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7	MEETING OF THE SUPREME COURT ADVISORY COMMITTEE
8	June 15, 2002
9	(SATURDAY SESSION)
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19	Taken before D'Lois L. Jones, Certified
20	Shorthand Reporter in Travis County for the State of
21	Texas, reported by machine shorthand method, on the 15th
22	day of June, 2002, between the hours of 8:59 a.m. and
23	12:17 p.m., at Southern Methodist University, Storey Hall,
24	A. J. Thomas Faculty Room, Dallas, Texas.
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INDEX OF VOTES Votes taken by the Supreme Court Advisory Committee during this session are reflected on the following pages: <u>Vote on</u> <u>Page</u> FED/Rule 741 6 FED/Rule 741 FED/Rule 743 FED/Rule 743 FED/Rule 745 FED/Rule 754(c) FED/Rule741

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CHAIRMAN BABCOCK: All right. We're back on the record and talking about FED. And what rule are we on?

HONORABLE TOM LAWRENCE: Well, we're going to be on five rules at once.

PROFESSOR CARLSON: Because we multi-task.

HONORABLE TOM LAWRENCE: We think we're up to that. Okay. This gets in -- there are two areas that are left, discovery, which is going to take -- probably the more controversial, and then motions for new trial, which is also going to be somewhat controversial.

The original -- the problem now is that the current eviction rules do not address the issue of discovery at all, makes no provision for it. There is a rule in the 500 series, Rule 523, that says in essence that you apply the county and district court rules whenever the rules are silent. So some people take that to mean that you apply, therefore, all of the discovery rules to an eviction, which very few judges in the state agree with, because nobody that I've ever known has done a Level 1 discovery control plan on an eviction or allowed the time limits and depositions and everything else that goes with the Level 1 discovery control.

However, Fred Fuchs has testified before

this committee that in Travis County and Williamson County that the JPs there take the position that discovery is appropriate in JP court, and they routinely allow whatever discovery they are presented with. Most of the other 252 counties in Texas generally take the position there is no discovery in JP court because the discovery rules just don't mesh with the eviction rules.

PROFESSOR CARLSON: Timewise.

HONORABLE TOM LAWRENCE: Timewise. The time limits just don't fit. There's just no way to do it and still meet the time requirements in forcibles. Initially all of the groups, the JPs, the landlords -- and we have a landlord representative here -- who I'm sure will want to comment, and also the tenants didn't want to address that. They just wanted to leave it alone and let the status quo. The subcommittee feels like that's not a good idea because you have an inconsistent application of the rules statewide. Depending on which court you're in, you may get discovery, get no discovery, or get some discovery, depending on how the judge interprets the law, which is, frankly, not clear. It's ambiguous.

The JPs now have come to the position that they would like the issue settled. Now, the JP position is that they would prefer there be no discovery; however, they could live with some limited discovery. The position

of the landlords is that they believe no discovery at all is more appropriate. They think that there are going to be abuses; and the JPs also anticipate abuse, a lot of motion hearings on motions, be very time consuming and delays involved in that.

The tenants, on the other hand -- and I see the tenants' representative just came in, who will probably want to comment, too; but the tenants, on the other hand, feel that there are some instances where discovery is needed and is appropriate. Probably 90 percent of the eviction cases in Texas are nonpayment of rent. It may even be a higher percentage of that. Most of those eviction cases for nonpayment of rent really do not need any discovery. So we have got a situation where the vast majority of the cases really don't need any discovery, but there are some cases that need some discovery, and perhaps some limited discovery.

The subcommittee's original recommendation is outlined in Rule 743, which is the last sentence of that rule; and what the rule says, if I can find that rule quickly, the rule says, "Generally discovery is not appropriate in eviction actions. However, the justice has discretion to allow reasonable discovery," period. And then after the subcommittee added the phrase, "of limited scope which does not unduly delay the trial" as a result

of a request made at the May 30th meeting with the interest groups.

1.0

That was our original proposal, and what we felt was that that would give the JPs the discretion. The judge would have the discretion to determine what discovery was going to be appropriate and how much was going to be allowed. Now, that language is not language we just made up. In the Small Claims Court Act in Chapter 33 of the Government Code, the Legislature uses that identical language, virtually identical language, to describe how discovery occurs in small claims court. So we thought, well, we've got a track record. It makes sense to apply that same standard to the forcibles, and that was the subcommittee's recommendation.

At the January meeting of this committee there was discussion, Fred Fuchs testified at that and there was some discussion, and the committee basically directed the subcommittee to go back and try to beef up the discovery, and they told us to look at disclosures, for example, or to look at maybe some expanded filings. And we talked about disclosures and that. We tried to make that work, but that -- there's got to be something that triggers that, and that seemed to be taking too long to do that.

So we couldn't make disclosures work, so we

came up with the concept of trying to make the expanded pleadings, and that's Rule 741, and so we added quite a bit to Rule 741 that requires the landlord to file with the pleadings as exhibits quite a bit of additional information, and that information would be -- if it's a nonpayment of rent would be the lease agreement or the portions of the lease agreement he's going to rely on in the trial, the payment records. If it's not a nonpayment of rent case then what are the provisions of the lease or other information. Other documents that would be available that would go to substantiate that case, basically file up front what they're going to have to produce at trial anyway to give to the judge, but there were some problems with that, and we talked about this in Nobody -- none of the groups really seemed to like this plan very much, but, again, this is what the committee told the subcommittee to look at.

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Some of the objections to that from the landlord standpoint, naturally it's going to require every landlord in every case, which is about 118,000 a year, to copy those documents and file those documents with the case. The other problem from the JP standpoint is the storage problem. We have a records -- civil cases have to be kept 10 years, and that's 10 years of this. So we're talking about a case file now that's going to be like

that, it's now going to be about like that. So we've got a storage and retention of records problem.

So we looked into that, and we found a solution to that, and the solution was found in the State Archives. They're the ones that dictate through the Legislature what records you have to keep and how long, and I find out that there's a Rule 14b I guess I should have known about that dictates how records are handled, and the Supreme Court has an order that dictates how exhibits are handled. So if we treat these documents that are filed as exhibits, which really they are, they are evidentiary exhibits, if we treat them as exhibits then they come under the Supreme Court order and the Supreme Court can decide how they are treated, and they are not case papers then like a petition or a citation that would have to be kept for 10 years.

So our solution, which I think is workable, is that we treat these as exhibits; and that's the last paragraph of 741, which is (h); and so we would treat them as exhibits. They would be filed with the case. We would not require those to be sent out to the -- to the defendant in the citation any longer. That was going to be somewhat burdensome, and we have made a change to Rule 739, the last sentence of 739, the citation, which says, "The citation must also inform the defendant that the

information the plaintiff is required to file pursuant to Rule 741 is on file at the justice's office and is available for inspection during regular business hours."

So the citation that they're served with is going to tell them that these documents are at the JP's office, you can come look at them at any time.

And we're telling -- in part (h) of 741

we're telling the justice court that you would have to

keep these documents on file with the case for up to 30

days. Now, if there's an appeal then all of these

documents would be sent to the county court and they would

be out of the judge's possession; but if there's not an

appeal then they would be kept for 30 days, could be given

back to the landlords or destroyed. 30 days is arbitrary.

That could be 40 days, could be 20 days. We wanted to -
there to be enough time to make sure that any appeals -
or it would certainly have to be at least 10 days because

within 10 days the landlord can come back and ask for the

writ of possession.

So the minimum time would be 10 days after judgment, and after that it's sort of arbitrary what period. 30 days was just what we picked. It could be as little as 10 or it could be more than that, but we didn't see much reason to go any longer than 30 days.

So in essence you've got this expanded

pleading requirement that's going to require all the documents to be produced at trial to prove the case to be on file with the court that the defendant can inspect. That should take care of most of a high percentage of all of the discovery needs of anybody involved, we think. There may be some other situations where it's not going to be enough.

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Then Rule 743, the last sentence of 743 which says generally no discovery, but there can be some reasonable discovery at the discretion of the judge which doesn't unduly delay the trial, etc. So that's the solution that -- you know, that the subcommittee has come up with. Rule 741 is going to be burdensome on the landlords because they're going to have to file all of this, and they're going to have to file this in cases where it's not -- they're going to have to make copies and file it. I think their position is they're going to have to do it in cases where really it's not going to be needed for the most part.

The JPs would -- it's more case papers and documents they have to come up with, but compared to other solutions and schemes that the subcommittee was presented with, this seems to be the least intrusive and least burdensome, and that is where we are at this point.

CHAIRMAN BABCOCK: Does Rule 76a apply to JP

courts? 1 It would have to apply PROFESSOR DORSANEO: 2 through 523, wouldn't it, because 76a is in the part of 3 the rule book for district and county level courts and the JP courts only buy into that by transitioning back? 5 HONORABLE TOM LAWRENCE: Well, years ago I 6 wrote a letter to this committee asking if someone could 7 explain or could the committee take up what 523 means, 8 because I don't know anybody that understands what Rule 523 really means. I mean, in concept it sounds good, but 10 if you start applying it to particular cases you'll get 11 arguments on both sides that it applies or doesn't apply. 12 So I don't know -- I mean, there's nothing in the specific 13 700 series or 500 series that would seem to apply to this. CHAIRMAN BABCOCK: The only reason I asked 15 the question is that you may need to -- if you're going to have this 30-day retention period, you may need to 17 accommodate a request under 76a if 76a applies to JP 18 courts. 19 HONORABLE TOM LAWRENCE: Well, but we're not 20 sealing them. 21 CHAIRMAN BABCOCK: No, but you're getting 22 rid of them after 30 days. 23 HONORABLE TOM LAWRENCE: Well, why wouldn't

-- does 14b -- does 14b conflict with 76a? 14b says that

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they can dispose of them after two years, right? CHAIRMAN BABCOCK: Yeah. 2 HONORABLE TOM LAWRENCE: So why couldn't the 3 Court say, well, if it's two years for that, why can't it 4 be 30 days for forcible exhibits? 5 CHAIRMAN BABCOCK: The only thing I'm 6 thinking is if there's a 76a motion that is filed before 7 the expiration of a 30-day period and then you just kind 8 of ditch the records and that moots the motion. 9 PROFESSOR CARLSON: You never had 76a? 10 HONORABLE TOM LAWRENCE: No. 11 Never even heard of one being filed in a forcible. CHAIRMAN BABCOCK: I can't imagine that 13 there would be, although there was a 76a proceeding that 14 went to the Dallas court of appeals involving a lease with 15 16 Hughes & Luce. PROFESSOR DORSANEO: Well, that restaurant 17 at the top of the defunct office building in Fort Worth, 18 those kind of cases. 19 CHAIRMAN BABCOCK: Yeah. We're talking 20 about 99.9 percent of the cases nobody is going to care 21 about. 22 Chip, you're getting into MR. GILSTRAP: 23 that kind of very small but important percentage of 24 commercial evictions that we've got to accommodate, too; 25

and it was really hard to kind of, you know, make a provision for those that would also burden --

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CHAIRMAN BABCOCK: Right.

MR. GILSTRAP: -- you know, the 99.9 percent of residential evictions. It's a real hard balance to draw.

CHAIRMAN BABCOCK: Yeah.

HONORABLE TOM LAWRENCE: Well, whatever we do affects Rule 190 because Rule 190 is the discovery rule, and we propose to exempt evictions from Rule 190. Rule 741, which is -- or Rule 739, which is the last sentence of the citation; Rule 741, which is the provision for the filing of the documents with the complaint; Rule 743, which is the last sentence of that, deals with the discovery. Then also we need to talk about Rule 754(c), which is discovery in county court. Now, obviously the filing requirements wouldn't matter in county court because all of the papers filed in the JP court are going up to county court. Those documents are going to be there, but we have a -- the subcommittee's recommendation is that the same language in 743, which is "Discovery is generally not appropriate. However, the judge may allow reasonable discovery," that that same language be in 754(c). So I guess another question is, is should the standard be the same in JP court for discovery as in

county court.

PROFESSOR DORSANEO: Why would it in county court? You don't have the same kind of timing issues at all, do you, in county court?

HONORABLE TOM LAWRENCE: Well, I think the county court judges are supposed to give precedence to these matters over their docket. I think there is a -- I think there is an inference that they move these speedily, needs to be done fairly quickly. I mean, that's in the rules now.

PROFESSOR DORSANEO: To cutoff discovery in the JP court -- although I don't like that first sentence, "Generally discovery is inappropriate." I don't think those kind of sentences are helpful at all, leaving it to the JP's discretion because of the timing involved and given the additional complaint thing, that sounds like an accommodation of the circumstances that makes some sense, but at the county level it doesn't make any sense to me to not have the normal county level court rules apply if we don't have those timing constraints except prudential ones.

HONORABLE TOM LAWRENCE: Well, the only timing restraints in county court is the language that says something like -- I mean, there's some timing on the default judgments, but as far as the timing of the trial

itself is 754(a), "The trial of an eviction appeal as well as all hearings and motions shall be entitled to precedence in the county court." And that's -- you know, that's about the only language.

PROFESSOR CARLSON: Bill's right. It could go either way.

HONORABLE TOM LAWRENCE: Yeah.

MR. GILSTRAP: Yeah, but we've got to remember that one of the things that -- one of the kind of general guidelines that we dealt with is we weren't going to try to seriously disturb the power of the landlord and the power of the tenant; and, you know, one of the real issues here is delay; and if you go into the county court and somehow say, well, we're going to allow discovery, you're going to stretch those things out a lot; and that's going to change the ball game a lot.

PROFESSOR DORSANEO: It doesn't have to be double-barreled discovery. The only time I've ever really been involved in forcible detainer cases are cases that are commercial cases, small businessmen, cases get appealed to the county court, and that's really where the ball game is played, and, you know, those people need to have discovery. These are not nickel and dime deals. These are million-dollar deals, and to operate them without discovery -- and, frankly, just somebody's own

home I would feel the same way about it -- is unnecessary, and if it's unnecessary then why should we do it?

CHAIRMAN BABCOCK: Yeah, Fred.

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My position on this is that for MR. FUCHS: years we've had discovery both in justice court in eviction cases and county court at law under Rule 523(a); and in subsidized housing cases and voucher cases, as I've explained to the committee before, it is needed both in nonpayment of rent cases and other cases because of the rent formula tying into income; and if there's a lawyer here who can say they had a case that the other side said was simple and why do you need the discovery and you didn't find something useful by using discovery, the next time you come to Austin I will buy you a steak at Sullivan's on my Legal Services salary. Because I'll bet you every one of you have had a case where the other side said something about discovery and that it wasn't needed and you found a tidbit of information that helped, and I could go through a long laundry list of cases where that's the same.

And on Rule 743 you could just -- if you just limited it and said, "The justice has the discretion to allow reasonable discovery of limited scope which does not unduly delay the trial" and then put in a comment "Generally discovery is not appropriate," that would be

fine with me. Then the justice could say, "Well, do you really need discovery here," and that would be -- that would be I think a contraction of the existing rights, but it addresses the situation on the question of discovery that there seems to be some concern about on the parts of the JP.

2.4

With respect to the attachment of the documents, not attaching documents under Rule 741 that are going to be filed with the court when the trial can be six days after service and you've got a tenant who's working or disabled and has transportation problems, if they want to -- many of whom are nonrepresented, if they want to see the documents then they have to go miles to the court to see the documents that are on file that should have been attached to the petition; and quite honestly, I don't think it's burdensome to require that a lease and notices and a payment ledger be copied and attached to the petition that's served on a defendant who's threatened with loss of a home. To me it smacks of secrecy to have documents filed with the court that one side knows about that the other side doesn't know about.

MR. SUSMAN: Can I ask this question of people who know? Can a landlord provide in a lease that this is going to be subject to binding arbitration, no discovery? Is that enforceable? I suspect it is, and if

it is, I'm sold on the tenants' side because a landlord can protect themselves. If he provided in his lease, like 2 most people do, this is -- any dispute we have here is 3 subject to arbitration, there will be no discovery. It 4 will be arbitrated before X within five days, and X's 5 decision will be binding, and there will be no appeal. 6 What do you need to protect landlords for? 7 MR. GILSTRAP: Because you still have to 8 take the arbitration decree and get a JP to evict them. 9 You need the power of the state to take them out. 10 won't leave just with an arbitration decree in their hand. 11 HONORABLE TOM LAWRENCE: I'm not sure you 12 13 can --Well, but if they have set out MR. SUSMAN: 14 a lease with that kind of provision then they don't need 15 discovery. I mean, to enforce an arbitration award, okay, 16 you don't need discovery. Right? I mean, what is it, 17 that the arbitrator is fraudulent? I mean, there are very 18 limited grounds you can attack an arbitration award. You 19 certainly are entitled to discovery on the merits. 20 MR. GILSTRAP: You still have to go through 21 a forcible procedure, and that still does require --22 involve delay, sometimes substantial delay. That's been 23 one of the constant themes the landlords have brought 24 forward, is that these things get stretched out and 25

delayed.

CHAIRMAN BABCOCK: Larry and then Nina.

MR. NIEMANN: Steve, I'm the attorney for the Texas Apartment Association. Yes, it's theoretically possible to put an arbitration agreement in the lease. It would be stupid for a landlord to do so, and I have never seen a residential landlord do so. First of all, do you know how impossible it would be to get an arbitration in five days or six days? Secondly, you would have to pay an arbitrator, and what are you paying them now, \$2,000 a day? That's just an unworkable situation.

Eviction is our only practical solution, and I don't think a theoretical solution should be a bar to common sense, practical approach in the courthouse.

Insofar as county court discovery is concerned, I represent the building owners and managers, the office building industry in Texas, and I think there needs to be a balance of speed and discovery of documents in very complicated cases. The commercial cases often involve defaults on remodeling, refinishing, very complicated, sophisticated issues where discovery is necessary.

I think the proposal for county court where reasonable discovery is allowed with limited scope would work. It does contemplate having to make a motion to the court, possibly a hearing before the court, to -- on

issues of relevancy and scope and the speed with which documents must be produced. The general language that Judge Lawrence and Professor Carlson have come up with will allow production of documents, request for admissions, interrogatories, and oral depositions as well as written depositions. All of those are absolutely needed in commercial cases.

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Insofar as JP court is concerned, BOMA doesn't -- BOMA, that's Texas Building Owners and Managers, doesn't give a hoot about those tools in justice court because we have the de novo appeal to the county court, and that's where the battle is going to be fought.

Now, let's address residential cases. By virtue of the rule that you adopted yesterday where we have to attach the lease, the payment ledgers, the notice to vacate, you've got 99.9 percent of the information that Fred would ever need. How about the occasional case in which Fred wants more? I submit to you in those cases the normal gentlementy approach of lawyers is going to produce what Fred needs.

There may be a small handful of cases that

Fred is wanting to get something or see something that he

deems is critical to his case. I think Fred and his

cohorts have the eloquence to file an affidavit with the

court showing good cause for a delay because he hadn't got

the information that he's gentlemenly requested, and I think the courts in their discretion have the ability to grant delay for that purpose, and I think any residential landlord is going to produce that information rather than run the risk of a delay. So I think the remedies are there because of the attachment you're making; and, by the way, having to go to the courthouse to see the lease and the notice to vacate that you've already had doesn't seem to be a very -- it's putting the penalty on the landlord rather than the tenant. The tenant lost or misplaced their lease and their notice to vacate, the landlord should not have to suffer for that.

2.4

So you've got the requirement of attachment of these critical documents. You've got the normal common sense cooperation between lawyers. You've got the ability to file an affidavit on one side, and on the other side if you put -- if you mention discovery in the rules, you're going to open up the courts and the landlords -- and, by the way, Judge Lawrence, there's no limitation on admissions or interrogatories or oral depositions or anything else. It's just wide open discovery at the discretion of the court. I would have full faith in Judge Lawrence's discretion. I do not have that faith in every JP in Texas, nor would you if you were sitting in my shoes.

If you put discovery in the rules, the pro 1 se, crazy tenants are going to go to town big time. 2 are going to be harassing us, overburdening the courts. 3 The Lawrence/Carlson rules requires there to be a motion 4 to the court for the court to allow the discovery. 5 not self-administered, so they are going to be inundated 6 with more paper work, more hearing. It's going to 7 inherently slow down the eviction process, and it's going 8 to change the balance of power that Mr. Gilstrap was 9 mentioning earlier, and we think that in view of those 10 11 arguments it would be slowing down and actually imposing an impediment to the existing efficiency, judicial 12 efficiency, and speed of the eviction process in Texas. 13 CHAIRMAN BABCOCK: Nina. 14 I was trying to -- I just have MS. CORTELL: 15 a question. Why would we serve a complaint without 16 exhibits when we never serve complaints without exhibits? 17 I'm just -- is that what's contemplated, we would just 18 serve the complaint, not the exhibits? 19 HONORABLE TOM LAWRENCE: Well, the complaint 20 would --21 MS. CORTELL: We say that it attaches all of 22 these things in (e)(1) of Rule 741. I mean, in any 23 lawsuit I'm in I get all the exhibits to the complaint. 24 Is that what you-all envisioned? It's not -- A, it's not 25

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clear. Let me say that.
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                 HONORABLE TOM LAWRENCE: (e)(1)?
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                 MS. CORTELL: If you look at 741(e)(1),
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   you're going to attach all these things, and every little
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   procedure I've always understood is that whatever gets
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   filed with the court, I get --
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                                                  That's a
                 HONORABLE TOM LAWRENCE: Yeah.
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   mistake.
                 MS. CORTELL: I'm in favor of it. I don't
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   want to undo it.
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                 HONORABLE TOM LAWRENCE: Well, let me
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   explain.
             The original --
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                 MS. CORTELL:
                               Yeah.
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                 HONORABLE TOM LAWRENCE: -- draft of this
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   that we presented at the May meeting --
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                 MS. CORTELL:
                               Right.
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                 HONORABLE TOM LAWRENCE: -- that was in
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          And then we had our March 30th -- or May 30th
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   meeting with all of the landlords and the tenant -- well,
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   the tenants weren't there, but the landlords and the JPs.
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   There was a lot of discussion from the JPs about that, the
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   burden of, one, that's -- you know, that may be one or two
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   extra copies that would have to be made that the constable
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   would have to serve. Some of these are served by
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   attaching to the door, and you're talking about the
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citation and maybe a 10-page lease and a couple of pages of payment records. It just -- it seemed burdensome and unworkable to attach it to the citation, so that's why we made that change. That's the reason.

MS. CORTELL: Well, my thought is yesterday what we said was in this very expedited proceeding the landlord would be entitled not only to achieve a judgment for rent and eviction, but also for these contractual late charges and other things; and I thought one of the quid pro quos for allowing that to occur in this expedited form was that we would be giving to the tenant, you know, all of the requisite information so that they could be prepared in an expedited way for an expedited hearing.

So, I mean, and I'm sorry I wasn't here at the last meeting, but I would be in favor of absolutely that being served upon the tenant, and that is the only way it seems to me that there's any type of due process to this expedited proceeding in which they can be liable not just for rent but also for these other charges; and this would, as I understand it, allow them to determine whether these additional charges were correctly calculated or whatever.

And in terms of Fred's proposed language on discovery, it seems to me it's the same basic thought and it adopts Bill's concern about that introductory clause.

It doesn't change the meaning of it to say it's up to the 1 justice of the peace as long as it doesn't unduly delay 2 and then take the first clause and put it down in the 3 comment I think would achieve the appropriate objective 4 and probably do it in a slightly better way. 5 CHAIRMAN BABCOCK: By the way, there is an 6 7 e-mail that was sent to me by Molly Mattis Burns. PROFESSOR DORSANEO: She's sending you a lot 8 of e-mails. You got another one? 9 CHAIRMAN BABCOCK: I got another one. 10 is on this subject, which is why I bring it up now, and 11 we'll make it available to anybody in the committee that's 12 interested. It's a lengthy e-mail, but basically, "Please 13 allow this message to convey my extreme objection to the 14 use of discovery in eviction cases filed in JP courts," 15 and it goes on to state a whole bunch of other reasons. 16 PROFESSOR CARLSON: Tom, is it fair to say 17 that the JPs do not want any discovery? 18 HONORABLE TOM LAWRENCE: I think the JPs' 19 position is that they would prefer to have no discovery. 20 Their second position, alternate position, is that they 21 could live with some limited discovery, but they would 22 want limitations on it so it doesn't get too burdensome; 23 and I think it's also fair to say that they want the rule 24 settled. They don't want to just leave it alone.

would prefer to have some resolution of it.

And the fourth point is that I think they would be very much opposed and the constables would be very much opposed to serving this with the citation, primarily because of the problem of attaching it to the door. I think that's going to be a problem.

