judgment.
                 MS. HOBBS: Well, the rule says "at a
22
   hearing or during a trial, " but --
23
                 HONORABLE JANE BLAND: So it would include
2.4
   exhibits, and I take issue, Tom, with your interpretation
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of the rule that says that because a exhibit is excluded, you know, a medical record is excluded, anything that refers to that medical record would also have to be excluded. I don't think we should write the rule that way.

MS. HOBBS: The rule isn't written that way. I think it's a clerk's office thing, that the clerk's office if there's a medical -- if anything in that document is excluded from remote access, they don't have the ability to go in and take out part of the document. They're just going to have to click a button that it's remote or not remote, so it's more of a practical effect of the rule than the requirement of the rule.

CHAIRMAN BABCOCK: Judge Duncan.

HONORABLE SARAH DUNCAN: This is in answer to Judge Bland's question about why don't we identify the types of documents, exhibits that we don't want to be remotely accessible. I remember with one of the first criminal cases I worked on 10 years ago was a man who videotaped his molestation of child victims in great detail with the father and the mother watching. I don't want to depend on that criminal defendant and I don't want to depend on that prosecutor to get those documents sealed from remote access. I want them just not available. I don't want to have to depend on the parties to the

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litigation to make a determination of what should be
   remotely accessible and what shouldn't, and that's why the
2
   subcommittee came up with a default of no exhibits.
3
                 HONORABLE TRACY CHRISTOPHER:
                                                But we are
4
   depending upon the criminal defendant or the D. A. to
5
6
   stamp on that tape or picture "excluded from remote
   access."
                                      That is the issue --
8
                 HONORABLE TOM GRAY:
                 HONORABLE TRACY CHRISTOPHER: So that it's
 9
   identified.
10
                 HONORABLE TOM GRAY:
                                      That is the issue that
11
   Lisa and I didn't lead with, is exactly that, of there's a
13
   mechanical problem in the rule regarding whether or not
   the issue that you and Richard are talking about, whether
   those exhibits would have to be -- I think Lisa was right
15
   in getting through the list of what needs to be excluded.
16
   Then the next question is going to be of those that are
17
   going to be excluded which ones have to have the caption
18
19
   on it.
20
                 HONORABLE SARAH DUNCAN:
                                           I had never
   contemplated that you would have that caption on an
   exhibit.
22
23
                 HONORABLE TOM GRAY:
                                       This is --
24
                 HONORABLE SARAH DUNCAN: Maybe I read it,
25
   but I never --
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HONORABLE TOM GRAY: And it's the same thing 1 2 with Family Code cases. We did not anticipate that the caption would be on every Family Code pleading because 3 4 they are going to be excluded as a category, but right now we recognize that that is not clear in the rule, and we 5 need to mechanically address that, but I think Lisa was 6 7 right and we just need to decide first whether or not this category of information document is going to be remote 8 9 access available or not and then decide whether or not it 10 has to get the label and the mechanics of the clerk's 11 operation. 12 HONORABLE STEPHEN YELENOSKY: Well, then is it also underbroad because it doesn't deal with exhibits 13 14 filed like summary judgment exhibits? HONORABLE TOM GRAY: Actually, in affect it 15 does because that's a pleading, and if the attachment to 16 that summary judgment contains information that would be 17 excluded then that filing it would be --18 HONORABLE STEPHEN YELENOSKY: It won't be 19 excluded because it's not tendered at that point at the 20 21 hearing. HONORABLE TOM GRAY: But it's going into the 22 court record, and it is a document that's excluded -- oh, 23 you're saying what exhibit? 24 HONORABLE STEPHEN YELENOSKY: The exhibit is 25

only excluded if it is offered at a hearing, so the very same exhibit I attach to a summary judgment motion goes in remote access.

HONORABLE SARAH DUNCAN: Now, I'm not speaking just for myself and Tom may disagree or some other member of the subcommittee, I'm not concerned about written exhibits. I'm concerned about visual exhibits.

HONORABLE TRACY CHRISTOPHER: Well, then let's make the rule visual exhibits. It is so overbroad.

HONORABLE STEPHEN YELENOSKY: Well, it's overbroad and it's underbroad, because I mean I'm sure we can imagine paper exhibits that we would be concerned about being on remote access, and to say, well, okay, we'll just draw the line of what's offered at a hearing and what's not when the same document or whatever it is might be offered or might be attached to the summary judgment and offered at the hearing.

HONORABLE TOM GRAY: If the only reason that it is not available by remote access is because it was not offered during the course of the hearing or trial then you're right. Some that have been filed, attached to a -- and we even discussed specifically the business records exception and the need to file the affidavit with the exhibits attached 14 days prior to trial. I mean, that's your classic filing of exhibits that you know is going to

come in later. So if the only reason that that exhibit that ultimately gets introduced at trial isn't there until the day of trial, you've already excluded the exhibit, but -- or you have excluded the exhibit because it was admitted at trial, but it is remotely available because it was attached to something that was filed and it doesn't fall under one of the other categories.

HONORABLE STEPHEN YELENOSKY: Right.

available as the filing, but as the category that it ultimately fell under as an exhibit, that copy is not going to be on remote access. And it may not make any sense to do that, but it was the easy way to create a basket of all the things that you didn't want out there, which was the exhibits that were marked or tendered and filed.

HONORABLE SARAH DUNCAN: And to clarify or correct, because you're right, there are written exhibits that I have seen and can imagine that I don't want remotely accessible and I don't think many of us would want remotely accessible.

CHAIRMAN BABCOCK: Justice Bland.

