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MEETING OF THE SUPREME COURT ADVISORY COMMITTEE
January 12, 2001
(MORNING SESSION)
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Taken before D'Lois L. Jones, Certified
Shorthand Reporter in Travis County for the State of
Texas, reported by machine shorthand method, on the 12th
day of January, 2001, between the hours of 9:11 a.m. and
12:17 p.m., at the Texas Law Center, 1414 Colorado, Room
101, Austin, Texas 78701.

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CHAIRMAN BABCOCK: Welcome, everybody.

Sorry, we're starting a couple minutes late. Bill, let's get started. Okay. We have the agenda, and we have some honored guests with us, which we will get to in a minute, and we will start as usual with the report from Justice Hecht as to what the Court is or is not doing with our handiwork.

judgment and should approve it, I hope, forthwith; and the only reason for any delay at all has been that we were hoping to have something to put with it, like the recusal rule or the TRAP rules or something, rather than just do one by itself. But if we don't have anything else then we're going to go ahead and do it because we know that one of the committees of the House of Representatives has indicated in an interim report that they would be glad if we do that, so that's what we're going to do on that.

On TRAP 47, we're still waiting for the courts of appeals to kind of mull it over. Almost all the feedback has been positive, but since it affects the work of all those judges very intimately, we want to be sure that they are comfortable with the end result. And on voir dire, again, we have not talked about the voir dire proposal itself yet, but it's behind the other two.

Certainly behind summary judgment.

CHAIRMAN BABCOCK: Great. Thanks, Justice Hecht. On the voir dire rule, I don't know how many people have had an opportunity to read the report that Representative Bosse put together about our committee and about some issues like summary judgment that were being studied, but I'm going to try to get a copy of that page of the report that deals with our discussion about that, because I think that there are some incomplete or inaccurate statements about it.

And the issue was this: As you may recall -- and, Paula, remind me if this is right or not, but as you recall, the subcommittee met and unanimously recommended two matters. In other words, unanimity on two issues, and then four members of the subcommittee didn't think there were any reasons for any additional changes, while a minority of the subcommittee thought there should be additional changes; and we came up and we debated the whole thing and then sent to the Court the rule that we came up with.

We were criticized for having that debate, even though a majority of our subcommittee thought there was no reason for any further change in the rule; and the result of that, according to the committee, is that they think we should have some sort of parliamentary rules or

1 practices beyond what we have. So I have authored a letter in response to that, which I will pass out to you either today or tomorrow. But, Paula, is my recollection of the facts correct?

> Yeah. MS. SWEENEY:

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CHAIRMAN BABCOCK: Okay. And my view of it is that if the Court sends us an issue to study, we will, as our practice dictates, refer it to a subcommittee to be looked at, and then the subcommittee will come back and report to us and then our full committee will decide what to do. But the fact that a majority of the subcommittee thinks that there's no need for change doesn't mean we don't debate it. We may ultimately, as we did here, conclude as the subcommittee did that there isn't any need for any further action, but that doesn't mean our full committee doesn't debate the issue.

MS. SWEENEY: And, Chip, to clarify, I said "yes," but as a precursor to all of that, the initial vote of the subcommittee was that the majority felt there was no need for a voir dire rule at all. Then when we decided, okay, well, hypothetically since we didn't think we should then just turn around and tell the Court, "No, we're not drafting one." And so we then said, "All right, if there is going to be a rule," and then pick up with what you said, everybody agreed about the first two

components and then there was only a couple of folks who wanted the other parts we brought forward, which is essentially what this group ended up doing. But we felt, as you just said, that the Court had asked this group to advise and that, therefore, it wasn't our job to say "no."

CHAIRMAN BABCOCK: Yeah.

MS. SWEENEY: "We won't be advising."

CHAIRMAN BABCOCK: I suppose there may be some instance someday where they ask our advice and our collective advice is, you know, "Forget about it. This is not a problem," but certainly a subcommittee can't make the decision. It's the whole group of us that will have to make that decision.

JUSTICE HECHT: That's what the committee did on recusal, but the Court felt like to be responsive to last -- some comments made during the last session that we just couldn't do that. We were going to have to do something, and even if the product that we come up with ultimately doesn't make it for some reason, I mean, I think we still have to go through the whole process before we say we won't work on it.

Then parental notification is in the marginal and will take effect March 1st, and we have not received any comments on those, and the Court has asked me to refer two other matters to the committee. I have got a

letter here to Chip, and they are fairly minor things, but 2 there is a split in the Houston courts over whether Rule 3 245, which requires that lawyers get notice of trial 4 settings, means that they must get actual notice or have the clerk just send it to the last known address. 5 And the other issue is whether the rules 6 7 should provide for some review of a court's refusal to 8 abate cases when there's litigation pending in multiple The current state of the law is you can't get 9 courts. that unless the courts are acting in direct conflict. 10 CHAIRMAN BABCOCK: Okay, this -- oh, I'm 11 sorry. Yes. 12 MR. TIPPS: Chip, maybe we're going to talk 13 14 about this later, but going back to your comment about the criticism that was directed at our deliberations, do I 15 understand we were criticized for debating and discussing 16 the voir dire rule, given the fact that the committee had 17 18 recommended no rule? 19 CHAIRMAN BABCOCK: The subcommittee, right. MR. TIPPS: And if so, what's the basis for 20 the criticism? 21 CHAIRMAN BABCOCK: Well, you know, I don't 22 23 I will let you read it from the report. We will get -- it's just one single page. 24 25 MS. SWEENEY: The sense I got was that if we

were a legislative -- if we were the Legislature and the 1 2 committee had said, "We're not voting this out in committee" then it would never come to the floor, and that 3 4 was the kind of parallel, but --MR. YELENOSKY: We don't have that. 5 6 MS. SWEENEY: I didn't get elected. 7 think --8 CHAIRMAN BABCOCK: Are you sure about that? 9 MS. SWEENEY: Yeah. I don't know that we 10 can or should, you know, take that as an exact parallel. 11 CHAIRMAN BABCOCK: Yeah, Buddy. 12 MR. LOW: Chip, isn't it true that we were faced with the Legislature? There was a proposal in the 13 Legislature to pass this thing where you're going to get 14 15 so many hours of voir dire and everything, so we were kind of under a directive or under some pressure to do 16 something, weren't we? 17 Yeah. 18 CHAIRMAN BABCOCK: Right. I think we take directions from the Court, but I think the Court was 19 20 sensitive to what the Legislature was saying. Yeah. question about it. 21 Okay. Frank and I had -- Frank Gilstrap and 22 I had a meeting with Senator Harris about the recusal 23 rule; and just when we thought we had the thing the way we 24 needed it, the Senator raised some additional issues; and 25

I think we finally got to the genesis of the statute, the tertiary recusal statute; and Senator Harris was very gracious and receptive to our rule, but thinks that there's still some issues that we haven't addressed and referred us to two judges in Tarrant County, Judge Harris and Judge McCoy, who are here today; and we thank them for joining us.

You may have seen that in the middle of
December or so that Judge McCoy sent us a letter. It's
behind Tab 2.3(b), regarding the recusal rule; and some of
you may have had a chance to read it, some not; but I'd
like to ask Judge McCoy to kind of take us through what
his concerns were; and it's really his case that led to
Senator Harris' bill, I think. So, judge -- yeah, Frank.

MR. GILSTRAP: Chip, in light of -- to make the record totally clear, Judge McCoy didn't send that letter to the committee. He sent it to the people that it was addressed to and people that he's been -- worked with professionally for a long time, and I have assured him that this committee is no stranger to lively debate and collegiality, and I went ahead and forwarded it on to Chip. So he sent to it me, and I sent it to the committee.

CHAIRMAN BABCOCK: Okay, thanks. Judge.

HONORABLE ROBERT McCOY: Well, I was sitting

in my office one day minding my own business, and the phone rings, and it's Senator Harris' office, and apparently Chip and Frank Gilstrap were sitting there having a lively discussion with the Senator about the proposed changes to the recusal rule, which I hadn't seen. And so then I was basically asked to expound on the recusal rule; and subsequently Jeff Walker, who is the administrative regional judge for our area, I think Region 8, and I went over the proposed changes, which we had then sent to us; and we wrote a letter to Frank and to Chip and to Senator Harris; and then I don't know exactly how we got from there to me being here today, but I am.

Now, my experience with the recusal rule comes from disciplinary cases; and Judge Walker's experience comes from being the regional administrative judge when he hears recusals all the time; and he wanted me to express his view that he doesn't think that the rule needs to be whole -- in a wholesale fashion rewritten; and that, second, if it needs to be rewritten, that the change that needs to be made is the teeth need to be put into the recusal bill or the recusal rule, because he's seen an explosion of recusal motions in our region.

If our region is having it, I'm assuming that it's everywhere, and he, I believe, would like to incorporate the Senator's bill or 30.016 into the rule so

that he has some teeth in the rule that he -- so that he can deal with these recusals as they come up.

Now, Chip, do you want me to kind of walk through my letter and --

CHAIRMAN BABCOCK: Yeah.

HONORABLE ROBERT McCOY: -- hit a few highlights or lowlights, or what would you like for me to do?

CHAIRMAN BABCOCK: Yeah. I think it would be helpful to walk through your letter, and then Richard Orsinger and Carl Hamilton were the two members of this committee who worked on the subcommittee and tried to get this recusal rule in place, so as we go through these items maybe we can have a short discussion item-by-item about what the rule that we've got in draft form right now says about these things and whether or not there's a sense that we should revise our rule to meet the comments that you're making.

MONORABLE ROBERT McCOY: All right. I guess my first sort of question was the very first part of the rule, grounds for recusal. "A judge must recuse in the following circumstances," and I was wondering if that means "if requested to do so."

CHAIRMAN BABCOCK: I think I know the answer to that, but, Carl.

HONORABLE ROBERT McCOY: As opposed to just automatically, because I know situations where the lawyers decide they don't want the judge to recuse himself, and yet this says it applies automatically. You are recused. CHAIRMAN BABCOCK: Carl. MR. HAMILTON: I think that the judge has a good point there, because the rule -- and I don't think we messed with this language. I think this just came from the recodification where it says "a judge must recuse"; and I do think that is sort of ambiguous when we talk about waiver later on; and it raises the question about whether or not the judge himself has an obligation to come forward and recuse as any of these things exist or whether he just has to wait to be requested. So I do think that's not clear in the rule. CHAIRMAN BABCOCK: So how do we fix that? HONORABLE ROBERT McCOY: How about putting the word "if requested" at the end of that line? CHAIRMAN BABCOCK: It seems simple. Sarah. Your Honor.

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HONORABLE SARAH DUNCAN: It seems to me that what the rule as written requires is that either the judge must recuse or make full disclosure on the record and then the parties can waive it. If you change it to "if requested" then you've obviated the full disclosure

requirement.

MR. EDWARDS: Can't you just refer to subparagraph (c), unless the dis -- unless the ground for recusal is waived by the parties? (C) says, "Waiver. The parties to a proceeding may waive any ground for recusal after it's fully disclosed on the record." So if you come back up here to the "must" part of it and say "must, unless waived under (c), recuse," something like that.

CHAIRMAN BABCOCK: Well, okay. Richard.

MR. ORSINGER: I would support Bill's suggestion. I really think the language should say "a judge must recuse unless waived," because in the first analysis we're giving directions to the court of when to take themselves out of a case; and if the parties say, "Well, we know that the grounds for recusal exist, but we're willing to waive it because we want to overlook it and we want to keep you in the case," that's fine; but I really feel like it should stay mandatory unless the parties expressly waive that nature; and I think the judge should be permitted to recuse if they want to even if the parties don't want the judge to recuse. So it should be a waiver issue.

CHAIRMAN BABCOCK: Yeah. What you're saying is if you put "if requested," that that might be limiting on the judges who want to self-recuse.

MR. ORSINGER: Yeah. I'm worried that even 1 2 if both parties want to waive it, the judge should have the freedom to get out of the case if he or she does not 3 feel comfortable because of some other circumstances in their life. I don't know if everyone agrees with that. 5 MR. EDWARDS: I think if the circumstances 6 7 of the sitting are such that the outside world is going to look at it and say it stinks, the judge has a duty to get 8 out, even if the parties say, "We don't care if it stinks. 9 We're going to put our gas mask on and go ahead." 10 CHAIRMAN BABCOCK: Okay. So how would we 11 suggest putting language in to accommodate what you're 12 talking about? 13 14 HON. F. SCOTT McCOWN: How about if we just said "except as provided in subdivision (c), a judge must 15 recuse in the following circumstances"? 16 17 CHAIRMAN BABCOCK: Judge McCoy, does that do it for you or not? 18 19 MR. ORSINGER: Well, but that doesn't answer the question of whether a judge could recuse even if the 20 parties want him to stay. How do you feel about that? 21 22 HONORABLE ROBERT McCOY: I think the judge 23 should be able to step down whenever he feels it is 24 appropriate to do so, but I think that also he shouldn't 25 automatically have to recuse himself if that's not the

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circumstance and the lawyer doesn't feel -- the lawyers do
   not feel that it's warranted.
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                 CHAIRMAN BABCOCK: Would the concept of
   waiver as opposed to request satisfy both needs or not?
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                 MR. EDWARDS: You might want to add
   something to the waiver part that says the judge -- the
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   waiver doesn't bind the judge or something.
                 PROFESSOR DORSANEO: I want to second Scott
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   McCown's suggestion.
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                 CHAIRMAN BABCOCK:
                                    Okay.
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                 HON. F. SCOTT McCOWN: And could I point out
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   that --
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                 CHAIRMAN BABCOCK: Could you restate that,
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   Judge?
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                 HON. F. SCOTT McCOWN:
                                        I mean, this goes
   back to a philosophical point. We don't have to write
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   down in the rules everything we think of. Nobody has ever
   suggested in the history of man that you could force a
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   judge to hear a case if the judge wanted to recuse him or
   herself. We don't need to put that in a rule. But to
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   address the problem that Judge McCoy I think has raised,
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   we can simply cross-reference subdivision (c).
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                 CHAIRMAN BABCOCK: Okay. So your language
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   was again, "except" --
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                 HON. F. SCOTT McCOWN: "Except as provided
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in subdivision (c), " comma, "a judge must recuse in the
   following circumstances."
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                 HONORABLE JOHN CAYCE:
                                        Yeah.
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                 CHAIRMAN BABCOCK: Does that -- does that
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   allow the judge and the parties to sit down and say,
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   "Look, I'm likely to be a material witness, but I'm
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   comfortable with staying in here if you guys are"?
                 HON. F. SCOTT McCOWN: Well, that's what
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   subdivision (c) says. "The parties to a proceeding may
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   waive any ground for recusal after it is fully disclosed
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   on the record." So you would sit down, talk to them,
   disclose it on the record, get their agreement that they
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   wanted you to be the judge, and move forward.
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                 CHAIRMAN BABCOCK: Okay.
                                            So by
   incorporating the waiver part into this subpart (b), you
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   are implicitly saying if everybody waives, everybody is
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   okay with it, you can stay.
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                 HON. F. SCOTT McCOWN: You're expressly
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   saying that.
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                 CHAIRMAN BABCOCK: Okay.
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                 PROFESSOR DORSANEO: It's a drafting
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             It really never was an inconsistency.
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   problem.
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                 CHAIRMAN BABCOCK: Yeah.
                                            I agree with that.
   Judge McCoy, does that get it done for you?
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                 HONORABLE ROBERT McCOY: (Nods head.)
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CHAIRMAN BABCOCK: How does everybody feel 1 2 about adding that language? Is that okay, Judge Cayce? HONORABLE JOHN CAYCE: I think so. 3 CHAIRMAN BABCOCK: Hatchell? 4 MR. HATCHELL: I'm opposed to that. 5 CHAIRMAN BABCOCK: 6 Huh? 7 MR. HATCHELL: I'm opposed to that. CHAIRMAN BABCOCK: You know, I could sense 8 that you were. Why? 9 MR. HATCHELL: I think I agree with Sarah 10 that once you start dumbing down the concept of mandatory 11 recusal, what you're doing, you're putting the exception 12 first in the rule; and I know of many venues where the 13 judges who know they're recused will put pressure on the 14 15 parties to agree. 16 PROFESSOR DORSANEO: Mr. Chairman? 17 CHAIRMAN BABCOCK: Yeah. PROFESSOR DORSANEO: I was thinking the same 18 19 thing, Mike, when I heard Judge McCoy talk about how this is all going to be fine with everybody, and that's why the 20 request language, you know, was suggested, but I think 21 it's not -- it still keeps the priorities right drafted 22 this way. "The judge must recuse." That's the real 23 24 thrust of this, but waiver, that's far different from "The judge, if requested, "you know, "must recuse." It puts