JUSTICE HECHT: Use roofing nails.

HONORABLE TOM LAWRENCE: We're going to need bigger nails for some of that, and that's really -- it's not that they want to deprive somebody of getting this, but it's the physical problem of attaching all of this to the door in alternate service.

MR. GILSTRAP: And, Tom, that's a separate problem from the retention problem.

HONORABLE TOM LAWRENCE: Right.

MR. GILSTRAP: And you could say we're going to attach it to the citation and still throw it away in 30 days, I guess.

HONORABLE TOM LAWRENCE: And the JPs are not going to be too much in favor of this 741 as it is because this means that they're going to have a lot more documents they're going to have to keep up with. Somebody is going to have to go into these files after 30 days or whatever the period is and discard them or call the landlord, and bear in mind that there are -- and I don't know the

number, but several hundred JPs that are just single JPs with no clerks, and it's the JP that functions as the judge and the clerk. So they're going to be -- you know, they're not totally happy with this as it is written.

PROFESSOR DORSANEO: Well, they have to read this stuff.

CHAIRMAN BABCOCK: Hang on. Mary.

MS. SPECTOR: I think the burdensomeness that's been articulated on the landlord and the constable is overstated. We're talking about the standard lease is double-sided six to eight pages. It may require that the lease be put on smaller paper that would help the files at the courthouse, but to file it with the court and not provide the tenant the simultaneous opportunity to look at it does raise the concerns that Nina said.

The tenant in most cases, if we're talking four to seven, four to six days to look at the documents, if they've had the opportunity to contact a lawyer, means taking off work, going to the courthouse, and whose hours may not be the same as the hours the tenant is working. Then the tenant is going to have to go back on appearance day. The burden on the landlord to copy six more pages and attach it to the complaint, excuse me, seems to me minimal in contrast to the burden on the tenant for not receiving the information.

CHAIRMAN BABCOCK: Well, Larry's point, though, is that these documents are already in the possession of the tenant anyway, and I know that no lawyer in this room would rely upon documents that got filed with the court that they hadn't physically looked at, but because it might be different, the lease that the landlord is relying on may be different from the lease you have in your possession, so that is a problem, but you can remedy that by going down to the courthouse and looking at it.

2.4

MS. SPECTOR: Well, often it's been my experience the tenant does not have the lease. The tenant may have been given at the time of signing a copy of the signature page alone, and it may not have the information in the subsidized housing contract that relates to the agreement between the landlord and the housing authority.

Additionally, the tenant is not going to have the ledger sheets to indicate what the late charges are and how those have been allocated, and despite gentlemently or ladylike requests to landlords, it's not always -- there's not always a lawyer on the other side, and so a request to a manager is often met with a hung up phone, and it's very difficult to obtain that information in a ladylike fashion otherwise.

CHAIRMAN BABCOCK: Steve.

MR. SUSMAN: I mean, I guess in most cases

the tenant has the information or should have their own lease, so it seems extra work just to attach all this paper. Why couldn't you do like -- have a little form that's on the front of the petition when it's served that says, "If you want the following documents, check here and fax," you know, request it. I mean, it couldn't be done by request and then the other side has an obligation to provide it?

PROFESSOR CARLSON: The time frame.

MR. SUSMAN: I mean, no one -- I mean, listen, you can even be with the largest law firm in the world and you don't want to go to the courthouse and look for documents. That's ridiculous. To require to have documents filed at the courthouse and make someone go look for them is no discovery at all. I would have no idea where to begin looking or even where to send anyone to look. I mean, you know, it's a problem to go look for documents in the courthouse.

I mean, why can't it be worked out so that if you need the documents you can send a fax to a certain -- you know, you can send a fax to the lawyer, whoever filed the petition. There's got to be a number, and they have a requirement in 24 hours to fax you back the documents, period. If they don't then that's ground for some kind of continuance.

Some of them don't have MS. EADS: 1 refrigerators, let alone fax machines. 2 PROFESSOR DORSANEO: Why would you file a 3 lawsuit in any circumstance where you wouldn't attach a 4 six-page contract? I can't imagine doing that. I can't 5 imagine not even from the landlord's standpoint. I mean, 6 they should look at their own lease and their own documents before filing the lawsuit. Otherwise, you know, 8 otherwise -- and the JP should read this stuff, too. mean, that's just the way it should work. You know, but 10 not just "You're out of here because we're fast." 11 MR. NIEMANN: I think maybe some members of 12 the committee overlook the fact that 90 percent of these 13 cases are filed by laypersons, not by lawyers, and that 14 not every landlord has a fax and not every tenant has a 15 fax, and it's easy for us --16 CHAIRMAN BABCOCK: Yeah, but they have 17 e-mail, right? 18 MS. EADS: Yeah, and BlackBerries. 19 Some of our people don't have MR. NIEMANN: 20 telephones, much less fax machines. Nevertheless, they have the MR. SUSMAN: 22 ability to go to the courthouse and find the documents and 23 understand them and get ready for a trial. That doesn't 24 25 make any sense to me.

CHAIRMAN BABCOCK: Carl.

MR. HAMILTON: What is the current practice in this area that we're trying to fix?

HONORABLE TOM LAWRENCE: Well, the current practice is that there are two counties that Fred has testified about, Travis and Williamson County, that he has said that he pretty well gets the discovery he needs by making a request, and he gets the discovery. The practice in -- as far as I'm aware and as far as I'm able to ascertain, the practice in most of the other 252 counties in Texas is that there is no discovery in evictions because the time limits don't work, and so there is no Level 1 discovery control plan. There is no mechanism for timing. It doesn't fit.

Now, having said that there is no discovery, I think that unofficially there is a practice generally where if someone makes a request the judge typically will reset the trial and ask that that documentation be provided, and it's done informally, not in accordance with any rule. That's just the practice, and what we're trying to fix is the inconsistent application of discovery. I think the committee either needs to take the position there is no discovery, there is some discovery, but I don't think we can leave this alone because it's different depending on what court you go in, so nobody knows what's

going to be allowed until they actually get there and make the request. So I think we need to have some standard, whatever that is.

CHAIRMAN BABCOCK: Yeah, but the standard you propose doesn't change much of the status quo because the standard of what you propose is that, "Hey, go into court and ask the judge, and maybe he will give it to you, maybe he won't."

HONORABLE TOM LAWRENCE: I think now some judges take the position that there's no discovery because Rule 523 does not apply for discovery cases, and they say there is no discovery, so I think -- I think we're taking a small step toward trying to clarify that. This was a very difficult issue. I mean, we spent a lot of time wrestling with this.

about the problem of looking for the records. Generally these JP officers are in outlying courthouses, and you walk into a -- usually a small building or it may just be the courthouse itself and walk into the clerk. So it's not like wandering around in downtown Dallas or Houston trying to figure out which office you go to. So it's not really quite that difficult to locate it, but, anyway, that's -- I mean, we're trying to figure some way to allow some discovery where it's needed but not provide some huge

framework of discovery in most of the cases where there is no need for it.

CHAIRMAN BABCOCK: So what you're saying is Fred is accommodated well because in the areas where he practices, but if he waltzes down to Houston he's going to get the door slammed in his face because the JPs down there say, "No discovery."

HONORABLE TOM LAWRENCE: Well, that's right. Now, I'm not saying that individual judges throughout the state don't say, "Well, this seems reasonable. I'm going to reset this case and you need to provide that." I mean, that may happen on a case-by-case basis, but it's not going to happen uniformly. It's going to depend on that judge, and there's no framework really to do it. The judge is kind of going in uncharted territory by doing anything.

CHAIRMAN BABCOCK: Elaine.

PROFESSOR CARLSON: I think it's fair to say currently most of these cases are tried pro se. The first time the tenants see the documents are at the trial, trial by ambush. I've sat in on Judge Lawrence's FED docket.

Most cases that I observed -- and it may have just been that day -- most tenants understand they didn't pay, that's the issue, that's it. Because Judge Lawrence asked them, "Do you understand that these are the allegations,

that you haven't paid this rent?"

"Yes."

"Do you have any response?"

"No."

I mean, really in most nonpayment of rent cases it's that simple, but that's not to say there aren't cases where discovery is appropriate.

MR. FUCHS: And those are the ones I'm really concerned about setting a standard -- I guess in most automobile cases, you know, you can say, "We know who's at fault. Why do we need any discovery? It's just going to be a money judgment for someone."

CHAIRMAN BABCOCK: Linda.

MS. EADS: It seems to me that the two issues are linked in that if we require the tenant to be served with the attachments that are a part of the complaint then that's going to be most of the discovery. I mean, that's going to be it, and it's going to be the unusual case where more is required. So taking a position where discovery is available when the judge thinks it's required will solve most problems; and this idea that there will be delay, if someone comes in and asks for discovery from a JP and attached to the complaint is the lease and the nonpayment record, the JP is going to say "Why do you need discovery?" And it would be very obvious

to the JP that this was just a motion to delay.

And, also, to me, it gives the idea that these tenants are enormously sophisticated, that they are now going to manipulate the discovery system of the courts when I think that's probably not true. In the vast majority of the cases they come in, they say they didn't pay the rent; and so I think the two are linked; and I think making -- requiring the attachment, although I understand that the sheriffs and the servers will not like it, I think most of those will be small, can be nailed to the door, and it just seems to me to be, as Steve said, most of us expect that anyway in the regular kind of practice, and I really think we should attempt that and see how it goes as a logical normal procedure.

CHAIRMAN BABCOCK: Carl.

MR. HAMILTON: Is this discovery to be requested, one that has to be requested by motion and notice to the other side in the hearing, or is it just an ex parte hearing before the judge?

HONORABLE TOM LAWRENCE: We talked about the framework for doing that, and that was one of the problems with this, and we left that -- we left that unanswered because to try to come up with some mechanism to handle all of these that would fit every situation just seemed -- we couldn't come up with a way to do that, so we left it

at basically the same standard as administered now in the 1 small claims court, which is that you can make an oral 2 motion or you can make a written motion. 3 PROFESSOR DORSANEO: None of that's 4 explained. It just says, "Generally discovery shall not 5 be permitted," but maybe you can get some if you ask. 6 all of this discussion about motions is not something that 7 you could find out about by reading the rule book. 8 PROFESSOR CARLSON: You could add the word 9 "on motion." The judge has the discretion on motion to 10 allow discovery. 11 CHAIRMAN BABCOCK: Richard. 12 MR. ORSINGER: You know, the last landlord 13 dispute I had was so long ago I can barely remember it, 14 but I represented an old surgeon who was in a dispute with 15 his landlord because of past due charges for utilities on 16 the commercial building where the office was located. 17 This is the same procedure that would apply to evict an 18 oral surgeon for the nonpayment of past due charges, 19 right? 20 PROFESSOR CARLSON: Uh-huh. 21 MR. ORSINGER: Okay. 22 CHAIRMAN BABCOCK: Did you say "an oral 23 surgeon"? 24 25 MR. ORSINGER: An oral surgeon, yes.

PROFESSOR DORSANEO: Dentist. 1 MR. ORSINGER: Yeah. He may have been an 2 MD, but at any rate, he was a sophisticated businessman or 3 as good as a doctor can get, but the point was we had this 4 enormous dispute about past due charges that had been 6 retained for five years and then some enormous bill was demanded to be paid immediately; and, anyway, if this 7 applies to commercial evictions of going businesses then there are some cases where discovery might be appropriate and --1.0 He says that it doesn't matter. MR. SUSMAN: 11 12 That guy goes to county court anyway. MR. NIEMANN: That's right. 13 MR. SUSMAN: The justice court is a throw 14 15 away. MR. ORSINGER: Okay. All right. 16 MR. SUSMAN: He's saying in county court 17 your full rights are preserved. 18 MR. ORSINGER: And then you appeal to county 19 court where you get discovery? 20 MR. SUSMAN: Yeah. Get it all over again. 21 Except right here we have a MS. CORTELL: 22 23 proposed rule that's comparable for the county court. CHAIRMAN BABCOCK: We've got to deal with 24 25 that in a minute. Larry.

MR. NIEMANN: Many of you are practitioners in the county and district court, and you would be absolutely appalled at the idea of an ex parte discovery order without any opportunity for input. That is what is going to happen here, or if you contemplate motions then the other side is going to have to be notified of the motion, there's going to have to be a hearing set so they can have input, and if you're telling me that's not going to delay the eviction process, I respectfully submit that you're wrong.

99.9 percent of the information that the tenant needs is going to be -- either already has with the lease and the notice to vacate or will be attached under Rule 741, and the tail is going to be wagging the dog here if we just open it, and nobody has talked about depositions, nobody has talked about interrogatories, nobody has talked about admissions, and that's wide open in the Carlson/Lawrence proposal, discretion to allow all of those.

CHAIRMAN BABCOCK: Okay. It seems to me that here's the issues we have. We have three main issues and then a subsidiary issue depending on what we do on one of the main issues. We have the issue on 741 of whether we're going to require certain materials to be attached to the citation, and then if we do whether that's going to be

served on the party opponent. That's one set of issues 1 2 under 741. Under 743 we have the issue of whether we're 3 going to put language in here regarding discovery, and 4 then under 754(c) we have to decide whether we're going to 5 put the comparable language into the county court 6 proceeding. If we permit attached and served under 741 then we've got a subsidiary issue under 739, which is what the citation is going to have on it. So let's see if we 9 can focus our discussion in that fashion and take up 741 10 I would propose that we vote on whether or not we 11 should require these materials to be attached to the 12 petition for the complaint. 13 MS. CORTELL: Can I just ask one question? 14 MR. SUSMAN: You mean could be filed 15 somewhere, not to necessarily be served? 16 CHAIRMAN BABCOCK: Service is the second 17 The first issue is whether or not they're going to issue. 18 attach it at all. 19 MR. ORSINGER: If we don't attach them and 20 don't serve them and don't have discovery --21 I mean, this is --MR. SUSMAN: 22 CHAIRMAN BABCOCK: Well, I think -- this is 23 a new one to me, too, and not to reveal my vote, if I were 24 voting, but I would vote that if we're going to require 25

them to attach them then they have to serve them, but the 1 first issue, the threshold issue, is whether we're going 2 to require them to attach them at all, it seems to me. 3 HONORABLE TOM LAWRENCE: There's actually a 4 little more to it, because the complaint is going to have 5 to state the specific cause of action, which is -- I don't 6 7 think is controverted too much and then it's going to have to attach the documents that support that. 8 CHAIRMAN BABCOCK: But you're requiring 9 basically disclosure, is what this is. 10 PROFESSOR CARLSON: Uh-huh. 11 HONORABLE TOM LAWRENCE: Sort of. 12 CHAIRMAN BABCOCK: So we need to decide 13 whether or not we think that's a good idea or not. 14 MR. ORSINGER: Can I also add that since so 15 many of the plaintiffs are pro se apparently that there 16 may be some confusion at the time of trial if the 17 plaintiff doesn't have the necessary paper work and then 18 the JP is going to have to either deny the relief or reset 19 the hearing. If we make them attach it to the complaint 20 then the JP just looks in his --21 CHAIRMAN BABCOCK: So you would attach it? 22 MR. ORSINGER: I think you ought to attach 23 it -- to help the JP, you ought to attach it to original 24 pleading. 25

CHAIRMAN BABCOCK: Steve.

MR. SUSMAN: My question again to the practitioners is I'm hearing you say about 90 percent, maybe 80 percent of the cases these attachments are -- I mean, nobody even wants them because a tenant comes in, says, "What's wrong here? I didn't pay the rent? Oh, yeah. Okay. Bye." So why all this paper work and all this make people make all the copies, file them somewhere, maybe even serve them, if in 90 percent of the cases in JP court it's just a case of someone didn't pay rent, and they know they didn't pay the rent and the minute the judge says, you know, "Did you pay rent?"

"No. Goodbye."

PROFESSOR DORSANEO: The world is always more complicated than that.

MR. SUSMAN: Well, I know that we've got to deal with the other 10 percent of the cases or the other 15 percent, but why create all the paper work in 80 percent of -- or whatever the number is.

HONORABLE TOM LAWRENCE: Well, the documents should be presented at trial to justify the judgment. I mean, the judge needs to look at the lease agreement, he needs to look at the payment records. It's got to be proven up even if it's a default.

MR. SUSMAN: Oh, that answers that question.

You got me. 1 HONORABLE TOM LAWRENCE: So we're really 2 asking that the documents that would be presented at trial 3 of the case be attached to the petition earlier, so the 4 burden on the landlords is going to be that they're going 5 to have to make copies and produce that, and the burden is 6 going to be on the constable -- the JPs to retain it, keep 7 up with it, and the constables to serve it if we vote to do that. 9 CHAIRMAN BABCOCK: Bill, are you stretching 10 or you've got you're hand up? 11 MR. EDWARDS: I'm just stretching. 12 13 CHAIRMAN BABCOCK: Got any thoughts? MR. EDWARDS: On this? 14 CHAIRMAN BABCOCK: Yeah. 15 That the document is going to MR. EDWARDS: 16 have to be presented at some point. I see no problem with 17 getting it filed with the complaint. 18 19 MR. SUSMAN: I agree. MR. EDWARDS: That gives it a --20 CHAIRMAN BABCOCK: Okay. Any other comments 21 Okay. The first vote is whether on this before we vote? 2.2 or not under 741 we should require these materials to be 23 attached to the complaint. We're going to deal with 24 service in a minute. 25

MR. GILSTRAP: We're talking about attaching 1 to the complaint right now. 2 3 CHAIRMAN BABCOCK: Right. We're going to deal with service in a minute. 4 MR. DUGGINS: Are you talking about the 5 materials under (e)(1)? 6 7 CHAIRMAN BABCOCK: Right. 8 MR. SUSMAN: This is the concept vote. This is the CHAIRMAN BABCOCK: Correct. . 9 10 concept, so --MR. DUGGINS: Well, I think that my only 11 concern is that last sentence, "Any relevant written 12 payment records." That could be read a lot of different 13 14 ways. I'm a little concerned about that one sentence. CHAIRMAN BABCOCK: Yeah. We will deal with 15 the specific language in a minute. Relevance is in the 16 eyes of the beholder, I suspect, but anyway, the idea is 17 whether or not we're going to --18 MR. DUGGINS: The concept. 19 CHAIRMAN BABCOCK: -- require something to be 20 attached and then we will get to the details. 21 everybody in favor of the concept of 741 attaching the 22 materials that ultimately are going to have to be 23 presented at trial, raise your hand. 24 All opposed? The vote is 14 to nothing, the 25

Chair not voting, in favor of that. 1 Now, second question, are we going to 2 require the materials that are attached to the petition to 3 be served on the party opponent? Any discussion on that? 4 We talked about it a lot, so any further discussion? 5 Steve? 6 MR. SUSMAN: Again, my argument there is 7 it's unneeded in 90 percent or 80 percent of the cases, so 8 why require it? It's just a lot of paper work. 9 1.0 MR. ORSINGER: Can I ask this? It may not make a difference, but could you break down the vote 11 between the lease and the payment records, because I'm 12 less inclined to require service of the lease than I am 13 payment records that we know the tenant has never seen? 14 Do you not want to do that? 15 CHAIRMAN BABCOCK: 16 MR. MEADOWS: You should have done that 17 yesterday when you had the Chair, Richard. 18 CHAIRMAN BABCOCK: Yeah. You had the Chair 19 20 for three minutes yesterday. PROFESSOR DORSANEO: He's having delusions 21 2.2 now. CHAIRMAN BABCOCK: Nina. 23 MS. CORTELL: I'm just appalled at the 24 concept that in all of our other litigation we require

service of a complaint but that we would in this class of litigation where you have people under particularly 2 difficult circumstances and say, "No, we're going to carve 3 you out and not give you what we give every other litigant 4 in our process." It may be more paper work, but it's 5 certainly wrong not to provide it. I can't imagine 6 carving them out. 7 CHAIRMAN BABCOCK: Okay. Bill. 8 MR. EDWARDS: Is there any -- I've heard 9 10 that in big counties there's problems, in little counties there isn't problems with this service deal. 11 anything to be said for a bracket deal, counties in excess 12 of X thousand, they have to serve them; counties less than 13 X thousand, you don't have to serve them? 14 CHAIRMAN BABCOCK: Any enthusiasm for that? 15 HONORABLE TOM LAWRENCE: Well, I don't know 16 17 that this is a --I just heard that. 18 MR. EDWARDS: HONORABLE TOM LAWRENCE: -- problem that's 19 20 related to population. MR. EDWARDS: I heard it was a problem with 21 big courthouses, somebody said. I don't know whether it 22 was or wasn't. It's just a question, not a suggestion. 23 HONORABLE TOM LAWRENCE: I mean, the urban 24 counties are going to have JPs that handle, you know, one 25

to 5,000 cases, eviction cases, a year; and that's not going to be the case in a lot of the smaller counties. They're not going to have the volume, but I don't know that this is going to -- I mean --

MR. EDWARDS: We're talking about the ease with which the papers can be retrieved by the person served if they're not served with the citation. That's the issue I was addressing.

know, except for the courthouses, there's always a courthouse in every county that is downtown or near downtown for a JP; but, otherwise, all of the other courthouses are in the suburbs in smaller buildings. You walk in the door, and it's -- you've got the JP court right there, and you walk in, and you ask the clerk. In some cases it's just one big office. So I don't think getting the documents, except in the -- you know, the precinct that happens to be downtown is going to be a big problem, and that's only going to be a problem in the big counties, finding the courthouse and finding the documents.

CHAIRMAN BABCOCK: Anything more on the issue of service of what we're going to require to be attached under 741? Everybody who is in favor of serving the documents that we are requiring to be attached

pursuant to Rule 741 raise your hand.

All those opposed? That carries by a vote of 10 to 3, the Chair not voting. Okay. That is going to necessarily require, Judge and Elaine, a change in 739 because you have provided otherwise in 739.

Let's go to 743, which is the issue of the discovery, limited discovery, in JP court as distinguished from county court; and the language that is proposed is "Generally discovery is not appropriate in eviction actions. However, the justice has the discretion to allow reasonable discovery of a limited scope which does not unduly delay the trial." Fred suggested some wordsmithing, but let's just talk about first about this concept, without regard to whether or not we're going to wordsmith this a little bit and put something in a comment or whatever. Carl.

MR. HAMILTON: Is it generally true from your perspective, Fred, that the cases that require discovery go to the county court at law anyway?

MR. FUCHS: No. That's not necessarily true at all. If you can get a favorable verdict or judgment in justice court, that oftentimes settles the case. If there is an appeal then it's likely to be settled before there's a -- the odds are high it's likely to be settled before there is a retrial. There are some appeals, but that

justice court judgment is important, there's no question 1 about it, in parties re-evaluating their positions. 2 CHAIRMAN BABCOCK: Okay. 3 Judge. HONORABLE TOM LAWRENCE: I don't know that I 4 agree that the JP court is a throw away necessarily, 5 because when I have a major mall that's trying to evict an anchor tenant, which I've had, you know, the four lawyers 7 on each side that make me try that thing for half a day 9 don't seem to treat it like a throw away. MR. SUSMAN: Because they're getting paid by 1.0 11 the hour. HONORABLE TOM LAWRENCE: And not all 12 commercial cases are appealed. 13 CHAIRMAN BABCOCK: Yeah. 14 HONORABLE TOM LAWRENCE: So I don't know 15 that I agree it's a throw away at the JP court level. 16 CHAIRMAN BABCOCK: Nobody was casting any 17 aspersions, I'm sure. Okay. Any other comments about And we can talk about whether we're going to 19 manipulate the language a little bit, but this is the 20 concept. So everybody in favor of having language like 21 this in 743 raise your hand. 22 All those opposed? By a vote of 13 to 0, 23 the Chair not voting, that passes. Now let's go to 754(c). 25

PROFESSOR DORSANEO: "Language like that"

meant generally --

CHAIRMAN BABCOCK: We're going to get back to the language in a minute. We're going to take our concept votes here first.

MR. HAMILTON: 750 what?

CHAIRMAN BABCOCK: 754(c), which is the exact language being injected now into the county court scheme. We've had some discussion on this. Bill thinks that that's not appropriate. Nobody else -- neither do I, by the way. Anybody else? Richard.

MR. ORSINGER: I would be concerned if we made discovery optional in the JP on the county court level, which is a court of record, and it would presumably be the court of appeals on the outcome of this hearing?

CHAIRMAN BABCOCK: Right.

MR. ORSINGER: For the commercial tenants who actually are serious about trying to keep their doors open, I don't think discovery should be discretionary with the judge.

CHAIRMAN BABCOCK: Yeah. Anybody else?