mechanism where the parties can agree to not have something accessible remotely and then submit it to the

judge and let the judge say "not for remote access" or is 2 that, you know, some sort of content-based restriction? HONORABLE TOM GRAY: That would be (i). 3 HONORABLE JANE BLAND: 4 I know, and I'm 5 saying if we have that and, you know, we rely on judges to make those important decisions all the time. You know, 6 7 they tendered Beyonce' Knowles' diary to me to read and to return, and they had to count on me not making it remotely accessible to anybody, the parties did. That's an 10 example, but --HONORABLE STEPHEN YELENOSKY: Could you 11 share it with us? 12 HONORABLE JANE BLAND: You know, I don't 13 think we're giving enough --14 15 CHAIRMAN BABCOCK: What did it say? 16 HONORABLE JANE BLAND: I don't think we're 17 giving enough, you know, deference to the process that is in place. The parties can enter into a protective order 18 19 to keep things from being remotely accessible, and the 20 judge can order it not remotely accessible for good cause 21 shown. Why would we want to blanketly exclude all exhibits from remote access? 22 23 CHAIRMAN BABCOCK: Judge Patterson. 24 HONORABLE JAN PATTERSON: Just because it sort of fell on silence and I feel this need, but I

understand the history of all of this, but as we struggle with all of this I just wonder whether Carl's comment 2 while ago does not carry a great deal of wisdom that we 3 decide what limited documents should be made available by 4 I just second his thought. 5 remote. CHAIRMAN BABCOCK: Any other comments on 6 (g)? 7 HONORABLE DAVID PEEPLES: 8 I want to agree with what she said. If I understand what Carl said, is to say court-generated documents you can get by remote and I 11 assume anything else the court specifically puts out there for remote and nothing else. Was that basically it? MR. HAMILTON: That's basically it. 13 HONORABLE DAVID PEEPLES: I think there's a 14 lot to be said for that. 15 l 16 CHAIRMAN BABCOCK: Anything more on (g)? Okay. Everybody that's in favor of (g), "an exhibit 17 tendered or admitted at a hearing or during a trial," 18 19l raise your hand. 20 All opposed? That passes by a vote of 12 to 21 6. 22 (h), "a document filed with the court in 23 camera solely for the purpose of obtaining a ruling on the 24 discoverability of such documents." 25 HONORABLE STEPHEN YELENOSKY: Come on,

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somebody.
1
2
                 HONORABLE DAVID PEEPLES: Tracy, how about
3
  that one?
4
                 HONORABLE TRACY CHRISTOPHER: I'm voting for
5
  it.
6
                 CHAIRMAN BABCOCK: This is right out of 76a.
7
   That passes unanimously on a voice vote.
8
                 (i), "any document excluded from remote
   access by court order for good cause shown." Discussion
 9
10
  about this?
                Buddy.
                                I'm voting for it.
                 MR. LOW:
                           No.
11
12
                 CHAIRMAN BABCOCK: Any other discussion
   about this?
13
                 All right. Everybody in favor of (i), "any
14
   other document excluded from remote access by court order
15
   for good cause shown, " raise your hand.
16
17
                 All opposed?
                 MR. HAMILTON: Chip, back to --
18
19
                 CHAIRMAN BABCOCK: Wait, wait. Hold it.
20 We're still taking a vote. Are you opposed?
21
                 MR. HAMILTON:
                                No.
                 CHAIRMAN BABCOCK: Okay. Anybody opposed?
22
23
  That's unanimous.
                      Okay.
                 MR. HAMILTON: Back to (h), it says, "ruling
24
   on discoverability," but it could be admissibility also at
25
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the time of trial and they're in camera documents. HONORABLE SARAH DUNCAN: Those are excluded 2 under (g). 3 4 HONORABLE STEPHEN YELENOSKY: Why not just say "in camera"? 5 HONORABLE SARAH DUNCAN: It's tendered for 6 admission into evidence. I think that's CHAIRMAN BABCOCK: Yeah. 8 covered. Let's go to 15.5. 9 HONORABLE DAVID PEEPLES: Chip, before we go 10 there, how is the end result of what we've just voted here 11 different from what Carl said in terms of what gets on the internet? 13 CHAIRMAN BABCOCK: Well, David, we had a 14 fulsome discussion not only at the last meeting but the 15 16 one before that on the philosophical issue. subcommittee has had five or six meetings that took hours 17 and hours and came up with this, and I think we owe it to 18 the subcommittee and the Court to vote on this. We can have another discussion on the philosophical issue if we have time, but I think our time is better spent dealing with the subcommittee's work because we're not going to get to it all in the two minutes we have left today and 24 the two hours we have tomorrow, and we're going to miss --25| we're going to lose half the people that are here. We've

already lost three or four. 2 HONORABLE JAN PATTERSON: And that's a good plan, but we also ought to at least be open-minded because 3 we have been edified by the process. 4 CHAIRMAN BABCOCK: 5 Sure. HONORABLE JAN PATTERSON: And I think it's 6 7 all helped us to think about it. I agree. I just don't 8 CHAIRMAN BABCOCK: want to spend a whole lot of time going back and replowing 10 ground. Carl's point was well-stated, and your seconding of it is well-made, too, and David has had a speech about 11 it, but we are doing a disservice if we don't talk about 12 these other mechanical points. 13 HONORABLE JAN PATTERSON: We agree. 14 We 15 agree. 16 HONORABLE DAVID PEEPLES: Are we on the verge of quitting for the day? 17 CHAIRMAN BABCOCK: Define "verge." 18 19 HONORABLE DAVID PEEPLES: Okay. I do think we are going to lose some people overnight, and I'm 20 21 wondering if we ought to have a sense of the house vote as 22 to whether we think generally this is a good idea or not so the Court for whatever it cares would know. a lot of people say -- they're going along and talking 24 about it line by line, but they don't like one bit of

I've heard that and I kind of feel that way myself, this. and I just wonder if the Court would be interested in knowing it. Because you could get the impression we're 3 all for this, we're just tinkering with the details, and I don't think that would be an accurate impression. 5 CHAIRMAN BABCOCK: Well, David, we did have 6 a whole bunch of votes last time, including on that issue. I can find it in the transcript if we want to take the time, and we can also discuss it again today if we want to, but we're not going to get to the procedures if remote access is allowed, we're not going to get to third party 11 technology providers, we're not going to get to exempt 12 individuals and entities, and we're not going to get to 13 the other issues about how you deal with orders, how you 15 deal with the JP and the municipal courts. I mean --HONORABLE JAN PATTERSON: Let's go forward. 16 17 CHAIRMAN BABCOCK: I would be happy to go anywhere we want to go, but it seems to me we ought to 18 deal with what the subcommittee has given us. MR. MEADOWS: Chip, I do think we're going 20 to lose a lot of people. No question we are. 22 CHAIRMAN BABCOCK: MR. MEADOWS: I wonder if we shouldn't stay 23 24 at this a little bit longer. CHAIRMAN BABCOCK: We're going to. I didn't 25

mean to suggest we were going to quit at 5:00. So let's try to get through as much as we can. 15.5, "Procedures if remote access allowed."

MR. MUNZINGER: You've skipped over 1, 2 and 3. Are we going to go back to those?

CHAIRMAN BABCOCK: The proposal was made by somebody and seconded by others that we're going to do 15.4 and 15.5 and then we're going to go back to the others.

MR. MUNZINGER: Okay, sorry.