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the dynamics of the situation in a whole different context
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   for me, and I'm sensitive to what you and Justice Duncan
   think about this and agree with you, but I think it's all
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   right to do it.
                 MR. HATCHELL: I would have a tiny bit less
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   indigestion if instead of saying "except" as a first
   clause you would end the first clause by saying "unless."
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                 MR. YELENOSKY: Right.
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                 CHAIRMAN BABCOCK: Okay. "A judge may
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   recuse in the following circumstances, unless" --
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                 MR. HATCHELL:
                                Whatever.
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                 CHAIRMAN BABCOCK: "Unless waived pursuant
   to subdivision (c)"?
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                 HON. F. SCOTT McCOWN: I'll accept that
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   amendment. Because it will really restrain those judges
   who will put pressure on you otherwise.
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                 CHAIRMAN BABCOCK: Okay. How does everybody
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   feel about that? Do we want any more discussion on this?
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   Anybody want to move to adopt this?
                 HON. F. SCOTT McCOWN: I've moved and --
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                 CHAIRMAN BABCOCK: Dorsaneo has seconded.
                 All in favor of, again, in subdivision (b)
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   saying, "A judge must recuse in the following
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   circumstances, unless waived pursuant to subdivision (c), "
   raise your hand.
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All opposed? It passes by a vote of 30 to 1 0, so unanimous with some people abstaining, Sarah. 2 What's next, Judge McCoy? 3 Okay. HONORABLE ROBERT McCOY: Over in section 4 (e)(1) it says, "A judge's ruling may not be a basis for 5 the motion," and I think that's been the law for a long time, but I would just point out that there is a Houston 14th court that has said, "An unfavorable disposition 8 towards a party arising from events occurring in judicial 9 proceedings may nonetheless support recusal if it is so 10 extreme as to display a clear inability to render fair 11 judgment." 12 So I was just pointing out that there is a 13 case that is an exception to the language in the new rule. 14 MR. ORSINGER: Can you give us a cite on 15 that? 16 17 HONORABLE ROBERT McCOY: It is Sommers with an o, Sommers vs. Concepcion, 20 S.W. 3d at 44, Houston 18 19 14th, and it's 2000. CHAIRMAN BABCOCK: Yeah, Justice Duncan. 20 HONORABLE SARAH DUNCAN: I don't see that 21 that's inconsistent --22 Me, either. 23 PROFESSOR DORSANEO: HONORABLE SARAH DUNCAN: -- with this rule. 24 The basis for the recusal motion, it seems to me in that 25 l

circumstance, would be bias or prejudice towards a party; 1 2 and the ruling, as the rule says, may be admissible as 3 evidence to support that ground. 4 CHAIRMAN BABCOCK: Yeah. I tend to agree Of course, Judge McCoy, it's not fair to you 5 with that. since you haven't been here for these prior discussions, 7 but we had a lengthy discussion about this provision when there was some controversy about including it, but I think the sense was that, consistent with the holding in the 9 10 Sommers case, that there could be circumstances where the rulings would be such that it's something that the court 11 should consider, and that's why we put it into the rule. So I don't see inconsistency there. But maybe I'm --13 maybe others do. Richard or Carl, do you have any thought 14 15 or response to that? No. I agree with Judge 16 MR. HAMILTON: 17 Duncan that if that condition exists, it probably comes under section (1), (b)(1), that the judge's impartiality 18 19 might be reasonably questioned. So I don't see that that's particularly a problem. CHAIRMAN BABCOCK: Judge McCoy, do you still 21 have a problem? 22 HONORABLE ROBERT McCOY: No. I was just --23 again, the point of this letter was to point out --24 CHAIRMAN BABCOCK: Well, I know, and that's 25

what we want to do. HONORABLE ROBERT McCOY: -- items for 2 I don't have a problem with that. I agree 3 discussion. with you. 4 CHAIRMAN BABCOCK: Yeah, Judge Brown. 5 HONORABLE HARVEY BROWN: While we're on 6 7 (e)(1) can I raise an issue that's come up in my court recently? 8 CHAIRMAN BABCOCK: 9 Yes. HONORABLE HARVEY BROWN: I had a motion 10 filed by a nonparty, a witness, and I wondered when it 11 occurred whether I had to rule on it or not, and I don't 12 see anything in here that addresses who can file a motion 13 to recuse, but that may be a good thing to have. At least I wish I had it in my --15 HONORABLE SCOTT BRISTER: A witness moved to 16 recuse you? 17 18 MR. TIPPS: What did you do? 19 HONORABLE HARVEY BROWN: I wondered what the testimony was going to be. I don't know. And the parties 20 don't know what to do either. 21 CHAIRMAN BABCOCK: Yeah, Bill. 22 23 PROFESSOR DORSANEO: Generally speaking, 24 only parties or people who are allowed to intervene in some formal or informal manner would have the ability to 25

seek action from the court. 1 HONORABLE HARVEY BROWN: Well, we have 2 3 motions to quash by witnesses. PROFESSOR DORSANEO: Well, those people are 4 kind of involuntarily brought into the fray by someone 5 else, and they are in effect cited in some manner. 6 CHAIRMAN BABCOCK: Well, this is a witness 7 that's moving. Yeah, Justice Duncan. 8 9 HONORABLE SARAH DUNCAN: It just doesn't seem to me they would have enough of an interest to invoke 10 recusal since they shouldn't be interested really in how 11 the action comes out; whereas, on a motion to quash it is 12 their direct interest that gives them standing to file it. 13 PROFESSOR DORSANEO: Anymore than they could 14 15 move for summary judgment. CHAIRMAN BABCOCK: Right. 16 HONORABLE HARVEY BROWN: Your reaction is 17 the same as mine, but I don't see anything in the rule. 18 HONORABLE SCOTT BRISTER: But, I mean, one 19 could imagine circumstances, two competitors subpoena a 20 third party in an antitrust claim and would like to get 21 Microsoft's trade secrets; and the judge, who hates 22 Microsoft, would like to get them out in public domain. 23 mean, I can imagine circumstances where you wouldn't want 24 to prevent a nonparty from filing a recusal motion.

suggest we don't get into that. 1 2 CHAIRMAN BABCOCK: Richard. MR. ORSINGER: I totally support what Scott 3 just said. I think that any time that the court is going 4 to exercise judicial authority over a person, it needs to 5 be impartial, and whether you're a witness who's been 6 subpoenaed or whether you're -- I don't care how you're brought into it, but if the judge is exercising judicial power of the state over you, I think you should have the 9 opportunity to come to court and claim relief, so this may 10 be specious. I'm not saying that it has to go through --11 HON. F. SCOTT McCOWN: May not be. 12 MR. ORSINGER: -- our procedure, but I think 13 we shouldn't write it. I think we ought to leave it 14 there, and we ought to allow the courts to deal with it on 15 an ad hoc basis as it comes up. 16 17 CHAIRMAN BABCOCK: Judge Brown, how does that make you feel? 18 HONORABLE HARVEY BROWN: Well, I think 19 Scott's point is a really good point, in fact, one I 20 hadn't thought of, but I wish I knew what I was supposed 21 to do. 22 MR. ORSINGER: Just deny it and keep moving 23 24 on the case, and if you don't get mandamused then it's 25 okay.

HONORABLE HARVEY BROWN: That's what I did 1 the first time. I'm on my second motion now, and the 2 administrative regional judge has got a motion now from 3 this witness. 4 5 HON. PHIL HARDBERGER: After your case there 6 may be law. 7 CHAIRMAN BABCOCK: Yeah. You may get some direction. Okay. Back to you, Judge McCoy. Where do we 8 go next on your letter? 9 HONORABLE ROBERT McCOY: All right. Section 10 (e)(2) talks about time to file, and I felt like that an 11 attorney who is going to file a recusal motion should have to do so in some period of time after he learns or discovers the reason for recusal and not wait around and see how the judge's rulings go and then wait up until the 15 tenth day before trial to file his recusal motion. If he 16 thinks that he has a reason to file a recusal motion, he 17 should go ahead and file it and not wait around and kind 18 of see how the lay of the land goes. 19 CHAIRMAN BABCOCK: Yeah. We have struggled 20 with this issue. 21 HONORABLE ROBERT McCOY: Okay. 22 MR. ORSINGER: Can I explain? 23 CHAIRMAN BABCOCK: We need to -- I think the 24 25 reason we're taking so much time with this exercise is

because this is a very tricky rule. We have done some substantial things to recusal. It's extraordinarily important, so I think it's worth the time to go through it. So, Richard.

MR. ORSINGER: We've had some very, I think, insightful debates on this very point, but I think the thing that convinced me to support the rule the way it is is that in the hands of an unscrupulous lawyer the requirement that you do it as soon as the attorney learns of the grounds can cause the focus of the recusal to shift from the grounds for disqualification or recusal to when the lawyer knew or should have known.

And we had a description of an incident in which a lawyer acquired some information that there was a corrupt arrangement between the judge and the opposing party, but it started out as a rumor, and he wasn't willing to file on the basis of a rumor, so he tried to get a little bit more evidence and then he got a little corroboration of the rumor and then he got a little documentation and then he got somebody to be willing to sign an affidavit and then he got a deposition, and he got some testimony under oath and then he filed a motion. And so at what point does the attorney know?

And if you're going to say that the grounds for recusal are waived if you don't move soon enough then

the recusal is going to get refocused from whether the 2 judge should get out of the case to whether the lawyer acted early enough and, of course, the lawyer doesn't want 3 4 to act too early because you can be sanctioned. So rather than refocus it on the behavior of the complaining lawyer, 5 we were afraid that would be a greater evil than the 7 problem you're talking about, and it was debated hotly and earnestly, I think, on all sides. 8 9 HONORABLE ROBERT McCOY: All right. Section 10 (e)(3) says, "Unless the parties agree that the case may be reassigned in accordance with local rules." Well, 11 Judge Walker, being the administrative judge, was concerned that this is opening up the possibility that 13 local rules could in some way affect what his duties and 14 15 responsibilities are as administrative judge. CHAIRMAN BABCOCK: Richard or Carl, you-all 16 17 dealt with this problem. MR. ORSINGER: Yeah. 18 19 CHAIRMAN BABCOCK: This is in response, 20 Judge McCoy, to a specific comment that we received from one of the administrative judges. I forget who. 21 MR. ORSINGER: It was Judge Hester, I think. 22 23 CHAIRMAN BABCOCK: Judge Hester. MR. ORSINGER: And I think Carl ought to 24 25 talk about it, because I think it was his case, wasn't it?

MR. HAMILTON: Yeah, but I don't think 1 2 that's the point. 3 HON. F. SCOTT McCOWN: No, that's not the 4 issue. 5 MR. ORSINGER: Oh, that's not the point? 6 HON. F. SCOTT McCOWN: The point of this --7 Carl, if you don't mind -- is the Travis County/Bexar 8 County central docket. Travis County/Bexar County central 9 docket didn't want to lose the option of the informal 10 reassignment if the parties agreed, which is fast and 11 inexpensive, and that's why we put that in, and I don't 12 think that there is any local rule that could change the authority of the presiding regional administrative judge. 13 That's statutory authority, and all local rules have to be 14 consistent with the statute and approved by the Supreme 15 Court, but so that was just built for those counties that 16 have a central docket. 17 18 MR. HAMILTON: Yeah. This is the first part of the referral part, but I don't know that we necessarily tinkered with that if the judge voluntarily recuses 20 himself and the parties agree, the new judge can be 21 reassigned in accordance with local rules so that it 22 doesn't even go to the regional judge. It's the last part 23 24 of (3) that Judge Hester wanted us to put in. 25 Once he gets it and assigns somebody, it

can't be reassigned without his consent.

CHAIRMAN BABCOCK: Okay. Richard.

MR. ORSINGER: Judge McCoy, to address your concern, I mean, we debated this over so many meetings it's hard to summarize; but we were attempting to concern ourselves with a situation where a party invoked the recusal process and then the local judge subverted the recusal process by -- the local presiding judge took the case away from that judge and kept it; and what Judge McCown just said is that in Bexar County and Travis County we have random assignment on the morning of the hearing or the morning of the trial.

HONORABLE ROBERT McCOY: Right.

MR. ORSINGER: And sometimes you'll get assigned to someone you didn't expect to go to, and it turns out this is their next door neighbor or, you know, some bona fide reason why they shouldn't get the case; and the lawyers will frequently say, "Hey, you know, we didn't know we were going to get assigned down here. We agree it would be uncomfortable for you to make this ruling. Just send us back to the central docket and let us get reassigned out."

HONORABLE ROBERT McCOY: Okay.

MR. ORSINGER: If both parties are comfortable with that then there is really not much risk

that the recusal process is being subverted, but if one party wants the recusal process to go through its steps and then a local judge were to take it and reassign it 3 then that would be a subversion. And so I think this is 4 kind of a compromise where if both sides agree we can use 5 local reassignment, but if one party wants to stand on 7 their rights in the recusal process then it has to go all the way through the recusal process, right, Scott? HON. F. SCOTT McCOWN: That's right, and it 9 also only applies when a judge voluntarily recuses 10 himself, so you have got several safeguards. The judge 11 you've moved to recuse has to say, "I'm out of here" and 12 then the parties have to agree to just get it locally 13 reassigned. 14 CHAIRMAN BABCOCK: Judge McCoy, does that 15 16 address your concern? 17 HONORABLE ROBERT McCOY: Yes. CHAIRMAN BABCOCK: Okay. 18 HONORABLE ROBERT McCOY: All right. 19 next item was also in (3), and again, this is pointing out 20 what one case said. 21 MR. EDWARDS: Could we go back? 22 CHAIRMAN BABCOCK: Bill Edwards. 23 24 MR. EDWARDS: Is there any impact on the last sentence on (3) on what we have just been talking 25

about? Because it says, "After a motion to recuse or disqualify has been filed no judge may preside" and so forth "until the motion has been decided by the judge 3 assigned by the presiding judge." And does that -because the judge may voluntarily recuse himself on that 5 motion, I don't know whether there's a conflict there of 6 7 any kind. CHAIRMAN BABCOCK: Do you see a conflict, 8 Judge McCown? 9 HON. F. SCOTT McCOWN: Yeah, I do. Let me 10 look at (e)(4). 11 MR. EDWARDS: Because the thing we were 12 13 talking about foresees not even sending the recusal to the presiding judge, I think. CHAIRMAN BABCOCK: Uh-huh. 15 MR. EDWARDS: I mean, the last sentence 16 seems to me to say you have to send it to the presiding 17 judge for an assignment. 18 19 HON. F. SCOTT McCOWN: Well, I think that what -- I do think you've identified a conflict in the way 20 the rule is drafted, and I think that the conflict can be fixed, but I'm not sure that it doesn't create another 22 23 problem. You can -- this last sentence is designed to 24 work where a judge doesn't voluntarily recuse; and the top 25

sentence that we were just looking at, actually the second 1 2 sentence of the paragraph, is designed where a judge does voluntarily recuse. So you could say, "Notwithstanding 3 any local rule or other law, after a motion to recuse or 4 disqualify has been filed, if the judge does not 5 voluntarily recuse, then no judge may preside, assign, 7 transfer, or hear any other matter in the case except pursuant to paragraph (e)(4) before the motion has been 8 decided by the judge assigned by the presiding judge of 9 the administrative region, "but -- and I'm sorry that 10 Judge Peeples isn't here today because I am not sure that 11 the solution I'm proposing -- while it makes the rule 12 consistent, I'm not sure it doesn't inadvertently change 13 what we were trying to get at. Because what Judge Peeples 14 was trying to get at here, if I recall, was a situation 15 where a judge -- you move to recuse a judge, he steps 16 aside, and the case goes to the judge's good buddy. 17 HONORABLE SCOTT BRISTER: Yeah. His problem 18 19 was you file the motion to recuse, then everything thereafter is supposed to be done by the administrative 20 21 judge. 22 HON. F. SCOTT McCOWN: Right. HONORABLE SCOTT BRISTER: Instead, the local 23