MR. GILSTRAP: This is kind of a one size

fits all problem. I would certainly agree in a commercial setting you ought to be able to go in and get discovery in the county court. At the same time, you know, and maybe

this -- maybe I don't have a quite correct understanding of this, but my impression is that if you give discovery in every eviction case, there is an abuse that's possible in the county court in, you know, your run of the mill failure to pay rent apartment case; and so, you know, you know, that's where we really have the one size fits all problem. It seems to me the only way to deal with that is through the discretion of the court. Otherwise, you're going to have to have almost two proceedings, and how do you distinguish between the two?

CHAIRMAN BABCOCK: Well, the thing is, though, that Judge Lawrence identified an ambiguity or a variation of practice in the JP courts regarding discovery because there wasn't clear direction in the rule as to whether discovery was or was not permitted. There is no such ambiguity with respect to county court. The discovery rules apply, and things have been moving along quite nicely as far as we can tell. I mean, there's no clamoring of county court judges saying, "We need clarification on this," that the system is amuck.

Now, Larry, is county court a problem? I mean, is that where you're seeing abuses by tenants just dragging things out by the discovery process? I mean, is that an issue for you?

MR. NIEMANN: No. It's really not.

MR. GILSTRAP: Okay.

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MR. NIEMANN: We are having difficulty in one area; and that is because the county courts, county court judges, unfortunately look down upon eviction cases as being second class citizens on their docket. We have a great deal of difficulty in enforcing the Court's mandate that they take precedence in county court, and there needs to be a balance between precedence and discovery, and if there is a way you could get the attention of the county court judges to -- with more language about precedent, it would help us a lot on discovery.

MR. GILSTRAP: That certainly answers my concern about the delay issue.

CHAIRMAN BABCOCK: Yeah. Okay. Any other discussion about this? All right. Those in favor of including the subcommittee's language in 754(c) which parallels the language we just voted on in the JP court. If you're in favor of that --

HONORABLE TOM LAWRENCE: Okay. Let me ask you, if you say you're not in favor of it then is there going to be something to substitute or are we just going to leave that silent and assume they are going to apply the standard trial rules?

CHAIRMAN BABCOCK: That's the intent of my vote.

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MR. ORSINGER: But this makes discovery
1
   discretionary, doesn't it?
2
                 CHAIRMAN BABCOCK: Well, you're going to
3
   vote against it.
4
                 MR. ORSINGER: Okay. That needs to be
5
          If you want quaranteed discovery, you've got to
6
   vote "no."
7
                 (Justice Hecht gesturing.)
8
                 MR. EDWARDS: Can we put the camera over
9
   here, please?
10
                               What you're saying is you can
11
                 MR. NIEMANN:
   trust the JPs, but you can't trust the county court
12
13
   judges.
                 CHAIRMAN BABCOCK: All right. Those in
14
   favor of the subcommittee's proposal on 754(c) --
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                 HONORABLE TOM LAWRENCE: I'm sorry.
                                                       I want
16
   to make sure I understand. So if you vote "no" for
17
   this --
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                 CHAIRMAN BABCOCK: This is coming out.
19
                 HONORABLE TOM LAWRENCE: -- then actually
20
   it's going to be presumed that the county court judges
21
   would apply the normal discovery for a trial in county
22
   court to evictions.
23
                 MS. CORTELL:
                                That's right.
24
                 CHAIRMAN BABCOCK: Just as they have been
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for years. If you're in favor of 754(c) as the
   subcommittee has proposed, raise your hand.
2
   subcommittee.
3
                 MR. GILSTRAP: Solidarity of the
4
   subcommittee.
5
                 CHAIRMAN BABCOCK:
                                    Those opposed?
                                                     That
6
   fails by a vote of 11 to 3, 3 in favor, 11 against, the
7
   Chair not voting. The subcommittee speaks, but is
8
   overruled.
9
                        Those are the major things we've got
                 Okay.
10
   to talk about conceptually. 739 is an easy word change
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   that the subcommittee can work on, given the direction.
12
   741, however, Ralph has some comments about the specific
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   language given our vote; and so, Ralph, why don't you turn
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   to that and tell us what your concerns are about 741?
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                 MR. DUGGINS: Well, my concern is that we
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   keep it simple, and I believe that last sentence in
18
   particular --
                 CHAIRMAN BABCOCK:
                                     (e)(1)?
19
                 MR. DUGGINS: Yes, (e)(1), the last sentence
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   about the relevant written payment records can mean
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22
   different things to different people.
                 CHAIRMAN BABCOCK: Do you have a proposed
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24
   change?
                 MR. DUGGINS: No, I don't.
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PROFESSOR CARLSON: I think we can just take
1
   out "relevant" everywhere you see it.
2
                 MR. SUSMAN:
                              Where?
3
                 CHAIRMAN BABCOCK: We're on (e)(1) right
4
5
   now, 741(e)(1).
                 MR. EDWARDS: Maybe say "copies of the
6
7
   relevant sections of any written documents upon which the
   plaintiff relies or will rely, "something like that.
8
                               Why couldn't it just be attach
9
                 MR. DUGGINS:
10
   the lease and not have all the language about --
                                There may be other stuff.
                 MR. EDWARDS:
11
12
   There may be other stuff.
                 PROFESSOR CARLSON:
                                      We were told, Ralph,
13
   that a lot of commercial leases are huge, so, I mean, that
14
   could be a 50-page document.
15
                               I'm messing with one now that
                 MR. EDWARDS:
16
   the dispute has to do with offsets against money out of
   pocket for construction on a long-term lease.
                                                   The lease
18
   payment is based in part on a percentage of gross sales
19
   after gross sales reach a certain level, and it's a
20
   long-term lease, and my client has got her life savings in
21
   supporting a disabled husband with a public entity, so,
22
   you know --
23
                  CHAIRMAN BABCOCK: I hear the beginnings of
24
25
   a jury argument.
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MR. EDWARDS: That's not a jury argument.
1
                                                             Ι
   don't plan on trying it. Somebody else will do that.
2
3
                 MR. ORSINGER: I wish I had brought my
   violin.
4
                 CHAIRMAN BABCOCK: Richard.
5
                                If we take the the word
                 MR. ORSINGER:
 6
   "relevant" out of there, doesn't that fix the problem,
 7
   because then it's not discretion, it's just any written
   record? And I think -- I may be wrong, but I would assume
 9
10
   that some of these disputes are going to have to do with
   late charges, in which event you need to know when the
11
12
   payment was made.
                 MR. JACKSON: Or cash charges.
13
                 MR. EDWARDS:
                               And my point was there are a
14
15
   lot of things that aren't just in the lease.
                 MR. ORSINGER: Well, you're raising the
16
   issue of there may be issues besides payment.
                 MR. EDWARDS: Well, and that's what we're
18
   talking about when we get down to (5).
19
                 MR. ORSINGER: Well, written payment records
20
   isn't going to help your case.
21
                 MR. EDWARDS: No. On (5) is what he's
22
   talking about, and that's where it's based on something
23
   other than (1), (2), (3), and (4).
                 MR. ORSINGER: On (e)(1)?
25
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MR. SUSMAN: How difficult would it be -- I 1 mean, I don't understand. (1), (2), (3), (4), and (5) 2 sounds just repetitive to me. I mean, how difficult would 3 it be here just to say you must attach relevant documents, 4 period, whether it be a lease or something else, it could 5 be relevant if it forms the basis of your complaint or It may be correspondence with the tenant about some 7 breach or cure something, get something fixed, may give 8 you 10 days to, you know, fix something. I mean, relevant 9 documents in 90 percent of the cases are going to be just 10 nothing, the lease and checks or something like that. 11 I mean, it's only in these big commercial cases where the 12 relevant documents are going to be more bulky, and they 13 should be provided, right, probably? 14 HONORABLE TOM LAWRENCE: Well, we --15 MR. SUSMAN: Why not just say "relevant 16 documents"? 17 PROFESSOR CARLSON: "Relevant" is not a good 18 choice of words. Sorry, Tom. For the pro se person they 19 have no idea what that means, so it would be better to 20 specify the lease and any copy of documents upon which you 21 rely to establish your case or establish the grounds of 22 the complaint. 23 Why couldn't you say it for all MR. SUSMAN: 24 25 of these? I mean, the lease --

PROFESSOR CARLSON: Could be. 1 MR. SUSMAN: You know --2 MR. HAMILTON: Is it the pro se people that 3 are generally going to be filing these? PROFESSOR CARLSON: Some of them are. 5 Ι mean, some of them are like a quy who owns a house, 6 7 townhouse, not a huge landlord. HONORABLE TOM LAWRENCE: The reason (2), 8 (3), and (4) weren't combined, I quess, and that's kind of 9 your question, is that these are all separate causes of 10 actions, so we tried to put in (c) -- I'm sorry, in (e) 11 all the different causes of action and then (5) would be 12 13 everything else that's not the normal standard causes of action to try to specify what needed to be brought. 14 suppose you could just say, "Bring all documents with you 15 to prove your case," but we were trying to give as much 16 quidance as possible to the pro se landlord that's 17 unsophisticated, that's not sure, and that was the reason 18 that they are listed (1) through (5) instead of just 19 combining them. 20 MR. GILSTRAP: If you're vague then that 21 creates a situation where there's more opportunity to have 2.2 them say, "Well, look, you didn't bring a relevant 23 document. We've got to reschedule this thing." It seems 24 important that the people need to have a list that if they 25

bring these documents they've met the requirements and the hearing can go forward. In most cases. 2 CHAIRMAN BABCOCK: Yeah. I think, if I can 3 just speak for a second, I think that the word "relevant" 4 in (e)(1), the second time you use it when you're talking 5 about the payment records, that ought to go. But you need 6 the word "relevant" earlier in the sentence in the section because you're talking about sections of the lease that 8 are relevant to the dispute. 9 MR. ORSINGER: Didn't we vote that you had 10 to attach the whole lease? 11 CHAIRMAN BABCOCK: 12 No. PROFESSOR DORSANEO: Just the relevant 13 parts. 14 CHAIRMAN BABCOCK: We haven't voted yet on 15 16 that. MS. CORTELL: Why don't we just say the 17 I mean, aren't most of these court documents -- I 18 lease? mean, isn't that really the exception, the 50-page 19 commercial lease? Most of the time it's going to be, as I 20 understand, a 5- to 10-page document. Here I would say 21 it's easier to say "Attach the lease." You know, if it's 22 for nonpayment, payment records. I mean, I think we could 23 probably shorten it that way and then it's not burdensome. 24 MR. EDWARDS: The TAA lease is long and 25

complicated, and you're really just relying on a very minor portion of it. 2 CHAIRMAN BABCOCK: Yeah. Marv. 3 MS. SPECTOR: The standard TAA lease is six 4 It's front and back of three, and so if -- there 5 pages. may be other provisions, there may be some strikeouts, or 6 there may be special provisions added as an addenda. the entire lease may actually be something that the tenant does not have. 9 I just think it's a lot 10 MS. CORTELL: simpler. 11 CHAIRMAN BABCOCK: Elaine. 12 We are not in favor of what MR. NIEMANN: 13 you're doing, but I agree with you, you are setting up a 14 trap for the landlord if he picks out what he thinks is 15 relevant and if he's chosen wrong, he's dead. And these 16 are laypersons. And we would rather attach the whole 17 blooming lease than have you trap us into missing the 18 19 target on a relevant portion. CHAIRMAN BABCOCK: Okay. Fred, is there any 20 21 problem with that? I think all six pages should be 22 MR. FUCHS: attached. 23 CHAIRMAN BABCOCK: So then you would change 24 that "If the suit is a possession case for nonpayment then 25

the plaintiff must attach the complaint, a copy of the written lease, if any." Right? 2 PROFESSOR CARLSON: You could even do it 3 more broader, as Steve suggested, and just keep the first 4 introductory sentence of (e) and say, "and attach a copy 5 of the lease and any documents relied upon to establish 6 the grounds for the right to possession or for the claimed 7 right to possession." 8 CHAIRMAN BABCOCK: How does that grab 9 everybody? 10 Nina. 11 MS. CORTELL: But then we have the problem that there are extra charges or it's not just possession, 12 or are you just saying that in one of the sections? 13 PROFESSOR CARLSON: For possession or 14 15 damages. 16 MS. CORTELL: Right. Right. 17 CHAIRMAN BABCOCK: Larry. Mr. Chairman, even any 18 MR. NIEMANN: documents that you're relying on, because some layperson 19 is going to think, "Well, I'm relying on the lease. 20 attached it, " but Judge Lawrence says, "You didn't attach 21 the notice to vacate, and that's essential to your case, 22 so you lose." 23 HONORABLE TOM LAWRENCE: Well, that's in a 24 different section of this rule. 25

MR. NIEMANN: Well, what I'm saying, the 1 notice to vacate, aren't you wanting the notice to vacate 2 to be attached to the petition? 3 HONORABLE TOM LAWRENCE: Well, that's (c). 4 If you read (c), that's what it says. 5 MS. CORTELL: Could you do something like 6 this, say -- in your global say "attach the lease," you 7 know, "attach the lease and, one, if you're seeking late 8 charges then X; if you're seeking," you know, and it be 9 one-liners, pretty easy to read. 10 CHAIRMAN BABCOCK: Yeah. it seems to me 11 this is -- that this is akin to disclosures --12 MS. CORTELL: Right. 13 CHAIRMAN BABCOCK: -- under our district 14 rules, which are pretty specific about what they are. 15 You've got to give insurance, and you've got to do this, 16 and you've got to do that, and so why don't we just say 17 under (e)(1) you've got to give them the lease and you've 18 got to give them the written payment records in dispute? 19 Those are the two things you've got to give them. There's 20 certainty to it. There may be other documents, but that's 21 -- just going to have to deal with that. 22 PROFESSOR DORSANEO: I agree. I agree with 23 24 that. MR. DUGGINS: We have to be precise on this 25

because we're dealing with laypeople. CHAIRMAN BABCOCK: Yeah. We're dealing with 2 laypeople, and it's disclosure, and we've burdened the 3 citation with having to be served now, so let's keep it 4 simple. 5 MR. GILSTRAP: If we're going to keep it 6 7 simple, I mean, don't we attach a copy of the lease in every case? I mean, isn't that where we're going with 8 this thing, and doesn't that simplify our verbiage a whole 9 lot? 1.0 MS. CORTELL: But lease plus what else is 11 12 the --MR. GILSTRAP: In other words, you just have 13 a separate -- you know, section (e) becomes the lease and 14 former (e), it can be a whole lot simpler than what it is 15 I mean, if that's where we're going, to attach 16 right now. the lease, and I think that's where we're going. 17 CHAIRMAN BABCOCK: Yeah. Elaine and Judge, 18 do you agree with that? 19 HONORABLE TOM LAWRENCE: I'm not sure I 20 understand what he's proposing. 21 CHAIRMAN BABCOCK: What he's proposing is 22 that to -- it's following up with what Steve said. If you 23 collapse (1) through (5) into you're going to give the 24 lease and you're going to give payment records for the 25

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period in dispute and anything else that is in here,
1
2
   although I don't --
                 MR. FUCHS: Notice to vacate.
3
                 MS. EADS: That's already there.
4
                 CHAIRMAN BABCOCK: That's in (c), so --
5
                 PROFESSOR CARLSON: Not every case is going
6
7
   to have a lease.
8
                 HONORABLE TOM LAWRENCE: Well, that's why we
   say "if any" because there aren't written leases in all
9
   cases. You want to collapse (1) through (5)? I mean, you
1.0
   just want to have (e) as being a larger paragraph and not
11
   have subsections?
12
                 CHAIRMAN BABCOCK: That's what the proposal
13
14
   is.
                 HONORABLE TOM LAWRENCE: Well, I think we
15
16
   can do that.
                 CHAIRMAN BABCOCK: In order to cover (3) you
17
   might say "attach a copy of the lease or any contract
18
   which forms the basis for the suit in possession."
19
                 HONORABLE TOM LAWRENCE: I think it's going
20
   to have to be a long paragraph because you still need to
21
   get some of these items in, like in (3), which is a
22
   termination of executory contract or foreclosure; and you
23
   still need to make sure that you get that language in
25
   there.
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I think (4) could be collapsed in easily and 1 (2) and obviously (1). I mean, I think you could do it. 2 It's just going to have to be rewritten. We can do that 3 if that's what everybody wants. 4 CHAIRMAN BABCOCK: Do we have a consensus 5 6 that it ought to be, you know, the full lease, payment records, and any -- if it's -- if possession is not based 7 Я on a -- if possession is not based on a lease but some other contract or some other document, you've got to attach that, because that's basically the three documents 10 that we're requiring disclosure on, right? 11 MR. ORSINGER: Well, subdivision (3), or one 12 of these has to do with foreclosure of the -- in other 13 words, you've acquired the premises by foreclosure and 14 you're evicting the tenant; isn't that right? 15 HONORABLE TOM LAWRENCE: That's right. 16 MR. ORSINGER: So we probably need to at 17 least ask ourselves do we want the landlord to document 18 that they have acquired control of the premises or not? 19 CHAIRMAN BABCOCK: 20 Right. HONORABLE TOM LAWRENCE: Well, yeah, you're 21 going to have to do that. 22 CHAIRMAN BABCOCK: If there's a document 23 you're claiming gives you right to possession then that 24 25 document ought to be attached, document or documents.

HONORABLE TOM LAWRENCE: I mean, I think we 1 can write this as one big paragraph, if that's what you 2 want to do. 3 CHAIRMAN BABCOCK: Well, is that what 4 everybody wants to do? I sense that it is. 5 I mean, I think that it looks MR. SUSMAN: 6 I mean, the idea here is to simplify things, and 7 it is limited discovery. It looks here like a lot. 8 MR. GILSTRAP: I don't think we can, you 9 know, tell the subcommittee exactly how to write it. I 10 mean, I think what we're telling them is --11 CHAIRMAN BABCOCK: We can criticize them 12 13 after they do it. MR. GILSTRAP: -- is that we want them to 14 include a separate -- a copy of the written lease, if any, 15 and then that is going to simplify (e)(1) through (5) a 16 whole lot, and to the extent they can collapse that down 17 and make that simpler, do so; but I think what the 18 committee is telling us is, you know, attach copies of the 19 20 lease. CHAIRMAN BABCOCK: Yeah. 21 PROFESSOR DORSANEO: And any other documents 22 which form the basis for the suit for possession. 23 pretty much covers it, but you might want to -- you might 24 know that there is one other thing in addition to a lease 25

that could be identified more clearly.

behind why it was drafted like this was I'm thinking about my clerk who has to explain to some landlord that comes in to file, and say, "Well, okay, it's nonpayment. You need to look at (e)(1). That's what you have to comply with." So it's a little simpler to have a small subparagraph that applies to each individual cause of action than one big paragraph, which is a little bit more complicated, but it's not a big deal. We can rewrite it.

CHAIRMAN BABCOCK: Richard.

MR. ORSINGER: I'm a little bit concerned about "any relevant document or any document you're going to rely upon" being attached to the complaint because of the argument over relevancy, number one; and, number two, I can envision a situation where illegal activity is the basis for the eviction and the basis for proving illegal activity are police incident reports and, you know, things of that nature; and I don't think we want to require supporting proof to be attached to the complaint other than the written records of payment.

HONORABLE TOM LAWRENCE: Yeah. And you're also looking at a deed of trust, a substitute trustee's deed, if that's what you're suing for. It's one thing to have it in the courthouse, but it's another to attach it

to the door. 1 MR. ORSINGER: Well, see, we had discussions 2 a moment ago that if you're asserting that you're a new 3 owner and the old lease is wiped out by the elimination of 4 the old ownership that you should document that to the 5 tenant, who may not have any idea, may be fully complying 6 7 or something. CHAIRMAN BABCOCK: But in six days you're 8 9 going to have to go to court and introduce a document that gives you -- that says you win, so all we're requiring is 1.0 people to attach that to the petition, and the same 11 document that they're going to have to six days later say, 12 "By the way, Judge, this is why I win." 13 HONORABLE TOM LAWRENCE: Well, would you 14 consider carving out an exception for attaching it to the 15 citation for suits under (3) because you're looking at a 16 substitute trustee's deed, a deed of trust, all attached 17 18 -- that may be simply attached to an apartment door. PROFESSOR DORSANEO: Still not very many 19 20 pages. HONORABLE TOM LAWRENCE: Well, I mean, is 21 that what we want? 22 Mr. Chairman? 23 MR. FUCHS: CHAIRMAN BABCOCK: Yeah. 24 MR. FUCHS: If I might comment on that, in 25

the foreclosure cases that I generally see, the mortgage company that's bought it back or the bank that's bought it 2 back at foreclosure is represented by a law firm, and the 3 practice generally is for those law firms to attach these 4 documents under existing law, just generally what I see. 5 HONORABLE TOM LAWRENCE: I know, and I'm not 6 7 saying it shouldn't be filed with the petition, but do we really want that -- those documents attached to the door? 8 CHAIRMAN BABCOCK: Well, from what I hear 9 Fred saying is that those typically aren't going to be 10 11 attached to the door. HONORABLE TOM LAWRENCE: Well, they're not 12 now, but they will be. If everything filed with the 13 complaint is going to be attached to the door then that 14 means the substitute trustee's deed, the deed of trust, a 15 16 copy of the executory contract is all going to be on 17 somebody's door now. MR. SUSMAN: Revote on attach it to the 18 door. Reconsideration. 19 MR. ORSINGER: That is a small percentage of 20 cases. 21 This is not much. CHAIRMAN BABCOCK: Yeah. 22 23 Larry. Let's assume that the landlord MR. NIEMANN: 24 isn't a lawyer or the layman guesses wrong on what's 25

relevant or what he plans to rely on. I suppose each one of you can go into the courtroom not planning to introduce something but deciding that it is relevant. I see that in (f) the failure to attach does not allow dismissal. My question is, is does the failure to attach prevent you from introducing it into evidence? If the answer is "no," then I suppose the comments would say that, because that's going to be a very touchy, arguable issue.

HONORABLE TOM LAWRENCE: Well, there is no intent on the part of subcommittee to preclude it from being introduced into evidence, something else.

MR. NIEMANN: Could we put that into (f) then?

MR. MARTIN: It's in the comment.

HONORABLE TOM LAWRENCE: Yeah. That's a different issue. It's a grounds for a continuance if something that's required by 741 is not attached. He's asking an evidentiary question, which is, if it's not required by 741 and somebody didn't attach it because they didn't know they were going to need it and then suddenly the defense says, "Well, but so-and-so happened." The plaintiff says, "Well, that's not true, and I have this document here." Is there anything in 741 that precludes that from being introduced, and the subcommittee certainly had no intention to preclude the introduction of any

evidence at trial. 1 MR. NIEMANN: And I'm not saying that -- or 2 arguing that again. I've lost that battle. Okay. 3 But I do think there is going to be arguments and hard feelings. 4 "Hey, you didn't attach this to your petition. You're 5 blindsiding me now," and I would want it either in the 6 rules or in the commentary that the failure to attach does 7 not prevent the introduction of the document as evidence. 8 CHAIRMAN BABCOCK: Well --9 MR. HAMILTON: Chip? 10 CHAIRMAN BABCOCK: Yes, Carl. 11 Is the intent here to require 12 MR. HAMILTON: the attachment of every document that would be needed at 13 the time of trial or just to give the defendant some 14 15 documents? HONORABLE TOM LAWRENCE: I think the intent 16 is everything the plaintiff is going to rely on to prove his case at trial would be attached. 18 MR. HAMILTON: Everything. 19 HONORABLE TOM LAWRENCE: I think that's the 20 intent. 21 In commercial evictions that's MR. NIEMANN: 2.2 going to be a very heavy burden. 23 CHAIRMAN BABCOCK: It seems to me that 24 that's broader than the way it's written now. 25

HONORABLE TOM LAWRENCE: How so?

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CHAIRMAN BABCOCK: Well, because under (1) you basically require two documents, which is the lease and the payment records. I mean, you could go down to trial and say, "Judge, here's Exhibit 1. That's the lease. Here's Exhibit 2. That's the payment records, and by the way, here's Exhibit 3, which is a letter I wrote the guy and said, you know, repeatedly he's been late and that's why I want late charges, and here's the letter he wrote back to me that said, you know, 'I admit that I am not paying on time, but my dog's sick.'" And so that's an admission from him that he hadn't paid on time, and that's a document, but you're not required to attach it. Steve.

MR. SUSMAN: I mean, I don't see anything wrong with saying you've got to attach everything you intend to rely on. If you don't attach it, you can't rely on it. There's got to be some sanction. You can't say, "Attach it, but if you want to, but if you want to just bring it in and introduce it into evidence, that's fine, too." I mean, the whole purpose is this is like a mandatory disclosure of documents that back up the plaintiff's case that you want to take place in lieu of any other discovery. So what's wrong with that?