HONORABLE TOM GRAY: On 15.5, Chip, I think we've got to start actually with the title. The "Procedures if remote access allowed," and in the subcommittee we didn't spend a whole lot of time on the titles themselves, and contemplate as we go through this whether or not "Procedure to facilitate remote access" would be a better caption, because the "Procedure if remote access allowed" seems to only come about if the clerk of a locality has already decided that they're going to have remote access and, in fact, these procedures apply whether the clerk has made that decision or not, so that the documents will be in a state that if remote access is ever allowed, this has already been done, and so the procedure is really designed to facilitate remote access, so bear that in mind as we go through it.

CHAIRMAN BABCOCK: Okay. Discussion on (a)?

HONORABLE TOM GRAY: With regard to the use of the term "party" it probably should be "a person" because you may have a person who is trying to quash a deposition or something of that nature.

The actual caption, actually, because we use the reference to it in a different rule, we need to decide if it's going to be termed a caption, a notice, or a -- oh, darn, I haven't a third option. A warning. The caption itself "contains information excluded from remote access," leads to the confusion that I've seen here today, and maybe I didn't understand when we were even doing it in the subcommittee's proposal.

The way I looked at it is this goes on the front of a document, and so if the document contained that, ergo everything within the document was excluded from remote access, and so I had proposed or kicked around some ideas for some alternative language, and the one that fits on the page the best was "remote access prohibited," because it just takes up one line in the size type specified; whereas, the language in the rule can bleed over to as many as three lines, and space being at a premium on pleadings and courthouse filings.

And I don't know if you want me to just keep going on comments, but on -- I would insert the words "the

following caption immediately prior to in 36 point" so that it would read "must type or stamp the following 2 caption in 36 point font" and then whatever the caption 3 is, but generally what the purpose of 15.5(a) obviously is 4 is a label attached to the document as indicated at the 5 top of the first page of the case record, indicating that that record, for the clerk's ease of identification, that it is not going to be put on remote access. HONORABLE STEPHEN YELENOSKY: The entire 9 record or just that they're supposed to look through it? 10 11 HONORABLE TOM GRAY: Well, the way I interpreted it when I was working with the rule and -- was 12 that the entire record is -- in other words, it's -- and 13 it's like Lisa was talking about, the technology that we 14 were told was utilized for making these available or not 15 available was essentially a toggle switch with regard to 16 that record. It's either this record is either available 17 or not available by remote. 18 MR. WILDER: Needs to be the whole record. 19 20 HONORABLE STEPHEN YELENOSKY: Okay. Well, 21 that might affect how I feel about others. Because then if one page is income tax, the other 50 pages are out, so 22 I mean, that might affect how I vote on a lot of things. 23 I think if you left the language 24 MS. HOBBS: "contains information excluded from remote access" you do 25

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leave the option of a clerk's office who is willing to go
2
   through and somehow get online --
                 HONORABLE STEPHEN YELENOSKY: Which clerk's
3
  office would that be, that has the time to do that?
4
5
                 MS. HOBBS: Well, that's the point, right.
6
   But if you do "remote access prohibited" then it makes it
   like it's the party's decision, "Ha-ha-ha, here's my
   income tax return attached as a document. You can't put
   it online now."
9
                 HONORABLE STEPHEN YELENOSKY: Uh-huh.
10
                 CHAIRMAN BABCOCK: Carl.
11
                MR. HAMILTON: This section doesn't put any
12
   burden on the clerk to determine whether it should have
13
   had that on there, and yet we say in 15.4 certain
   documents are not going to be allowed, so if I don't stamp
15
   my document "remote access prohibited," then that means
16
   the clerk can put it on there. So either I've got to
17
18
   determine that or I'm just going to stamp every document
          If I stamp every document I file that, is that
19
   going to be a violation of some kind?
                 HONORABLE SARAH DUNCAN:
21
                                          Yes.
                 CHAIRMAN BABCOCK: Somebody said earlier
22
   that they thought yes.
23
24
                 MR. HAMILTON: And who is going to
   sanction -- I mean, who is going to bring this up to the
25
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court for sanctions I wonder? 2 It's just like when people stamp MR. LOW: every document confidential. You take them down to the 3 "We're supposed to go through this, they haven't 4 judge. done it. They stamped this roll of toilet paper 5 The judge doesn't appreciate that, so if 6 confidential." you start doing that here, the other side, when the shoe starts pinching you're going to hear them holler. 8 MR. HAMILTON: But the other side doesn't 9 The other side can get at this remotely. 10 care. 11 MR. LOW: But it might be --MR. HAMILTON: It's only the people in 12 13 Bangladesh that are going to --14 CHAIRMAN BABCOCK: You probably don't have 15 to fear them too much. Skip. 16 MR. WATSON: Steve's comment about, you know, one piece of paper knocking out the whole pleading, 17 18 it's not too hard to envision that some will use that to their advantage to keep something from being remotely 19 20 accessed, but most of the people using the remote access 21 are going to be the lawyers who are going to try to get on 22 and find stuff or people who have definite interests. It seems to me not too farfetched that 23 24 people who are interested in using it pretty soon develop the practice of even, for example, in a motion for summary

judgment, if there is something that we all know is not going to be remotely accessible, that it will be 2 separately filed as Addendum No. 1 with its own cover 3 sheet and it will be referenced in the summary judgment as 4 Addendum No. 1, Tab 1, and so the summary judgment is 5 going to be filed. Everything is going to be there, but 6 the specific parts that we all learn are going to not be 7 remotely accessible will be separately filed under separate cover sheets and separately referenced so that everybody knows what's going on. I just don't think it's 10 going to be that big a deal. 11

CHAIRMAN BABCOCK: Sarah.

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there are two hitches. If an income tax return is attached to an original petition and that income tax return is never referenced and the only reason it's attached is to keep that document from being remotely accessed, there are two problems. One is does the clerk have the technology to make part of that filing accessible and part not accessible? I think that's technology that will be developed by March.

The second problem is the clerk's people power to physically separate the documents. I think that can be handled by a court order telling the party who filed that pleading to do precisely what Skip just said.

You file that tax return as a separate filing, and I'll protect it, but your petition, there's nothing in your petition that's protected from remote access, and it's going up, and I think those procedures are just going to develop.

> MR. WATSON: Yeah.

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HONORABLE TOM GRAY: And the third thing is that anybody that attaches that tax return solely for the illegitimate purpose of keeping it not available by remote 10 access risks the sanctions as well.