judge, the judge who has been recused, goes to his buddy

who's the local judge and says, you know, "Move it from my

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court to so-and-so's court" or some deal like that.
                 HON. F. SCOTT McCOWN: Well, right.
2
                 HONORABLE SCOTT BRISTER:
3
                                           That avoids the
4
   process of --
5
                 HON. F. SCOTT McCOWN:
                                        Okay.
                 MR. EDWARDS: I don't think your suggestion
6
7
   undoes what we did up in the second sentence with regard
8
   to the problem that was just outlined.
                 MR. ORSINGER: Aren't we safe because it
9
   would require both parties to agree to reassign it under a
10
   local rule?
11
                 HON. F. SCOTT McCOWN: How about this?
12
   Here's the fix. What I just suggested isn't the fix.
   Here's the fix. You leave the sentence exactly as it is,
   but you add -- at the end you say, comma, "Except by
15
   agreement of the parties as provided above," and that
16
   references back the agreement of the parties provided
17
   above.
           That makes them consistent. Because, really, this
1.8
   rule, this last sentence needs to operate whether they are
   involuntarily or voluntarily recused, and so you would
   just say "except by agreement of the parties as provided
21
   above." So I would move that change.
22
23
                 CHAIRMAN BABCOCK: Okay. Bill, does that
   fix it for you?
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                 MR. EDWARDS: I think it does.
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1	CHAIRMAN BABCOCK: Huh?	
2	MR. EDWARDS: Yeah.	
3	CHAIRMAN BABCOCK: Buddy.	
4	MR. LOW: (Nods head.)	
5	MR. EDWARDS: It seems to to me.	
6	CHAIRMAN BABCOCK: Moved. Bill Edwards	
7	seconded it, I think.	
8	MR. EDWARDS: Yes.	
9	CHAIRMAN BABCOCK: Does anybody want to	
10	further discuss this change? Anybody opposed to the	
11	change?	
12	Okay. By unanimous vote then we add and,	
13	Scott, let's just be sure about this. On subparagraphs	
14	(e)(3)? Yeah, (e)(3) after the word "region" Judge	
15	McCown, after the word "region," comma	
16	HON. F. SCOTT McCOWN: "Except by agreement	
17	of the parties as provided above."	
18	CHAIRMAN BABCOCK: Okay. All right. Then	
19	that change will be made and passed unanimously.	
20	Okay. Judge McCoy, back to you.	
21	HONORABLE ROBERT McCOY: When a judge gets a	
22	recusal motion, of course, he needs to either recuse	
23	himself or refer to the administrative judge, and that's	
24	what's referred to in (3). There's a Corpus Christi case	
25	that says that before either of those occur he may hold a	

hearing to flesh out what information is being presented 1 2 such that he should recuse himself; and I, again, just point out that there is some case law which is a little 3 different from what Item No. (3) says. 5 CHAIRMAN BABCOCK: Okay. This is the in re: 6 Rio Grande Valley Gas Company. 7 HONORABLE ROBERT McCOY: Right. And then if 8 you want to read Judge Walker's comment, you can. 9 won't. 10 CHAIRMAN BABCOCK: "The Corpus Christi court basically left the fox to determine the need for security 11 in the henhouse." Colorful. 12 13 Well, first of all, do we agree that the trial judge does not have the authority to flesh out 14 whether or not he should -- he or she should recuse him or 15 herself in the first instance? 16 17 HON. F. SCOTT McCOWN: Which provision are 18 we looking at? CHAIRMAN BABCOCK: This is (e)(3), referral. 19 MR. HAMILTON: There's no provision there, 20 though. The question is should we have a provision that 21 the judge who was sought to be recused can't have a 22 hearing to determine whether he should be recused. 23 HONORABLE ROBERT McCOY: Exactly. That's 24 what this case says he has the right to do, and the only

case that I know of. 1 2 CHAIRMAN BABCOCK: And there's nothing in 3 this rule that prohibits that. 4 HONORABLE ROBERT McCOY: No. 5 CHAIRMAN BABCOCK: So the question is should 6 we by rule suggest to the Court that the Corpus Christi 7 decision in 1999 be overruled? MR. ORSINGER: Let me ask this, Chip. 8 very first sentence of (3) says, "The judge in the case in 9 10 which the motion is filed must promptly sign an order ruling on the motion prior to taking any other action in 11 12 the case." How could you convene a hearing and conduct a court of inquiry to see what the basis of it is? Isn't 13 that other action prior to signing an order ruling on the 14 15 motion? CHAIRMAN BABCOCK: Well, that's not new 16 17 language, so apparently that's the language before the 18 Corpus Christi court. 19 MR. ORSINGER: Well, the language is 20 perfectly clear to me, so is the problem with the language or is the problem with the court? 21 22 MR. SOULES: Right. 23 MR. ORSINGER: The Supreme Court exists to cure errors when courts of appeals can't read the law 24 25 l correctly.

HON. F. SCOTT McCOWN: Well, hold on, though. Whoa, whoa, whoa.

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MR. SOULES: But they didn't.

CHAIRMAN BABCOCK: How many votes did you get the last election?

HONORABLE JAN PATTERSON: They are accountable because they are last.

HON. F. SCOTT McCOWN: But, I mean, I can see this both ways, but I can sure see that if a trial judge got a motion to recuse in the mail that the trial judge might want to talk to the lawyers either to clarify some facts that maybe they got wrong or to clarify some things about the motion that the trial judge doesn't understand and that as a result of that the parties might either withdraw their motion or the trial judge might voluntarily recuse. I can see that that would be a good thing, and I'm not sure we would want a world where when the trial judge got the motion, however little it said or however unclearly it said it, that the trial judge had to make an instantaneous decision to either recuse or to refer it to the presiding judge.

On the other hand, I can see that if you file a motion to recuse you might not -- you might want a system where you didn't have to go down and talk to the trial judge about it, that the only person you had to talk

to about it was the recusal judge, and if there were any clarification that needed to be sought, the recusal judge could seek it. It kind of goes to your view of whether the Bench and Bar are collegial or whether the Bench and Bar are adversarial.

CHAIRMAN BABCOCK: Well, I had a case where this came up. The recusal motion said that the judge had been a -- the judge had formerly practiced law with a material witness. It didn't identify who the material witness was, and there are two ways of approaching it. One is just to deny the motion on the basis that there is not sufficient specificity, as required by the rule, and therefore, the motion is defective and, therefore, it should be denied.

The other way to handle that is to -- for the opposing party to specially except or for the judge to say, "Well, who is it that you think that I practiced law with, and what's his relationship to this case?" And depending on the answer to that question, the judge may very well say, "Yeah, you're right. I need to get out of this. I need to get out of this case."

HON. F. SCOTT McCOWN: But under Richard's interpretation the judge couldn't ask that question.

CHAIRMAN BABCOCK: That's right.

MR. ORSINGER: You can't have a special

exceptions hearing under this rule, unless the Corpus 1 court is right. 2 CHAIRMAN BABCOCK: Yeah. 3 Okav. Stephen and then Skip. 4 I don't believe this sentence is MR. TIPPS: 5 perfectly written, but it's still clear to me that the 6 7 Corpus Christi court is right and that what this sentence is saying is that before the judge deals with anything 8 else in the case he has to dispose of the recusal motion; 9 and I think it's implied that if he's under an obligation 10 to sign an order ruling on the motion, that he can conduct 11 some kind of hearing or ask some sorts of questions that 12 will enable him to make a ruling. 13 I mean, and your situation is a good example 14 15 of how it has to be that way; otherwise, we would be putting judges in a position in which they would be 16 potentially having to make blind rulings with regard to 17 motions that they don't understand. 18 19 CHAIRMAN BABCOCK: Yeah. Surely if they are 20 called to rule upon the motion they are entitled to have a 21 hearing. And I think that's true MR. TIPPS: Sure. 22

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CHAIRMAN BABCOCK: So we're glad you're not

with regard to any motion.

on the court, Richard.

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MR. ORSINGER: Well, that means your first recusal hearing could well be in front of the judge you're trying to recuse, and he'll say, "I want you to bring in witnesses to back up this motion. We're going to have a hearing next Thursday morning." Is this what we want?

We want to try our recusal hearings in the first instance to the judge that we're attacking?

CHAIRMAN BABCOCK: Well, don't we give the district judges in the first instance the opportunity to recuse or not? And if we're doing that, why can't they have the opportunity to know the basis of the motion?

MR. EDWARDS: Well, it seems to me that if

you make a motion for recusal that has any substance, the judge is going to know about it.

CHAIRMAN BABCOCK: Right.

MR. EDWARDS: You say he practiced law with somebody that's involved in the case. He knows with whom he's practiced law. If he doesn't have any notion about what the motion means, he just overrules it because it doesn't tell him he's recused, and then you go from there, but having been in -- you know, I think I filed one recusal motion in my whole life and made it through several courts, and it's a decision that you don't take lightly, and I certainly would not have wanted to have that hearing in front of the judge against whom I had

filed it. It happened to be a personal friend and neighbor of mine who actually appeared at two hearings, filed his own motion for rehearing when he was disqualified the first time.

It can get pretty sticky, and I know that as a practitioner if I'm going to make that decision, I don't want to have to do it in front of the judge whom I am not attacking but suggesting should not be hearing my case. You go to the people -- and I know in the disciplinary area where they are going to do one after another they don't give a hoot about what -- those kind of things, but I don't think we can just change the whole system because of some guy out there or some person, some lawyer, that's violating all of the rules of our profession. I think the grievance process takes care of that kind of person, has to.

CHAIRMAN BABCOCK: Skip and then Buddy and then Carl and Justice Duncan.

MR. WATSON: I think that the core of the old rule and what we were trying to beef up in this rule is just the core concept that if a motion to recuse is filed, the judge cannot pick up a pen to do anything other than to sign an order saying, "I'm recused," or to refer it to someone else to sort out the special exceptions, to hold the hearings, or to do everything else. That's

bedrock. That judge shouldn't do another thing other than 1 sign that order, and that's the way it should be. 2 CHAIRMAN BABCOCK: What's your authority for 3 that, Skip? 4 MR. WATSON: Pardon me? 5 CHAIRMAN BABCOCK: What's your authority for 6 that? What is it on the law? 7 HON. F. SCOTT McCOWN: This sentence. 8 His authority is exactly what Richard said. 9 MR. WATSON: I mean, that's the way I read 10 it before we started tinkering with it, and I thought what 11 we were trying to do is seal up all of the little 12 mouseholes that got out from under that in this process, 13 that the person who is subject of the recusal shouldn't 14 15 have anything to do with the recusal process, period. CHAIRMAN BABCOCK: 16 All right. You're in a 17 jurisdiction like Bexar -- well, it wouldn't be Bexar 18 County. You're in a jurisdiction where they have an oral 19 docket. You have oral hearings. So you file your motion. 20 The computer spits out a hearing date for your motion. You go down to court. The judge says, "What's this 21 about?" You stand up and you say, "Judge, we have got a 22 motion to recuse you." Okay. Does the judge say, "Okay. 23 24 I'll read the papers and see you guys later," or does the judge have the authority to say, "Tell me about it"? 25

MR. WATSON: No. The judge says, "I'll read 1 2 the papers and you'll receive my order." That's exactly the way it should be. 3 CHAIRMAN BABCOCK: So in your view the judge 4 is precluded from saying, "Tell me about it." 5 6 MR. WATSON: Exactly. Now, that doesn't 7 mean --CHAIRMAN BABCOCK: Others are nodding their 8 9 heads, so --HONORABLE WILLIAM HARRIS: I think that's 10 11 correct. 12 MR. WATSON: That doesn't mean that with 13 judges like the judges in this room that two counsel may 14 go to the judge together and say, "We have got a problem. Let's talk about it." I mean, that's the way we handle it 15 16 in West Texas, but there are also judges in which -- that are not in this room -- in which if you had that hearing, you're walking into a sweatbox, and that's not pleasant. 18 19 It's going to be in camera, and it's not going to be recorded, and it's going to be an unpleasant prospect, and 20 that shouldn't happen. 21 CHAIRMAN BABCOCK: Judge Brown, we had three 2.2 other people, and we will get to you next. Buddy was 23 24 next. 25 MR. LOW: I totally agree with Skip and

Bill, and the way the rule is written they must state in detail, and it must be on personal knowledge. I mean, you can't just throw something out in the air and say to the judge, "Well, I need to develop that." And then you go before the judge and say, "Well, Judge, he gave you \$10,000 as a campaign contribution, violation of the law." He says, "Are you calling me a liar? I didn't get but 5,000." I mean, you can't do both of them.

CHAIRMAN BABCOCK: Okay. Carl.

MR. HAMILTON: Well, I'm not sure the rule is clear. You made a statement while ago about the judge denying the motion if it didn't have all the right stuff in it.

CHAIRMAN BABCOCK: Right.

MR. HAMILTON: My view is that the trial judge doesn't do that. Only the regional presiding judge would do that once it goes to him, and when this says "once the motion is filed must promptly sign an order ruling on the motion" --

CHAIRMAN BABCOCK: That's what it says.

MR. HAMILTON: Yeah, but I don't think he can make a ruling that the motion is not in proper form and therefore deny it. I think his only ruling can be "It's either granted and I recuse myself" or "It's denied and I refer it to the presiding judge."

CHAIRMAN BABCOCK: All right. Right. 1 That's what happened, yeah. 2 MR. HAMILTON: But I'm not sure that that's 3 4 really clear when it says that he signs an order ruling on the motion, unless we make it clear that that's all he can 5 do, is either grant it or deny it -- I mean, grant it --7 either recuse himself or not recuse himself and just deny 8 it. 9 CHAIRMAN BABCOCK: Well, two sentences later 1.0 it says, "If the judge refuses to recuse or disqualify, the judge must promptly refer the motion to the presiding 11 judge of the administrative region." MR. HAMILTON: Yeah, but that doesn't answer 13 the question what if the motion isn't verified, for 14 15 example. CHAIRMAN BABCOCK: Right. 16 MR. HAMILTON: Can he simply deny it and not 17 refer it to the presiding judge? 18 CHAIRMAN BABCOCK: I don't think so. 19 think if he denies it for any reason he's got to refer it. 20 21 MR. ORSINGER: Chip, what about this special exceptions you're talking about? I mean, it's too vague 22 to figure out really what it is, so the other side says, 23 "I'm going to specially except to that." Now, is the 24 trial judge the one that says, "I grant your special 25

exceptions and order you to replead your motion"? 1 2 CHAIRMAN BABCOCK: I don't know. MR. ORSINGER: I hope not. 3 MR. HAMILTON: That's what I'm saying. 4 don't think that's clear. 5 CHAIRMAN BABCOCK: Yeah, Justice Hardberger. 6 7 HON. PHIL HARDBERGER: I can see the reasons for a clarification hearing, for lack of a better word. 8 CHAIRMAN BABCOCK: 9 Right. HON. PHIL HARDBERGER: But I think it is 10 such a ripe opportunity for intimidation that the better 11 policy is that there cannot be such a hearing, and I would be against any broadening of the rule to allow a clarification or initial hearing to special exceptions, 14 15 whatever you want to call it. It is -- my experience would be the same as Bill Edwards. I've only made one 16 recusal motion, and it's a very unpleasant experience, and 17 nobody is going to really want to do that unless there is 18 19 a good reason. So I think we have to be careful about once 20 that recusal motion is being made of doing anything to impose the person who has made the motion before that 22 23 judge. CHAIRMAN BABCOCK: Okay. Judge Brown, then 24 Judge Harris, and then Luke and then Bill. 25

HONORABLE HARVEY BROWN: Well, I do think that rule is a little ambiguous because I read it the same way that Steve Tipps does, different than Richard. So I don't view a hearing as "other action," personally.

It seems to me that Skip has got a great point for some of the grounds for recusal but not others, and maybe this is too complicated, but obviously if you're saying the judge is biased or is not -- is impartial -- I mean is partial, you don't want to do that in front of the judge. That's too adversarial for the judge, but if you're saying the judge is related to somebody or a spouse is related to a witness, that seems to me that's not very adversarial and that as a judge it would be nice to know that.

Getting back to the special exceptions thing, I also have a sense that a judge should have a right to hear it first and decide before some other judge does. What if, to go back to your hypothetical, the judge can't do anything? It goes to the presiding judge, who says, "Who is the material witness?" They now say who the material witness is. Does the presiding judge then rule, or does the trial judge at least now get to rule, knowing the facts first before he's essentially reversed on his first recusal?

CHAIRMAN BABCOCK: In my hypothetical, the

presiding judge referred it to another judge who said,
"Who is the witness?" They said, "What does he know?"

And he recused the judge based on that and without
remanding it back to the first judge for further
determination.

HONORABLE HARVEY BROWN: I just think it would be nice for the trial judge to be able to do that himself or herself.

CHAIRMAN BABCOCK: Judge Harris.

specific cases, but the case law -- all the case law on this, when you start talking about judges making orders with a recusal pending, that is almost always found to be improper. What my position on this is, when I receive a motion to recuse me, I don't -- and this may be a matter of semantics. I don't think that I grant or deny that motion. I think that I either recuse myself or I decline to do so and send it, but I don't think that my declining to do so is an order, and I don't think that recusing myself is granting the motion.