MR. NIEMANN: Mr. Susman, the sanction that Judge Lawrence --

MR. SUSMAN: Huh?

trying to --

MR. NIEMANN: The sanction that Judge

Lawrence and Professor Carlson contemplate is the risk of
having the case continued. That's in the rules. That's
the proposed rules, but for a sanction that you are
stopped from introducing it into evidence is a far
departure from the simplicity --

MR. SUSMAN: Oh, I see.

MR. NIEMANN: -- that this committee was

MR. SUSMAN: I understand. You're going to just continue it until you produce the documents.

CHAIRMAN BABCOCK: Yeah. Well, it seems to me what we're embarking on here is mandatory disclosure; and, Justice, with the district court discovery rules, the mandatory disclosure rule doesn't give you everything; and given the burden that we're going to place on the system of having to attach now documents, you know, hundreds and hundreds in 118,000 cases a year, that now we're going to have additional pages of documents that are going to have to be served and tacked onto doors and put under the door, that type of thing. We've got to keep it simple, and we've got to keep it -- we've got to keep the volume of paper work down. So if we broaden it outside very narrow classes, identifiable classes of documents, so we don't

get into fights once we get to court then I think we're violating the spirit of what I think the subcommittee was trying to propose.

MR. GILSTRAP: Yeah. I think you're right,
Chip. I mean, we need to make clear that the only
sanction for not attaching a document is continuance, and
we need to make the class of documents extremely narrow.

CHAIRMAN BABCOCK: Right.

MR. GILSTRAP: For example, in a commercial case there's no point in trying to attach all the documents. I think even in a foreclosure case there may not be a point, because there are just so few of them.

Maybe we start with the lease. You know, we all can agree the lease should be attached. Then any other thing that has to be attached kind of has to be justified. We need to retreat away from the notion that we're going to attach all relevant documents and kind of say the lease and what other things are absolutely required enough to burden the system with requiring it in every case.

CHAIRMAN BABCOCK: Right. I agree with that. Yeah, Richard.

MR. ORSINGER: As I said earlier, my priority is different. I think you could take the lease as a given. What I'm concerned about is the payment record, but I would be concerned that all we do is the

lease because that's what we already know, and what we 1 don't know is what we're accused of having paid three days 2 late. 3 CHAIRMAN BABCOCK: Well, we have got two 4 identifiable things here. We've got the written lease, if 5 any. We've got the written payment records. Those are 6 7 two identifiable things. 8 MR. GILSTRAP: If any. 9 HONORABLE TOM LAWRENCE: For nonpayment of 10 rent. CHAIRMAN BABCOCK: Huh? 11 HONORABLE TOM LAWRENCE: For nonpayment of 12 rent cases. 13 PROFESSOR CARLSON: For nonpayment of rent. 14 MR. GILSTRAP: For nonpayment of rent cases. 15 CHAIRMAN BABCOCK: Right. So now we're down 16 to three, and it seems to me that a written document -- or 17 I don't know how you say it, but a written document which 18 gives the plaintiff the right to possession is 19 identifiable enough, but maybe not. 20 MS. CORTELL: We have in this room --21 CHAIRMAN BABCOCK: Maybe that's too broad. 22 MS. CORTELL: We have in this room such 23 expertise. I mean, could those who practice in this area 24 tell us what the routine documents are? I mean, is there 25

not a set -- can we not define it? 1 In a nonpayment of rent case? MR. FUCHS: 2 MS. CORTELL: Right. Well, go through all 3 of the categories. 4 MR. FUCHS: Okay. In the nonpayment of rent 5 case it would be the lease. Oftentimes there are in 6 subsidized and public housing -- private housing there are 7 also a set of rules that's incorporated as that. notice to vacate. In public and subsidized housing there's also going to be a notice of proposed lease 10 termination before the notice to vacate is issued. And if 11 you were doing a mandatory disclosure with at least the 12 lease, the notice to vacate or termination notice, and 13 then leaving it to discretion of the judge whether 14 additional discovery is necessary, I think that would be 15 satisfactory. 16 MR. ORSINGER: You have no concern for the 17 You better mention that because we're payment record? making a list. 19 MR. FUCHS: No, no. That's right. 20 overlooked that. The payment record is generally 21 computerized with big complexes. 22 CHAIRMAN BABCOCK: Okay. We've got the 23 notice to vacate in (c). So now we're talking about the 2.4 written lease, if any, and the written records as defined. 25

MR. DUGGINS: And that's it. 1 HONORABLE TOM LAWRENCE: Well, for 2 nonpayment of rent that's it. 3 MR. ORSINGER: Yeah. In a nonpayment of 4 rent case. 5 HONORABLE TOM LAWRENCE: I mean, there are 6 other documents that can come to light that might be 7 relevant in some cases. 8 9 PROFESSOR DORSANEO: Leave those for 10 discovery. I mean, there's MS. CORTELL: Yeah. 11 something to the simplicity, as you said. I mean, your 12 clerk could say, "This is a nonpayment case, so you must 13 attach the lease, the payment record, the notice to vacate 14 or the lease termination" or whatever. There is something 15 very appealing to just --16 CHAIRMAN BABCOCK: Isn't nonpayment -- what 17 percentage of your cases are nonpayment of rent cases? 18 HONORABLE TOM LAWRENCE: At least 90 19 20 percent. CHAIRMAN BABCOCK: Yeah. So why don't we 21 just leave it at that and leave the rest of them for 22 discovery because the rest of them are going to be more 23 complicated, they are going to be a higher caliber of 24 lawyers -- not caliber. There could be more lawyers who 25

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are more into this.
                 MS. CORTELL: They are paid by the hour, as
2
   Steve says.
3
                 CHAIRMAN BABCOCK: Paid by the hour, as
4
5
   Steve says.
                               There may be lawyers there.
6
                 MS. SPECTOR:
7
                 CHAIRMAN BABCOCK: There may be lawyers
   there. So why don't we just leave it at that? Do we have
8
   an appetite for that?
9
                 MR. SUSMAN: Good idea. I'm for it.
10
11
                 MR. GILSTRAP: I've got an appetite for it.
   It makes our job easier.
12
                 CHAIRMAN BABCOCK: Yeah. All right.
                                                        So
13
14
   with that direction can you rewrite this?
                 HONORABLE TOM LAWRENCE: Well, are you still
15
16
   -- you're wanting us to leave basically requests the same
   things that are in here now but just making --
17
                                    No.
18
                 MS. CORTELL:
                               No.
                 HONORABLE TOM LAWRENCE: Well, I guess I
19
   don't understand then.
20
                 MS. CORTELL: Organize it the way you've got
21
   it now, I think. (1), (2), (3), but then for (e)(1), all
22
   you're going to say is "the lease, the written payment
23
   record, and the notice to vacate or notice of a lease
2.4
25
   termination."
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CHAIRMAN BABCOCK: We've already got notice
1
   to vacate.
2
                 HONORABLE TOM LAWRENCE: Well, isn't that
3
   what (1) says now?
4
                 CHAIRMAN BABCOCK: We're going to eliminate
5
6
   (2) through (5) is what it boils down to.
7
                 MS. CORTELL: Oh, we are?
                 HONORABLE TOM LAWRENCE: Okay. So (1)
8
   stays, and then (2) through (5) we're going to do what
9
   with?
10
                 CHAIRMAN BABCOCK: Eliminate.
11
                 MR. SUSMAN: Eliminate.
12
                 HONORABLE TOM LAWRENCE: How are you going
13
   to do that?
14
                 MS. CORTELL: If you have other documents
15
16
   that --
17
                 MR. SUSMAN: This 10 percent of the cases
   should be handled by some other form of discovery.
18
                 MR. GILSTRAP: See, what we're going to do
19
   is -- I think what we're going to do is --
                 HONORABLE TOM LAWRENCE: Well -- all right.
21
   Let's look at (2) then.
22
                 MR. SUSMAN: Now, maybe if you're doing
23
   that, it may not -- it may be the right way to do that is
24
   to limit this mandatory disclosure to nonpayment of rent
25
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cases, which is 90 percent of the cases. Okay.
                                                     Then your
1
   ban on discovery, which is later on, should also be
2
   limited to those cases. I mean, why should you ban
3
   discovery in cases where you may have no voluntary -- and
4
   in 10 percent of the cases.
5
                 CHAIRMAN BABCOCK: We don't ban discovery.
6
7
                 MR. SUSMAN: Yeah, but, you know...
                 CHAIRMAN BABCOCK: We say it's unusual.
8
9
                 MR. SUSMAN: You say there should not be
   discovery and you say that it applies to all cases.
10
   mean, I guess my point is --
11
                 CHAIRMAN BABCOCK: Whether we get to --
12
                 MR. SUSMAN: I thought what you were saying
13
   is make the mandatory disclosure to these 90 percent of
14
   nonpayment cases and then leave everything else for normal
15
   discovery, i.e., not that provision you've now put in that
16
17
   says there shall be no discovery.
                 CHAIRMAN BABCOCK: Right.
18
                 MR. SUSMAN: What's wrong with that kind of
19
   concept?
20
                 CHAIRMAN BABCOCK: When we get to 740 -- if
21
   we do this then we can in 743 say that, but it is
22
   interrelated, so...
23
                 HONORABLE TOM LAWRENCE: We're still going
24
   to leave the first sentence of (e) that says, "The
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complaint must state facts that entitle the plaintiff to possession authorized under Chapter 24 of the Texas

Property Code." We're still leaving that.

CHAIRMAN BABCOCK: I think so.

2.4

MR. ORSINGER: That has nothing to do with attachments. That has to do with what you allege, right?

CHAIRMAN BABCOCK: Right.

HONORABLE TOM LAWRENCE: Yes. That's correct. So we're going to have a complainant on a foreclosure or a termination of executory contract alleging that the cause of action is based on foreclosure or termination of executory contract, but it's not going to be attached to the petition, correct?

CHAIRMAN BABCOCK: That's what the proposal is right now. And what do you think about that, Judge?

think that it's not going to put the -- there's not going to be any notice, really, to the tenant on that. The executory contract, that would have had to have been a signed, written document; but some of these foreclosures -- and I am not saying very many, but some of these foreclosures tend to be cases where someone has bought the house from somebody or is renting the house from somebody and that person that they rented it from has been foreclosed on. All of the sudden they get a notice to

vacate without a clue as to what's going on. I mean, that's fine if you want to do that. 2 It's not a large number of cases, but I think it -- on 3 those, my personal feeling is they ought to be attached to 4 the petition, but I don't know that they need to be served 5 with the citation. I guess that's why I would like to 6 carve that out. But whatever the committee wants to do. 7 CHAIRMAN BABCOCK: Bill. 8 PROFESSOR DORSANEO: The more I listen to 9 this, he knows -- we voted that it needs to be attached 10 and served. Tom knows what documents are the pertinent 11 documents. Executory contract, you know, then it's 12 obviously the executory contract. It's termination of 13 executory contract. Foreclosure, there will be certain 14 documents in the foreclosure context. They are not going 15 to be ordinarily any more lengthy than the six-page lease. 16 HONORABLE TOM LAWRENCE: No. They are going 17 to be substantially more lengthy. PROFESSOR DORSANEO: You think so? Deed of 19 trust? 20 HONORABLE TOM LAWRENCE: You've got 21 substitute trustee's deed, you've got the deed of trust, 22 executory contract, the notice of termination. 23 PROFESSOR DORSANEO: Trustee's deed is going 24

to be one page or two pages.

25

HONORABLE TOM LAWRENCE: Well, that's true. 1 That's only two pages. The deed of trust is -- I guess 2 it's not usually that long. 3 PROFESSOR DORSANEO: Or you could just do --4 for the deed of trust maybe you could do relevant 5 provisions of the deed of trust. They tend to be standard 6 form documents. 7 8 HONORABLE TOM LAWRENCE: Well, that was 9 pretty much what we had in here. PROFESSOR DORSANEO: I would say let him do 10 it, but make him do it the way we want it, identify what 11 these things are and attach them to the complaint and 12 serve them. 13 PROFESSOR CARLSON: He's saying relevant to 14 something and that they'd like the necessity items 15 itemized. 16 CHAIRMAN BABCOCK: Well, here's the tension 17 I see, is that it looks to me like, if you think about it, 18 we're doing something fairly dramatic here because we're 19 requiring a lot of paper. I mean, if you multiply all the 20 pieces of paper times 118,000 cases and the dislocation 21 that's going to cause the plaintiff in the first instance 22 to make additional copies and then for the constable to 23 have to serve that, you know, we're doing something pretty 24 25 dramatic. So while we take this step, you know, we can

take 90 percent of the cases and make it pretty darn simple. I mean, the lease, everybody knows the lease is going to be central. The payment records, everybody knows that's pretty central, and not require this for the 10 percent of the cases where the documentation is going to be, A, open to interpretation as to what's relevant, and, B, potentially more bulky.

PROFESSOR DORSANEO: Well, in foreclosure cases I submit we can identify what the pieces of paper ordinarily will be, and they will not be more bulky ordinarily.

CHAIRMAN BABCOCK: Okay.

PROFESSOR DORSANEO: Termination of executory contract cases, I don't really know what that's about. It could be about a whole bunch of different things, and that could be a pretty big thing.

MR. EDWARDS: It could be a contract for deed most of the time.

HONORABLE TOM LAWRENCE: Yeah. And sometimes those are short and sometimes they're long. They're always homegrown, and there's not a standard format. But if you attach the lease and the payment records then you're going to cover nonrent breaches, you're going to cover the rent breaches of the lease, and that's not 90 percent. That's probably more like 97

percent of all the cases, and the other three percent are going to fall in these other categories, which are executory contract terminations, foreclosures, and, you 3 know, other things. Holding over. 4 MR. EDWARDS: Tax sales. 5 MR. GILSTRAP: In those cases the issue of 6 delay may not be quite the big thing. I mean, it's not 7 like a guy has an income producing piece of property out there he's losing income on. I mean, we're talking about 9 kicking somebody out after a foreclosure or after a tax 10 sale or something like that, and, you know, you expect 11 those to be lengthy. You know, you don't expect to get 12 the kind of instant relief you do with a nonpayment of 13 rent case. Maybe "instant" isn't the right word. 14 MR. ORSINGER: Instanter. 15 CHAIRMAN BABCOCK: Well, if we're now up to 16 17 97 percent of the cases --HONORABLE TOM LAWRENCE: That's a guess, but 18 19 pretty close. MR. ORSINGER: Closer to 99. 20 CHAIRMAN BABCOCK: Doesn't it make a little 21 bit of sense to the extent we're doing something dramatic 22 here just to limit it to the lease and the payment 23 records? 2.4 HONORABLE TOM LAWRENCE: The constables will 25

no longer need those lumbar support belts to serve citations in forcibles. 2 3 CHAIRMAN BABCOCK: Yeah. I mean, that just makes sense to me. 4 PROFESSOR DORSANEO: I like Steve's 5 6 suggestion that if we're going to do that, let's handle those other cases in the discovery. 7 MR. SUSMAN: Arthur Anderson has just been 8 convicted. 9 MR. ORSINGER: You-all are mixing the 10 11 question now of what's served --The charge did it. 12 MR. SUSMAN: 13 JUSTICE HECHT: Yeah, the charge did it. MR. ORSINGER: -- and the paperwork and 14 those are --15 HONORABLE TOM LAWRENCE: No, we're not. 16 mean, we're cutting out what's going to be required. It's 17 only going to be basically the lease and the rent 18 19 agreement. MR. SUSMAN: Arthur Anderson was just 20 convicted. 21 HONORABLE TOM LAWRENCE: Payment records. 22 That's all that's going to be filed now, as I understand 23 Right? What you're proposing is the only thing filed 24 with the petition now is the lease and the written payment 25

records. CHAIRMAN BABCOCK: Well, and the written 2 notice to vacate. 3 HONORABLE TOM LAWRENCE: Well, yeah, in (c), 4 but I mean under (e) we're just going to have those two. 5 MR. GILSTRAP: That's what we're talking 6 7 about. CHAIRMAN BABCOCK: That's what we're talking 8 about. Yeah. 9 10 MR. ORSINGER: Let me say that we should not be talking about yet what we serve and that you can say we 11 don't want to serve 12 documents and nail it to somebody's 12 apartment door, but we're also saying that they're filed 13 with the original complaint, they're in the JP's file, 14 they will be there, it will be easy for the --15 CHAIRMAN BABCOCK: We already voted on that 16 17 one. PROFESSOR DORSANEO: You were out of the 18 19 room. HONORABLE TOM LAWRENCE: Everything filed is 20 21 going to be served now. MR. ORSINGER: Oh, you tied the two 2.2 That was not smart. I wish I had been here. 23 together. PROFESSOR DORSANEO: It was smart. 24 HONORABLE TOM LAWRENCE: Change that to a 25

four vote now. 1 MR. EDWARDS: Could I ask for some 2 information? 3 CHAIRMAN BABCOCK: Yeah, Bill. 4 Tom, of these cases that are 5 MR. EDWARDS: out there that are nonpayment of rent cases, how many of 6 them are residential and as opposed to commercial? 7 8 HONORABLE TOM LAWRENCE: Oh, almost every one is residential. The commercial, I just don't get that 9 10 many commercial, not a lot of those. Can we get there -- can we get 11 MR. EDWARDS: there with this business of getting the information in the 12 13 hands of the people, the public, if you will, if we make it in cases of residential property or manufactured homes 14 or whatever is necessary, that we give the lease and the 15 payment; and in the others you're going to assume that if 16 it's a serious commercial problem, both sides are going to 17 be represented, and what we're doing here is really 18 perfunctory. 19 HONORABLE TOM LAWRENCE: Well, the Property 20 Code distinguishes between residential and commercial, but 21 none of the rules have ever distinguished between those. 22 MR. EDWARDS: But we're talking about adding 23 stuff to -- in a usual residential situation your lease is 24 25 normally about the size of the Texas Apartment Association

lease or smaller and your rental payments are -- records are not very long, so you're not talking about all that 2 much paper, and you could eliminate those cases where the 3 paper might be big and large. 4 MR. GILSTRAP: Let me say this. 5 I don't 6 know that that would really be kind of effective because there are so few of those cases. I think it's just simpler to require the same thing to be attached in every one; and, you know, you've got one case, one case a year 9 in which you have a long lease, it's attached. Well, it's 10 just more trouble. 11 CHAIRMAN BABCOCK: Yeah. I sort of like the 12 simplicity of that myself. Well, do we have a consensus 13 that that's the way we ought to go, or do we need to vote 14 15 on this? MR. SUSMAN: What is the proposal now? 16 CHAIRMAN BABCOCK: The proposal is that in 17 18 addition to what is required to be attached to the petition in 741(c), which is the written notice to vacate, 19 that there also be a requirement that the written lease, 20 if any, be attached and the written payment records 21 relating to the -- for the period in dispute be attached. 22 23 MR. HAMILTON: Only on a nonpayment of rent 24 case. MR. GILSTRAP: Well, that's in all cases, 25

but the written payment records -- well, I quess we have to -- we have to limit it for nonpayment of rent. 2 right. 3 HONORABLE TOM LAWRENCE: Well, but if it's a 4 nonrent breach then you're going to have the lease 5 attached, so that's not covered -- most of the nonrent 6 breach, except for those situations where there's a violation of community rules that are incorporated by 8 attachment, and that's going to have to be a subject for 9 10 743 discovery, I guess, but those are not -- I mean, I know that that's all Fred handles, but from the standpoint 11 of the 118,000, there's not a significant number of those. 12 MR. GILSTRAP: But Carl is saying we don't 13 have to attach the payment records in nonrent cases. 14 think that's what you're saying, right? 15 HONORABLE TOM LAWRENCE: Okay. 16 CHAIRMAN BABCOCK: Okay. Do you understand 17 what we're doing? 18 HONORABLE TOM LAWRENCE: Yeah, okay. So the 19 payment records are only going to be for nonrent cases 20 then. 21 MR. NIEMANN: You mean for rent cases. 22 HONORABLE TOM LAWRENCE: Nonpayment of rent 23 cases. Excuse me. 24 CHAIRMAN BABCOCK: Okay. Is everybody okay 25

with that? Anybody disagree with that? Bill.

PROFESSOR DORSANEO: I'm okay with that, but Bill mentioned contract for deed cases. Are there enough of those that are like lease cases to use that terminology, too? I mean, the contract for deed is kind of halfway between a lease and --

HONORABLE TOM LAWRENCE: Well, the reason we said "executory contract" is that's the Property Code termination for that. I mean, a contract for deed is an executory contract, and that's how the Property Code refers to it.

PROFESSOR DORSANEO: I would like for you to put "lease or executory contract between the plaintiff and defendant get payment records," if that gets us up another notch or two up to 99 percent.

MR. EDWARDS: When you get into those things haven't they -- I don't do any of that work, but I thought there were some changes made where the getting the right to possession under a contract of deed in residential property was similar to foreclosure.

HONORABLE TOM LAWRENCE: It's more. There's a lot more to it now. The Legislature changed that, effective this past session. There's a lot more to it now. All of those cases the -- I mean, I've never had a tenant coming in under that that didn't have a copy of it.

1	PROFESSOR DORSANEO: Okay.
2	HONORABLE TOM LAWRENCE: And there's so many
3	notices that have to be given under
4	PROFESSOR DORSANEO: Yeah. I think
5	something like a foreclosure.
6	HONORABLE TOM LAWRENCE: There's a series of
7	notices that have to be given. There is I mean, I
8	can't imagine a tenant coming in and saying they didn't
9	know anything about it because they signed it, there are
10	notices. I mean, it could happen, but I would think that
11	would be such a small number that 743 would handle it.
12	MR. EDWARDS: And there is a pile of papers
13	on a contract of deed, too.
14	CHAIRMAN BABCOCK: Mary.
15	MS. SPECTOR: One last issue I want to speak
16	about is in Chapter 5 of the Property Code, and it does
17	provide for special notice provisions to the
18	PROFESSOR DORSANEO: Okay. Forget that
19	then. It's not necessary.
20	MS. SPECTOR: And it also is one of the
21	areas where a foreign language requirement is required on
22	the notice if the contract is
23	CHAIRMAN BABCOCK: Bill withdrew his
24	comment. You beat him down.
25	MS. SPECTOR: No, but I would no, I'm not

beating Bill down. I'm supporting Bill, because I think that the Legislature has made provisions for special 2 disclosures and, you know, more articulate disclosures to 3 tenants under those situations; and for that reason the 4 FED provision should mirror those and provide those same 5 disclosures attached to the complaint, so I'm supporting 6 Bill there. 7 CHAIRMAN BABCOCK: I don't think he wants to 8 be supported anymore. 9 PROFESSOR DORSANEO: My point was a simple 1.0 11 If we could add two words and cover one percent more 12 of the cases without complicating things, add them; but otherwise, just let it be. 13 CHAIRMAN BABCOCK: Right. Yeah, Tom. 14 HONORABLE TOM LAWRENCE: Do we want to put 15 16 language in a comment or somewhere that says that -- I mean, is it necessary to put any language in that says 17 that this does not preclude either party from filing any 18 documents at trial as evidence? Is that going to be 19 addressed? 20 MR. HAMILTON: That's what Larry wants to 21 put in there. 22 MR. GILSTRAP: Or introducing it into 23 evidence. 24 MR. ORSINGER: You wouldn't say "filing." 25

You would say either "offering" or "introducing." 1 "Introducing" is better probably. 2 HONORABLE TOM LAWRENCE: You want to do that 3 in a comment? 4 MS. CORTELL: Why is that necessary? 5 Is there a presumption overriding that? 6 7 HONORABLE TOM LAWRENCE: Well, I'm just trying to address Larry's concern. CHAIRMAN BABCOCK: Well, what Larry is 9 trying to say, that that's okay, that comment -- what was 10 motivating that an hour ago was that we were going to have 11 ambiguity in terms of what was -- what had to be attached. 12 We have eliminated that ambiguity, so it seems to me we 13 don't need to say that because that is just an invitation 14 to, as Steve says, just to say, "Well, I'll attach it if I 15 want or not, because if I don't, there's no sanction other 16 17 than continuance," which as Larry points out is a severe sanction, but --18 HONORABLE TOM LAWRENCE: The Rules of 19 Evidence do apply here, in other words. 20 CHAIRMAN BABCOCK: Yeah. The Rules of 21 Evidence apply. If the judge thinks there's been unfair 22 surprise he will continue it or maybe exclude it if he's 23 real mad, but I don't think we need to address that given 24 what we've done. 25

MR. EDWARDS: Well, there's a historical reason to worry about that, because back before the sanction rules got to where they are now, you know, there was some case law that develops in sanctions, you're required to disclose and you don't disclose, you don't get to use.