HONORABLE STEPHEN YELENOSKY: But none of this requires any clerk to put on remote access. haven't yet had to deal with these rules, and so district clerks looking at these rules may very well decide not to 15 put anything on remote access.

> HONORABLE SARAH DUNCAN: Right.

CHAIRMAN BABCOCK: Tom, was the language "a case record containing information" intentional, because if I, for example, in my petition put information from an income tax return or more likely what would be an exhibit tendered or admitted at a hearing or trial, does that preclude my -- do I have to stamp my petition?

HONORABLE TOM GRAY: I did not understand your question.

CHAIRMAN BABCOCK: It says "a case record

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containing information." It's not a case record attaching
   income tax return or an exhibit that is being tendered,
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  but just the word "information," that seems --
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                 HONORABLE TOM GRAY: Well, you could have
   said "a case record containing information excluded from
 5
   remote access or to which a document containing
 6
   information excluded" -- that didn't -- in other words, it
   could be either embedded in the document itself, for
   example, where you're reciting the psychiatric condition
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   of your client that entitles you to mental anguish
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   damages, or it could be the attachment of some medical
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   report.
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                 CHAIRMAN BABCOCK:
                                    Okay.
                                           So that was
   intentional.
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                 HONORABLE TOM GRAY: I don't know that it --
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   yes.
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                 CHAIRMAN BABCOCK:
                                    Okay.
                                           Stephen.
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                 HONORABLE STEPHEN YELENOSKY: Well, would
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   what Skip was suggesting work where you require the party
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   if they have something they think is excludable, to
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   separate that out and essentially make a separate
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   document, and you file your petition with Addendum A, but
   it's not -- and then you have a separate document that's
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   the actual income tax. If the technology doesn't allow
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25 you to split documents, force the parties to do it.
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CHAIRMAN BABCOCK: Richard. 1 MR. WATSON: I think that's what will 2 3 happen, Steve. HONORABLE SARAH DUNCAN: I do, too. 4 5 MR. MUNZINGER: The way I understand the rule, 15.5(a), if I attach a document that is not 6 accessible remotely and I label my -- the cover sheet of 7 my motion for summary judgment or whatever it is appropriately, then the attached document is not remotely accessible, nor is the entire motion. That's what I've 10 11 understood so far as we've gone along here today. 12 When I look down at the sanctions paragraph it says that you can impose sanctions for a violation of 13 I'm not optimistic -- I mean, I know in my 14 the rule. practice I have got a lot of clients aren't going to want to pay me to do a lot of segregating. I'm going to take 16 the easy way out because I have got a client that doesn't 17 want to pay me, and I don't want to be thinking about 18 being sanctioned or anything else. I'm going to put that 19 36 point type on the front of it whether it's attached, 20 referenced, or anything else because that's the only 21 prudent thing to do if I face sanctions, and I suspect 22 that every lawyer is going to do that. I don't think all 23 24 lawyers are like Skip who are going to segregate those things. I'm not one of them. I'm not going to segregate. 25

Why would I?

HONORABLE STEPHEN YELENOSKY: It's not just sanctions, it's malpractice issues. Your client might sue you for making that public.

MR. MUNZINGER: Why would I? And I don't want to impose -- I have a problem already about this rule putting the onus on lawyers. I've said it twice today and I'll say it again. Somebody better do something about the Rules of Civil Procedure and warning all these practitioners that you guys are getting ready to change your discovery practice, your motion practice, your trial practice, everything at the expense of sanctions with this rule which is going to take affect January 1st, 2006.

We're making a big step here, which is neither here nor there. It's fine to make the step. We just need to be careful.

CHAIRMAN BABCOCK: The label that we're talking about here, and I may be plowing over old ground, but did we say, Justice Gray, that the exhibit that is referred to in (g) is only an exhibit that is physically tendered to a judge at a hearing or trial and would not be what is typically attached to a summary judgment or a motion to compel or whatever? Those kind of exhibits?

HONORABLE TOM GRAY: If I understood your

question, yes, that is the understanding, if the exhibit

is attached to a pleading.

CHAIRMAN BABCOCK: Right.

HONORABLE TOM GRAY: And just because it is attached to the pleading there is nothing about it that limits it from remote access. It does not -- it was not contemplated that that would catch a caption.

MR. LOW: The exhibit? The pleading?

HONORABLE TOM GRAY: Right. And actually, this is the point at 15.5(a) where we have to make the decision of how to break out the items from 15.4 that get this caption and those that don't. As I read the rule and the mechanics of the way it works, it would be from 15.4 (a), (b), (c), (d), (e), and (i) would get the caption. The rest of -- which would leave (f), (g), and (h) that would not get the caption.

CHAIRMAN BABCOCK: But -- I hear you, but again, going back to Munzinger's point, if I'm a -- you know, whether my clients want to pay me or not, if I've got a summary judgment they always have exhibits. I can't think of a summary judgment that doesn't, and if (g) means any time there is an exhibit tendered in the sense that I'm filing a motion for summary judgment, I'm also going to use information from that exhibit in my motion. So on each summary judgment I'm going to put "contains information excluded from remote access" under what looks

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like the terms of this rule because either (q) is
  misleading to me because I'm tendering it to the court in
  the sense that I'm filing it, saying, "Judge, look at
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  these exhibits," and I've certainly got information from
  those exhibits in my motion, and is that what we intend to
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   do with this?
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                 HONORABLE STEPHEN YELENOSKY:
                                               That's the
   discussion we had, and you said it didn't unless you
  actually tendered it at the hearing.
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                 HONORABLE TOM GRAY: Yeah. Maybe it would
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   be better in (q) to move the word "during" to where the
   word "at" appears so that it reads "an exhibit tendered or
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   admitted during a hearing or trial."
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                 CHAIRMAN BABCOCK: That would help me out
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          Is everybody okay with that? Sarah, you okay with
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   that?
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                 HONORABLE SARAH DUNCAN:
                                          Uh-huh.
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                 MR. HAMILTON: Except that a motion for
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   summary judgment is a trial.
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                 HONORABLE LEVI BENTON: That's right.
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                 MR. HAMILTON: So I don't think that gets us
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   anywhere.
                                 Motions can be considered
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                 MR. MUNZINGER:
24 without having a hearing, and they are tendered to the
   judge or they're not part of the record. So, "Wait a
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minute, I didn't tender that at a hearing." You got an order, I got judicial relief from it, or I lost my motion, but the use of "tendered at a hearing" is -- I think, frankly, it's misleading given the practice that we have, but if it's going to be submitted to a court in accordance with a motion and it has any of the forbidden material in it, what lawyer would not label it don't reveal it? He has to.