In other words, if I'm presented with grounds where I feel like the grounds are proper to recuse, I'm going to recuse myself by a letter. If I do not feel like the motion and its attachments on its face state grounds for recusal, I'm under an obligation to

resist it, to forward it to the administrative judge, and 1 he goes on from there. I don't think that I can look at 2 it and say, "Well, I need to have -- take more time on 3 this. I need to hear evidence." I think that, you know, the special 5 exception Richard is talking about I think is a concern. 7 That constitutes making orders, and this Corpus Christi case is the only one I'm aware of that's ever come down to 8 that. When a judge gets a recusal and then does something 9 subsequently it's almost always improper. 10 CHAIRMAN BABCOCK: 11 MR. SOULES: I don't know which of the 12 options under, what, (d)(3) --13 CHAIRMAN BABCOCK: (d)(3)? 14 15 MR. SOULES: -- we've really focused on in rule -- whatever it is. I quess it's 134, 18a, on 18a, 16 17 but in the Option Two it's clear that it says, "If the motion is procedurally proper and grounds have been 18 alleged, the presiding judge shall hear a motion or assign a judge to hear it. If the motion is not procedurally 20 21 proper or does not allege grounds, the presiding judge of the region shall dismiss the motion without a hearing." 22 So there we are saying all this procedural stuff takes 23 place in front of the presiding judge --24

Right.

HON. F. SCOTT McCOWN:

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MR. SOULES: -- if he rules even on whether 1 2 or not the motion is procedurally correct, and I think Option Two -- this is earlier paper -- is what we wanted, 3 and that certainly makes it clear that the presiding judge makes all the decisions, even the decision that the motion itself is so sketchy as to give no notice to the trial 6 7 judge of what's even being alleged. HON. F. SCOTT McCOWN: Chip, can I make a 8 9 motion on specific language? CHAIRMAN BABCOCK: You can if Bill Dorsaneo 10 11 will yield. 12 PROFESSOR DORSANEO: Yeah, I will yield. think you will do the same thing I was going to do. 13 14 HON. F. SCOTT McCOWN: Okay. I agree with Luke; and I would suggest, to incorporate everybody's 15 16 comments, "The judge in the case in which the motion is filed must, without further proceedings, promptly recuse 18 or refer the motion to the presiding judge of the administrative region before taking any other action in 19 20 the case." And then I would also suggest because -- and the judge from Fort Worth whose name I'm blocked +-21 22 MR. ORSINGER: Judge Harris. HON. F. SCOTT McCOWN: Judge Harris! 23 Judge Harris made a very good point. Down in the italicized 24 sentence where we say, "If the judge in the case in which 25

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the motion is filed does not promptly grant the motion," I
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   would suggest instead of saying "promptly grant the
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   motion, "we say "promptly recuse or refer the motion" so
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   that it's parallel in both sentences, because from the
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   judge's perspective, I may not want to be granting your
   motion and saying I agree with it, but I may be wanting to
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7
   recuse, and we give them a little room there.
                 HONORABLE HARVEY BROWN:
                                           That's true.
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                 HON. F. SCOTT McCOWN: And so I would offer
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10
   that amendment.
                 PROFESSOR DORSANEO: I will second that.
11
   That's what I was going to do. Maybe not as well:
                 CHAIRMAN BABCOCK: Bill seconded.
13
   Let's get the language down again, Scott.
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                 HON. F. SCOTT McCOWN: Okay. "The judge in
   the case in which the motion is filed must, without
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   further proceedings, " and I will accept Luke's amendment,
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   "recuse or" -- "promptly recuse or disqualify, or sign" --
19
   "or refer the motion to the presiding judge of the
20
   administrative region before" -- getting rid of that Latin
   and changing to Anglo Saxon, "before taking any other
21
   action in the case."
22
                 PROFESSOR DORSANEO: I would say we might
23
   put that last part first.
24
25
                 HON. F. SCOTT McCOWN: "Before taking any
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other action in the case"? 1 PROFESSOR DORSANEO: Yeah. 2 Then blah-blah-blah. HON. F. SCOTT McCOWN: "The judge in the 4 case in which your motion is filed must, without further 5 proceedings, promptly recuse or disqualify or refer the 7 motion to the presiding judge of the administrative region," and then down in that first italicized sentence I 9 would make it parallel by saying "recuse or disqualify or refer the motion to the presiding judge of the 10 administrative region." 11 And I think, frankly, if you use the term 12 "without further proceedings" you give a good judge who --13 he could call the lawyers on the phone and say, "What's 14 this about?" I mean, you know, but there can't be any 15 more proceedings. 16 17 CHAIRMAN BABCOCK: Right. HON. F. SCOTT McCOWN: There couldn't be a 18 hearing. 19 CHAIRMAN BABCOCK: So the effect of this is 20 going to be to overrule the Corpus Christi case. 21 22 MR. WATSON: Right. 23 CHAIRMAN BABCOCK: Okay. Yeah, Buddy. What is the effect of that in the MR. LOW: 24 provision that we have already talked about, "unless the

1 parties agree that the case may be reassigned in accordance with local rules"? Do we mean then that they 2 can't even do that? 3 4 HON. F. SCOTT McCOWN: Well, but for that 5 provision to happen the judge has to voluntarily recuse. So the judge would say, "I'm out of here," and then the 7 parties would say, "We want it reassigned pursuant to local rules." So this wouldn't prevent the reassignment 9 pursuant to local rules. 10 MR. LOW: Okay. As long as it's not 11 inconsistent. 12 CHAIRMAN BABCOCK: Mike Hatchell, do you have your hand up, or are you just stretching? 13 14 MR. HATCHELL: Nope. 15 CHAIRMAN BABCOCK: Just stretching. Any further comment on this suggestion that has been moved 16 and seconded? If there's no further discussion, then all 18 19 in favor raise your hand. Anybody opposed? I should have asked that 20 question first. By a vote of 31 to nothing that passes. 21 22 You're opposed? JUSTICE HECHT: No, but may I suggest we add 23 24 | a comment indicating that the rule does reject the -whatever holding or whatever it is in the Rio Grande case? 25 l

1	PROFESSOR DORSANEO: Second.
2	CHAIRMAN BABCOCK: Anybody opposed to that?
3	By unanimous vote
4	MR. TIPPS: Can we use Judge Walker's
5	commentary as part of our comment?
6	CHAIRMAN BABCOCK: Probably not. Okay.
7	MR. SOULES: Clarification. Are these
8	changes being made to Option Two which specifically
9	CHAIRMAN BABCOCK: No, I think you're a
10	draft or two behind, Luke.
11	MR. SOULES: It says "Packet, January 28,
12	29" that's several that's a year behind. Too much
13	stuff.
14	CHAIRMAN BABCOCK: I think we've got the
15	draft of November 28th, 2000.
16	HONORABLE JOHN CAYCE: I've got a question.
17	Are the changes that we just voted on, are they
18	reconcilable with this subsection (4) here, interim
19	proceedings?
20	HON. F. SCOTT McCOWN: Right.
21	HONORABLE JOHN CAYCE: Okay.
22	HON. F. SCOTT McCOWN: Because before taking
23	any other action in the case, once you do that, you can
24	then take other action in the case pursuant to the rule,
25	but

HONORABLE JOHN CAYCE: For good cause.

HON. F. SCOTT McCOWN: Well, or -- yeah.

For the various -- or the interim proceeding for various purposes, but the presiding judge is going to be on notice that this motion to recuse has been made, and if the presiding judge wants to swoop in and stop you, the rule allows for all of that. It moves the lawyers to another court.

CHAIRMAN BABCOCK: Okay. Judge McCoy, we're back to you.

HONORABLE ROBERT McCOY: All right. We were on (3), so let me digress slightly. The last sentence of (2) says, "Any motion filed after the tenth day prior to the date the case is set for trial or other hearing is governed by subparagraph (e)(4)," but if you look at (2) it talks about if you file a motion too late it is waived unless certain circumstances are met. So is this an untimely motion or a motion that has not been waived, or does it really mean any motion, even one that has been waived by filing it untimely?

CHAIRMAN BABCOCK: Carl.

MR. HAMILTON: I think we have a problem with this, and I don't know how this occurred. I guess with all of our tinkering; but it seems to me that the way this now reads, if it's intended that if it's not filed

within ten days it's completely waived then we don't even need the last sentence, which is (e)(2), then we don't need to have any interim proceedings, if it's completely waived.

1.5

If it means it's only waived as to that hearing or as to that trial, that may be what we're trying to say, because that brings into (4), and (4)(b) on the interim proceedings means you can go ahead if it's done -- if it violates the ten-day rule.

Richard, help me out with this, but I thought that the reason for that sentence was because there are litigants out there -- and these are the bad litigants we're trying to deal with -- who, notwithstanding the fact that it is waived, it's a bad motion, are just trying to stop the proceedings. And they feel that they do stop the proceedings by filing a motion to recuse the day the case is set to go to trial and that the purpose of this sentence was to say, "No matter whether your motion is good, bad, or otherwise, whether it's waived or not waived, you're going to go into the interim proceedings procedure if you do it within ten days, unless you're excused under one of the four excuses that you get under (2) (a) through (d)."

Richard, isn't that why that sentence is

there? 1 2 MR. ORSINGER: Yeah, but I mean, I -- and 3 now that Judge McCoy has raised this I'm concerned that we really don't mean that it's waived, we just mean that it 4 doesn't stop the trial proceeding. 5 That's all we mean. 6 MR. HAMILTON: 7 MR. ORSINGER: But you still get to have your after-hours hearing on whether it's legitimate or 8 not. I don't know. I'm really troubled now. 9 10 MR. HAMILTON: The only time it does stop the trial proceedings would be if you meet exceptions 11 (2)(a), (b), (c), or (d) and it's filed within the ten days, then it would stop those proceedings. 13 MR. ORSINGER: Yeah, but if it's waived, I 14 15 mean, if it's truly waived, there's no point in having a parallel proceeding --16 17 MR. HAMILTON: Right. 18 MR. ORSINGER: -- because you will lose 19 because you've waived it. 20 MR. HAMILTON: That's right. MR. ORSINGER: So we can't mean "waived" 21 22 really. Well, what if we HONORABLE HARVEY BROWN: 23 don't know if it's waived because we don't know when they 24 first learned of something? 25

CHAIRMAN BABCOCK: Yeah. You still have to 1 have a determination about whether there's been waiver. 2 HONORABLE SARAH DUNCAN: 3 Right. HON. F. SCOTT McCOWN: Waiver is, I think, 4 the correct term. I think you're confusing procedure with 5 substance. 6 7 CHAIRMAN BABCOCK: Not for the first time, either. 8 9 HON. F. SCOTT McCOWN: Because you have the parallel proceeding, but in the recusal proceeding the 10 ultimate decision may be that motion, you waived it 11 because it didn't fall within any of the exceptions, so 12 it's denied. 13 HONORABLE SARAH DUNCAN: Actually, I think 14 we may be confusing things by talking about motions being 15 waived as opposed to grounds being waived. 16 CHAIRMAN BABCOCK: Uh-huh. 17 HONORABLE SARAH DUNCAN: And I think we did 18 mean, if I remember the discussion correctly, that the 19 ground is waived unless you come within one of these 20 exceptions, if it's included in a motion that is filed 21 within the ten-day period. 22 HON. F. SCOTT McCOWN: 23 That's a good point. We could say, "A ground to recuse is waived if the motion 24 is filed later than the tenth day before the date the case 25

is set for trial." 1 2 MR. ORSINGER: Okay. 3 CHAIRMAN BABCOCK: How is that? 4 MR. ORSINGER: That's a great improvement. 5 CHAIRMAN BABCOCK: What problem does that 6 solve? 7 MR. SOULES: Where does that go? 8 CHAIRMAN BABCOCK: It would be in the second sentence of subparagraph (2). 9 10 HON. F. SCOTT McCOWN: Well, I don't think it necessarily solves the problem. It just makes clear, I 11 think, what -- it makes clear the difference in substance 12 13 and procedure. 14 CHAIRMAN BABCOCK: Okay. 15 HON. F. SCOTT McCOWN: That what's waived, is your substantive ground for recusal if it's raised in a 17 motion filed later than the tenth day before the date the case is set for trial, unless it falls within one of the 18 exceptions. We're going to have a parallel proceeding if 19 it comes that late, but the outcome of the parallel 20 proceeding will be "Too late, you waived it." 21 22 CHAIRMAN BABCOCK: Right. Right. I think 23 that's right. So is everybody comfortable with striking the word "motion" and putting the word "ground" in in the 24 25 second sentence of subparagraph (2)?

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1
                 MR. YELENOSKY: Is it waived permanently?
2
   mean, what if you're reset?
3
                 CHAIRMAN BABCOCK: What, Steve? I'm sorry.
   I couldn't hear you.
4
                 MR. YELENOSKY: Well, is the ground waived
5
   permanently? What if you're reset? Can you urge | it
6
   further than ten days out of the new setting?
7
8
                 MR. SOULES:
                              Yes.
9
                 CHAIRMAN BABCOCK:
                                   Maybe.
                 MR. ORSINGER: I think the context of our
10
   discussion has been that it can be raised -- if you blow
11
   it for purposes of a preliminary hearing, you can still
12
   raise it after the hearing.
13
                 MR. YELENOSKY: But does the language say
14
   that?
15
                 MR. ORSINGER: No, I don't think it does.
16
17
                 MR. YELENOSKY: So we have that problem.
                 MR. ORSINGER:
                               That was just my
18
   understanding of what we believed.
19
                 CHAIRMAN BABCOCK: Well, let's take on
20
21
   Sarah's -- you say that's not enough, though, to put it in
   the second sentence.
22
23
                 HONORABLE SARAH DUNCAN:
                                          Well, it's not
   grammatical. To just change "motion" to "ground" doesn't
24
25
   leave you with a grammatical sentence.
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1 MR. ORSINGER: You say, "A ground for recusal is waived if the motion to recuse is filed later 2 than the tenth day"? No? 3 4 HONORABLE SARAH DUNCAN: "If not made the subject of a motion to recuse" by then. 5 6 MR. ORSINGER: You've got to have a Ph.D. to understand that sentence. 7 8 HONORABLE SARAH DUNCAN: Well, I didn't write this sentence as it exists in its current form. Ιt is always more difficult to edit to make something correct 11 than it is to write it correctly to begin with, but that's 12 not --HON. F. SCOTT McCOWN: You-all shouldn't 13 fuss when we have company. 14 15 MR. ORSINGER: She has a special advisor on legal writing, too, so I lose this fight. 17 CHAIRMAN BABCOCK: Okay. So how should the sentence read then, Sarah? 18 HONORABLE SARAH DUNCAN: Well, as I 19 understand it, Brian Garner is going to rewrite all of 20 this stuff anyway. 21 22 CHAIRMAN BABCOCK: I know, but we need to come up with --23 24 PROFESSOR DORSANEO: I hope that was humor. 25 HON. F. SCOTT McCOWN: "A ground for recusal

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is waived if it's not raised in a motion for" -- "if the
1
2 motion to recuse is not" -- "A ground for recusal is
  waived if the motion to recuse is" --
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                 HONORABLE SARAH DUNCAN: "If not asserted."
4
5
  Do we care if it's in a motion as opposed to an objection
   as opposed to a --
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7
                 HONORABLE HARVEY BROWN: Has to be in a
   motion.
8
9
                 HON. F. SCOTT McCOWN: No, no. It has to be
   in a motion. "Is waived if the motion is filed later than
   the tenth day before the date the case is set for trial."
11
                 "A ground for recusal is waived if the
12
   motion is filed later than the tenth day" -- "the motion
13
   to recuse is filed later than the tenth day before the
14
   date the case is set for trial."
15
                 MR. YELENOSKY: "For purposes of that
16
   motion"? Does that help?
                 HON. F. SCOTT McCOWN: Well, let's solve one
18
   problem at a time.
19
                 MR. HAMILTON: Why wouldn't it be better to
20
   say, "The ground to recuse is waived if not asserted in a
   motion"?
22
                 MR. TIPPS: Uh-huh.
23
                 HON. F. SCOTT McCOWN: Okay. "Asserted in a
24
   motion filed" -- well, you'd have to say "if asserted in a
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motion filed later than the tenth day prior to the date the case is set for trial." 2 MR. ORSINGER: I don't like that because it 3 could be an amended motion. I think it would be better to 4 do it --5 HON. F. SCOTT McCOWN: The first way? 6 7 PROFESSOR DORSANEO: Yeah, less than ten 8 days. 9 HON. F. SCOTT McCOWN: "A ground for recusal is waived if the motion to recuse is filed later than the 10 tenth day prior to the date the case is set for trial or 11 other hearing, except in the following instances." 12 1.3 CHAIRMAN BABCOCK: Sarah, is that grammatically clean enough for you? 14 HONORABLE SARAH DUNCAN: I'm not making any 15 more comments. 16 17 CHAIRMAN BABCOCK: Nina. HONORABLE SARAH DUNCAN: Other than to say 18 19 maybe it's good that we have got Brian Garner. 20 MS. CORTELL: Why isn't this in that back-door sort of way raising the problem that we were trying to avoid by not keying the filing to the time when 22 you knew about a problem, because then if you say, you 23 know, in a subsequent hearing, "Well, you didn't raise it 24 ten days prior to the last hearing and you knew about it, 25

so you waived it"?