CHAIRMAN BABCOCK: Right.

MR. EDWARDS: Morrow vs. HEB was I think the start of all that good stuff, and I can see a reason for worry.

MR. NIEMANN: Well, if the layperson does forget to attach the notice to vacate, and if the ruling is it cannot be introduced under the case law then it's automatic loss. That's what you're discussing.

MR. EDWARDS: What I'm suggesting is that there maybe needs to be something in there that specifically says that it isn't the end of the line if you don't attach.

how 741 would preclude anybody from filing whatever they want at trial, and also, let me point out if you read (f), clearly it says the trial may be postponed. I mean, it's up to the trial judge. If the trial judge decides that whatever wasn't provided is not something that's critical then he doesn't have to postpone the trial.

CHAIRMAN BABCOCK: I think particularly 1 since we've dumbed this down so much. 2 HONORABLE TOM LAWRENCE: You want to change 3 that then? 4 CHAIRMAN BABCOCK: No. No. I think that 5 should be in there. 6 7 HONORABLE TOM LAWRENCE: Oh, okay. MR. GILSTRAP: We still have the provision 8 in the last sentence in (f), "Failure by the complainant 9 to attach any information required by this rule is not 10 grounds for dismissal." 11 CHAIRMAN BABCOCK: Right. No. I think we 12 ought to leave that in. That's fine. 13 HONORABLE TOM LAWRENCE: Okay. Good. 14 MR. FUCHS: Mr. Chairman, where were you on 15 the lease termination notice, which is often different 16 than the notice to vacate? Is that going to be included 17 in the laundry list of lease, payment record, and notice 18 to vacate? 19 CHAIRMAN BABCOCK: Yeah. Judge Lawrence, 20 Fred raised that earlier. Should that go into (c), if 21 instead of a written notice to vacate there's a lease 22 termination notice? 23 MR. HAMILTON: Put both of them, vacate or a 24 termination. 25

HONORABLE TOM LAWRENCE: I mean, you've got 1 to have a notice to vacate under the Property Code, so 2 that's one that's going to have to be there. So you want 3 to add --4 The termination notice is MR. FUCHS: 5 required in subsidized housing cases, and it lists the 6 specific reasons for the eviction and gives the tenant notice before they give the notice to vacate. 8 HONORABLE TOM LAWRENCE: Okay. But that's a 9 HUD requirement, right? 10 That's right. 11 MR. FUCHS: That's right. HONORABLE TOM LAWRENCE: So that's not a 12 Texas requirement. 13 It's also in the lease. MR. FUCHS: 14 15 HONORABLE TOM LAWRENCE: I think that's --16 yeah, but I think that's -- I would not attach it to this. I mean, I think that's something that if challenged the 17 landlord is going to have to produce. 18 MR. FUCHS: Okay. 19 20 HONORABLE TOM LAWRENCE: Like a lot of other things, but it's not something required by the Property 21 22 Code or Texas rules. It's sort of a condition precedent 23 to even starting, isn't it? Isn't that how you interpret 24 it? MR. FUCHS: That's correct. That's correct. 25

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And if there will be discovery allowed then I think we
   could live with that.
2
                 CHAIRMAN BABCOCK: Well, not only that.
3
   Your guy ought to have it.
4
                 MR. FUCHS:
                             Right.
5
                 CHAIRMAN BABCOCK: Your guy ought to have
6
   it.
7
                 HONORABLE TOM LAWRENCE: And if he doesn't,
8
   he asks for it under 743. I mean, the penalty to the
   landlord, if they get horsy and don't provide some of this
10
   stuff then they run the risk of having the trial delayed
11
   for seven days. So there is not any incentive for them to
12
   withhold stuff that's important.
13
                 PROFESSOR CARLSON: Fred, is that a problem
14
   now?
15
                 MR. FUCHS: On the termination notices?
16
                 PROFESSOR CARLSON:
                                     Yeah.
17
                 MR. FUCHS: A lot of landlords already
18
   attach it. I mean, it would be nice to be mandatory, but
19
   if there is going to be some discretion of the JP to still
20
   give it to you if your client doesn't have it, that will
21
   be fine.
22
                                   Okay.
                                           You-all -- the
23
                 CHAIRMAN BABCOCK:
   subcommittee has its direction on subparagraph (e) on how
24
   to rewrite it. Are there any comments on the preamble or
25
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sections (a) through (d)?
1
                 MR. HAMILTON: Why are we requiring the
2
   paper size in here?
3
                 CHAIRMAN BABCOCK: I bet Judge Lawrence has
4
   an answer for that.
5
                 HONORABLE TOM LAWRENCE: Well, I just -- the
6
   first thing I did when the committee told us to draft this
7
   was to go to the complaint rules for the county and
   district court and just parallel that. That's the only
   reason. We can take that out if it's -- if you want. I
10
   was just trying to make things consistent. That was the
11
   only reason.
12
                 CHAIRMAN BABCOCK: So that's in the rules
13
14
   for the county?
                 HONORABLE TOM LAWRENCE:
                                           I believe so.
15
   Chris, do you know where that is? I don't remember which
16
17
   one it is.
                 MR. ORSINGER: Well, are people filing
18
   documents smaller than that or larger than that?
19
                 HONORABLE TOM LAWRENCE:
                                          Larger.
20
                 MR. ORSINGER: Well, that means that's
21
   people with, you know, the old legal-sized paper work in
22
   their files where you have to fold all this stuff over.
23
   We ought to just eliminate that.
24
                 MR. EDWARDS: Well, how big are the -- what
25
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size paper are the Texas Apartment Association leases on,
1
   which is thousands?
2
                 MR. NIEMANN: Legal size.
3
                 MR. ORSINGER: There are so few pages to
4
   fold.
5
                 HONORABLE TOM LAWRENCE: No, I'm saying the
6
7
   complaint. The eight and a half by eleven doesn't apply
   to anything attached. It's just the complaint itself.
8
9
                 MR. EDWARDS:
                               What I'm saying is you're
   going to have a bunch of documents attached to the
10
11
   complaint that are going to be odd-sized. What difference
   does it make what size the complaint is?
12
                 HONORABLE TOM LAWRENCE: 45(d) is what I
13
14
   relied on, but it's not a big deal.
                 MR. EDWARDS: You've got pro se people, and
15
16
   somebody probably doesn't even -- many of them don't know
   what you mean.
17
                 HONORABLE TOM LAWRENCE:
                                           I know the Court
18
   went to this, I mean, years ago. Wasn't that something
19
   that the Court went to, is --
20
                 MR. ORSINGER:
                                Sure.
21
                 HONORABLE TOM LAWRENCE: -- letter size, so
2.2
   that was the only reason I --
23
24
                 CHAIRMAN BABCOCK: You've got pro se
   litigants in district court, too.
25
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MR. EDWARDS: It's a different problem in 1 county and district court because every paper that's filed 2 is retained and there's a lot of papers filed. 3 MR. JACKSON: What happens when the clerk 4 won't accept it, though, because it's not the right size? 5 MR. ORSINGER: Well, Tom, are your manila 6 folders eight and a half by eleven dimension or are --7 HONORABLE TOM LAWRENCE: Yes. 8 MR. ORSINGER: -- they eight and a half by 9 fourteen? 10 HONORABLE TOM LAWRENCE: Eight and a half by 11 12 eleven. MR. ORSINGER: Okay. 13 MR. FUCHS: All the justice courts furnish 14 15 form complaints. HONORABLE TOM LAWRENCE: Yeah. People do 16 things differently, though. I mean, others may be 17 different. Some just use what are called shucks, which 18 are big envelopes. The typical complaint form used now in 19 a lot of JP courts is legal size, so this would be a 20 change; but, again, you're going to have to change the 21 22 form anyway. There's going to be a lot of changes to the 23 form. CHAIRMAN BABCOCK: Yeah. 24 MS. SPECTOR: The experience in Dallas and 25

Tarrant Counties is that it's eight and a half by eleven, 1 and the JPs have a form that you pretty much fill in the 2 blank for the plaintiff to --3 CHAIRMAN BABCOCK: Do they still have 4 envelopes in Dallas and Tarrant County? 5 MS. SPECTOR: Envelopes? 6 7 CHAIRMAN BABCOCK: Yeah. Where they stick 8 all the files in --9 MS. SPECTOR: Sure. 10 MR. ORSINGER: The court uses envelopes instead of folders. 11 It varies court to court. MS. SPECTOR: 12 PROFESSOR DORSANEO: It's just an idea. 13 Would it be a good idea to include a form of complaint if 14 you're going to have to change it anyway, to do one for 15 16 everybody? HONORABLE TOM LAWRENCE: That was -- the 17 landlords came up with a form based on the Texas Apartment 18 Association, which really was a form, but it didn't -- I 19 mean, it specified what you have to have -- what you state 20 you're suing for, but there weren't any attachments or 21 disclosure or anything else. I think that that form would 22 be good for the Apartment Association Redbook. be good for the JPs to put in their manual. I just don't know if we necessarily need to put that in the rules. 25

PROFESSOR DORSANEO: Okay. Because I was 1 looking at Chapter 24 of the Texas Property Code; and it's 2 not, you know, unlike a trespass to try title, there's no 3 real place you could find what it's supposed to say. 4 HONORABLE TOM LAWRENCE: The JPs have a form 5 book, and I would anticipate that this complaint form is 6 7 going to be revised and redone if the Court adopts this rule. 8 CHAIRMAN BABCOCK: Let's stick on eight and 9 a half by eleven. Is everybody okay with that? 10 violently opposed to eight and a half by eleven? 11 MR. EDWARDS: I just hate to get in this 12 business at this level of kicking papers out because they 13 are not on -- I deal with that all the time. The book is 14 scant of any lawyer that can get a paper filed in Federal 15 court the first time. 16 CHAIRMAN BABCOCK: Point well-taken. 17 MR. EDWARDS: Maybe I'm just a victim of my 18 own experience in that regard, but I just hate to see us 19 putting that kind of requirements on --20 CHAIRMAN BABCOCK: Okay. Anybody -- does 21 the majority of the committee here share Bill's view on 22 this, on the eight and a half by eleven? David Jackson 23 does, so that's one more vote. Anybody else? 24 25 PROFESSOR DORSANEO: I do, but I don't

-	
1	know
2	CHAIRMAN BABCOCK: That's three.
3	MR. EDWARDS: I'm not going to
4	CHAIRMAN BABCOCK: Three noted dissenters.
5	PROFESSOR CARLSON: Go either way.
6	Whatever.
7	MR. SUSMAN: Are we abandoning the eight and
8	a half by eleven? That's the issue?
9	CHAIRMAN BABCOCK: That's the issue.
10	MR. SUSMAN: I abandon it.
11	CHAIRMAN BABCOCK: You abandon it?
12	MS. EADS: Yeah, me, too.
13	CHAIRMAN BABCOCK: All right. We'll vote on
14	this. How many people want to abandon eight and a half by
15	eleven?
16	How many people want to retain eight and a
17	half by eleven? Six. Abandon it by a vote of 7 to 6, the
18	Chair not voting.
19	PROFESSOR DORSANEO: How would you have
20	voted?
21	MR. ORSINGER: The Chair can vote to create
22	a tie, you know.
23	MR. GILSTRAP: What happens when the Chair
24	votes to create a tie, Richard?
25	CHAIRMAN BABCOCK: Justice Hecht breaks the
	1

tie. 1 PROFESSOR DORSANEO: I think he breaks the 2 tie all the time. 3 CHAIRMAN BABCOCK: He breaks the substantial 4 5 one. Okay. What else on either the preamble or 6 7 (a) through (d)? Yeah, Mary. 8 MS. SPECTOR: Mr. Chairman? 9 MR. EDWARDS: What is the -- oh, I'm sorry. MS. SPECTOR: There is some inconsistency in 10 the language that's used in the rule. It in some places 11 refers to it as a complaint and the last line of (d) 12 refers to it as a petition. 13 PROFESSOR DORSANEO: Uh-huh. 14 CHAIRMAN BABCOCK: Yeah. 15 MS. SPECTOR: So I would urge the committee 16 to err towards consistency. CHAIRMAN BABCOCK: Yeah. Thank you. We'll 18 What else? Carl. 19 change that. 20 MR. HAMILTON: I guess I have a question about the phrase "how the late charges are calculated." 21 Is that some kind of a verbal explanation or a 22 23 mathematical formula or what is that? HONORABLE TOM LAWRENCE: Well, the leases 24 25 typically say that late charges -- there are no late

charges up until the third day or the fifth day of the month or something similar and then after that they are so much a day, and what we're trying to do is to get them to put in the complaint exactly the formula for how the late charge is calculated in that lease.

MR. HAMILTON: The formula then.

HONORABLE TOM LAWRENCE: Well, I think I didn't use the word "formula," but that's what I was trying to get.

CHAIRMAN BABCOCK: Does that cause any heartburn for any of the practitioners in the room? Do you have any trouble alleging how the late charges are calculated? I don't hear anybody saying anything. Steve.

MR. SUSMAN: (a), (b), (c), and (e) should be put into one paragraph. Because every complaint must state the following factors. Okay. Every complaint must state (a), (b), (c), and (e). I mean, that's the way it's written. It's just -- I mean, you-all are trying to make it easy for somebody who doesn't have a lawyer to understand what they're supposed to do, and this is so complicated with so many subdivisions and subsections and "if this, then that" and "if this, then that." I mean, it's not simple.

PROFESSOR CARLSON: It's not simple.

MR. SUSMAN: And, I mean, I don't know why

you don't write it in a simple way. I mean, the simplest 1 way would be just to have a form petition. 2 MR. ORSINGER: Yes, it would. Sure would. 3 MR. SUSMAN: Right? A form petition would 4 solve your problem, and say, "If you want to file in 5 justice court an eviction case or a forcible entry case, here's what you have to say in the petition. You've got 7 to use it, " period, and it says you've got to attach the 8 following. That makes it easy for people. 9 This is totally hard for people to get into. 10 Well, "The complaint must state" -- okay, that, and then I 11 just don't think it accomplishes the purpose. 12 MR. NIEMANN: Mr. Chairman, was the 13 committee given a copy of the form of complaint that 14 Mr. Susman is asking for that Judge Prindle and I prepared 15 after many weeks? 16 HONORABLE TOM LAWRENCE: It was on the 17 website. 18 I thought Chris had passed it MR. NIEMANN: 19 out. What you're asking for has been done, but it did not 20 21 fly. Okay. Well, Steve's CHAIRMAN BABCOCK: 22 point is that maybe there should be some consolidation of 23 the subparts and --24 MR. SUSMAN: I didn't understand that. 25

MR. NIEMANN: It was submitted by Judge 1 Prindle and I to the subcommittee, but it was --2 MR. SUSMAN: And why didn't they do this? 3 HONORABLE TOM LAWRENCE: Well, it doesn't 4 address discovery. I mean, that's the reason. 5 It did address the content --MR. NIEMANN: 6 MR. SUSMAN: Now, wait a second. It's easy 7 to make it address discovery by just putting another thing, "You must attach (a), (b), and (c)," and why doesn't that solve your problem? 10 It did attach the checklist 11 MR. NIEMANN: In our cover letter to you the other day our 12 concern was the checklist was more difficult for a layman 13 to follow, but a form was much easier to fill in, and 14 that's why we prepared this in lieu of the checklist. 15 MR. SUSMAN: What's wrong with this form, 16 17 quys? MR. GILSTRAP: Chip, let me suggest this. 18 HONORABLE TOM LAWRENCE: We got it Monday. 19 MR. SUSMAN: Oh, I see. Well, can we 20 consider this as a possibility? 21 PROFESSOR CARLSON: We don't do 24-hour 22 turnaround. 23 PROFESSOR DORSANEO: I have got a lot of 24 experience in forms. I would be happy to look at it. 25

MR. ORSINGER: This is going to be in Bill's 1 I hope you put a copyright on that, Larry. next book. 2 CHAIRMAN BABCOCK: Frank. 3 MR. GILSTRAP: Maybe this will help get us 4 down the road. I think we've taken a huge step towards 5 simplification by basically reducing (e) to about two 6 7 lines. 8 CHAIRMAN BABCOCK: Right. MR. GILSTRAP: And I think we can come back 9 and we can make this thing simpler and easier to 10 understand. 11 PROFESSOR CARLSON: Sure. 12 MR. GILSTRAP: I think what we need to get 13 through is basically the substance of the language in the 14 rest of this rule, and -- but we're going to have to 15 redraft the rule anyway. We can make it simpler to look 16 17 at. I think that's a CHAIRMAN BABCOCK: Yeah. 18 good idea. Why don't we -- why don't we take (a) through 19 (e) and work on redrafting it and consider the form 20 complaint idea that Larry sent to us and incorporate that? 21 PROFESSOR CARLSON: Larry, I just got that 22 earlier this week. 23 MR. SUSMAN: Why don't we take a vote from 24 25 this group on a concept?

CHAIRMAN BABCOCK: Hey, hey, quys. 1 court reporter can't hear if everybody is talking. 2 Why don't we take a vote of the MR. SUSMAN: 3 group on the concept as a form as opposed to a rule that 4 sets out a bunch of things, and, you know, that way we'll 5 give the subcommittee some quidance. I mean, maybe people 6 think a form is good, maybe they don't think it's good. I 7 don't know. CHAIRMAN BABCOCK: Well, what did the -- the 9 form came in when, Monday? 10 PROFESSOR CARLSON: I just got it on Monday. 11 MR. NIEMANN: I submitted it a week ago 12 Wednesday. 13 CHAIRMAN BABCOCK: 14 Okay. MR. SUSMAN: Not necessarily this form, but 15 the concept of a form. 16 CHAIRMAN BABCOCK: I understand. What did 17 you -- did the subcommittee consider doing a form? 18 PROFESSOR CARLSON: We've talked about long 19 range trying to come up with forms for the entire -- but 20 we don't do 24-hour turnaround. Sorry. 21 HONORABLE TOM LAWRENCE: The form was 22 discussed at the May 30th meeting, and the form was -- the 23 purpose of the form was to be a substitute. There weren't 24 any attachments to it. There wasn't any discovery. 25 Ιt

was just it meant that the pleadings were going to have to be specific as to what exactly was asked for. That was 2 not what the committee told us to do in January. 3 committee in January told us to draft 741 like it is, so, 4 you know, and I mentioned that earlier today that that 5 form was provided, but the subcommittee didn't think that 6 was what the committee wanted. Now, if you want a form --CHAIRMAN BABCOCK: Well, you can't know what 8 to put into the form until you know what's in 741. 9 PROFESSOR CARLSON: Right. 10 CHAIRMAN BABCOCK: So it seems to me you've 11 got to do -- that step's the first step before you can 12 create the form. What Steve is saying is that is it a 13 14 good idea to have a form, and I think we've always thought that at some point once we get the elements of what should 15 16 go in the form that a form is a good idea. HONORABLE TOM LAWRENCE: Uh-huh. 17 PROFESSOR CARLSON: Yeah. 18 CHAIRMAN BABCOCK: But --19 HONORABLE TOM LAWRENCE: Now, whether or not 20 you have the form as a part of the rules, I guess the 21 subcommittee didn't think that was needed, but we could do 22 that. 23 CHAIRMAN BABCOCK: We'll we've got -- don't 24 we have forms in the other parts of these rules?

HONORABLE TOM LAWRENCE: For bonds, for 1 appeal bonds. 2 CHAIRMAN BABCOCK: But we have other forms 3 in the rules, right? 4 HONORABLE TOM LAWRENCE: Would this mean 5 that a lawyer couldn't draft their own? Would they have 6 to use this form? 7 PROFESSOR DORSANEO: No. There are many 8 9 statutes that say, "You can use this form." You know, "These are the rules requirements and if you use this form 10 you're okay," and I would think in this kind of business 11 where there are so many JPs and they're spread all over 12 the place that it would be good to provide that kind of 13 assistance to all the people involved in these types of 14 proceedings. 15 I think the proposal we made 16 MR. NIEMANN: was that the form would have to be substantially in compliance and the lawyers could do their own. 18 CHAIRMAN BABCOCK: Yeah. 19 MR. SUSMAN: I'm in no quarrel here today 20 with the content of (a), (b), (c). I mean, we kind of 21 always say the complaint must include. No one has argued 22 against, right? 23 PROFESSOR DORSANEO: The difficulty is the 24 general reference to the Chapter 24 of the Property Code. 25

When I'm reading that and then I go look at Chapter 24 of the Property Code, and I'm beginning to wonder whether I 2 need to talk about motions to vacate in some detailed way, 3 etc., etc. There are some choices to be made about what's 4 included in the forms. 5 Well, since we are CHAIRMAN BABCOCK: Yeah. 6 7 changing to some degree the practice, it probably would be helpful to particularly laypeople trying to proceed here to have a form, and I don't see any intellectual reason to keep it out of the rules. Do you, Judge Lawrence? 10 If that's what HONORABLE TOM LAWRENCE: No. 11 12 you want to do, that's fine. MR. ORSINGER: Well, I mean, I think you 13 would probably put a form in a comment to the rule rather 14 than the rule itself. 15 CHAIRMAN BABCOCK: Well, we have forms in 16 the rules. 17 MR. ORSINGER: That would actually be part 18 of the rule? 19 CHAIRMAN BABCOCK: Yeah. I mean, we 20 approved two of them yesterday, one of them while you were 21 Chair. 22 MR. ORSINGER: We need to be sure that we 23 have appropriate flexibility. 24 25 MR. NIEMANN: Our proposal to the

subcommittee was exactly that. It is a long form, but it 1 has to be a long form to cover a number of different circumstances, and we recommended in specific language 3 that the rule be short, but that the commentary contain 4 the -- a sample form. 5 CHAIRMAN BABCOCK: Yeah. Justice Hecht. 6 7 And I think that would give a MR. NIEMANN: great deal of guidance not only to the JPs, many of whom 8 are using 19th century forms, but also to the litigants who are unknowledgeable about the law. 10 CHAIRMAN BABCOCK: Justice Hecht. 11 JUSTICE HECHT: And, you know, parental 12 notification cases we adopted forms by order so that we 13 would have flexibility to change the forms, which we had 14 to do a couple of times. You know, the Department of 15 Health or whatever it's called tested those forms in the 16 field, but even so, after we started using them there were 17 a couple of problems. So that way you can change them 18 19 quickly, don't have to go through this process. MR. NIEMANN: Yes. 20 JUSTICE HECHT: And everybody has them, and 21 22 we're all kind of on the same page. CHAIRMAN BABCOCK: So is that arguing 23 against putting them in the rule? 24 MR. ORSINGER: Yeah. 25

JUSTICE HECHT: Well, I wonder if you should 1 put them in the rule where the --2 PROFESSOR CARLSON: 226a. 3 JUSTICE HECHT: Yeah. 4 MR. ORSINGER: On the instructions to the 5 jury findings. 6 7 JUSTICE HECHT: Where the rule says that the court will prescribe by order the forms to be used, that 8 can be used or whatever, and then you can set them out in 9 That's fine. But just so that it's not a part 1.0 the rules. of the text of the rule itself, that under the Enabling 11 Act then you've got to come back and go through all of 12 this process, give public notice, and let the Legislature 13 14 know. 15 MR. NIEMANN: We would agree. That's why we didn't think the proper place was the rule. You need the 16 17 flexibility of changing the statute or the case law, but, nonetheless, Judge Hecht, there is a serious need for 18 knowledge on the forms by the rural and some of the urban 19 20 JPs. JUSTICE HECHT: Oh, that's --21 22 MR. NIEMANN: The tragedy I see is that most justices, particularly in rural areas, are using the same 23 forms that were used in 1920 because that's what they inherited. 25

JUSTICE HECHT: Well, that's exactly the 1 reason that we did that in parental notification cases. 2 Now, the downside of it is that once you put out a form it 3 never goes away. It's the law of Meads and Persians. 4 It's just there forever. You put out subsequent forms, 5 but nobody -- maybe people pay attention to them, maybe 6 they don't, but you just have to work with that problem, and the education group helps get the word out to the people. 9 PROFESSOR CARLSON: Yeah. But that's the 10 11 preference, to do it like 226a? JUSTICE HECHT: Yeah. 12 CHAIRMAN BABCOCK: Does that --13 PROFESSOR CARLSON: Got it. 14 CHAIRMAN BABCOCK: Got it? Okay. And by 15 the way, can you have this Monday? 16 17 PROFESSOR CARLSON: No. CHAIRMAN BABCOCK: I'm glad we're paying you 18 quys so good, getting all the great service we're getting 19 20 out of you. Richard. 21 MR. ORSINGER: I just wanted to make a 22 comment here about Larry's form. It's supposed to be a 23 sworn complaint; but the actual oath, jurat, is on 24 personal knowledge or information and belief; and I think that the affidavit case law indicates information and 25

belief makes it no longer sworn. 1 MR. NIEMANN: Well, that's exactly what I 2 wanted to bring up because at the last meeting that you 3 didn't attend Gregory Hitt came. He represents the 4 Housing Authority for the City of Austin, and he has been 5 constantly hit about the sworn complaint defense, "Well, 6 7 your manager cannot swear to the criminal contact that she didn't see, so you can't introduce anything that -- your 9 sworn complaint is defective on the face, and you can't 10 proceed." 11 And I thought that there was a sympathy on the part of the committee to allow the complaint to be 12 sworn either on personal knowledge or on information and 13 belief, and that's why I put it in the form, and that's 14 another thing that I was going to ask you-all at the tail 15 end of your 741 discussions to please clarify what you 16 mean by "sworn complaint," because if you strongly think it has to be on personal knowledge, we're dead in some 18 19 cases. MR. HAMILTON: Why does it have to be sworn 20 21 to? I think --MR. NIEMANN: 22 PROFESSOR DORSANEO: It doesn't. According 23

Probably for default judgment

MR. NIEMANN:

to 741 it doesn't.