CHAIRMAN BABCOCK: Bonnie.

MS. WOLBRUECK: I had mentioned this at the subcommittee. The problem that the clerk can have with this is you have a document that has been filed with the clerk, the caption is not on it. It has some information on it that later is tendered as an exhibit. It's been put out at remote access and now it comes off of remote because it's been tendered as an exhibit.

HONORABLE STEPHEN YELENOSKY: No, that's not the way you described it.

MS. WOLBRUECK: No, but this is one of the ways it can cause a problem for the clerk because it was a document.

HONORABLE TOM GRAY: And that was the one that generated the -- when Bonnie raised that, that was the one where we really talked about the business records exception and the fact that you filed a business records

affidavit and it has documents that attach that aren't otherwise prohibited from remote access. Two weeks -- and so that document is on remote -- or is remotely available.

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Three weeks later when you get into trial and you lay those up on the witness stand as an exhibit because they were previously admitted through the rule or through the procedure, in effect, that copy of it doesn't get on remote access. But it's already out there.

HONORABLE STEPHEN YELENOSKY: Right. You don't go back and retract it.

take it off of remote access just because it's subsequently tendered. That's the same way I would address the motion for summary judgment exhibits. If there's not something in that motion for summary judgment exhibit that otherwise requires it to be limited or, you know, not on remote access, then you're not going to put the label on it. It's going to go out on remote access.

The fact that it's later considered by the judge in chambers or on the bench or you, you know, hand him another copy of it during the course of the hearing, which you're not admitting the evidence at that point because you're -- you know, really not even necessary to take the record at the summary judgment hearing. You know, that's not what triggers the fact that it's not

1 remote access. 2 CHAIRMAN BABCOCK: Okay. Judge Benton. 3 HONORABLE LEVI BENTON: Tom, I don't know that you -- how do you respond to Carl's observation that a summary judgment is a trial? 5 6 HONORABLE STEPHEN YELENOSKY: Well, if we 7 can't describe the difference between paper submissions and a physical appearance in the courtroom then we do have 9 a problem, but I would think we could do that. 10 HONORABLE LEVI BENTON: I mean, yes, we can, 11 so we need to change it, but I don't have a suggestion for 12 you because what is the trial court --13 HONORABLE TOM GRAY: What document are you 14 presenting to me that creates a problem for remote access because a summary judgment is a trial? 15 I guess I need a 16 better -- a concrete example to deal with, because if you submit to me as part of the summary judgment motion an 17 exhibit that has psychiatric records in it --18 HONORABLE LEVI BENTON: An affidavit. 19 An 20 affidavit. 21 HONORABLE STEPHEN YELENOSKY: He's saying every summary judgment has to be labled as excludable by 22 virtue of the fact that literally it's tendered at a trial 23 because summary judgment is a trial. Isn't that what 24 25 you're saying?

HONORABLE LEVI BENTON: That's what I'm 1 2 saying. 3 HONORABLE TOM GRAY: Well, I would argue that the filing of a motion for summary judgment is not a 4 5 trial. HONORABLE STEPHEN YELENOSKY: But some 6 7 people think that, so --HONORABLE TOM GRAY: I mean, it's a trial 21 8 days later when it's taken under consideration by the 9 10 judge. CHAIRMAN BABCOCK: Carl, then Richard. 11 12 MR. HAMILTON: Well, I'm just trying to figure out what we're trying to protect here. It doesn't 13 l matter whether it's tendered or whether it's admitted, 14 we're just trying to protect exhibits, I quess. So what 15 16 does it matter where they are, whether they're on a motion 17 for summary judgment or a trial or a hearing, or why don't we just say any exhibits that are attached to a motion or 19 hearing or tendered for trial or hearing? 20 CHAIRMAN BABCOCK: Richard. 21 MR. MUNZINGER: From the clerk's standpoint 22 if you file a motion for summary judgment that doesn't have this legend on the top of it and then three weeks 23 l later or a month later or whatever you decide that you're 24 going to have a hearing on the motion for summary

judgment, now you go down because you've had a hearing and you have to label everything that was filed, what do you 3 do? Go file a piece of paper that says, "Mr. or Mrs. Clerk, go back and label my motion for summary judgment 4 secret because I've now had a trial and a hearing"? 5 don't think that's practical. 6 7 HONORABLE STEPHEN YELENOSKY: He's already said you don't go back. 8 MR. MUNZINGER: Well, but --9 10 HONORABLE STEPHEN YELENOSKY: The anomaly we 11 discussed was exactly that, but that's what they're 12 willing to live with. I'm looking at it from a MR. MUNZINGER: 13 lawyer's standpoint. What lawyer would not label this the 14 15 moment he files it? Whether there's a hearing or not you 16 would label it. 17 CHAIRMAN BABCOCK: I think as a practical matter the way that this is written right now, even with 18 Justice Gray's change, and particularly since there are 19 20 sanctions here, I think Richard is probably right that the cautious lawyer is going to caption just about everything 21 22 that's got an exhibit on it. That would have any of this 23 MR. MUNZINGER: information in the exhibit. CHAIRMAN BABCOCK: Have any exhibit. Well, 25

(q) is not limited to specific subject matter of the exhibit. 2 3 MR. MUNZINGER: You're right. HONORABLE STEPHEN YELENOSKY: But, no, I 4 5 mean, that's not right, because, sure, the cautious lawyer is going to label anything, any exhibit which might fall under any of these other provisions except for (g), but there is no reason to -- for precaution reasons to label a summary judgment as excludable unless it falls under 10 something else because we've already said it -- if the only reason to exclude it is tendering it at trial, the 11 fact that you've already got it in there before trial 12 doesn't subject you to any sanctions. 13 CHAIRMAN BABCOCK: I'm not sure if --14 15 MR. MUNZINGER: What do I do if I have a client that says, "I don't want that in there. You know, I'm not in any of these subsections (g), but hell, I don't 17 want the world to know about that"? 18 HONORABLE STEPHEN YELENOSKY: Well, that's a 19 20 problem. 21 MR. MUNZINGER: Now, I file it, "I don't want you to have access to this." Why can't I do that? 22 23 CHAIRMAN BABCOCK: Buddy. 24 MR. LOW: See, what we're doing, we have two 25 different things that we're trying to exclude. One is