CHAIRMAN BABCOCK: Luke.

we're saying that if you ever file a motion late and it

MR. SOULES: We really are changing this

4 significantly by changing "motion" to "ground" because now

doesn't fit in one of these exceptions, every ground in that motion is waived. The grounds are waived. And I think we ought to go back to the motion. You only waive the motion. You don't waive the ground, and if the opportunity comes up later when you can file a timely motion that's not going to be waived, you can reassert the ground.

HON. F. SCOTT McCOWN: Well, is that right,

Luke, because it seems to me that -- let's say you have got a big summary judgment hearing, and you don't move timely on a ground and it's waived, and the judge invests him or herself in deciding that summary judgment, and it's denied, and the case is set for trial. Are you suggesting that you could then move to recuse that judge for trial after he's already ruled on the summary judgment? Because that would be a change in the law.

PROFESSOR DORSANEO: I think there is case law that supports that interpretation as well.

MR. SOULES: Right.

HON. F. SCOTT McCOWN: On a ground that's

1 | not new?

MR. SOULES: It may be a ground, one of many grounds, some of which are newer. And you talk about those things when you go to a recusal hearing.

CHAIRMAN BABCOCK: Justice Duncan.

HONORABLE SARAH DUNCAN: Could Richard or Carl explain -- historically I'm getting very confused. Where does this come from? I thought we decided several times that you could file the motion to recuse at any time, and that we didn't want to be looking at when did you discover or should you have discovered this ground?

CHAIRMAN BABCOCK: I think --

HONORABLE SARAH DUNCAN: I'm just confused historically.

CHAIRMAN BABCOCK: Yeah, I think
historically what happened was we did reject, as Richard
said earlier today, the "know or should have known" kind
of language in other parts of the rule, but when we got
here we had a lengthy discussion about Bexar County and
Travis County when you have a judge that you don't even
know who he is until you go down to the courthouse that
day, and so we started trying to build in protections, and
so (c) was part of that effort to protect people from
stuff that just arises.

HONORABLE SARAH DUNCAN: This does just the

opposite of protection. This creates waiver of grounds. 2 CHAIRMAN BABCOCK: I know. HONORABLE SARAH DUNCAN: And if what we want 3 to do is protect, it seems to me we say, "A motion can be 4 filed at any time, " period, and then the court will look 5 at the nature of the ground itself and whether --6 7 CHAIRMAN BABCOCK: I'll tell you the example that I recall from our discussions, and that was you're in 8 trial, and all of the sudden you learn that the trial 9 judge has got a loan at the bank where the president of 10 the bank is on trial, and you didn't know about that. 11 There was no way to know about it, but in the middle of 12 the trial you find out that the judge has got a financial 13 obligation to one of the parties in the litigation, and so 14 15 you then move to recuse. Well, you're not timely in any way, shape, or form, but subsection (c) is going to save 16 17 you. 18 HONORABLE SARAH DUNCAN: Well, why wouldn't 19 you -- no. MR. YELENOSKY: Because you didn't learn in 20 time. 21 22 HONORABLE SARAH DUNCAN: No. Actually, under subsection (c) we are now going to go litigate 23 24 whether you could have known the bank president's relationship with --25

CHAIRMAN BABCOCK: Right.

2.2

HONORABLE SARAH DUNCAN: I thought that's exactly what we decided we didn't want to do.

CHAIRMAN BABCOCK: Well, we don't want to do that, but the debate was that -- but the lesser evil there -- I mean, yeah, you do have to litigate that issue, but the lesser evil there was giving somebody the opportunity to recuse that judge when they were innocent as opposed to never being able to do it.

HONORABLE SARAH DUNCAN: Well, what in the rule, but for this subsection, the last -- I mean, as I remember it, subsection (2) used to read, "A motion to disqualify may be filed at any time," period. Move on to the next section, and somewhere all this got added, and it's actually only the clause "any of this" -- after that first sentence is added that there's any waiver at all of a ground because of the timeliness or untimeliness.

HON. F. SCOTT McCOWN: Well, no.

HONORABLE SARAH DUNCAN: This is the only place that it comes from.

CHAIRMAN BABCOCK: Okay. Carl.

MR. HAMILTON: As I remember, we started out with the concept that we didn't want people coming in at the last minute filing motions to recuse. So we said, okay, we are going to have a ten-day deadline. If it's

1 not done within ten days, they're out. Then we said, "No, that isn't going to work because they may have really good grounds, and we ought not to do that." So then we said, "Okay, if it comes within ten days we won't stop the We will go ahead with the hearing, and we will hearing. have this parallel proceeding."

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HONORABLE SARAH DUNCAN: Right. Right.

MR. HAMILTON: So I really think what we intended on this time to file is not that there is a waiver, but it's just that a motion that is not timely filed doesn't stop those hearings or trials except in instances (a), (b), (c), or (d). If you meet those exceptions then it does stop the hearing. But if you don't meet those exceptions then you go into the interim proceeding, so I don't think we really want to say "waiver" there, Richard.

> HONORABLE SARAH DUNCAN: Exactly.

HON. F. SCOTT McCOWN: Well, no, wait. Well, wait, though. We've gone back and forth on this, but at one point the trial judges said, "Hey, wait a minute. You've got to have some limit. You don't want to let a guy develop the grounds for a motion and sit on them until really late in the game." And so this -- and it may not work, but what this is an effort to do is to have our cake and eat it, too.

1 It says, "We won't look at when you knew or should have known or anything like that, except within 2 that period of after ten days before trial." If you're 3 that close, then it's going to be waived unless you come 5 within one of these exceptions. So it was an effort to split the baby, to try to get the advantages of both 7 policies. And it is, by the way, what we have in our present rule. 8 9 HONORABLE HARVEY BROWN: Right. 10 HON. F. SCOTT McCOWN: And so it was an effort to keep that kind of baby-splitting that's in the 11 12 present rule, and we did vote on that, and so now we're rehashing --13 14 CHAIRMAN BABCOCK: I'm looking for the vote. 15 HON. F. SCOTT McCOWN: We're rehashing that policy. 16 17 MR. HAMILTON: If it's waived then we don't 18 need any interim proceedings. 19 HONORABLE SARAH DUNCAN: Right. 20 HON. F. SCOTT McCOWN: Well, yes, you do, because you may have a fuss, you may have a fight about 21 the truth or validity of it. For example, you may have a 22 23 big fight about whether it was known ten days or not known 24 ten days, and so what we say is we're going to have this

debate about whether the motion should be granted or

25

denied in front of the recusal judge, but we're not stopping the trial if it's within this ten-day period.

MS. BARON: Right.

CHAIRMAN BABCOCK: Richard.

MR. ORSINGER: I concur in Scott's comments. The debate at one point was whether you had a deadline to file within so many days of when you knew or should have known, which might be, you know, six months before your trial; and there's always been a tension between the point of view that you should be able to raise a valid recusal ground at any point versus you shouldn't be able to lay behind the log, see whether the judge is ruling for you or against you, but you have this ace in the hole, which is this recusal ground that you're not telling anybody about until you start losing.

And I was opposed to putting this in here because I think it's a horrible thing to call the other lawyer in the middle of a recusal hearing and subpoena his legal assistant and his records and everything else and have this huge fight over work product, attorney-client privilege, and have them testifying about what they knew and when they knew and when they should have known it. I think that's horrible policy, but I agree that what was happening is we were trying to split the baby by not being so onerous about when you have a duty to file, but saying

that if you wait until ten days before the hearing or trial then the burden is going to be on you to come 2 forward and prove that you didn't know about it in time to 3 file it more than ten days in advance. 4 5 And it was a kind of a compromised position, and I don't like it because I think it's still going to 7 result in putting the lawyer on trial, but I believe that the vote was made as a kind of a compromise, like Scott 8 was saying. 9 HON. F. SCOTT McCOWN: Yeah, well, but 10 nobody likes a compromise, so you don't vote on whether 11 you like the compromise or not. I mean, we all agreed that that would be the policy we would go forward on. 13 MR. ORSINGER: Well, I don't know. 14 15 I still voted against it. So I never agreed on it. I 16 just lost. 17 But I think Sarah is right. I think that this is inherently in tension with the other principle, 18 and this is a compromise of that principle, a pretty serious one. 20 21 CHAIRMAN BABCOCK: Okay. Let's take our 22 morning break. Ten minutes. (Recess from 10:38 a.m. to 10:55 a.m.) 23 CHAIRMAN BABCOCK: Before we dive back into 24 25 recusal, we have a great, great, development to report on.

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Now, that got everybody quiet. Joe Latting was given the
   task of getting CLE credit for all these many hours we
2
   spend on these issues, and, Joe, you want to report on the
3
   progress?
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5
                 MR. LATTING:
                               That's a bit exuberant.
6
                 CHAIRMAN BABCOCK: In keeping with the tenor
7
   of our committee, exuberant.
8
                 MR. LATTING: Okay. It is in the process,
   and I have been talking to the general counsel of the Bar,
9
   and we are right now talking about getting CLE credits for
10
   these meetings and for the preparation time and --
11
12
                 HONORABLE SCOTT BRISTER: Wonderful.
                 MR. LATTING: We haven't gotten a
13
14
   commitment, but we're talking about maybe some
   retroactive.
15
16
                 (Applause.)
17
                 MR. LATTING: Actually, there's going to
   be -- the bad news is that they want there to be a
18
19
   negative effect on the ethics hours. We're still
20
   negotiating.
                 Anyway, I hope by the next meeting that we
21
22
   can have something to give you.
23
                 HONORABLE SARAH DUNCAN: Get it done by May
   23rd.
24
25
                 MR. LATTING:
                               Okay. Yeah. When's your
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birthday? Let me know. 2 Well, I'm threatening to deluge them with letters if they don't hurry up and grant it, so... 3 CHAIRMAN BABCOCK: Okay. We have been 4 talking about -- yeah, Judge McCown. 5 6 HON. F. SCOTT McCOWN: I have a motion on 7 this paragraph (2). CHAIRMAN BABCOCK: All right. Let's hear 8 it. 9 HON. F. SCOTT McCOWN: I think we should 10 leave it exactly the way it's typed and move on because --11 MS. EADS: Second. 12 HON. F. SCOTT McCOWN: And let me point out 13 Because we fought this debate out, and we came up 14 with this compromise and because for those, say, like 15 Richard, who don't like the compromise, that fourth bullet 16 point, "for other good cause shown," would always give you 17 a place to hang your hat. If you had a motion that was 18 very persuasive, that shouldn't have been waived, you can hang your hat on "for other good cause shown," and the 20 recusal judge could say, "I am not going to waive this 21 because this is just too serious and shouldn't be waived." 22 23 And I think instead of getting into "ground" 24 and "motion," we should just leave it "a motion to recuse" and just leave it the way it is.

CHAIRMAN BABCOCK: Okay. Bill. 1 2 PROFESSOR DORSANEO: By that you're meaning 3 to say that all of the grounds in the motion are waived. MR. SOULES: 4 No. 5 HON. F. SCOTT McCOWN: I'm meaning to say the motion is waived and leave to the development of the 6 7 law what that is. PROFESSOR DORSANEO: Oh, you're saying you 8 9 don't think you can win the vote, is what you're saying. HON. F. SCOTT McCOWN: No. 10 No. I'm really 11 not. I mean, on some occasion I might be saying that, but 12 on this occasion I'm really not. CHAIRMAN BABCOCK: Sarah. 13 14 HONORABLE SARAH DUNCAN: I quess my question is what does it mean to waive a motion? 15 16 MR. EDWARDS: It means that the grounds are still good, and if you for some reason -- maybe you try 18 the case, get a new trial or reversed. You can file a motion on the same grounds at a later time. That's what 19 it means to me. 20 CHAIRMAN BABCOCK: Carl. 21 MR. HAMILTON: If there's a ground for 22 23 recusal that's in existence and, therefore, it doesn't come within these four exceptions, it's in existence but 24 you don't know about it. So you find out about it five 25

days before trial and you file the motion, the way this is 1 worded, that's waived. You can never raise it. 2 HON. F. SCOTT McCOWN: No, it's not. 3 4 MR. SOULES: What about (c)? 5 HON. F. SCOTT McCOWN: Because it's bullet No. (3). "The party filing the motion knew or should have 7 known before" --8 CHAIRMAN BABCOCK: Well, let's get back to 9 Scott's --10 MR. HAMILTON: Okay. You're right, Scott. 11 CHAIRMAN BABCOCK: -- motion, which is that 12 this subparagraph (2) has been thoroughly discussed and debated and --13 MR. YELENOSKY: Second. 14 CHAIRMAN BABCOCK: -- I was going to, before 15 Scott even made a motion, by executive fiat say that Judge 16 McCoy and Judge Harris are here at our invitation, and we need to be respectful of their time, so I would like to get through their list of concerns; and if somebody wants 20 to go back through the record and suggest that we need to revisit this, I am not against doing that. It's a very 21 hard rule, very complicated rule, but let's not do it 22 right now. 23 HON. F. SCOTT McCOWN: I will withdraw my 24 motion in favor of executive fiat. 25

1	MR. ORSINGER: Chip, we want to be sure that
2	every vote is counted.
3	CHAIRMAN BABCOCK: Mr. Dangling
4	HON. F. SCOTT McCOWN: But not more than
5	once.
6	CHAIRMAN BABCOCK: All right. So, Judge
7	McCoy, let's go back to you.
8	HONORABLE ROBERT McCOY: All right. My
9	original question was, the last sentence before (3) says
10	any motion filed is governed by subparagraph (4), and do
11	you mean any motion?
12	HON. F. SCOTT McCOWN: Yes.
13	HONORABLE ROBERT McCOY: Or do you mean any
14	untimely or any unwaived? You just mean any motion,
15	waived or not?
16	HON. F. SCOTT McCOWN: Right. Any motion.
17	MR. YELENOSKY: Any motion.
18	CHAIRMAN BABCOCK: Right. All right.
19	HONORABLE ROBERT McCOY: The next two or
20	three might put under the housekeeping label. (e)(4), my
21	copy here has a subpart (a) followed by another (a) and
22	CHAIRMAN BABCOCK: I think we fixed that.
23	HONORABLE ROBERT McCOY: The second (a)
24	gava WWhen the metion to require or diamonlify is filed
	says, "When the motion to recuse or disqualify is filed

conventional trial." What is that? 1 2 HON. F. SCOTT McCOWN: That's a new term of art developed by Professor Bill Dorsaneo, a noted expert 3 4 on Texas procedure. 5 PROFESSOR DORSANEO: No. I can't take 6 credit for that. That's really Robert W. Calvert's term 7 from Aldridge vs. Northeast Independent School District, and it has a well-understood meaning as to include jury 9 trials and bench trials that are tried in the conventional 10 manner rather than --11 HONORABLE ROBERT McCOY: Unconventional? 12 PROFESSOR DORSANEO: Rather than summary judgment practice, which is also a trial practice. 13 14 HONORABLE JOHN CAYCE: In Fort Worth it 15 means any case not tried in Judge McCoy's court. HON. F. SCOTT McCOWN: Can we add a comment 16 17 to the rules that incorporates what Bill just said and that cites the case? 19 CHAIRMAN BABCOCK: Yeah. We have it 20 footnoted, if you see in the November 28th draft, but I think a comment would be helpful, because that does strike 21 somebody who doesn't study these things. 22 23 PROFESSOR DORSANEO: And it may well be that conventional trials really are summary judgments, and 24 25 that -- I'm being facetious now, but --