24

25

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cases, which you've eliminated now because you're
1
   requiring a trial, no longer an answer date in default
2
   judgments.
               So there is no need for personal knowledge
3
             There is no need for swearing anymore, as long
4
   as you swear the witness in who testifies at the default
5
6
   trial.
                 CHAIRMAN BABCOCK: Okay. So where we are on
7
   741, eight and a half by eleven is history in terms of the
8
   requirement for the size of the paper. The subcommittee
   is going to work on consolidating (a) through (e), and (e)
10
   in the way that we've talked about today. So that leads
11
12
   us to --
13
                 MR. EDWARDS: Can I ask something on (b)?
                 CHAIRMAN BABCOCK: Yeah.
14
                 MR. EDWARDS: What is it contemplated will
15
   be learned from the allegation in (b)?
16
17
                 MR. ORSINGER: Well, the defendant needs to
   know where to show up for trial, doesn't he?
18
                 CHAIRMAN BABCOCK: No, (b) is jurisdiction.
19
                 MR. ORSINGER: Just -- oh, just an
20
   allegation of jurisdiction.
21
                 CHAIRMAN BABCOCK: Why must there be an
22
   allegation of jurisdiction?
23
                 MR. EDWARDS: What I'm saying is does the
24
   property have to be within the precinct or --
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CHAIRMAN BABCOCK: Well, that's (a).
1
                 MR. EDWARDS:
                               Huh?
2
                 CHAIRMAN BABCOCK:
                                    That's (a).
3
                 MR. EDWARDS: Yeah.
                                      What's (b), other than
4
   just boilerplate?
5
                 PROFESSOR DORSANEO: Boilerplate.
6
7
                 MR. GILSTRAP: Take it out?
                 PROFESSOR DORSANEO: We normally don't
8
   allege jurisdiction in a separate paragraph.
9
                 PROFESSOR CARLSON: We may want to include
10
   venue.
11
                 MR. ORSINGER: Is (a) venue?
12
                 MR. EDWARDS: You've got it in (a).
13
                                Is (a) venue?
                 MR. ORSINGER:
14
                 CHAIRMAN BABCOCK: (a) is venue, isn't it?
15
16
                 PROFESSOR CARLSON: Yeah.
17
                 MR. EDWARDS:
                               I mean, by definition doesn't
   the justice court have jurisdiction of a -- I mean, what
18
19
   can you put in other than just say you have jurisdiction?
                 PROFESSOR CARLSON: As long as it's not
20
   determinative of title issues.
21
                 MR. NIEMANN: It's the only court that has
22
   jurisdiction is the JP. There is a 5,000-dollar
23
   jurisdictional limit, but I don't suppose you're getting
   into --
25
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MR. EDWARDS: I know, but just telling 1 somebody out there that's going to file his own complaint 2 to state that the justice court has jurisdiction, they are 3 going to maybe state it, but they don't know what they're doing. I don't know what it means. 5 6 CHAIRMAN BABCOCK: Yeah, Mary. 7 MS. SPECTOR: It may be perhaps it's to make clear that the damages sought or back rent sought is 8 within the jurisdiction. 9 MR. EDWARDS: I don't think it makes any 10 11 difference. I don't think the amount of rent -- I mean, you may have a default on something that is a million 12 dollars a month rent and you've still got --13 MS. SPECTOR: That's not been the practice. 14 PROFESSOR CARLSON: If all you're seeking is 15 16 possession, it doesn't matter whether you paid \$5,000 in rent or a half a million, but if they're seeking rent --17 1.8 MR. NIEMANN: The only time it could apply 19 is if you're also suing for rent and in this case late charges and possibly attorneys fees and the amount exceeds 20 \$5,000. It would not -- it would be beyond the 21 22 jurisdiction. CHAIRMAN BABCOCK: Can anybody think of a 23 2.4 good reason to leave jurisdiction in? 25 PROFESSOR DORSANEO: No.

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MR. EDWARDS: But that takes care of itself
1
  by the allegation of what you're asking --
2
                 CHAIRMAN BABCOCK: Objection, nonresponsive.
3
4
   Can anybody think of a good reason to leave jurisdiction
   in?
5
                 MR. GILSTRAP: Take it out.
6
7
                 HONORABLE TOM LAWRENCE: Are we talking
8
   about (a)?
9
                 PROFESSOR CARLSON:
                                     (b).
                 CHAIRMAN BABCOCK: No, (b). We're talking
10
11
   about (b).
               I hear silence. Good catch, Bill. Yeah.
                 MR. ORSINGER: Did you mean to skip over the
12
   use of the word "sworn" there in the fourth line? Or is
13
   that something that we can consider today?
14
                 PROFESSOR CARLSON: Yeah. I'd like to have
15
   the sense of the committee.
16
                 MR. ORSINGER: There may be some ground
17
   swell if we're going to require evidence be given at a
18
19
   default judgment --
                 CHAIRMAN BABCOCK: I did not mean to skip
20
   over it. Maybe even hadn't skipped over it. He didn't
21
   catch that. He was too busy. What about "sworn"?
22
   Justice Hecht, should it be "sworn"?
23
                 JUSTICE HECHT: I'm generally not for
24
   "sworn," but I yield to the experts.
25
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1	MR. NIEMANN: It doesn't need to be "sworn"
2	now because you're requiring everybody to have a
3	designated trial date on default judgments. I don't think
4	it needs to be sworn.
5	MR. ORSINGER: Well, is testimony required?
6	CHAIRMAN BABCOCK: Fred.
7	MR. FUCHS: I don't have have a problem with
8	eliminating the requirement that it be sworn.
9	CHAIRMAN BABCOCK: Okay. Anybody got a good
10	reason to make it "sworn"? Let's eliminate "sworn." See,
11	Richard.
12	MR. SUSMAN: This form is going to be a
13	blank piece of paper when we finish.
14	CHAIRMAN BABCOCK: That's right. We're
15	minimalists.
16	MR. NIEMANN: It's going to be 10 blank
17	pages of paper.
18	CHAIRMAN BABCOCK: And the attachments are
19	going to make up for it.
20	MR. ORSINGER: They are going to be eight
21	and a half by eleven.
22	CHAIRMAN BABCOCK: No, they're not.
23	MR. ORSINGER: Oh, they're not?
24	CHAIRMAN BABCOCK: No, no.
25	MR. NIEMANN: You weren't imposing the eight

and a half by eleven on exhibits? 1 CHAIRMAN BABCOCK: That was seven to six 2 Okay. Anybody else got anything on the preamble or 3 then. (a) through (e)? 4 5 PROFESSOR DORSANEO: (e), you know, when you 6 go (e)(1), etc., but the (e) is pretty okay. CHAIRMAN BABCOCK: Yeah, well, they're going 7 8 to fix that. PROFESSOR DORSANEO: "Chapter 24 of the 9 Texas Property Code," and I would rather say what it is 10 that is in Chapter 24 that needs to be covered in the 11 complaint --12 13 HONORABLE TOM LAWRENCE: It's going to be a much longer rule then. 14 PROFESSOR DORSANEO: -- instead of Chapter 15 24 that don't need to be. 16 MR. NIEMANN: Well, it forces a layman to 17 read a very long chapter. The lawyers know --18 19 PROFESSOR DORSANEO: You can take care of that by -- I mean, your form no doubt selects from Chapter 20 24. 21 MR. NIEMANN: Well, we had recommended 2.2 specific sections of Chapter 24, but we think that would 23 be preferable. Now, the argument on the other side that 24 Judge Lawrence gave us is, well, what if the Legislature 25

amends the chapter?

CHAIRMAN BABCOCK: Yeah. We went through that once before in this meeting. In fact, I remember Judge Lawrence saying that, and that's the reason we didn't have the subparagraphs in there.

PROFESSOR DORSANEO: Can't we take out of what's in Chapter 24 and describe it in English rather than just cross-referring to it?

MR. NIEMANN: It's way too complicated for that. Even the notice provisions, there's alternative notice provisions that are that long in there. It would be very unwieldy to try to summarize substantively the law, and even then you would be subject to legislative change where you would have to summarize it differently.

HONORABLE TOM LAWRENCE: You can put a period after "possession" and delete everything else.

CHAIRMAN BABCOCK: Judge Lawrence has got a proposal, which is to put a period after "possession" and leave the "authorized under Chapter 24."

HONORABLE TOM LAWRENCE: Delete. Put a period after "possession" and delete everything after that. The only reason we put in "authorized under Chapter 24" is that that is the only -- the only statute in the section that talks about why you can file a forcible. So, I mean, that's the only reason we put it in, but it's not

necessary language.

PROFESSOR DORSANEO: The other thing about it is -- and this is kind of more than a quibble, "The complaint must state the facts." I mean, do we want to -- stating facts is predecessor code pleading kind of system or kind of a hybrid code state. We give fair notice of the claim involved, not stating facts. Should we use language that's similar to Rule 45 rather than this language that's similar to a predecessor version of 45?

HONORABLE TOM LAWRENCE: Well, that "facts" is actually in the current Rule 741.

PROFESSOR DORSANEO: But probably because it was not changed when the county and district level rules were changed a long time ago.

MR. SUSMAN: Wait a minute. I mean, to the extent that these things are being drafted by lawyers, let the regular pleading rules apply. I mean, to the extent that you're trying to get a lot of people to do without lawyers and do it on their own then give them a form.

MR. FUCHS: What they will say then is "violation of lease" instead of stating the particular way in which the lease is supposedly violated, and we need some protection.

PROFESSOR CARLSON: 47(a) says "a short statement of the facts is sufficient to give fair notice

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of the claim involved." I think they want the facts.
   They want more specificity in this. Remember, it's an
2
   expedited --
3
                 PROFESSOR DORSANEO: Maybe that's right.
4
   Maybe state the facts is better, but give the form.
5
   think give the form to indicate what stating the facts
6
   means because it doesn't --
                 CHAIRMAN BABCOCK: Yeah, I think --
8
                 MR. NIEMANN: And our form says briefly
9
   state the facts, because in all fairness everybody needs
10
11
   to know what the facts are.
                 CHAIRMAN BABCOCK: What's next? All right.
12
   Let's go to (f) then. 741(f).
13
                 MR. HAMILTON: Why do we have to refer to
14
   Rule 745? Why don't we just say it can be postponed?
15
16
                 HONORABLE TOM LAWRENCE: Well, 745 is the
   postponement rule, continuance rule. That's the only
17
   reason we put that in there.
18
                 MR. HAMILTON: Yeah, but all Rule 745 says
19
20
   is "for good cause the trial can be postponed."
                 HONORABLE TOM LAWRENCE:
21
                                          No.
22
                 CHAIRMAN BABCOCK: No.
                 PROFESSOR DORSANEO: "Not exceeding seven
23
24
   days."
                 HONORABLE TOM LAWRENCE: We voted on a new
25
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745. It's different now.
                 MR. SUSMAN: Why is it "may" rather than
2
   "shall"?
             I mean, if he failed to --
3
                 MR. GILSTRAP: What if the tenant has the
4
   lease in his hand? I mean, you see what I'm saying?
5
   other words, the mere fact that the plaintiff left
6
7
   something off the lease may not have harmed the defendant.
                 MR. SUSMAN:
                              Okay.
 8
 9
                 CHAIRMAN BABCOCK: Ralph.
                 MR. DUGGINS:
                               I think there is an
10
   inconsistency between (f) and 745 because (f) says that it
11
   can be postponed on the court's -- "on the court's
12
   initiative," but 745 says "for good cause shown supported
13
   by affidavit."
14
                 PROFESSOR CARLSON: We also have under --
15
16
   maybe I'm not looking at the right copy.
                 CHAIRMAN BABCOCK: No. I think that 745
17
   also has "on the court's own initiative."
                 MR. DUGGINS: But that's an exceptional
19
20
   circumstances.
                 CHAIRMAN BABCOCK: No, "upon a showing of
21
22
   exceptional circumstances the court may" --
                 MR. DUGGINS: For a longer period.
23
                 CHAIRMAN BABCOCK: "Or on the court's own
24
25
   initiative."
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MR. DUGGINS: "For a longer period." 1 seems -- that's -- I read that as a second postponement. 2 PROFESSOR DORSANEO: Yeah, me, too. 3 HONORABLE TOM LAWRENCE: Well, the intent is 4 that the judge postpone it as long as it's needed to get 5 that document in, whatever time that is. I mean, that's what the subcommittee wanted to do, I think. CHAIRMAN BABCOCK: Yeah. We had a long 8 discussion about that, but Ralph's point is that that is 9 inconsistent here. 10 PROFESSOR DORSANEO: It says, "In accordance 11 with Rule 745." We don't know what that's talking about. 12 Does that mean not exceeding seven days or in accordance 13 with all of 745? 14 MR. HAMILTON: Does it mean you have to have 15 16 an affidavit? Normally you get to the court and you find 17 there's a petition and you ask for postponement. PROFESSOR CARLSON: Yeah. Why don't we just 18 strike that out? 19 20 HONORABLE TOM LAWRENCE: Yeah. We can just strike "in accordance with Rule 745," if you want to. 21 Would that work? 22 PROFESSOR CARLSON: I think it could be at 23 the trial. 24 25 MR. GILSTRAP: That leaves open-ended how

long. 1 HONORABLE TOM LAWRENCE: Uh-huh. It does. 2 PROFESSOR CARLSON: We need to --3 CHAIRMAN BABCOCK: Why wouldn't you 4 reference 745? 745 is something we talked about at length 5 and was heavily negotiated in terms of how long it could 7 be postponed for, and so you wouldn't want to create an ambiguity in 741 and say, "Well, this is a 741 8 continuance, and we're going to do this for a month because" --10 MR. HAMILTON: Just say "for the time period 11 stated in Rule 745." 12 HONORABLE TOM LAWRENCE: Well, you could say 13 -- what if you just said "court's own initiative for a 14 period not to exceed seven days"? I mean, that should be 15 -- there's no reason for it to ever go more than seven 16 days, and that gives the court the ability to do it less than that. Would that be satisfactory? 18 MR. DUGGINS: I think you can fix it in 745 19 20 after "party" if you just inserted "or upon the court's" or "at the court's initiative" or "on the court's 21 initiative." 2.2 PROFESSOR DORSANEO: Uh-huh. 23 Just to make clear that the MR. DUGGINS: 24 court didn't have to have an affidavit to postpone it for 25

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up to seven days.
2
                 CHAIRMAN BABCOCK:
                                    Okay.
                 HONORABLE TOM LAWRENCE: Well, now, the way
3
   -- I thought the way we had this worded now is that "Upon
4
   a showing of exceptional circumstances supported by
5
   affidavit of either party or on the court's own
6
   initiative."
7
                 PROFESSOR CARLSON: But that's for a longer
8
   period. We're talking the first sentence.
9
                 HONORABLE TOM LAWRENCE: Oh, I'm sorry.
10
                                                           The
11
   first sentence.
                    Excuse me.
12
                 PROFESSOR DORSANEO:
                                      Of 745.
                 HONORABLE TOM LAWRENCE: And how would you
13
14
   propose to do that?
                 PROFESSOR CARLSON: A period after "party or
15
   on the court's own initiative."
16
                 MR. HAMILTON: Well, I propose that we just
17
   have it read "upon motion of any party or on the court's
18
   own initiative it can be postponed for a period not to
19
20
   exceed seven days."
                 PROFESSOR CARLSON: And strike the
21
   affidavit?
22
23
                 MR. HAMILTON: No, no. I'm talking about in
   (f).
24
25
                 PROFESSOR CARLSON:
                                      Oh, okay.
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CHAIRMAN BABCOCK: That's what we're trying 1 to get at by the reference to 745. 2 3 MR. HAMILTON: See, (f) is a specific situation where they're short on documents. 4 5 PROFESSOR CARLSON: Right. MR. HAMILTON: So they don't really need a 6 7 lot of time to cure the problem. Seven days may be too long. 8 9 MR. EDWARDS: And the good cause in 745 is self-explanatory. 10 11 CHAIRMAN BABCOCK: Right. Right. Makes a 12 lot of sense. So the sentence would read, "If plaintiff fails to attach any information required by this rule then 13 14 the trial may be postponed on motion of any party or on the court's own initiative for a period not to exceed 15 16 seven days, period. Is that okay with everybody? 17 What else on (f)? Okay. What about Okay. 18 (q)? I think you've got the same 19 MR. EDWARDS: Do you need a sworn motion if there's an 20 thing there. amendment? 21 MR. FUCHS: Mr. Chairman, with the second to 22 23 last sentence on (q) I have a concern that says "the complaint may be amended by the plaintiff at any time 24 prior to trial." I think you need to add after "trial," 25

"so long as served on the defendant prior to trial." 1 I'm concerned about the case where the 2 landlord sues only for possession, shows up. The tenant 3 doesn't show up, and the landlord says, "Oh, I'm amending, 4 Judge, to add a 5,000-dollar claim for rent, " gets a 5 default judgment. The tenant had moved out, thinking, 6 "Oh, I'm only being sued for possession. I owe the rent. I didn't show up. There's no rent claim by the landlord," 8 and all of the sudden finds that there's a 5,000-dollar judgment. 10 I have no problem with that. 11 MR. NIEMANN: CHAIRMAN BABCOCK: Okay. So read that 12 13 again. 14 MR. FUCHS: I suggested adding "so long as served on the defendant prior to trial." 15 16 MR. EDWARDS: That doesn't really do you much good if they give it to the defendant three hours 17 18 before trial and then run over there and take a 19 5,000-dollar default. 20 MR. FUCHS: I understand. I'm just trying to get at least some protection in notice. 21 22 HONORABLE TOM LAWRENCE: Well, if the tenant 23 doesn't show up, I mean, he's been served with the initial 24 lawsuit, then he's been served with this amendment, so if he chooses not to show up -- but if he does show up he can 25

always get a continuance.

2.2

MR. EDWARDS: Yeah, but you see, on the original complaint that person has got whatever that time is that we've got in here, seven days, six days, whatever it is. If you go over there and you amend it, it may be an entirely different lawsuit by the amendment, as he pointed out, the difference between moving out and getting a 5,000-dollar judgment later on; and it seems to me that if the amendment is going to make a change in remedy, that there ought to be the same amount of time that there is --you know, you can't get a default on something like that without the time for the defendant to react.

HONORABLE TOM LAWRENCE: Well, I mean, isn't the defendant protected because he can ask for a continuance?

MR. EDWARDS: Only if he's there and if he gets that -- you know, we get into what's service of an amended pleading?

MR. HAMILTON: It seems to me that --

MR. EDWARDS: Served at his address?

CHAIRMAN BABCOCK: Carl.

MR. HAMILTON: It seems to me that if we're going to talk about the judgment on the amended complaint, that ought to be over in Rule 748 instead of here, and it ought to be left as it is. You ought to be entitled to

amend any time prior to trial, but then if we're going to say over in the judgment area that you can't have a judgment on an amended complaint unless it's served on the defendant, if you change something in it.

CHAIRMAN BABCOCK: Yeah.

MR. NIEMANN: I don't know that I have the solution, but I'd like to pose the typical dilemma that I see all the time. You have a -- someone who is really running a prostitution or a drug ring or is strongly suspected to be the rapist or the burglar or the molester, and the lay plaintiff will file a lawsuit on that, and that's a very difficult case. And when it comes to me I say, "Well, are they late on the rent?"

"Yes, they're late on the rent."

"Well, why don't you amend to try to get them out on a simple late rent thing?" But this is after the lawsuit is already filed, so it -- we really do -- and, also, these other conduct things tend to crescendo between the time of filing and the time of trial, so we desperately need the ability to amend, and I don't mind giving notice, and I think the circumstances vary so much that it ought to be within the judge's discretion on whether to continue if there is prejudice or surprise, and I don't think this committee can dictate whether prejudice is going to occur in any particular case.

MR. EDWARDS: It looks to me like if you're 1 going to amend that they ought to get the same notice on 2 amended complaint that they get on original complaint. 3 MR. NIEMANN: That's like filing a new 4 5 complaint in --MR. EDWARDS: That's right. That's what 6 7 you're doing. MR. NIEMANN: A lot of paper work and 8 9 service. 10 MR. GILSTRAP: Maybe we could actually -- I think there's a difference between amending, you know, 11 with someone who's in court who's going to be in there and 12 13 a default judgment. In fact, that also applies in regular district court case. If you're going to try to get a 14 15 default judgment on someone on an amended complaint, 16 you've got to serve them with the amended complaint. 17 CHAIRMAN BABCOCK: Right. MR. GILSTRAP: So maybe we put some kind of 18 proviso in there just saying that you can't get a default 19 judgment on an amended complaint unless they have been 20 served with it. 21 That's fine. MR. NIEMANN: 22 MR. GILSTRAP: So far -- so much prior to 23 24 the judgment or something like that. 25 MR. EDWARDS: Yeah. You have to have the

time between the service of the amended complaint and the 1 judgment or it's not fair. 2 I don't mind being restricted MR. NIEMANN: 3 at all to the original complaint as filed if it's being 4 relied on for a default judgment, but we've just got to 5 have the ability to amend for before trial and not slow 6 7 down unless we're really blindsiding the defendant. MR. EDWARDS: I'm not suggesting you 8 9 shouldn't -- there shouldn't be the right to amend, and I don't have a problem if the amendment occurs any time 10 11 before trial if the defendant is present and can exercise his or her rights to ask for more time if something 12 happens in the complaint, but I have a problem with an 13 amended complaint that results in a default judgment 14 without an equal amount of time as original complaint. 15 MR. NIEMANN: I share with you. That's why 16 I go with the default judgment thing. CHAIRMAN BABCOCK: Yeah. I think we have 18 consensus on that. Anything else about (g)? 19 And the reason why I'm trying to keep this 20 going is because we've got a whole other subject matter 21 area to talk about in half an hour, so -- less than half 22 So anything else on (g)? 23 an hour. How about (h)? Anything on (h) that people 24 25 want to --

I'm sorry, I had to HONORABLE TOM LAWRENCE: 1 step out. Are we adding Fred's language, "as long as it's 2 served on the defendant prior to trial"? 3 4 CHAIRMAN BABCOCK: Well, and incorporating a default concept. You can't default somebody --5 HONORABLE TOM LAWRENCE: 6 You got that? 7 CHAIRMAN BABCOCK: Yeah. Elaine's got it. (h). Anybody got anything on (h)? Okay. 8 On the 30-day disposal, would it -- Judge Lawrence, would 9 it be correct to add a phrase that says "after the 10 11 expiration of the 30-day period the exhibits may be 12 returned to the plaintiff or disposed of by the justice court unless there is a pending request to inspect those 13 14 documents pursuant to Rule 76a"? HONORABLE TOM LAWRENCE: 15 Sure. 16 MR. GRIESEL: Do-gooder. CHAIRMAN BABCOCK: 17 Huh? 18 MR. GRIESEL: Do-gooder. 19 MR. HAMILTON: If I'm not mistaken -- and, John, you may remember -- in Court Rules Committee we 20 21 dealt with this problem at the request of Judge Prindle, and I think that what we came down to was that the 22 exhibits are something that needs to go back to the 23 lawyers because they are going to be used again in the 24 county court at law in a trial de novo and they're not 25

something that the JPs wanted to mess with keeping custody of and having to be sure that they got to the county So I think we had a provision that in X number of 3 days that they be returned to the lawyers and the lawyer is responsible for the exhibits. 5 CHAIRMAN BABCOCK: That is the -- that is 6 7 the scheme of 76a with respect to unfiled discovery. subject to 76a. The lawyer is the custodian. 8 9 HONORABLE TOM LAWRENCE: But if you're going to have an appeal which is going to go up five days after 10 11 the trial, surely you would want all of these documents 12 forwarded up to the county court. CHAIRMAN BABCOCK: He's talking about when 13 14 there's no appeal. MR. HAMILTON: No. I'm talking about when 15 16 there is an appeal. CHAIRMAN BABCOCK: This rule covers that 17 then. 18 19 Everything goes to county MR. EDWARDS: 20 court. MR. HAMILTON: I'm just saying that I think 21 Judge Prindle didn't want to have that responsibility. He 2.2 wanted the lawyers. He wanted the exhibits to go back to the lawyers because there is a trial de novo in the county 24 25 court and those exhibits may or may not be used again.