sensitive data, and that's easily handled on a sensitive data sheet because they get that information. Then we have other data that you can't fill in with numbers and 3 blanks, which would only go in a, quote, sensitive exhibit or data file that could be maintained by the clerk and marked as an exhibit so that those things you would attach when you file your motion for summary judgment and maybe list that as Exhibit 1 in sensitive form file or something, but the problem is you can't take care of it with a sensitive data sheet. 10 CHAIRMAN BABCOCK: Yeah, but again, Buddy --11 12 I'm sorry. It leads back to what Richard is MR. LOW: 13 saying, and I don't know how you handle it because it 14 would be pretty cumbersome to file a motion for summary 15 judgment and say, "I rely on the exhibit in sensitive data 16 17 document 1" or something like that. 18 CHAIRMAN BABCOCK: But again, Buddy, we're not talking about sensitive data in the sense that we were 20 in Rule 14.1. I understand. 21 MR. LOW: 22 CHAIRMAN BABCOCK: Or even in the sense that we're talking about in a sealed document under 76a. 23 I understand. 24 MR. LOW: CHAIRMAN BABCOCK: We're just talking about 25

stuff. 1 2 Any exhibit. MR. HAMILTON: 3 That's what I'm saying. We're MR. LOW: talking about two categories of things that we don't want 4 on the internet; one, sensitive data; now a whole broad 5 category of things which we can't just fill in. 6 what Richard says is probably right unless we come up with some way to protect that, and I don't have the answer. 8 9 CHAIRMAN BABCOCK: Okay. Well, I think we're beating a dead horse here, but (g), "exhibit 10 tendered or admitted during a hearing or trial" is a very 11 broad category. It's not limited to things like tax 12 returns, medical records, anything. 13 14 MR. LOW: That's right. CHAIRMAN BABCOCK: You know, it can be an 15 16 affidavit that a witness -- or it can be a document that the other side authored that's an admission, and we're 17 18 saying that if -- what Justice Gray is saying is it does not necessarily mean that just because we attach that to a motion to compel or a motion for summary judgment that 20 we've got to put the caption in there. That's what he's 21 22 saying. 23 MR. LOW: Don't have to put the caption on 24 the motion.

CHAIRMAN BABCOCK: Or on anything, because

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1 Justice Gray is saying that the rule in (g) is not implicated until we go in front of a judge and say, 2 3 "Judge, I'm handing you Exhibit A," which is whatever it is, and that's -- that document is supposed to not be on 4 the internet. 5 That's what he's saying, but Munzinger says 6 this rule is not clear on that. Munzinger says if it's 7 me, I'm going to put the caption on any time I have a motion within an exhibit. That's what he's saying, and I think that's not a frivolous position. I mean, all of us know what we're doing, but we've got 20 lawyers out of how 11 12 many in the Bar? Carl. 13 MR. HAMILTON: Why don't we have that just say "an exhibit tendered in connection with a motion, 14 15 hearing, or trial"? That makes it clear HONORABLE TOM GRAY: 16 that every exhibit that's -- every motion that has any or every pleading that has -- no, would just be the motions 18 that have pleadings, or exhibits attached, but that's 19 going the opposite direction of what I thought we were 20 trying to do. In other words, that's going to capture 21 more documents that are excluded from remote access. 22 23 HONORABLE SARAH DUNCAN: That's going to make it easier to abuse. CHAIRMAN BABCOCK: Richard. 25

MR. MUNZINGER: Was the origin of this idea about the exhibit the convenience of clerks or keeping and copying exhibits?

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HONORABLE TOM GRAY: Well, there's the practical problem of during the course of the trial the trial lawyer is not thinking about remote access, and in the financial case there is all types of financial information that's coming in, whether it's tax returns or anything else, and it was how to as a group -- and again, you know, we weren't trying to do this with a scalpel and try to pick out individual little documents, but yet we didn't want to do it with a chainsaw either to where we just didn't give them anything. We were trying to hit a balance, and we just -- the concept of trying to break up the exhibits into multiple categories became too cumbersome, and so we just said all exhibits if they are in the course of a hearing or trial, that's an identifiable category we can keep out.

We don't -- I mean, part of it was just the nature of some of the exhibits, the graphic evidence that could come in. You know, I wish Sarah was here because she -- I kept wanting to call it those -- the exhibits that were of interest to people's puritan interest, but 24 she finally told me it was not the puritans that I was worried about, it was somebody else.

MR. MUNZINGER: Prurians. 1 2 HONORABLE TOM GRAY: Yeah. So, you know, 3 there are lots of problems that --CHAIRMAN BABCOCK: Well, I mean, if that's 4 what we're trying to get at, though, Judge, I mean, you 5 can have a prurient exhibit can be as easily attached to a 7 motion to compel as it can be introduced at a trial. 8 HONORABLE TOM GRAY: Yes. No question. But 9 the question is how are you going to get it if -- how are we going to protect it, I quess? It was easier to say that the bulk of those, the majority of those, are going 11 to come in as exhibits during trial. I think that's where 13 the -- where you're going to see more of that type exhibit introduced. 14 15 CHAIRMAN BABCOCK: Stephen. I think 16 HONORABLE STEPHEN YELENOSKY: Justice Patterson was right. I have been edified by this 18 discussion. With all due respect to Al Gore, I'm now wondering whether the internet is a good idea, but I 20 wanted to suggest that --CHAIRMAN BABCOCK: At least you didn't 21 invent it. 22 HONORABLE STEPHEN YELENOSKY: What's that? 23 CHAIRMAN BABCOCK: I said at least you 24 didn't invent it. 25

HONORABLE STEPHEN YELENOSKY: 1 Yeah, exactly. It's possibly something to consider overnight or whatever 2 as a compromise between those of us who tend to want 3 everything to be open or justified if it's not open and 4 those who just want to put out what's new with the court 5 -- if the Court can consider doing this in a stepwise 7 fashion and saying "All we can figure out to do now given the technology that we have and our concerns about remote access is to make pleadings available, but we're not foreclosing the possibility" -- because I don't see how 10 we're going to work through all these things, and I am 11 concerned about what the lawyers are going to do with all these changes and worried; whereas, at this point if the 13 Court authorizes clerks to only put pleadings out, we 14 don't really have to worry much about that. 15 16 HONORABLE TOM GRAY: See, I think there's 17 qoing to be -- you know, you've got your psychiatric 18 information, your financial information --HONORABLE STEPHEN YELENOSKY: In the 19 20 pleadings? HONORABLE TOM GRAY: 21 22 HONORABLE STEPHEN YELENOSKY: Well, I mean, 23 sometimes that's, I quess, a concern without even remote 24 access, and I quess maybe you could deal with that by allowing the parties to petition for something to be 25