HONORABLE SARAH DUNCAN: Don't be. 1 CHAIRMAN BABCOCK: Don't be facetious on the 2 3 record. Bill, can we commission you to do a comment? PROFESSOR DORSANEO: Yes, you may. 4 5 CHAIRMAN BABCOCK: All right. Judge McCoy, what's next? 6 7 HONORABLE ROBERT McCOY: All right. (e) (7), again we're under housekeeping. "The presiding 8 judge must promptly give notice," I think that's probably 9 10 "The presiding judge shall refer the matter to the clerk of the court, who must promptly give notice." I may be a 11 little picky there. And then also in (e)(7) it talks about that 1.3 the judge must rule within three days, and I'm assuming 14 15 that that's either three business days or three days excluding weekends and holidays, unless you really meant 16 17 that you hear it on Friday and, by golly, you need to have 18 that ruling on Monday. 19 Or what if Monday is a holiday? Do you have to have it on Monday, a holiday? CHAIRMAN BABCOCK: If I recall our 21 22 discussion on that, we were relying on the general time rules contained in the rules, so it would exclude weekends 23 and holidays. Judge Harris. 24 25 HONORABLE WILLIAM HARRIS: Well, that has

come up in some other contexts because there are certain three-day periods where if you're relying on Rule 4 you 2 have a different result than if you're relying on Code 3 Construction Act in the Civil Practice and Remedies Code. 4 Specifically, the appeal of an associate judge has been 5 construed to be under the Code Construction Act rather 6 than under Rule 4, and three days under the Code 7 Construction Act is three days unless it says "excluding." 8 So that might be something you want to consider. 9 10 HON. F. SCOTT McCOWN: Well, but the associate judge appeal is governed by statute, which would 11 be the Code Construction Act. 13 HONORABLE WILLIAM HARRIS: Exactly. HON. F. SCOTT McCOWN: And this is a rule, 14 15 so it would be governed by Rule 4. 16 HONORABLE ROBERT McCOY: All right. 17 CHAIRMAN BABCOCK: Go ahead, Judge McCoy. 18 HONORABLE ROBERT McCOY: In (e)(8), the last 19 sentence starts out, "If an associate judge or a statutory 20 master, " I believe it should include the statutory magistrate, which I believe in Tarrant County we have in 21 criminal courts. 22 CHAIRMAN BABCOCK: These rules probably 23 would not be applicable to criminal cases, would they? 24 25 MR. ORSINGER: No. They are covered by the

Code of Criminal Procedure. 1 2 HONORABLE ROBERT McCOY: All right. CHAIRMAN BABCOCK: But didn't we talk about 3 the statutory master versus statutory magistrate? 4 5 MR. ORSINGER: I don't know. We talked about associate judges versus statutory master because --6 7 HONORABLE WILLIAM HARRIS: What about a referee? Our juvenile courts have referees. 8 9 MR. ORSINGER: No, they are covered by the 10 Rules of Civil Procedure. HONORABLE WILLIAM HARRIS: It's a civil 11 case. A juvenile case is a civil matter. 12 MR. ORSINGER: Do we need to mention 13 something about juveniles? 14 15 MR. SOULES: I'm sorry. I'm a little lost 16 where you are, Judge. Where is it? HONORABLE WILLIAM HARRIS: It doesn't say it 17 in there, but I was just thinking outloud that if you are qoing to cover all the different types of judges, I don't 19 know if they're elsewhere, but our masters in our juvenile 20 courts are called referees. 21 22 CHAIRMAN BABCOCK: So we're on (e)(8), Luke, and it's the last sentence that says, "If an associate 23 judge or a statutory master is recused or disqualified, 25 the district court to whom the case is assigned must hear

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the case or appoint a replacement," and the issue on the
   table is whether or not we need to expand that category of
   people to include referees or masters.
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                 HON. F. SCOTT McCOWN: Can I just
4
   recommend --
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                 CHAIRMAN BABCOCK: Yeah, Scott.
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                 HON. F. SCOTT McCOWN: -- that we check the
   Family Code to see if you have an absolute right to object
8
   to a referee? Because if you have an absolute right to
9
   object to a referee, there would never be any need to
10
11
   recuse. If you don't have an absolute right to object to
   a referee then we would want to add "referee," and just
   let that turn on whatever we find out.
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                 CHAIRMAN BABCOCK: How does everybody feel
14
   about that? Richard, is that doable?
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                 MR. ORSINGER: Sure. Absolutely.
16
17
                 CHAIRMAN BABCOCK: By you?
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                 MR. ORSINGER: It's in the Family Code.
   don't practice juvenile law, but we could sure find it
   out.
20
21
                 CHAIRMAN BABCOCK: But you're kind of a
   family guy.
22
23
                 MR. ORSINGER: That's right. But Judge
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   Harris is a family law judge. He probably knows.
                 JUSTICE HECHT: Do -- I just don't know the
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answer to this. Do county courts have associate judges or
   masters or referees in jurisdictions where --
2
                 MR. SOULES: Yes.
3
                 JUSTICE HECHT: -- their jurisdiction is the
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  same as the district courts? El Paso, Corpus Christi.
5
6
                 HONORABLE TOM LAWRENCE: I think they
7
   appoint hearing officers for condemnations.
8
                 MR. SOULES: We ought to take the word
   "district" out. Courts look at cases --
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                 MR. YELENOSKY: Well, is there a generic
10
  term we could use for a description?
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                 HON. F. SCOTT McCOWN: Yeah. Let's just say
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   "the court."
13
                              That's a good point.
14
                 MR. SOULES:
15
                 CHAIRMAN BABCOCK: That would solve that
   problem, wouldn't it? Everybody okay with taking
16
   "district" out of (e)(8)?
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                 HON. F. SCOTT McCOWN: Yeah.
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                 MR. YELENOSKY: No, I was referring to the
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   term for master, etc. Is there a generic term there that
   would encompass all the litary that we might get wrong or
21
   might be under-inclusive with future changes?
22
                 HONORABLE SARAH DUNCAN: How about
23
   "judge equivalent"?
24
                 MR. YELENOSKY: "Judge equivalent."
25
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"Pseudo."

MR. EDWARDS: Who is it that appoints all these people? Who is it that appoints them, and can we do this in generic terms of people who make decisions pursuant to appointment by whomever?

HON. F. SCOTT McCOWN: I think we have it fixed if we adopt Luke's suggestion of just taking "district" out because the only things there are are associate judges, masters, and referees, if a referee -- if you don't have an absolute right to object to referee, we can put that in. Commissioners, anything else, the statute already has a procedure for qualifying and disqualifying them.

CHAIRMAN BABCOCK: What's the difference

between a statutory master and just a regular old master?

HON. F. SCOTT McCOWN: Well, the difference
is that if you appoint a discovery master under

Rule 171 --

CHAIRMAN BABCOCK: Right.

HON. F. SCOTT McCOWN: -- that's different than a 4(d) master appointed pursuant to a statute that hears a large volume of cases, and there's already a way under 171 to object to the appointment of a particular master. What we're trying to cover here is regular judicial officers.

MR. ORSINGER: I might point out also that 1 the regular judicial officers, these associate judges and 2 masters, they have permanent jobs. They are hired by the 3 county or the district or the state; whereas, a Rule 171 4 5 master is appointed by a judge to act in a particular 6 case. 7 HON. F. SCOTT McCOWN: Right. MR. ORSINGER: And then when the case is 8 9 gone they're gone also. CHAIRMAN BABCOCK: So where does that leave 10 11 us? Are we just going to check the Family Code and see whether that ought to be included, and otherwise we're not 12 13 going to worry about it? Okay. Richard, can you do that? 14 MR. ORSINGER: Yes, I will do that. 15 CHAIRMAN BABCOCK: All right. Judge McCoy, 16 next. 17 HONORABLE ROBERT McCOY: Is 18 -- the present 18b(6), "if a judge does not discover that he is recused, " and so forth and so on, "he is not required," is 19 that addressed in the revised rule? 20 CHAIRMAN BABCOCK: I believe it's supposed 21 to be. 22 23 MR. ORSINGER: It's supposed to be. HONORABLE ROBERT McCOY: And the reason I 24 bring it up is because there's a mistake in there where it 25

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refers to 2(f)(iii), should be 2(f)(ii).
                 MR. ORSINGER: Look at subdivision (d).
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   Subdivision (d) is I think our current rule effort to try
3
   to address that.
5
                 HONORABLE ROBERT McCOY:
                                           Okay.
 6
                 MR. ORSINGER: But, no, I mean, let's verify
7
   that.
                 HONORABLE ROBERT McCOY: I see.
8
9
                 MR. ORSINGER: Because we had a
   cross-reference problem in an earlier draft of this rule,
10
   but I think (d)(7) has to do with financial interest of a
11
   relative of the judge, and that is not a financial
   interest of the judge that can be cured by failure to
13
   realize it; but of a relative of a judge, that is curable
14
   under these conditions, right, if they divest?
15
16
                 HON. F. SCOTT McCOWN: So what was the
   question, Judge McCoy?
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18
                 HONORABLE ROBERT McCOY:
                                           I think I was -- I
   was assuring myself that 18b(6) is addressed in the
19
20
   revisions, and it is in section (d).
21
                 CHAIRMAN BABCOCK: Okay. What's next?
22
                 HONORABLE ROBERT McCOY:
                                           My last
23
   -- I guess last comment is that the purpose of what we'll
   call Senator Harris' bill I believe was to limit the
24
25
   number of recusals in a case to three, not against the
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judge; and that is the kind of teeth that Judge Walker feels and I feel is necessary to stop the use of the recusal rule for purposes for which it is not designed. So I just want to end with that comment.

CHAIRMAN BABCOCK: Okay. This is -- and this is a really important issue, and I think that there are some circumstances that Judges McCoy and Harris and maybe now Judge Brown have faced that I don't think we considered or we thought about when we were coming up with this subsection (11)(b).

As I explained to Judge McCoy and Judge
Harris before we started this morning, our concern with
the statute is that it has the sort of -- if it's
interpreted to be just three motions, you get three
motions and if you lose the third then you get sanctioned,
it is particularly a problem in counties like Bexar and
Travis that have a rotating docket where you could win two
motions, have a close motion on the third one but lose it,
and then all of the sudden get sanctioned.

And the concern of our committee collectively was that that's not fair and surely that's not what we're trying to get at; and so that's why the language is drafted in this proposed rule as it is; but there's another side of the coin, and I wasn't aware until Frank Gilstrap and I went to visit with Senator Harris

that the statute is really trying to get at a fairly discrete but nevertheless serious problem; and, Judge Harris and McCoy, maybe you could tell us your experiences and what the problem is and then we'll see how we can fix it.

We discussed briefly this morning, I think that the
Senator's obvious intent under 30.016, Civil Practice and
Remedies, was to get at these litigants -- and we've
touched on them earlier today -- who use recusal motions
in an offensive manner with complete disregard for any
kind of sanctions or anything else. I think you made a
good point this morning, Chip, that with the rotating
dockets that they have in Austin and San Antonio perhaps
the Senator could look at changing the wording on this to
where after the denial of two previous motions -- in other
words, if you keep filing recusals and you keep
prevailing, it doesn't seem to me that, you know, that
would be proper.

If you recuse -- file a recusal, you have a hearing, and you win the recusal hearing, that doesn't seem like it would -- it would go in the spirit of recusal and disqualifications, but I think that's a problem that would have to be addressed by the Legislature; but perhaps, you know, someone could write a letter to the

Senator or I could visit with him about it.

there is a provision that allows the Court -- and I am not sure of the mechanics of how it works, and maybe Justice Hecht is -- that allows the Court by rule to overcome a statute on a procedure such as this; and I think the intent of everybody, including Senator Harris, was to try to bring all these different things that we're concerned about, some of which had nothing to do with the problem that you're talking about, into one rule and avoid the confusion that is potentially existing between a rule that says one thing and then a statute that says another.

So there's an attempt to harmonize things, so I think what we're trying to do here is address the problem that you're talking about in a way that everybody thinks is appropriate so we can recommend it to the Court.

Yeah, Judge McCoy.

HONORABLE ROBERT McCOY: I think that the point of this statute was not to sanction lawyers and was not to keep lawyers from filing recusals, but was to get the case over with. After you file three motions to recuse, the fourth one and all of the rest of them are heard on appeal and do not stop the case from going forward, and that's what's happening in disciplinary cases.

If you're about to lose your law license, you really don't care if you have to pay some attorneys fees. You want to delay having this case heard for as long as you can, and a way to do that is to recuse or try to recuse every judge that's assigned to hear the case on the merits or to hear the recusal of the judge to hear the recusal of the judge on the merits and so forth. And so the point of this was to stop that so that these cases can be heard; and if there is a problem, there is a reason the judge should have been recused, it's heard on appeal; but we go ahead and get the case heard and behind us.

CHAIRMAN BABCOCK: Right.

HON. F. SCOTT McCOWN: What are you suggesting? How would you do it?

GHAIRMAN BABCOCK: Scott, hang on, before we get to that. I want to see if what we have done or what we are proposing here solves that problem or not; and I'm not sure what the answer is; but we've got this concept, which I think is a very interesting concept of the interim proceedings; and I'm afraid that even though the interim proceedings work in a lot of situations, they may not work in the problem you guys face. Judge Harris.

HONORABLE WILLIAM HARRIS: And I don't read 30.016 that way. I agree with Judge McCoy that all it does is says that on your third or subsequent motion you

don't get to stop the train. You keep on going. The motion is heard, and I don't think it's heard on appeal. I think it's heard by the presiding judge or the judge that's assigned. The only difference is none of your rights in a recusal are prejudiced, and none of them are changed in any way except that under this tertiary motion law the trial continues.

And the tertiary recusal statute says that -- let's just suppose that you've recused three judges and I'm your fourth and you file a motion to recuse me and I say, "This is a tertiary motion. I'm going to decline to recuse myself. I'm going to forward it to the administrative judge, and we are going to continue with this trial." Well, obviously the administrative judge is going to want to resolve this as quickly as possible. The trial keeps going. I can still sign orders. I can still set hearings. I can still receive evidence.

Your rights for recusal are not prejudiced because when you go to Judge Walker and present your evidence and he says, "You know, you're absolutely right. Judge Harris should be recused in this case," at that point under the terms of 30.016 all of the orders I've made during this what you guys refer to as an interim period are vacated, but the only difference is that your draftsmanship here I think is a little bit better because

your draftsmanship says that these interim proceedings, they can either vacate the orders made by the recused judge or they can -- the new judge can affirm or I guess, you know, restate those orders.

CHAIRMAN BABCOCK: Okay. There are two things that are working in 30.016. 30.016. One is what you just described. The other thing is sanctions. Let's take the first issue first, and that is we don't want the abusive litigant to be able to stop the trial.

Whole point. We have a -- there are two or three cases I'm aware of. I'm intimately familiar with one of them, as is Judge McCoy, and it's a case where literally there are -- I think Judge McCoy was the fifth or sixth and I was the sixth or seventh judge on a disciplinary matter, and the pattern is always the same. A judge is assigned. A motion to recuse that judge is filed. It states little or no grounds.

The judge always does the correct thing, declines to recuse himself, forwards the motion to the administrative judge, at which time the administrative judge appoints a judge to hear the recusal, at which time the litigant recuses the judge appointed to hear the recusal, at which time the administrative judge goes to, in my case, Mr. Justice Phillips, at which time the

litigant recuses Mr. Justice Phillips, and it's just sort of an on and on thing.

And if you allow this, if you don't have something to keep the ball rolling, you -- like Judge McCoy said before, you give an unscrupulous litigant the ability to absolutely stop a civil proceeding; and if there's nothing -- if there's no way to go forward with it, it's a real strange little loophole that a couple of people, particularly in the disciplinary realm, have come across, and they have been using it to great advantage. There is one that I'm aware of that the case has been pending for about three and a half years.

CHAIRMAN BABCOCK: Yeah. Richard, hang on for just one second. There are two concepts at work here. Our interim proceeding rule as drafted now is tied to timing. In other words, if it doesn't make the ten-day cutoff, then our interim proceeding procedure kicks in. This statute and the situation you describe is not necessarily time-sensitive. What it is just multiplicity of motions.

HONORABLE WILLIAM HARRIS: Exactly.

CHAIRMAN BABCOCK: So it seems to me to solve the problem you-all describe, our remedy is fine.

It's consistent with 30.016. So we've got to -- if we're going to harmonize these two provisions we've got to come

up with language that allows interim proceedings when there have been multiple motions under the circumstances that you describe without penalizing legitimate litigants who are in the Bexar County or the Travis County system who may have multiple motions, but that's because they have multiple judges all the time. Richard.

MR. ORSINGER: We have the interim proceedings in a multiple motion case, and it is ground one under paragraph (4) which cross-refers to (e)(11)(b), so the condition for the interim proceeding based on multiple motions turns on what's on (e)(11)(b).

It's when someone is sanctioned under

(e)(11)(b) and they file a subsequent motion, then the

interim proceedings continue. We are coupling the interim

proceedings and the multiple motion case with the

imposition of sanctions. We don't have to do that.