CHAIRMAN BABCOCK: "If there is an appeal 1 all exhibits must be sent to the county court along with 2 the other papers." 3 MR. ORSINGER: Carl's talking about instead 4 of that you give them back. 5 CHAIRMAN BABCOCK: You can't do that. 6 have them attached to the complaint. You can't disrupt 7 the court file. 8 MR. ORSINGER: No, couldn't do that for 9 10 sure. MR. HAMILTON: Well, I'm not talking about 11 the exhibits that are attached to the complaint. I'm talking about other exhibits. 13 HONORABLE TOM LAWRENCE: This doesn't have 14 15 anything to do with that. 16 CHAIRMAN BABCOCK: This doesn't have anything to do with that. 17 18 MR. HAMILTON: This is just the ones on the 19 complaint? 20 PROFESSOR CARLSON: Yeah. MR. HAMILTON: Oh, okay. Well, that's fine. 21 MR. GILSTRAP: Although it is somewhat 22 23 It says "all exhibits." I guess that could ambiquous. include ordinary exhibits. Say, "All exhibits attached to 24 the complaint." 25

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HONORABLE TOM LAWRENCE:
                                          Well, the first
1
   sentence is clear. Maybe the second sentence needs to be
2
   clearer.
3
                 MR. HAMILTON: The second sentence says "all
4
   exhibits will be sent to the county court."
5
                 HONORABLE TOM LAWRENCE: How about just
6
7
   saying "all exhibits" --
                 PROFESSOR CARLSON: "Attached to the
8
9
   complaint."
                 HONORABLE TOM LAWRENCE: -- "attached to the
1.0
11
   complaint"?
                Will that fix it?
                 MR. EDWARDS: What's the intention? You
12
   don't want the whole record in the county court?
13
   thought the whole record went.
14
                 HONORABLE TOM LAWRENCE: No.
                                                The intention
15
   is to have these exhibits -- these things filed with the
16
   complaint to not be considered court papers and, thus,
17
18
   having to be kept for 10 years.
                 MR. EDWARDS: But I thought on appeal --
19
                 MR. GILSTRAP: No, because it's trial de
20
   novo. See, you don't have a record. You're going up
21
22
   on --
                 MR. EDWARDS: What gets sent to the county
23
   court automatically?
24
                 HONORABLE TOM LAWRENCE: Well, the
25
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transcript of the case. I mean, you're going to have the
   complaints; any moneys paid into the registry of the
2
   court; the answer, if there is one.
3
                 MR. GILSTRAP: Judgment.
4
5
                 HONORABLE TOM LAWRENCE: The judgment.
                 MR. HAMILTON: The docket sheet.
6
7
                 HONORABLE TOM LAWRENCE: Docket sheet.
                 PROFESSOR DORSANEO: The exhibits, during
8
   the trial are the exhibits filed with you? That would be
9
   part of the transcript, wouldn't it?
                 PROFESSOR CARLSON: Parties take them back.
11
12
                 HONORABLE TOM LAWRENCE: Well, the
13
   transcript is -- "transcript" is a term that probably
   shouldn't be used in JP court, although that's how the
14
15
   rule refers to it. I mean, there is no court reporter.
16
                 PROFESSOR DORSANEO: Transcript there meant
17
   what we used to call a transcript, meaning --
                 MR. ORSINGER: Clerk's record.
18
                 PROFESSOR DORSANEO: -- clerk's record.
19
20
               PROFESSOR CARLSON: They take them back.
21
   They give them back.
22
                 PROFESSOR DORSANEO: What?
                 PROFESSOR CARLSON: They give the exhibits
23
   back at the end of the trial.
24
25
                 HONORABLE TOM LAWRENCE: That's the typical
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practice in many JP courts.
                 PROFESSOR CARLSON:
                                     Bye-bye.
2
                 MR. ORSINGER: Well, it's not a court of
3
   record, so that's a very logical thing to do.
4
                 PROFESSOR CARLSON: Yeah. Sure.
5
                 PROFESSOR DORSANEO: Better than throwing
6
7
   them away.
                 HONORABLE TOM LAWRENCE: You've got a comity
 8
   between small claims court cases and justice court
9
   decisions, and these rules, you know, technically don't
   apply to small claims court cases for the most part.
11
   there -- I know. I hate to even mention that.
12
13
                 PROFESSOR CARLSON: Don't go there.
                 CHAIRMAN BABCOCK: Yeah, don't go there.
14
   you're going to clear up the ambiguity about the -- we're
15
   talking about the exhibits that are -- the exhibits we're
16
   talking about are the exhibits that are attached to the
18
   complaint and not to the --
                 MR. NIEMANN: Would it be easier to just
19
   delete the first sentence and in the second sentence say,
20
   "if it's appealed, all attachments to the complaint shall
21
22
   qo up"?
                 CHAIRMAN BABCOCK: I'm sorry.
                                                 I couldn't
23
24
   hear.
                 MR. NIEMANN: Instead of confusing things by
25
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calling these mandatory attachments "exhibits," would it be easier to blow off the first sentence and simply say 2 "if there is an appeal all attachments shall" --3 HONORABLE TOM LAWRENCE: 4 CHAIRMAN BABCOCK: No, because Judge 5 Lawrence has got a 10-year archive problem. 6 7 HONORABLE TOM LAWRENCE: I've got to have that sentence in there. 8 9 CHAIRMAN BABCOCK: By the way, I don't know who the scrivener was, but the --10 HONORABLE TOM LAWRENCE: Depends on whether 11 12 you like it or not. 13 CHAIRMAN BABCOCK: The language that I have proposed for the fourth sentence, "After the expiration of 14 this 30-day period the exhibits may be returned to the 15 plaintiff or disposed of by the justice court," and I 16 suggested adding "unless there is a pending request to inspect those documents pursuant to Rule 76a," and I would 18 add "or the common law," because there is a common law 19 right of access to court records, so the request might be 20 under the common law. 21 HONORABLE TOM LAWRENCE: Justice Hecht, if 22 we say -- do we need to reference Judicial Administration 23 in the rules? 24 MR. GRIESEL: No. Because these will be 25

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adjudicative records and clearly exempted from RJA-12.
                 MR. GILSTRAP: Let's just say "unless
2
   there's a pending request to examine the records."
3
                 CHAIRMAN BABCOCK: Just say that. "Unless
4
   there's a pending request to inspect the records."
5
                 MR. ORSINGER: Well, shouldn't you have some
6
7
   kind of authority to throw it away after that?
                 CHAIRMAN BABCOCK: Yeah.
                                           This is only --
8
   they have authority to throw it away unless there's a
9
   pending request.
10
11
                 MR. ORSINGER:
                                I know that. And so let's
   say 30 days comes and goes and there's a pending request
12
   and somebody comes down and copies everything and then
13
   just disappears. Now, can they throw it away?
14
                 CHAIRMAN BABCOCK: Probably.
15
16
                 MR. GILSTRAP: No longer pending.
                 MS. CORTELL: It's no longer pending.
17
                                What?
18
                 Mr. ORSINGER:
                 CHAIRMAN BABCOCK: No longer pending.
19
                 MR. ORSINGER: No longer pending?
20
                 CHAIRMAN BABCOCK: And that's --
21
                                I can live with that.
                 MR. ORSINGER:
22
23
                 CHAIRMAN BABCOCK: That's just a balance
   between -- I mean, if this is something that --
24
25
                 MR. ORSINGER: I'm not fighting about it.
                                                             Ι
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just want to be sure they can throw it away after the request is no longer pending. Since no one declares it pending or nonpending, how do we know that it's not 3 pending? 4 5 CHAIRMAN BABCOCK: Well, because somebody has requested it, and they either get it or they don't. 6 7 Once they get it then it's not pending anymore. MR. ORSINGER: Okay. 8 CHAIRMAN BABCOCK: That's what I would say. 9 I guess if the justice denies 10 MR. EDWARDS: it, it's not pending anymore. 11 12 MR. ORSINGER: Yeah. I quess when the justice throws it away it's not pending. 13 14 CHAIRMAN BABCOCK: Okay. Yeah, Bill. I think the thing that was 15 MR. EDWARDS: 16 maybe confusing to me is that 749(b) says that the 17 original papers will be sent to the court of appeals. What are original papers? HONORABLE TOM LAWRENCE: 19 The original complaint and answer, the citation. 20 21 MR. EDWARDS: Are they exhibits? HONORABLE TOM LAWRENCE: 22 No. That's why I want the first sentence of (h) in here so it's considered 23 to be an exhibit and, thus, comes under the archives 24 25 ruling that let's the Supreme Court allow it to be

destroyed. 1 I just have problems with what 2 MR. EDWARDS: 3 means "original papers." I mean, you know, maybe the exhibits are original papers if I put in a lease or I put 4 in --5 PROFESSOR DORSANEO: They're looking like 6 they're original papers since they're right there in the 7 beginning. 8 HONORABLE TOM LAWRENCE: Well, I would 9 really like them not to be considered original papers, 10 because that means I've got to keep them 10 years. 11 12 MR. EDWARDS: I'm just suggesting maybe there's a better word than "original papers." 13 14 HONORABLE TOM LAWRENCE: Well, "original 15 papers" is the existing language, and that's -- I mean, 16 that is known to everybody that's in this business. 17 mean, all the clerks and JPs and the county clerks know what that means. 18 19 MR. EDWARDS: What are they doing with the 20 exhibits now? HONORABLE TOM LAWRENCE: Well, typically 21 22 they are --Sending them to the county 23 MR. EDWARDS: 24 court? 25 They would be HONORABLE TOM LAWRENCE: No.

typically given back to the parties. 1 MR. ORSINGER: Even the ones that are 2 attached to the complaint? 3 HONORABLE TOM LAWRENCE: There are none 4 attached to the complaint. 5 MR. ORSINGER: Nobody does that now. 6 7 HONORABLE TOM LAWRENCE: If somebody attaches something to the complaint now then, yeah, it 8 probably stays with it. But that -- and that does happen 9 some. We get some documents attached to the complaints 10 now, but a typical -- I would say in vast majority of the 11 cases a typical complaint is just the document, the complaint itself. There's nothing attached. If something 13 is attached, yeah, that does stay with it now. 14 MR. EDWARDS: I just had a problem with what 15 16 meant "original papers," I guess. 17 CHAIRMAN BABCOCK: Okay. Anything else on 18 (h)? MR. HAMILTON: Current Rule --19 20 HONORABLE TOM LAWRENCE: Well, the second 21 sentence. 22 MR. HAMILTON: 574 says when appeal is perfected the justice shall immediately make out a true 23 and correct copy of all entries made on the docket, 24 certify it and officially send it with a certified copy of 25

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the bill of costs and original papers. Is that different?
                 MR. EDWARDS: No, that's what it says now.
2
3
   That's what it says in here. I think they tracked the
   language.
4
5
                 HONORABLE TOM LAWRENCE:
                                          There is a comment
   about the second sentence of (h). Do we need to do
6
7
   something there?
                 PROFESSOR CARLSON: Yeah, exhibits attached
8
   with the complaint.
                 HONORABLE TOM LAWRENCE: All right.
                                                       So we
10
11
   decided to do that? All right. Got it.
                 MR. HAMILTON: Did we decide on (q) what
12
13
   we're going to do with the exhibits?
                 PROFESSOR CARLSON: I couldn't hear you,
14
   Carl.
15
                 MR. HAMILTON: Did we decide what we were
16
   going to do with the exhibits not attached to the
   complaint?
18
19
                 PROFESSOR CARLSON: No.
                 HONORABLE TOM LAWRENCE: Well, these rules
20
   don't address it now. I guess we hadn't addressed it in
21
   the proposed changes.
22
                 MR. GILSTRAP: But has that ever been a
23
   problem?
24
                 HONORABLE TOM LAWRENCE: Not that I know of.
25
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CHAIRMAN BABCOCK: All right. Anything else 1 on (h)? How about the notes and comments? 2 HONORABLE TOM LAWRENCE: 3 Well, I need the third sentence -- I need to take out the strike-through 4 there. 5 CHAIRMAN BABCOCK: You need to take out 6 7 the --HONORABLE TOM LAWRENCE: In the third 8 sentence it's struck through "which the court would then 9 be required to attach citations," so I need to remove the 10 11 strike-through so that language is back in. CHAIRMAN BABCOCK: I don't follow you. 12 HONORABLE TOM LAWRENCE: Okay. The third 13 sentence --14 CHAIRMAN BABCOCK: Oh, you're in the notes 15 16 and comments. I'm sorry. 17 HONORABLE TOM LAWRENCE: I thought that's what we were talking about. 18 CHAIRMAN BABCOCK: Yeah, we are. I thought 19 you retreated. Glad you didn't. Full speed ahead. 20 PROFESSOR DORSANEO: What do you call your 21 22 case file? Why don't you just send your file instead of 23 the original papers, if it's the case file? Do you have a thing that's in one of these shucks or whatever? Why not 24 25 just send that? Why have original papers, whatever that

meant?

2.2

HONORABLE TOM LAWRENCE: Well, we would have -- for example, we would print out notes from the computer, case history notes about it. That would be in the file, but it's not a paper. It's not an official document. That would not be sent up with the transcript, for example, and there may be other things. Nothing is coming to mind, but there may be other things that might happen to be put in there that's not really an official paper or something that's filed.

MR. GILSTRAP: The bottom line is it ain't broke.

PROFESSOR DORSANEO: It is broken. We say "original papers." We don't know what that means, and then we talk about these other things that are kind of something or kind of not, and it's some arcane, confused, not looked at or worked on for many years concoction of old stuff that people used to know what it meant and new stuff, and we don't know either at this point.

PROFESSOR CARLSON: Where's your sense of nostalgia?

CHAIRMAN BABCOCK: Nina.

MS. CORTELL: On the comment, it seems we could delete the third sentence, and on the fourth sentence we need to take out the word "relevant" to make

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it conform to our earlier thinking. I don't even think
   you need it, but --
2
                 HONORABLE TOM LAWRENCE: Okay.
                                                  That's
3
   because it's stated in the failure of the plaintiff to
4
   attach? Take that out?
5
                 CHAIRMAN BABCOCK: Yeah.
 6
                 MS. CORTELL: Well, the third sentence is
 7
 8
   that the plaintiff is also required to attach copies of
   documents relevant. That third sentence could come out.
1.0
                 CHAIRMAN BABCOCK: Yeah, I agree.
                 MS. CORTELL: The fourth sentence could also
11
   come out, but if you keep it in, you've got to take out
12
   the "relevant" phrase.
13
                 MR. GILSTRAP: It's already in the rule.
14
                 CHAIRMAN BABCOCK: It's already in the rule,
15
   right?
16
                 HONORABLE TOM LAWRENCE: I don't see
17
   "relevant" in the third -- in the fourth --
18
                 MS. CORTELL: "The failure of the plaintiff
19
   to attach relevant documents."
20
21
                 HONORABLE TOM LAWRENCE: Oh, I'm sorry.
   You're right.
                  Yeah.
22
                 CHAIRMAN BABCOCK: Does that sentence come
23
   out or does the word "relevant" come out?
24
25
                 MS. CORTELL: Well, I would take sentence
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three out. You could also take sentence four out.
1
                 MR. EDWARDS:
                               The sentence just repeats
2
   what's up above.
3
                 MS. CORTELL: And so does three. I don't
4
   think you need three, either.
5
                 HONORABLE TOM LAWRENCE: How about sentence
6
   five? We've got "relevant" in there.
7
8
                 MS. EADS:
                            No.
                                 That should stay.
                 MS. CORTELL: You could just say, "If the
9
   required documents were not" --
10
                 HONORABLE TOM LAWRENCE: Well, I mean, we
11
   could take that out because that also restates the rule.
12
13
                 CHAIRMAN BABCOCK: Yeah.
                                           I'd take that all
   out.
14
                 MS. CORTELL:
                               Yeah.
                                      That's fine.
                                                     That's
15
   fine.
16
17
                 HONORABLE TOM LAWRENCE:
                                          All right.
                 CHAIRMAN BABCOCK: Take it all out.
18
                 HONORABLE TOM LAWRENCE:
                                          Done.
19
                 CHAIRMAN BABCOCK: Now, rather than go to --
20
   rather than go to the language on 743, what I'd like to
21
   see happen between now and September 20 is for Fred and
22
   Larry and Judge Lawrence and Elaine to see if they can
23
   come up with language that would be acceptable to
24
   everybody, recognizing the full committee has already
25
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voted in favor of the concept of this. Fred's suggested
   language doesn't strike me as a bad idea, but that's for
   everybody to think about.
3
                 HONORABLE TOM LAWRENCE: Well, his
4
   suggestion is to take the first -- everything up to the
5
   colon and put it in a comment. Right? I don't have any
7
   problem with doing that.
                 PROFESSOR DORSANEO: That will work for you.
8
                 MS. CORTELL: You would take out "however"
9
10
   also?
                 HONORABLE TOM LAWRENCE: No. I would start
11
   the sentence with "justice," I guess.
12
                 CHAIRMAN BABCOCK: Right.
13
                 HONORABLE TOM LAWRENCE: That's fine with
14
15
   me.
                 MR. GILSTRAP: I think we could agree on
16
   that now.
17
                 CHAIRMAN BABCOCK: Okay. Particularly since
18
   Larry is out of the room, right?
                 PROFESSOR DORSANEO: He said he agreed with
20
   that.
21
                 PROFESSOR CARLSON: We're hoping for
22
23
   closure.
                 HONORABLE TOM LAWRENCE: Yeah. I am not
2.4
   interested in any more meetings really.
25
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CHAIRMAN BABCOCK: Everybody in favor of 1 Nina, you are. 2 that? That's unanimous. 3 Okay. And now -- so that gets us through 4 That's helpful. 754(c) we're going to take out. 743. 5 HONORABLE TOM LAWRENCE: Right. 6 7 CHAIRMAN BABCOCK: And so that gets us through the discovery issue. 8 HONORABLE TOM LAWRENCE: Right. 9 CHAIRMAN BABCOCK: So what's this other 10 thing we've got to talk about? 11 HONORABLE TOM LAWRENCE: 747a. No, 749(a), 12 excuse me, and 749 subparagraph (a), not 749a, affidavit 13 of indigence, page 16. It's the problem with motions for 14 15 new trial. The current rule says no motions for new trial 16 may be filed. It doesn't specifically say anything about motions to set aside defaults or DWOPs. The -- this was a 18 contentious -- bone of contentious argument at the May 19 30th meeting. The landlords' position is, you know, very 20 emphatically no motions for new trial, no nothing, no 21 motion to set aside. DWOPs are dismissals. Their new 22 trial is an appeal. If you're late, if somebody is late, too bad. Then either the plaintiff needs to appeal or the 24 defendant needs to appeal. Of course, the plaintiff can 25

appeal by posting a notice of appeal. The defendant has to post a supersedeas bond to appeal, so it's not quite an even playing field.

2.2

The subcommittee, there was no agreement.

The landlords want to have -- or the tenants don't disagree with the idea of no motion for new trial where there's been a full trial and everybody has been there, but they would like to preserve the opportunity to have a default set aside in particular. The subcommittee's proposal is, "In eviction cases in which there has been an evidentiary trial on the merits no motions for new trial may be filed"; and the last sentence is, "A justice may set aside a default judgment or dismissal for want of prosecution as justice requires any time before the expiration of five days from the date the judgment was signed."

We had a long discussion about the problem of the standard set in <u>Craddock vs. Sunshine Bus</u> as to the type of notice to be given, opportunity, what type of --can it be a decision by submission, does it have to be a hearing. There is a lot of discussion about that. Elaine can probably expound on that if necessary. This gives the judge an opportunity to set aside a default or dismissal, and that's it. That's just where the -- somebody gets there late or doesn't show up for some reason, there is

```
some good cause for that -- for trial, yes, for trial,
1
   that's a reason to set it aside. So that's really what it
2
3
   says.
                 CHAIRMAN BABCOCK: Discussion on this?
4
   Ralph.
5
                 MR. DUGGINS: Does "evidentiary trial" mean
6
   contested? I mean, don't you have to -- to get a default
7
   do you still have to put on evidence?
8
 9
                 HONORABLE TOM LAWRENCE:
                                          Yes.
                                                 Well,
10
   notwithstanding the comment, at the last meeting that
   some -- well, never mind, I don't want to get into that,
11
   but, yes, you're supposed to put on evidence to get a
12
   default.
13
                 PROFESSOR CARLSON: "Contested evidentiary."
14
                 PROFESSOR DORSANEO: "Contested case" would
15
   be the the right jargon from Rule 245.
16
17
                 HONORABLE TOM LAWRENCE: Do you say
   "contested evidentiary" or just "contested"?
18
                 MR. EDWARDS: Aren't you talking about a
19
   trial where the defendant has appeared?
20
                 HONORABLE TOM LAWRENCE: Yeah, exactly.
21
                 MR. EDWARDS: Why don't you just say it?
22
   mean, somebody might understand it, but we could say it
23
24
   anyway.
                 HONORABLE TOM LAWRENCE: Well, do you want
25
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to say "in which both the plaintiff and defendant have
   appeared"?
               Is that what you want?
 2
                 MR. EDWARDS: Well, the plaintiff doesn't
 3
   appear.
 4
                 PROFESSOR CARLSON: Well, we're dealing with
 5
 6
   DWOPs, too.
 7
                 HONORABLE TOM LAWRENCE: Well, we're talking
   about DWOPs, too, so, I mean, you have to --
 8
 9
                 MR. EDWARDS: You're talking about here
   where both parties appear at the trial.
10
                 HONORABLE TOM LAWRENCE: That's the first
11
12
   sentence, yes.
                 MR. EDWARDS: Yeah.
13
                 CHAIRMAN BABCOCK: "In eviction cases in
14
   which there has been a trial on the merits where" --
15
                 MR. EDWARDS: "Both parties appear."
16
                 CHAIRMAN BABCOCK: "Both parties appear."
17
                 MR. EDWARDS: Or "all parties appear."
18
                 CHAIRMAN BABCOCK: Or "all parties appear."
19
20
                 MR. EDWARDS: Or "are represented." But I
   guess they're --
21
                 CHAIRMAN BABCOCK: If they're represented,
22
   they make an appearance.
23
                 PROFESSOR CARLSON: Yeah.
                                             They've appeared.
24
                 CHAIRMAN BABCOCK: All right. "Where all
25
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parties appeared, no motions for new trial may be filed."
2
   Okay.
                 PROFESSOR DORSANEO: Why not start it -- why
3
   not say, "No motion for new trial" -- evaluate which of
4
   these clauses needs to go in what order.
5
                 CHAIRMAN BABCOCK: So you would say, "No
6
   motions for new trial may be filed in evictions cases in
7
   which there has been a trial on the merits where all
   parties appeared." That's how you'd do it?
9
                 PROFESSOR DORSANEO: Probably. I'd say I
10
11
   would look at it and consider doing it that way.
12
                 CHAIRMAN BABCOCK: So you would do a
   side-by-side comparison and --
13
                 PROFESSOR DORSANEO: Pick out the one I
14
   like.
15
                 CHAIRMAN BABCOCK: -- pick out which one?
16
                 PROFESSOR CARLSON: Are you in touch with
17
   your karma to go with one or the other?
18
                 PROFESSOR DORSANEO: You get to the point
19
   where you know what the main thought is, and that needs to
20
   go first.
21
                 CHAIRMAN BABCOCK: I think we ought to
22
   illustrate both these sentences, too.
23
                        The last sentence.
24
                 Okay.
                 HONORABLE TOM LAWRENCE: So what is the
25
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language for --1 CHAIRMAN BABCOCK: Well, depending on how 2 Bill feels after he's slept on it. 3 PROFESSOR DORSANEO: Well, the main thought 4 is, "No motions for new trial may be filed." 5 CHAIRMAN BABCOCK: Either way is fine. 6 7 you stretching, or are you holding your hand up? MR. NIEMANN: Our official position is 8 against everything. 9 CHAIRMAN BABCOCK: But unofficially? 10 MR. NIEMANN: Every now and then I am given 11 the freedom to actually interject something that because 12 they haven't -- I haven't been instructed. I think that 13 giving someone five days to come to the judge and say, 14 15 "Gosh, Judge, I missed my bus" is not fair. Also, even if the judge does think it's fair to have that -- to be 16 blindsided with that on the fifth day and then have to 17 reset the case at the judge's next regular weekly hearing, 18 that's another seven-day delay on top of the five-day 19 delay; and if you're going to have sympathy for the guy 20 that missed the bus, have sympathy for the landlord who is 21 having to take it on the chin because the tenant missed 22 the bus or forgot. 23 So I would request that you limit in default 24 judgment cases the motion for set aside to two days and 25

require the trial within five days, within three days thereafter, because it's just not fair to be blindsided like that.

CHAIRMAN BABCOCK: Okay. What does everybody think about that?

problem with requiring the motion within two days or one day, but I have a big problem with requiring the trial within three days. That's just -- that's going to be a -- the JPs I don't think are going to be for that because you're going to have to reschedule your whole docket to try to fit this in somewhere, and I just don't think that's going to --

MR. NIEMANN: Then I'll go for the compromise of one day if you put a seven-day limit on the retrial.

MR. FUCHS: One day is too short in the default cases, and in Larry's example I think the justices where the tenant has waited 'til the fifth day and said, "I missed the bus," I think that JP is going to deny that motion for new trial as a practical matter. And this is going to take care of those -- the egregious case where someone has come in at the Legal Services office late on the fourth day and you see a meritorious defense and you say, "You've got a meritorious defense. We can win this."

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And I've had landlords say to me, even
1
   though the rule now says, "No motions for new trial," they
2
   have agreed to have the case retried, saying "I'd rather
3
   have it retried in justice court and have a decision made
   than just take it up de novo on appeal." This is a
5
6
   reasonable compromise.
7
                               That option ought not be taken
                 MR. NIEMANN:
8
   away from the landlords.
                 CHAIRMAN BABCOCK: What does everybody feel?
9
   We've got the two competing positions here.
1.0
                 MR. EDWARDS: How about up to five days but
11
   the trial has to be within seven days of the first trial?
   Because that's the next docket.
13
                 MR. NIEMANN:
                               That works.
14
                 MR. FUCHS: That's good.
15
                 CHAIRMAN BABCOCK: How would you say that,
16
17
   Bill?
                 MR. EDWARDS:
                                That before the expiration of
1.8
19
   five -- I'd put another sentence in there that says,
   "Trial on the case after a new trial shall be held no" --
20
                                "No later than."
21
                 MR. NIEMANN:
                                -- "no later than the seventh
22
                 MR. EDWARDS:
23
   day."
24
                 MR. NIEMANN: "As soon as possible," comma,
  no -- "as soon as practicable," comma, "no later than,"
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because if the request is on Monday and his next regular
   docket for evictions is on Thursday, it ought to be on
 2
   Thursday, not seven days from Monday.
 3
 4
                 MR. EDWARDS:
                                I said it -- I didn't say
                I said "within seven days."
 5
   seven days.
                 MR. NIEMANN:
                               Well, no, I'd like to add the
 6
   phrase "as soon as practical," comma, "no later than seven
 7
 8
   days."
                 MR. GILSTRAP: How about "in no event no
 9
   later than seven days"?
10
11
                 MR. NIEMANN:
                               Right. But "as soon as
   practical" is important, too.
12
                                I had one other comment on the
                 MR. EDWARDS:
13
   sentence that we just added this after, and that is on the
14
   new trial I think we need a proviso in there that says
15
   "provided appeal to the county court has not been
16
   perfected."
17
                 PROFESSOR DORSANEO:
18
                                       Why?
                 MR. EDWARDS:
                                I don't know.
19
                 PROFESSOR DORSANEO: You don't do that in --
20
21
   we don't do that in the county and district courts.
                 MR. EDWARDS: Well, I'm trying to speed them
22
   up over there.
23
                               What is the practice in the
24
                 MR. NIEMANN:
25
   county and district courts? Can you ask for a motion for
```