unavailable on remote access. 2 CHAIRMAN BABCOCK: Skip Watson. 3 HONORABLE STEPHEN YELENOSKY: I just don't see how we're going to work it out. 4 The point of this subsection is 5 MR. WATSON: that we don't care about anything that has its genesis in the clerk's office. This is only the things that hits the judge's hands first. Point? That's all we're talking about is it's something that's being tendered at a hearing 10 or at trial that's being handed to the judge for admission 11 or exclusion. CHAIRMAN BABCOCK: Yeah, that's why the 12 language change that we made I think makes it much 13 clearer. 14 15 MR. WATSON: We seem to continue to blur the 16 idea of filing and tender throughout the discussion of this discrete rule. 17 CHAIRMAN BABCOCK: Yeah. 18 19 MR. LOW: Don't you have to file your motion for summary judgment? 20 21 MR. WATSON: We're not talking about a 22 motion for summary judgment. That's the point. Because 23 that was first touched by the clerk. That's the point I'm trying to get at. If I'm getting what Judge Gray is 24 saying is right, this has nothing to do with summary

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judgments, period.
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                 CHAIRMAN BABCOCK: Well, I don't think we
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  can beat this horse much deader than he already is, so and
  we don't even have to give him a shot to put him out of
  his misery. So let's vote on 15.5(a).
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                 We've changed "party" to "person." We have
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  added the phrase on the second line "must type or stamp"
  and added the phrase "the following caption," and other
   than that the rule is ready to be voted on, except for
10 Justice Gaultney.
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                 HONORABLE DAVID GAULTNEY: Well, I was going
   to say, we were going to have some language including (f),
13
   (g), and (h). I think Justice Gray proposed that.
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                 HONORABLE TOM GRAY: Actually, you need --
   the easiest fix to it is to put under Rule 15.4 (a), (b),
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16
   (c), (d), (e), and (i).
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                 CHAIRMAN BABCOCK: Okay. Any discussion or
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   opposition to that?
                       Jeff.
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                 MR. BOYD:
                           No.
                                 I agree.
                 MR. HAMILTON: What were those letters
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21
   again?
                 HONORABLE TOM GRAY: (a), (b), (c), (d),
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   (e), and (i).
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                 MR. BOYD: It's cumbersome, but I believe it
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25 should be done. This rule only applies if you're filing
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in a county that has chosen to give remote access, and that's what the title of the rule says, the label for the section, but it doesn't say it in the rule, and I just 3 wanted to make sure we're clear. 4 5 HONORABLE SARAH DUNCAN: I don't think that's right. 6 7 MR. BOYD: You do it in every county, no matter where you're in litigation? 8 9 HONORABLE SARAH DUNCAN: Because you don't 10 ever know when that county is going to give remote access. 11 MR. BOYD: So we're trying to preserve for the future, too. Then I would change the label of the 12 rule, of the subrule. 13 14 HONORABLE SARAH DUNCAN: I think Chief Justice Gray has already proposed "Procedure to 15 16 facilitate." You can just say "procedure." 17 CHAIRMAN BABCOCK: Yeah, we'll get to that. 18 MR. BOYD: All right. That's all. CHAIRMAN BABCOCK: Okay. 15.5(a) has been 19 modified slightly. Any other discussion about Justice 20 Gray's last -- or Justice Gaultney's last -- all right. 21 Everybody in favor of 15.5(a) raise your hand. 22 All those opposed? 14 to 2, in favor, so 23 that will pass. We have a receptionist who is staying on 24 overtime to facilitate our discussion, so we can't impose 25

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too much longer on that, but let's try to talk about
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   15.5(b).
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                 HONORABLE TOM GRAY:
                                      In 15.5(b) the word
   "notice" there needs to now be changed to "caption."
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                 CHAIRMAN BABCOCK: Okay. Any other
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   modifications? Any other discussion on 15.5(b)?
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                 MR. MEADOWS: Does the clerk have a duty
   with regard to documents that are not stamped?
                                                    I mean,
   unless there is a duty to review the stamped papers --
1.0
                 CHAIRMAN BABCOCK: I wondered about that.
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                 MR. MEADOWS: -- it just doesn't make sense.
                 CHAIRMAN BABCOCK: Richard.
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                 MR. MUNZINGER: Well, the opening sentence
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   of 15.4 is mandatory, "a court clerk must not allow remote
14
   access to the following case records."
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16
                 MR. MEADOWS:
                               I noticed that, too. I think
   if there is not a duty, which I'm asking about, I think
   that should just simply be changed to "access to the
   following case records is not allowed."
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                 CHAIRMAN BABCOCK: Bonnie, do you want to
   speak in favor of 15.5(b)?
                 MS. WOLBRUECK: Yes, I would like to as long
22
   as there is no sanctions against the clerk for having
23
24
   to --
25
                 MR. MEADOWS: For failure of duty?
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MS. WOLBRUECK: For failure of the duty to 1 2 not. 3 HONORABLE JAN PATTERSON: Calls for the 4 death penalty. 5 CHAIRMAN BABCOCK: Andy, you have any thoughts? I mean about this. 7 MR. HARWELL: I like (b). I like (b). 8 HONORABLE SARAH DUNCAN: Tell us something you don't like. 10 MR. MEADOWS: Andy, not so fast, because the 11 way I read (b) it's saying that you do have a duty. 12 CHAIRMAN BABCOCK: Yeah. MR. HARWELL: Well, we have a duty to -- in 13 this rule we would look and see if that notice is there or 14 that caption is there, and if it is not, I think what we 15 do not want to do is ask our deputies then to go within the body of that document and for a clerk to decide whether that should be --18 MR. MEADOWS: I think what the clerks would 19 want is language "a court or clerk has no duty to review a 20 case record to determine whether it contains information," 21 period. 22 23 MR. LOW: Right. MR. MEADOWS: Unless we intend to impose a 24 25 duty under certain circumstances.