Theoretically, the way this rule might work is that by the time you have denied three motions and the fourth one is denied -- or in denying the third or subsequent motion, so when the third one is denied they are required to grant sanctions. The interim proceeding will only overcome the fourth motion. So in a sense it takes four motions before the interim proceeding goes rather than three. But that would probably unfairly penalize someone in Austin or San Antonio who had three

1 legitimate motions against three different judges that 2 were all assigned. 3 Maybe we should uncouple the interim proceeding from parallel motions from the imposition of sanctions and just say by the time you've had three 5 recusals, granted or denied, the fourth one, you're going 6 to have to argue on appeal and not through our recusal 7 8 process. 9 CHAIRMAN BABCOCK: By "arque on appeal," do 10 you mean interim proceedings? MR. ORSINGER: I don't. I think what 11 they're talking about is you try the case on the merits, 12 13 and your only remedy is to go to the court of appeals and not to --HONORABLE WILLIAM HARRIS: 15 16 MR. ORSINGER: -- go to the presiding administrative judge. 17 HONORABLE WILLIAM HARRIS: I disagree. 18 19 MR. ORSINGER: What are you saying? 20 HONORABLE WILLIAM HARRIS: I think that what 30.016 says is that your hearing -- you're going to continue the trial, the trial that forms the basis of the 22 23 recusal, but you're not going to be precluded from pursuing recusal while this case is in trial. 24 25 HONORABLE ROBERT McCOY: I respectfully

disagree with my brother here. I think what it says, it's just an appellate point. That last recusal which was 2 denied is just an appellate point that you have. I mean, 3 30.016 says, "The denial of this recusal shall be heard on appeal," or whatever. It's just another appellate point. You aren't denied the right to file it. It's just that 7 you don't get to stop the train by having it heard now. That's a point that you could be heard on appeal, and if it's reversed, you redo the trial on the merits, because 9 that judge should not have heard the case. 10 11 MR. SOULES: Judge McCoy, my question to you, if it's only -- if it's only something that can be 12 decided on appeal, what record does the appellate court 13 14 look at if there hasn't been a trial court proceeding to 15 develop the evidence or to develop the merits of the 16 motion to recuse. HONORABLE ROBERT McCOY: That's why the 17 motion has to be specific, setting out all grounds. 19 MR. SOULES: But it may be false. 20 MR. ORSINGER: You need to have a fact 21 hearing. 22 HONORABLE WILLIAM HARRIS: That's why I 23 interpret section (d) where it says "the denial of a 24 tertiary recusal motion," to me that necessarily says that 25 the presiding judge has to hear the motion while the case

is still before the judge whose recusal is sought because there can't be a denial of the tertiary motion in my opinion without a hearing before the presiding judge.

CHAIRMAN BABCOCK: Scott.

HON. F. SCOTT McCOWN: I have a proposal.

If you look at (11)(b), we really don't need (11)(b) for sanctions because (11)(a) gives the judge all the sanction authority the judge needs. What we need in (11)(b) is -- is to solve the problem raised by Judge McCoy, Judge Harris, or, excuse me, Senator Harris originally on the tertiary motion, which applies, as they point out, not to a particular judge but in a case and applies whether it's granted or whether it's denied.

And so what I propose is that we change or delete (b) entirely and substitute the following language:
"When a party files a third motion to recuse, the judge hearing the recusal motion may order, when appropriate, that the proceeding shall continue unabated while the pending recusal motion and any subsequent recusal motions are considered."

So let me explain how that would work and go over it again. We're just going to assume that the law of averages doesn't visit on one case three really good recusals, and when you get -- when you file that third recusal motion, regardless of whether your other two were

granted or denied, the judge who's hearing that third recusal motion can look at -- and this would vest some 2 discretion in the recusal judge -- can look at the nature 3 of the case, can look at the nature of the motions that have been filed and the motion in front of him, and the 5 judge can say, regardless of whether he grants or denies that motion, that this case is going to go forward unabated while this motion and any subsequent recusal 8 motions in the case are litigated, and that creates then 9 the record for appeal that Luke pointed out we have to 10 have, but just says as a matter of discretion the recusal 11 judge can say, "We ain't stopping anymore. This is your 12 third one. We're not stopping anymore." 13 HONORABLE JAN PATTERSON: And where are you 14 15 recommending that be placed? 16 HON. F. SCOTT McCOWN: Well, we could place it --17 MR. ORSINGER: It needs to be in (4), Scott. 18 It has nothing to do with sanctions. 19 MR. SOULES: Why don't we take that first 20 clause, the clause, "Denial of three or more motions filed 21 in the case against a judge on this rule by the same 22 party" and put it under "4," under "interim proceedings" 23 24 and make it a new way that you go and do that. 25 CHAIRMAN BABCOCK: Hang on. Judge Harris

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had a point on this.
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                 HONORABLE WILLIAM HARRIS: Am I to
3
   understand Judge McCown to say that if the recusal is
   filed, whether it's the 3rd or the 18th or whatever, that
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5
   it's still -- the presiding judge has to make that
   decision that the case can go on?
7
                 MR. SOULES: No.
                 MR. ORSINGER:
8
                                Yes.
                 HON. F. SCOTT McCOWN: Well, it would be the
9
   recusal judge.
10
                 MR. ORSINGER: Yes, that's what he's saying.
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12
                 HONORABLE WILLIAM HARRIS: Because if we do
   that, your Honor, what happens is this: The litigant
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   comes to court on the day of trial, and he's been turned
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15
   down on his -- he's had a hearing on his 15th motion to
   recuse, and on the day of trial he appears at the trial
16
17
   with the jury in the courtroom with his 16th motion to
   recuse, and at that point he stops the trial.
18
19
                 HON. F. SCOTT McCOWN: Not under my rule.
20
                 HONORABLE WILLIAM HARRIS:
21
                 MR. ORSINGER: No.
                                      It would stop it long
22
   enough to get the recusal judge in.
                                        No. No, it wouldn't.
23
                 HON. F. SCOTT McCOWN:
24
                 MR. SOULES: If you move --
25
                 HON. F. SCOTT McCOWN: Because it would be
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under our interim proceedings under (4). MR. SOULES: If you just move that (11)(b) 2 to interim proceedings, (4), and you only use the first 3 words of it, "Upon denial of three motions filed in a 4 case against a judge or under this rule by the same 5 party," then the interim proceeding rule would take --6 would allow the court to proceed if there had been three motions denied before. 8 9 HON. F. SCOTT McCOWN: Okay. But, no. See, I'm saying something different, Luke. 10 MR. SOULES: Period. 11 12 HON. F. SCOTT McCOWN: I'm saying something different. 13 MR. SOULES: I know you are. 14 HON. F. SCOTT McCOWN: Okav. 15 MR. ORSINGER: Judge Harris is saying even 16 17 if they were granted. I mean, aren't you saying even if 18 they were granted? 19 MR. SOULES: No. No. 20 HON. F. SCOTT McCOWN: Well, wait. first thing you have to get by is it's not against one It's in the case, period, and then it's whether 22 they are good or bad. There's two decisions to make 23 there, and what I'm saying is I can understand people not 24 wanting to penalize somebody for a good motion. 25

would say give the recusal judge discretion to look over those earlier motions and make a decision, given the nature of the case, whether it needs to go forward regardless.

MR. SOULES: But under (4) the trial judge goes forward. He doesn't have to go back to the presiding judge, and that I think is Judge Harris' issue, that if he wants to go forward with the case, he doesn't want to have to interrupt it at all, if he's wrong about the -- you're probably going to listen to what the fellow has to say about recusal, and you probably are going to -- at least you're going to read that motion. if you think you're going to be recused, why waste the time of having a trial?

MR. SOULES: But if it's the 16th motion or it's the 4th motion, three have been denied, you think it's groundless, and you go forward, or whatever you think you can go forward.

HONORABLE WILLIAM HARRIS: Exactly, and --

HONORABLE WILLIAM HARRIS: Whether I think it's groundless or not.

MR. SOULES: You're probably not going to go forward if you think it's a good motion, and (4) is the trial judge himself going forward without worrying about going to the presiding judge. He sends the papers to the presiding judge for a parallel proceeding.

HONORABLE WILLIAM HARRIS: 1 Exactly. 2 MR. SOULES: But the trial judge conducts 3 the trial, and what I'm proposing is that we just have a third ground for permitting interim proceedings and that be "Upon the denial of three or more motions filed in a 5 case" -- I don't care whether it's against the same judge 7 -- "under this rule by the same party." HON. F. SCOTT McCOWN: I agree with Luke. 8 You've convinced me. 9 10 MR. SOULES: Once you get to the fourth motion, the trial judge can go forward. 11 HON. F. SCOTT McCOWN: You've convinced me. 12 13 CHAIRMAN BABCOCK: Judge Brown. MR. HAMILTON: Actually, Luke, doesn't that 14 15 just replace the (a)? MR. SOULES: No, because -- well, I don't 16 17 know. I quess it would. HONORABLE ROBERT McCOY: I think it's very 18 19 important that you not put in "against a judge," and it's just if three motions to recuse have been denied in a 21 case. MR. LOW: 22 Right. Right. MR. ORSINGER: Yeah. 23 HONORABLE ROBERT McCOY: Because otherwise 24 25 you're not stopping anything from halting the train.

MR. ORSINGER: And I would argue against replacing (a) because (a) is --

CHAIRMAN BABCOCK: Hold it, guys. Judge Brown has been very patiently holding his hand up, so Judge Brown.

HONORABLE HARVEY BROWN: Well, two points.

CHAIRMAN BABCOCK: As opposed to you,

Richard.

HONORABLE HARVEY BROWN: Allowing interim proceedings, it seems to me, cannot include a judgment because if the judge enters a judgment we're soon not going to have a record on appeal, so we need to think about the issue -- maybe they can do everything up to signing a judgment but not entering a judgment, because otherwise there will be no record to appeal from a recusal.

The second thing, to me it seems like we should have a more radical remedy, and that is by using by analogy the Vexatious Litigation Statute that has come out, and so I would say we should have something like the first clause and then say, "The judge denying the third or subsequent motion may enter an order enjoining a party from filing any additional motions except with permission of the court," which essentially -- and it's not the court -- the Vexatious Litigation Statute right now says you

have to go to the regional director or to the presiding 1 judge, but they have to come get permission basically to file it. 3 4 That way you don't have your 16 motions, and, you know, one thing we're ignoring by sanctions, it's 5 not just attorneys. It's all the court time spent on this 7 16 courts looking at this. So I think we should preclude them from doing that, and they have lost their --9 HON. F. SCOTT McCOWN: But there won't be 16 anymore because on the third one --10 CHAIRMAN BABCOCK: The trial is going 11 forward. 12 13 HON. F. SCOTT McCOWN: The trial is going forward. 14 HONORABLE HARVEY BROWN: But they may still 15 keep filing them. 16 17 CHAIRMAN BABCOCK: Skip Watson. MR. WATSON: I just want to make sure that 18 19 Luke's proposal addresses the problems raised by Judges McCoy and Harris. It sounds like we're assuming that the 2.0 third bad motion is against the same judge or a different trial judge; but the example that got my attention was 22 where the third bad motion is against Chief Justice 23 Phillips deciding who should be hearing the recusal; and 24 if it's worded that the trial goes forward then we just 25

have undone everything because the first recusal may have been good, you see; but we're saying now because you had 2 3 three denied going up the train of deciding who is going to decide whether the first recusal is good, in fact, the neutral to decide whether the first recusal is good, you 5 lose all three strikes and the trial goes forward. 7 I think we need to make it clear that the recusal goes forward, but the trial is still stopped. 8 9 trial is stopped until the initial recusal is decided by a proper judge to hear it. Does that make any sense? 10 HONORABLE WILLIAM HARRIS: Yeah. 11 HON. F. SCOTT McCOWN: 12 MR. YELENOSKY: Well, actually, I had the 13 I don't know the answer, but do we mean 14 same concern. that if we went up the chain, okay, you've had your third, 15 then the trial goes forward even though there hasn't been 16 17 any decision? MR. WATSON: There's been no decision, no 18 19 appeal. MR. YELENOSKY: Three have been filed. 20 21 There's been no decision at all on any of them. Do we 22 mean that that trial goes forward, and if so, before whom? 23 CHAIRMAN BABCOCK: But keep in mind the statute doesn't talk about winners or losers. I mean, the 24 25 statute just says "three motions."

1 HON. F. SCOTT McCOWN: Well, wait. I don't 2 think it can work the way they have just said, and let me go -- I think I have got Luke's idea in some language. 3 4 If you look at interim proceedings, 5 subdivision (4), let's say there's been one motion to recuse filed, but it doesn't fit inside subdivision (4). 7 The proceedings stop. That motion to recuse has been 8 ruled on. It's been granted or it's been denied. 9 Now you have a second motion. Well, that 10 second motion doesn't come within interim proceedings 11 either, so it's been ruled on. It's been granted or 12 denied. So now you have a third motion. You're in a disciplinary proceeding. The Bar is going against a 13 lawyer. He makes his third motion to recuse. 14 15 If you took Luke's idea, what "Interim 16 Proceedings" would say was you would refer the motion to 17 the presiding judge. So the motion would go on and be 18 heard through our normal procedure, a record would be created, but you would go forward under a third exception. We've got two exceptions now. There would be a third 20 exception, which would read, "when the motion is the third 21 motion to recuse filed in the case by a party." 22 MR. SOULES: "Fourth." 23 HON. F. SCOTT McCOWN: You want to make it 24 25 the fourth?

MR. SOULES: Well, that's what our rule is 1 right now. You've got to have denial of three before you 2 would run into sanctions. 3 HON. F. SCOTT McCOWN: Well, this would be 4 denial or granted, is what I would say. 5 6 MR. SOULES: Oh, no. 7 HON. F. SCOTT McCOWN: If it's your fourth motion to recuse, you can go forward. 8 CHAIRMAN BABCOCK: Well, let's be faithful 9 to the statute. The statute says "third or subsequent 10 motion, "so... 11 12 HON. F. SCOTT McCOWN: All right. Third. And it doesn't say denied or granted, or does it? 13 CHAIRMAN BABCOCK: Does not. 14 15 HON. F. SCOTT McCOWN: So, Luke, I can see 16 your point. If you've won a few, why should you be penalized, but all this would be saying is if it's your 18 third motion to recuse, the judge may go forward. doesn't have to. He could make a discretionary decision 20 that it's a good motion or a close motion or you shouldn't 21 be penalized or whatever, but he could also make a 22 discretionary decision that, yeah, you won a few, but they 23 were probably BS and you have lost a few and it's a very 24 important case and you're just trying to evade discipline. And you're not being denied your hearing. You're going to 25

get it, and if you win, everything he does could be set aside, but he's going to go forward.

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CHAIRMAN BABCOCK: Judge Harris.

HONORABLE WILLIAM HARRIS: I still think that requires the judge that sits on the recusal to make findings, and I think that's improper. I think that the -- if the judge whose recusal is sought gets a motion that, you know, for whatever procedural remedy you guys fashion, it needs to be handled just exactly as a first recusal motion. Look at it, say, "There are grounds, I therefore recuse myself," or say, "There are no stated grounds, and I therefore decline to recuse myself and forward this to you, Mr. Administrative Judge," along with any accompanying -- you know, just the language of the statute, but on the ones where the proceedings go forward, not make findings, not do anything except just continue the trial.

HON. F. SCOTT McCOWN: That's what this would provide.

HONORABLE WILLIAM HARRIS: And pretend -put on the blinders, pretend there has been no motion
filed whatsoever. When the administrative judge calls me
and says, "Judge Harris, the recusal motion is a good one,
and you are recused," at that point walk off.

HON. F. SCOTT McCOWN: Okay. I think that's

what I just proposed. If you look at subdivision (4), "Interim Proceedings," "after referring the motion to the presiding judge, " so that's what you do. You refer it to the presiding judge, but you're authorized to go forward under a third exception when the motion is the third motion to recuse that's been filed in the case by the same party. So I think I am proposing what you just sketched out.

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CHAIRMAN BABCOCK: Justice Hecht.

JUSTICE HECHT: But it would also apply to the other circumstance where you have in essence vertical motions, so that if you moved to recuse the trial judge, it's the first motion, he sends it to the regional presiding judge, who assigns a judge to hear it. party moves to recuse that judge. That goes to Chief Justice Phillips. The party then moves to recuse the Chief Justice. He's back in the trial court, and you're ready to go forward at the discretion of --

> HON. F. SCOTT McCOWN: The judge.

JUSTICE HECHT: The trial judge.

MR. YELENOSKY: Which trial court?

JUSTICE HECHT: The original trial court.

MR. CHAPMAN: That's the problem I see, that 24 | you're bringing it back to the same judge that there may have been a good motion to recuse.