1	new trial after you get
2	MS. CORTELL: Yes. Yes.
3	MR. NIEMANN: Then I would if 523 gives
4	you that right, I'd like to have Bill's rule.
5	MR. EDWARDS: I'm just trying to help you
6	speed it up.
7	CHAIRMAN BABCOCK: Okay. Anything else on
8	this subpart (a)?
9	HONORABLE TOM LAWRENCE: So we want the
10	motion to be filed within how many days?
11	MS. CORTELL: Five.
12	CHAIRMAN BABCOCK: Five days.
13	HONORABLE TOM LAWRENCE: All right. So then
14	no limit on when the motion is filed.
15	MS. EADS: Five days.
16	CHAIRMAN BABCOCK: Five days. The limit
17	that you've got in the rule.
18	HONORABLE TOM LAWRENCE: I thought he said
19	he wanted two days.
20	MR. EDWARDS: No. No.
21	CHAIRMAN BABCOCK: We've compromised that.
22	HONORABLE TOM LAWRENCE: Did we do away with
23	that?
24	MR. EDWARDS: We've compromised that.
25	HONORABLE TOM LAWRENCE: Okay. All right.

1	MR. NIEMANN: Five-day motion, seven-day
2	trial, as soon as practical, no later than seven. Is that
3	what did I understand right?
4	MS. CORTELL: Yes.
5	CHAIRMAN BABCOCK: Okay. What else about
6	this subsection? Anything?
7	All right. What else do we have to do on
8	these rules? Anything?
9	HONORABLE TOM LAWRENCE: This would be it.
10	CHAIRMAN BABCOCK: Man.
11	MR. EDWARDS: Send it back to subcommittee.
12	HONORABLE TOM LAWRENCE: 190. We need to
13	vote on 190. I'm sorry.
14	190 just says or excludes excepts
15	eviction cases from 190.1 discovery control plans.
16	CHAIRMAN BABCOCK: I don't even have 190.
17	MR. EDWARDS: What does it say?
18	HONORABLE TOM LAWRENCE: 190, on 190.1 it
19	says "except in eviction cases" that every case must be
20	governed by the discovery control plan.
21	MS. CORTELL: Which version is this?
22	PROFESSOR CARLSON: That is on a separate
23	set of pages.
24	HONORABLE TOM LAWRENCE: It's version 7.8.
25	CHAIRMAN BABCOCK: So we're amending 190.1?

PROFESSOR CARLSON: Didn't we say that in 1 county court there was going to be full discovery? 2 HONORABLE TOM LAWRENCE: Well, then we need 3 to say "except in eviction cases in justice court," I 4 Yeah. That's right. quess maybe. 5 CHAIRMAN BABCOCK: Yeah. Okay. 6 MR. GILSTRAP: Well, let me ask you this, 7 and I may be barring trouble, but by inference are we saying that noneviction cases in justice courts are -- you know, have got to be governed by a discovery control plan. 10 HONORABLE TOM LAWRENCE: 11 PROFESSOR DORSANEO: Yes. Why not? 12 MS. EADS: Yes. That's what we voted for. 13 PROFESSOR DORSANEO: They would be the 1.4 perfect cases. They would be Level 1. 15 HONORABLE TOM LAWRENCE: That's the way I do 16 17 it now. PROFESSOR DORSANEO: But that raises an 18 19 issue to me as to whether these eviction cases in county level court may be Level 2 cases because they're not just 20 monetary relief, and I quess we don't need to get into all 21 of that, but they wouldn't be a simple level. 22 CHAIRMAN BABCOCK: Yeah, but nobody has told 23 us they present a problem with that, but, Larry, you got 24 something else? 25

MR. NIEMANN: If I'm not mistaken, there have been some changes in 745 since the last time you-all voted on them. In the second sentence it says that the trial may be postponed for a longer period, and you've left that unlimited. In my memo to you yesterday and Judge Prindle's memo to you we strongly plead with you to put a seven-day limit. In other words, instead of saying "a longer period," but say, comma, "which shall not exceed seven days."

Я

So you've got seven days on an affidavit of good cause of the parties. Then you can get another seven days for exceptional circumstances from the parties or the judge unilaterally, but to leave it open-ended like that in an eviction case is seriously causing an imbalance again, and I'm sure it's hard for you to fathom, but in some areas of the state we are very badly treated by the judges on continuances and postponements and, quite frankly, in The Valley. Sometimes it will take two or three months to get an eviction case to trial.

HONORABLE TOM LAWRENCE: There have been changes since May because the committee directed us to make the changes, so the changes are what he we voted on in May.

PROFESSOR CARLSON: But do you have any problem with that?

```
HONORABLE TOM LAWRENCE: I'm not sure.
1
   Would you restate it?
2
                 MR. NIEMANN:
                               After it says "or a longer
3
   period, "comma, "not exceeding seven days."
4
                 MR. GILSTRAP: How about "for an additional
 5
   seven days"?
 6
 7
                 MR. NIEMANN:
                               No.
                                    That means you get seven
   days. You don't -- you want it discretionary to be less.
8
 9
                 MR. GILSTRAP: "Not to exceed seven days."
                 MR. NIEMANN:
                               Both the JP -- the JP
10
11
   association through Judge Prindle yesterday wanted that
12
   self-imposed limit, and so do we.
                 CHAIRMAN BABCOCK: Yeah.
                                            It should say,
13
   "Upon a showing of exceptional circumstances supported by
14
   affidavit of either party or on the court's own initiative
15
   the trial may be postponed for a longer period not
16
   exceeding seven days."
                 MR. NIEMANN: Right.
18
                 MS. CORTELL: I'm confused, because this
19
   could be aside and apart from the first seven days, right?
20
                 MR. NIEMANN:
                                It is. It is two seven-day
21
   periods.
22
                                That's not clear to me.
                 MS. CORTELL:
23
                                "For additional." I thought
                 MR. NIEMANN:
24
   it said "for additional."
25
```

MR. GILSTRAP: How about "for an additional period, not to exceed seven days"?

2.2

MR. NIEMANN: Change "longer" to "additional period, not to exceed seven days." That resolves your concern; is that right?

that second sentence is in there, the first sentence -there are three different sentences in here with three
different means of postponing a case. The first one is
that either party may submit an affidavit and get it
postponed for seven days.

The second sentence is a showing of exceptional circumstances supported by affidavit of either party or the court's own initiative, the trial may be postponed for a longer period; and that's to cover those situations where there's an illness, something else, some extraordinary circumstance, the judge is going to be out of town or whatever it is, to give the ability to postpone it for a longer period of time if needed; and that's why we said "exceptional," was to give some flexibility.

The third sentence is postponed for additional period only if the parties agree. There's basically a Rule 11 agreement.

CHAIRMAN BABCOCK: Larry's point is you can't leave sentence No. 2 open-ended.

MR. NIEMANN: We don't mind the seven plus seven. What we do mind is seven plus unlimited.

HONORABLE TOM LAWRENCE: Well, the subcommittee was trying to provide for those situations where there's some emergency and illness or something like that, and if you don't have it open-ended to a degree then you're not going to be able to provide for that, and the judge is probably going to have to continue it anyway, but it just won't be provided for in the rules. That was the only reason it was designed to be something extraordinary.

MR. NIEMANN: Well, what's going to happen is with exceptional circumstances you're going to say, "Well, the tenant has cancer, dying in the hospital," and that could be three months. Do we get a three-month postponement because of this? Does the landlord subsidize the tenant during this period of time with free rent? That's a pretty strong policy decision for a judge and this committee to be making.

MR. FUCHS: What if the exceptional circumstance is that the tenant is hospitalized and would be released on the eighth day, but the judge says, "Well, my hands are tied. I've got to try this in seven days, and, yes, you're claiming you paid the rent, but I don't have any choice. You're going to have to show up."

MR. NIEMANN: Well, it's a societal question

of who takes it on the chin, the people that promise to pay the rent or the people that in good faith assumed that the rent would be paid. 3 PROFESSOR DORSANEO: That wasn't your best 4 hypothetical. 5 MR. GILSTRAP: But it does pose the 6 7 It does pose the question. I mean, that's what question. we're talking about. But, you know, in your hypothetical, I mean, suppose it's eight days and the guy says, "Well, it's the ninth day." You're going to have to draw the 10 line somewhere. Open-ended probably isn't going to get 11 12 it. MR. FUCHS: I'm willing to trust the 13 justices of the peace, and I just don't believe -- with 14 all fairness to Larry, I just don't believe that problem 15 is as severe as he's emphasizing to the committee, if it 16 exists at all. 17 MR. NIEMANN: Let me ask the question, you 18 haven't practiced in The Valley? 19 CHAIRMAN BABCOCK: Hang on. Hang on. Mary 20 had her hand up. Go ahead. 21 MR. NIEMANN: And not everybody has your 22 23 integrity. CHAIRMAN BABCOCK: Or not. 24 25 MR. NIEMANN: And much less the judges in

The Valley, just to be candid about it.

2.4

CHAIRMAN BABCOCK: Mary.

MR. NIEMANN: The "mi amigo" syndrome down there is killing us.

MR. EDWARDS: I tell you what, when we read the residential property code in 92 and wherever else it happens to be and you read the TAA lease, man, the tenant needs to have a little something.

MR. NIEMANN: Every single statute passed since 19-aught-aught has been with the impiper of Fred Fuchs' support and my support. We've compromised and gone to the Legislature arm-in-arm, Bill. Even on your bill, the swimming pool bill, the security device bill.

MR. FUCHS: It's reflected reality in the Legislature.

CHAIRMAN BABCOCK: Mary.

MS. SPECTOR: All I wanted to say is that the hypothetical is not so hypothetical. The tenant in the hospital, there's been a commitment hearing, there's mental illness involved. We've gotten several here at our clinic where the hearing has occurred while the tenant was hospitalized, and I think the court should get -- court having some flexibility to extend the period so the tenant is released and doesn't come home to an empty room would provide a lot of relief.

CHAIRMAN BABCOCK: Ralph.

MR. DUGGINS: If that's really the problem, the tenants are hospitalized or committed to facilities, then we ought to specify that that's the only reason why it could be postponed for a longer period of time, because I do think if somebody wants to say this is exceptional they can make it fit, and it shouldn't fit. So to put compromise in between it ought to be limited, if we're going to do it at all, to where the respondent is actually hospitalized and specify that it is hospitalization and not some bogus clinic.

MR. NIEMANN: Well, what if it's a six-month hospitalization or hospice situation?

MR. DUGGINS: I'm not suggesting there shouldn't be some outside limit. I'm just saying if we're going to do it, I'm agreeing with your position that there ought to be a defined set of circumstances that are exceptional rather than just say whatever somebody determines to be exceptional.

MR. EDWARDS: We've discussed before where we're talking about one judge one place and then we try to make a rule for the whole state to accommodate one judge for one place. I don't think we can do that.

MR. NIEMANN: But I'm just telling you that unlimited is a truck-size loophole that the judges in The

Valley and some areas in East Texas will use to implement a long, long postponement. 2 MR. EDWARDS: What do you do if they 3 postpone it anyway? 4 MR. NIEMANN: Right now we swallow hard. 5 Well, suppose there's a MR. EDWARDS: 6 7 seven-day limit and they postpone it. MR. NIEMANN: Then I think we have something 8 to complain to the Judicial Standards Committee about. 9 HONORABLE TOM LAWRENCE: Well, and that was 10 -- you know, that's what I'm saying is that if the judge 11 has got a true emergency and there is something that 12 forces him to postpone it for longer then you're opening 13 him up to a complaint now. And maybe that's okay, but I'm 14 just saying there could be circumstances, and that's all 15 that we're trying to provide for. 16 17 CHAIRMAN BABCOCK: Nina. This may not be a way to fix MS. CORTELL: 18 I think it's hard to micromanage and say if the 19 person is in the hospital or whatever. Is there any 20 stronger language we could use in the first clause, and 21 the answer may be "no," but maybe the word "extraordinary" 22 or is there some other word that we could use that tightens it a little bit? 24 HONORABLE TOM LAWRENCE: Besides 25

"exceptional" you mean?

MS. CORTELL: Yeah. And there may not be.

I just raise the question. To provide some --

MR. GILSTRAP: I think there's got to be, because -- because it seems to me the only way we're going to solve this is Ralph's approach, and that is, I mean, we can't -- I don't think the committee has the will just to have an absolute seven-day cutoff, but everybody understands what the abuse is, so that means we've got to craft some kind of narrow exception.

CHAIRMAN BABCOCK: Well, you know, Larry's

-- the most extreme hypothetical that's come up is that
somebody is in cancer -- you know, has got cancer and is
hospitalized at MD Anderson for nine days or two weeks or
whatever; and Larry's point is, you know, you can still
try the case. It's not like a criminal case where the
tenant has got to be there. They can send, you know, the
sister or the wife or mother or something; and if they
have paid the rent or if there was a misunderstanding then
that can get adjudicated.

But where is the risk going to fall here, with, you know, somebody who may have very compelling circumstances, we feel sorry for him, but is the landlord going to have to subsidize that when they haven't paid their rent? And they may have good reason for not paying

the rent. So I'm not sure -- I'm not sure you can create a word by changing "exceptional" to "hospitalized" or to any other word. I think the whole issue is whether or not what the time period is. And whether it's -- and open-ended strikes me as too long because it's open-ended. Seven days may be too short. So you've got to get somewhere in the middle, it seems to me.

Yeah, Carl.

MR. HAMILTON: Well, in some situations where you don't have the defendant present, and that's another can of worms to open, but would the landlords be willing to something like the appointment of an attorney ad litem to represent the defendant upon real short notice so you could go forward with the proceeding in the event that let's say the tenant himself is hospitalized?

MR. NIEMANN: I haven't thought it through. My initial gut reaction, that adds further complication and cost and sophistication that the average tenant would not have and should not be imposed upon us. I would respectfully submit if you do have the extraordinary cancer case or jail case or they're on vacation in Europe for six weeks case, which is rather extraordinary, an appeal in a trial de novo gives that tenant a second chance; and it seems to me that giving the judges the ability to shift the burden of loss to the landlord for

these extended periods is more of a legislative societal decision than --

MS. EADS: Could I submit that the societal decision has been made? We elect judges. I'm sure in The Valley there are judges who are not favorable to landlords, but there are judges who are very favorable to landlords in other parts of the state. That's the risk we pay for having an elected system. It seems to me -- and I know the case in which a woman, a single mother, had two small children, one of them was dying, and she was evicted because she couldn't get to the trial in time because she was not going to leave the presence of her dying child, and the other one was small, and she didn't have any other family, and the JP would not continue it.

That's also a horrible story. You know, in The Valley she may have gotten her continuance. In Dallas she didn't get her continuance. That is the price we pay, and the decision is whether or not -- I mean, I agree with Nina. Can we do something with the language, say extraordinary circumstances you can get -- the judge can continue it? I mean, that is just why we have people who are justices of the peace, to make these kinds of decisions.

CHAIRMAN BABCOCK: Okay. I think, it seems to me, and I am not against changing it to "extraordinary"

or whatever word anybody wants to come up with, but it's the time period, it seems to me, that's the sticking 2 point; and so let's get a sense of the committee as to 3 whether or not they like the open-ended time period or 4 not; and then if they don't like the open-ended time period, let's see what time period we do like. 7 MR. DUGGINS: May I ask a question first? CHAIRMAN BABCOCK: Yeah. 8 9 MR. DUGGINS: Am I right, we have the first seven days plus an additional seven that will have already 10 11 expired at the point at which the court would be considering this motion? 12 CHAIRMAN BABCOCK: Not necessarily. 13 There are two different things. Good cause is for seven days, 14 but exceptional circumstances or extraordinary 15 circumstances, whatever we want to call it, under the rule 16 as proposed, a judge has discretion to do a longer period, which is not --18 I'm asking at the point 19 MR. DUGGINS: No. where you're deciding this third stage motion or second 20 motion, whatever you want to call it, the exceptional or 21 extraordinary --22 CHAIRMAN BABCOCK: It's not necessarily a 23 24 second stage motion. MR. ORSINGER: It might be the first motion. 25

MR. EDWARDS: Anywhere from one to seven 1 2 days. MR. DUGGINS: Well, what I'm trying to 3 understand is how much time would typically have expired. 4 You file your lawsuit. You have seven days to the first 5 6 trial. PROFESSOR CARLSON: Six days. 7 8 MR. DUGGINS: All right. So seven days would have gone by and then the party could come in and 9 for good cause shown get an additional seven days. HONORABLE TOM LAWRENCE: Yeah, but good 11 cause was something that would happen in 10 days, and they 12 13 would have to go to the second sentence for anything over seven days. 14 CHAIRMAN BABCOCK: He's just trying to see 15 how far down the road we are. 17 It could be I agree with you MR. DUGGINS: on the timing. I'm just trying to see how much time would 18 typically have expired. 19 MR. EDWARDS: Not necessarily typically. 20 The maximum under the first two would be 14. 21 22 HONORABLE TOM LAWRENCE: All right. comment and then a suggestion. The comment is that, one, 23 it's not necessarily just the tenant that's going to have 24 the problem. It may be the landlord. It may be the judge 25

that has the problem. 1 2 MS. EADS: Right. HONORABLE TOM LAWRENCE: Two, either the 3 tenant or the landlord under 747(a) can have a 4 representative. I mean, if they are in the hospital, they 5 can have somebody come and represent either landlord or 6 7 tenant; and then, three, I mean, I see your point about it being open-ended and that may not be the best way to do 9 it. And I would just throw out 10 days. CHAIRMAN BABCOCK: Let's vote on it as the 10 subcommittee has proposed it. Okay. So we're going to 11 take a vote on whether or not the language which is in the 12 current proposed 745, showing of exceptional circumstances 13 can be postponed by the trial judge for a longer period, 14 which is open-ended. So how many people are in favor of 15 that? Raise your hand. 16 Those opposed? It passes by 17 All right. seven to four, so that's the way it will be. What else do we have to discuss? 19 PROFESSOR CARLSON: Move to take it by 20 cesarean. 21 CHAIRMAN BABCOCK: We'll take it by 22 There's some language that is being redrafted, 23 cesarean. and we'll go from there. 24 25 Thanks, everybody, for coming; and, Larry,

1	thank you and Mary and
2	MR. HAMILTON: When is our next meeting?
3	MR. GRIESEL: September 20th in Austin.
4	CHAIRMAN BABCOCK: September 20 and 21.
5	We're back in Austin.
6	PROFESSOR DORSANEO: One of the things I
7	didn't say yesterday when you said "pleased to be here" is
8	that I don't know how many of you know this, but the
9	original Texas Rules of Civil Procedure were probably
10	manually typed and largely organized and crafted in this
11	building by Professor Roy McDonald, Elaine's co-author
12	some years ago.
13	PROFESSOR CARLSON: I have a co-author who
14	is deceased and I have a co-author who is alive and well.
15	PROFESSOR DORSANEO: Barely deceased.
16	CHAIRMAN BABCOCK: By the way, before we
17	close the record, Fred, thank you, too, for being here.
18	MR. FUCHS: Thank you for inviting me.
19	CHAIRMAN BABCOCK: Thank you for helping us.
20	Appreciate it. Anybody else got anything else?
21	Then we're in recess until September 20th.
22	(Meeting adjourned at 12:17 p.m.)
23	
24	
25	

1	* * * * * * * * * * * * * * * * * * * *
2	CERTIFICATION OF THE MEETING OF THE SUPREME COURT ADVISORY COMMITTEE
3	THE SOFREME COURT ADVISORI COMMITTEE
4	* * * * * * * * * * * * * * * * * * * *
5	
6	·
7	I, D'LOIS L. JONES, Certified Shorthand
8	Reporter, State of Texas, hereby certify that I reported
9	the above meeting of the Supreme Court Advisory Committee
10	on the 15th day of June, 2002, Morning Session, and the
11	same was thereafter reduced to computer transcription by
12	${\sf me.}$
13	I further certify that the costs for my
14	services in the matter are $\frac{1,357.00}{}$.
15	Charged to: <u>Jackson Walker, L.L.P.</u>
16	Given under my hand and seal of office on
17	this the 1st day of July , 2002.
18	
19	ANNA RENKEN & ASSOCIATES 1702 West 30th Street
20	Austin, Texas 78703 (512)323-0626
21	$A \cap A = A$
22	D'LOIS L. JONES, CSR
23	Certification No. 4546 Certificate Expires 12/31/2002
24	
25	#005,080DJ/AR