1 HONORABLE SARAH DUNCAN: Right. Part of our discussion was -- and you can agree or disagree with this. We don't want the clerk to look at a document, say, "Oh, 3 gee, this is not for remote access" and then put it on 5 remote access with no consequences. HONORABLE STEPHEN YELENOSKY: Then there is 6 7 a duty. There is a duty. 8 MR. MEADOWS: There is a duty that has 9 consequences. HONORABLE SARAH DUNCAN: That's why it is 10 written "no duty to review a case record that does not 11 contain this caption." 13 HONORABLE STEPHEN YELENOSKY: He's saying we might as well be explicit about the duty if there is one. 15 There is a duty to review those that do have a caption. 16 HONORABLE SARAH DUNCAN: They don't have to review it. 18 HONORABLE STEPHEN YELENOSKY: Well, to 19 recognize and act upon. 20 HONORABLE SARAH DUNCAN: That's why the previous rule says "a clerk must not" --22 CHAIRMAN BABCOCK: "Must not," yeah. HONORABLE SARAH DUNCAN: -- "allow remote 23 access." That creates a duty. 25 HONORABLE STEPHEN YELENOSKY: Well, yeah,

but it's a little ambiguous still if you have something saying you can ignore things that don't have a caption but 2 you never say that part of your "must not" duty is to at least look for those things which are captioned. 5 HONORABLE DAVID GAULTNEY: Well, but 14.3 is 6 labeled "duty," isn't it? 7 MR. MEADOWS: What Sarah is saying is something different. She's saying that a clerk must not 8 permit remote access to a stamped document. 10 HONORABLE SARAH DUNCAN: Right. 11 CHAIRMAN BABCOCK: That's what the rule 12 says. 13 MR. MUNZINGER: That's what the rule says. 14 HONORABLE SARAH DUNCAN: Right. And that's 15 intentional. 16 MR. HARWELL: Right. 17 CHAIRMAN BABCOCK: What the rule sets up, it 18 seems to me, is that if a lawyer, whether intentionally or unintentionally, doesn't have the caption and so files it, 19 the clerk sees the document, there's no caption there, you 20 21 know, up it goes on the internet. Somebody comes back later, says, "Wait a minute. This had my tax return and 22 my medical records and a bunch of exhibits. What are you thinking about?" And the clerk says, "Hey, read 15.5(b), 24 25 brother, because the caption is not there and not my

fault. Go talk to your opponent. That's his fault." 1 By contrast, if the caption is there and the 2 clerk screws up and puts it up on the net anyway then they 3 can come to the clerk and say, "Man, you really did a bad thing here, and we're going to complain to somebody about 6 it." But --7 MR. MEADOWS: Just to finish the point then, I think that it's that obligation to not post anything 8 that's marked as contained in the opening language of 15.4, and I would suggest that we clean up the language in 11 15.5(b) by just simply making it clear that a court or 12 clerk has no duty to review a record to determine whether it contains information that's excluded. 13 14 HONORABLE STEPHEN YELENOSKY: Well, it's the clerk's only duty to react to things which are captioned. 15 16 MR. MEADOWS: Right. 17 HONORABLE STEPHEN YELENOSKY: Well, if that's true then 15.4 should say "a court clerk must not 18 allow remote access which begin with a caption in 36 19 points," blah-blah, because that's the clerk's only 20 duty. 21 MR. MEADOWS: Right. 22 23 HONORABLE STEPHEN YELENOSKY: And then you 24 have a separate section that says "all family law cases," blah-blah-blah. 25

CHAIRMAN BABCOCK: Yeah.

HONORABLE TOM GRAY: As it is written the clerk does not have the duty to look for a document that should contain the caption, but there is -- as written, whatever duties there are will be on the clerk to prohibit the remote access if the caption is there, if it is a trial exhibit, if it is a document filed in camera, and if it's a Family Code proceeding.

things are going to be reacting to captions, so shouldn't we flip this? Because the way it is now it makes it look like the court clerk is actually exercising discretion on (a) through (i) when in fact it's just what you said the clerk has discretion on, and they are reacting to the part that you have under "procedures."

HONORABLE TOM GRAY: One of the mechanical constructions that I was looking at was actually 15.4 would have four captions, the three that they don't have to -- or the three that they do have to identify themselves, which is currently (f), (g), and (h), and then any captioned document.

HONORABLE STEPHEN YELENOSKY: Right.

HONORABLE TOM GRAY: And have four in that group. I defaulted, though, back to be the laundry list of I liked the listing of all the documents that were not

going to be available in one place in the rule, but that is strictly mechanical. 2 3 CHAIRMAN BABCOCK: Okay. I mean, there are two ways to do this obviously. We're going to vote on the 4 subcommittee's proposal, unless the Chairs withdraw it? 5 HONORABLE TOM GRAY: 6 No. 7 CHAIRMAN BABCOCK: Okay. Let's vote on how the subcommittee recommends. Everybody -- the only change then would be instead of "notice" we would say "caption." So everybody who is in favor of 15.5, 10 11 subparagraph (b), as the subcommittee proposes it raise your hand. 12 l HONORABLE SARAH DUNCAN: Could I make --13 14 well.... 15 CHAIRMAN BABCOCK: All opposed? It passes by a vote of nine to five. 16 17 And that's where we're going to stop for the 18 day. As many of you as can come back tomorrow, we'll have fun, but we're going to get the TAB to shrink the table so 20 that we can all be intimate, and we'll get this thing done 21 tomorrow. 22 HONORABLE STEPHEN YELENOSKY: 9:00 to 11:00? 23 CHAIRMAN BABCOCK: 9:00 to 11:00. 24 HONORABLE JAN PATTERSON: Are we serving 25 breakfast?

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CHAIRMAN BABCOCK: Breakfast.
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                  HONORABLE STEPHEN YELENOSKY: What's on the
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   menu?
                  CHAIRMAN BABCOCK: Thanks, everybody.
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                  (Adjourned at 5:45 p.m.)
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2	CERTIFICATION OF THE MEETING OF THE SUPREME COURT ADVISORY COMMITTEE	
3	THE SUPREME COURT ADVISORT COMMITTEE	
4	* * * * * * * * * * * * * * * * * * * *	
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6		
7	I, D'LOIS L. JONES, Certified Shorthand	
8	Reporter, State of Texas, hereby certify that I reported	
9	the above meeting of the Supreme Court Advisory Committee	
10	on the 1st day of April, 2005, Friday Session, and the	
11	same was thereafter reduced to computer transcription by	
12	me.	
13	I further certify that the costs for my	
14	services in the matter are \$ 2671.00	
15	Charged to: <u>Jackson Walker, L.L.P.</u>	
16	Given under my hand and seal of office on	
17	this the <u>Ith</u> day of <u>Upril</u> , 2005.	
18	0.0-01	
19	D'LOIS L. JONES, CSR	
20	Certification No. 4546 Certificate Expires 12/31/2006	
21	3215 F.M. 1339 Kingsbury, Texas 78638	
22	(512) 751-2618	
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