JUSTICE HECHT: Well, but if he's chancing enough to move to recuse the Chief Justice of Texas and just -- that's just one of the risks. I mean, what are the chances that the Chief Justice is going to be recused from assigning a judge to hear the recusal motion? The chances of that are just almost zero, I would think.

MR. CHAPMAN: Well, but what about the nonvertical situation? In the vertical situation I understand that, but if it's a situation where, in fact, the party has a good basis for the motion in the first instance and because of the circumstance ends up with three motions? In order to solve the problem for the unscrupulous, we are really causing a problem for the litigant that brings the good motion. But that's the concern I have.

CHAIRMAN BABCOCK: Luke.

MR. SOULES: Well, I think given what

Justice Hecht just said here, that would not be my

understanding of what should take place, that the third

motion challenging Judge Phillips triggers the viability

of the original trial judge to go forward. It seems to me

like what we ought to do is change in the very first part

of the interim proceeding and say, "The judge may proceed

with the trial or hearing" instead of "the case." "As

though no motion had been filed."

That would enable, of course, Judge
Phillips to proceed with the recusal hearing to recuse or
not recuse the recusal judge, but it would not empower the
originally challenged trial judge to go to trial, and I
think all we really need to fix is just the series of
recusals stops someplace so that there can be a recusal
hearing, and then Judge Phillips can say the recusal judge
is not disqualified. The recusal judge can say, "The
trial judge is not disqualified, so go to trial," and so I
don't think we ought to leave it vague as to whether or
not the trial judge could tee up a jury case just because
Judge Phillips has been challenged.

CHAIRMAN BABCOCK: Richard.

MR. ORSINGER: We started drafting and then backed off of any recusal procedures in the trial rules relative to the Supreme Court. We started to draft procedures of what would happen if somebody tried to recuse the presiding administrative judge before they made an assignment or the recusal judge who received the assignment or the Chief Justice who was picking a replacement for the presiding judge who had been recused.

We don't actually acknowledge that procedure, if I am not mistaken. And so we're talking now about imposing a sanction for someone doing something that we don't say they can do, and I think that there is some

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wisdom in not recognizing that you have a procedure called
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   recusing the presiding administrative judge or recusing
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  the judge who was assigned or recusing the Chief Justice
   of the Texas Supreme Court. When we discussed this
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   initially we were afraid it might invite pro se litigants
  to do it when it might not otherwise occur to them, and so
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   if we are going to weave the vertical recusals into our
   parallel proceeding and our sanction rule, we're
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   implicitly overturning our prior decision not to provide
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   procedures for those events.
                 HON. F. SCOTT McCOWN:
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                                        Could I --
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                 CHAIRMAN BABCOCK: Could I ask just one
   question, Scott?
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                 HON. F. SCOTT McCOWN:
                                        Okay.
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                 CHAIRMAN BABCOCK: The vertical recusal, is
   that covered by the statute?
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                 MR. ORSINGER: It says "tertiary," and no
   one really knows. "Tertiary" isn't defined.
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                 CHAIRMAN BABCOCK: Well, but it also says
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   "filed against a district court, statutory probate court,
   or statutory county court judge."
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                 MR. HAMILTON: It doesn't include the
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   Supreme Court.
                 CHAIRMAN BABCOCK: No, it doesn't.
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                 MR. ORSINGER: Well, but does it include a
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district judge who is assigned to hear your recusal 1 motion, and does it apply to a presiding administrative 2 judge who assigns somebody to hear the recusal motion? 3 CHAIRMAN BABCOCK: Well, it doesn't say 4 that, but maybe it does. 5 MR. ORSINGER: Doesn't it say that? 6 7 not say the Chief Justice of the Texas Supreme Court, but if you --8 9 CHAIRMAN BABCOCK: It says "a district court, statutory probate court, or statutory county court 10 judge." 11 MR. WATSON: So the tertiary statute is --12 MR. SOULES: But the court does -- that's 13 who they send, is another district court judge to hear a 14 district court recusal. I think it's covered. 15 16 JUSTICE HECHT: When Senator Harris proposed 17 this legislation we did have some brief conversation with his staff about whether it included, if you will, 18 horizontal motions or vertical motions or both, because you don't ever get to the Chief Justice if you keep 20 recusing the recusal judge; but then to get around that, 21 22 the regional judge says, "Okay, well, then I will assign myself," and then if you move to recuse him then that's 23 24 when you have to go to the Chief Justice. 25 HON. F. SCOTT McCOWN: Could I point out,

just empirically, we know that we have got some people who don't want to go to trial and will file multiple recusal motions in an effort to stop that. That's the evil that we know exists and that we're trying to write a rule to prevent. Does anybody really think that there is going to be very many occasions when a truly worthy, innocent party is going to find themselves in front of three judges for whom they have got a good ground for recusal and that that third judge is going to be so venal that he's going to go forward with the trial anyway and that the guy is going to lose and that the recusal procedure is not going to ultimately vindicate him?

That seems to me to be such an unlikely scenario that we're trying to guard against that we ought to just be able to say when it's the third motion to recuse filed in a case by the same party, that the trial judge can exercise discretion to go forward. We'll still have the recusal procedure, and if ultimately the recusal is found to be valid, we'll have to back up and do it again.

MR. SOULES: Well, that's a compromise that I was getting to with my motion. I think if you're -- you've got a good grounds to go against a judge for recusal you probably should be able to stop everything, every time, but that's probably unrealistic. So if it's

the third motion by the same party in the same case and you still get a hearing on the recusal and you can still develop your record, perhaps it is post-judgment, but you're either going to have an appellate point that you weren't given the opportunity during the trial court's plenary jurisdiction to develop the record, in which event there should be a remand at least for that.

Or you weren't given the opportunity 'til later, but there is the record while the trial court had plenary power, even if it's after judgment. I think someone made that point, and you have a record that -- you know, that's probably enough due process, and my experience has been that once the trial judge has been recused ordinarily there's some pretty careful consideration given to who replaces that judge for purposes of the trial.

So you've got one additional chance, if a judge is assigned to replace the original judge that you can't live with because the judge is recused or should be recused. Now you're to the third time, and you've got reasonable judges making the appointments, and I think there is enough protection there to just go ahead and say the trial judge can proceed or the recusal judge can proceed or Chief Justice can proceed if this is the third motion, but they proceed with what is on their plate. The

third -- on the plate of the judge who is the subject of 1 the third motion. They don't proceed and cascade back to 2 the trial judge to start the trial. 3 I think that's what --4 MR. CHAPMAN: Yes. 5 MR. SOULES: And I think that's enough. Ι think that takes care of our problems. 6 7 CHAIRMAN BABCOCK: Stephen. MR. YELENOSKY: Well, what about -- I think 8 we do have to look at the vertical aspect or we're not 9 getting at the problems that Judge McCoy and Harris have 10 brought out, but what about --11 I thought we were. 12 MR. SOULES: Well, I know, but Richard 13 MR. YELENOSKY: was suggesting that maybe we not look at that, but what 14 about saying that recusal at the vertical level never 15 16 stops the trial from going forward because you could still -- I mean, if you recuse, it's denied, it goes to 17 the administrative judge, he assigns another judge, you could still move to recuse that second trial judge, right? So that's two, but your recusal of the administrative 20 21 judge itself wouldn't stop the trial. 22 MR. SOULES: That's the third time, and it wouldn't stop. 23 24 MR. YELENOSKY: Well, no, I'm suggesting something different. 25

1 MR. SOULES: Oh, okay.

MR. YELENOSKY: Which is that you just count recusals against the trial judges. On the third recusal against a trial judge then you have the interim proceeding that goes forward and say that recusals of the administrative judge or the Chief Justice don't in themselves stop the proceeding from going forward.

CHAIRMAN BABCOCK: Carl.

MR. HAMILTON: Two things. First of all, are we trying to draft a rule that implements the statute, or are we just using that as a guideline, because a lot of these comments are way beyond what's in the statute?

CHAIRMAN BABCOCK: Yeah. I think we're doing two things. We're trying to cure the problem the statute was intended to cure, but we're also trying to be more comprehensive in our treatment.

MR. HAMILTON: I mean, if we come up with something that Senator Harris isn't going to consider that as changing the statute or whatever?

CHAIRMAN BABCOCK: Senator Harris is supportive of our effort to try to come up with a comprehensive recusal rule as long as we take care of the problems that originally led to his suggestion of the statute. Judge McCoy, is that fair to say?

HONORABLE ROBERT McCOY: The burr under the

saddle was a vertical case.

MR. SOULES: Well, does that take care of it if the third one is -- if you file a motion to recuse the trial judge that's timely filed, you get a recusal judge appointed, file a motion to recuse the recusal judge that's timely filed. That's two. Now you've stopped both of those, but whenever you've filed a motion to recuse the presiding judge of the region from coming down or sending somebody else, that judge can go forward with the recusal process.

method come all the way back down to the trial court?

Let's just say we went through Phillips in your example.

If Phillips can go ahead and rule on the recusal of the presiding judge, can the presiding judge then go ahead and rule on the original --

MR. SOULES: Yes.

HONORABLE ROBERT McCOY: And then come on down and he can rule on the trial judge.

MR. SOULES: But because of the consequences of the downward streaming rulings Phillips says the regional judge is not disqualified or recused. So that empowers that judge to act. That judge says the recusal judge is not and then --

HON. F. SCOTT McCOWN: Well, okay, but the

problem with that, Luke, the reason that doesn't quite get at the evil that's being supposed is because it works vertically in a single recusal proceeding, but it doesn't do anything about the next recusal proceeding. So let's say that you cascade back down --

MR. SOULES: Well, that's the fifth. That's the fifth. That judge can go to trial. That's the fifth in the same case. You've had all these motions vertically. Now you're back down, and say the trial judge gets recused by the recusal judge. New judge is assigned. That next motion is the fifth motion. The replacement judge can go to trial.

HON. F. SCOTT McCOWN: Okay. So what's your language that you're proposing?

CHAIRMAN BABCOCK: Let me suggest this, if you can do it, Scott, because I know you've got to be in court at some point. Over the lunch hour could I ask Judge McCoy and Judge Harris, if you want, Judge McCown, Luke, and either Carl or Richard to get language for us? And I think that we've got -- conceptually we're pretty much there. We're going to substitute something in (4)(a). I think it's really a substitution more than a (4)(c), though, and we're going to delete (11)(b); and if we do that and maybe come back with some language right after lunch, Judges McCoy and Harris, if you can stay over

the lunch hour to accomplish that, and then we will talk 1 about it --2 HON. F. SCOTT McCOWN: Lunch is free, so... 3 4 CHAIRMAN BABCOCK: Lunch is free. There is such a thing as a free lunch here. Richard, is that okay 5 6 with you? 7 MR. ORSINGER: I'd like to say something 8 before you recess. 9 MR. HAMILTON: I would, too. 10 CHAIRMAN BABCOCK: Well, we're not going to 11 recess, but we have another quest here that I want to try to get in before lunch, so --12 MR. ORSINGER: I would like to say something 13 before we go about the drafting because --14 CHAIRMAN BABCOCK: Okay. Say your piece. 15 MR. ORSINGER: We have previously only 16 written about the trial going forward, and under Luke's discussion we're talking about a rule saying that the 18 recusal process will go forward, so it's going to require 19 us to go into new territory, which is about the recusal 20 process itself is not stayed. 21 CHAIRMAN BABCOCK: Luke doesn't think so. 22 MR. ORSINGER: Secondly, under the sanction 23 rule of (11), there's still legitimate reasons to require 24 l a sanction of someone who has lost three motions. I don't 25

think we ought to throw that out, but I think we should quit using that as the trigger for when we have an interim 2 proceeding. 3 CHAIRMAN BABCOCK: That's agreed, I think, 4 by most everybody. Okay. So let's do that, okay, over 5 lunch and then right after lunch we'll see -- I'm sure you 7 guys will have perfect language, it will take two minutes to unanimously pass. Now, before lunch we've got about 8 five minutes. We have --9 10 (Off the record discussion.) CHAIRMAN BABCOCK: Well, I'm just informed 11 that the free lunch won't be here until 1:00. 12 HON. F. SCOTT McCOWN: I would not have come 13 14 today if I had known that. CHAIRMAN BABCOCK: That is a serious 15 16 problem. Well, we'll deal with that in a second. 17 Mr. Steves, I know you're here wanting to 18 talk about a different rule, and we want to be respectful of your time. How long do you want to take addressing us 19 about Rule 3(a)(5)? 20 MR. STEVES: About three minutes. 21 22 CHAIRMAN BABCOCK: Okay. We're moving off 23 of recusal onto Rule 3(a)(5), which is an agenda item for 24 Saturday, but Sterling Steves could only be here today. 25 MR. STEVES: Thank you, Mr. Chairman.

will be very quick about this because this is a really simple matter. You know, when I've ever filed a motion to recuse a judge I figured I had to take the feathers of the chicken and so did he, but I want to congratulate the committee on what you've done in the past. Particularly, the rules pertaining to discovery have been very good. It has been very nice to shut other lawyers up during the deposition.

I have had a great deal of experience with Rule 3, probably as much as anybody around, and that's the reason that I have been communicating with them, and this year I took back over the colation of the rules book, the local rules in the district courts in Texas at the request of Mathew Bender and LEXIS. Years ago when I first started this book I was complaining to Joe Greenhill about the fact that I could not get the local clerks to respond to my requests to send me a copy of their local rules, and he said, "Well, you know they don't respond to us either."

But it is a problem, and that is the number that is getting the district clerks to respond to a request for a copy of the local rules. I have communicated with every district clerk in this state, and the issue of -- the last issue of my book that has come out is a completely updated version or updated copy of all the local rules. We had to really work hard doing it to

get it. We wrote up to five letters to get them to the clerks and then as we didn't get them from the clerks, we would telephone and try and get them, a number of calls, this, that, and the other.

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We got all kind of responses from the clerks, and some of them are, well, like in Tarrant County the clerk said, "You can come down here and pick it up if you want to," but the others say, "Well, we want to charge you a fee of whatever" and then it varies from county to county. Others say that they are on the website and you can get it there, but in some counties like McKinney you have got some judges have their rules on -- their rules you can obtain by -- on a website, but the rest of them in that county you can't.

So -- and probably the long term is that people will get it on the website, and it may resolve itself over a period of five years. I don't know. But I've found that since I wrote all these people and tried to get the rules that I think that I'm having the identical problem that any lawyer would have in any county trying to get the rules, and they simply do not respond, and I suggested in a letter to my old friend Carl Hamilton. Hi, Carl. I haven't seen Carl in a long time. He and John Estes and I had a case in Laredo years ago we thought would never end, but it did finally.

But what we're suggesting is what I'm urging the committee do, is make some requirement on the district clerk to respond and send a copy of the local rules, postage prepaid, to the lawyer requesting it within a period of time. I suggested ten days. Now, I don't think that's an onerous thing, but some say, "Well, we don't want to waste the postage," and "We don't want to do this," and so forth; but getting them to respond to this is a difficult thing; and this is a problem that all lawyers are going to have trying to get a copy of the out-of-town rules of the district court.

ago was because I couldn't get the -- I was unaware of local rules in Taylor County in Abilene and almost got sandbagged just before trial, and Bob Pickett, who was my co-counsel that told me on Wednesday I had to have everything heard or I waived it before the trial on Monday, so I had to get out to Abilene quickly and have a hearing on my motion, including motion in limine. So I would urge the consideration of the committee to put something in there to make them respond to any lawyer that writes in and asks for a copy of the local rules.

CHAIRMAN BABCOCK: And, Mr. Steves, thanks very much for being here. We're going to debate this issue tomorrow, as you know, and I know you weren't able

to be here tomorrow. 1 MR. STEVES: I'm sorry I can't be here 2 tomorrow. 3 4 CHAIRMAN BABCOCK: Well, I'm sorry we couldn't adjust our agenda to accommodate your schedule, 5 but the debate is a matter of public record. It will be 7 on our website when the court reporter types it up. MR. STEVES: Thank you very much. 8 9 CHAIRMAN BABCOCK: You bet. Thank you, sir. Okay. Our timing I guess is a little off because of the lunch situation, and they're setting up, so it may not 11 12 take an hour, but I still think it's a good idea to have a smaller group sit out and get some language that we can 13 14 look at and debate. So, Judge McCoy -- Ralph, could I get 15 Judge McCoy's attention again for a second? 16 MR. DUGGINS: Sorry. 17 CHAIRMAN BABCOCK: Once we get done with this issue, if we ever get done with it, this last one, 18 have we pretty much addressed all of the issues? 19 20 HONORABLE ROBERT McCOY: Very well. Thank 21 you. I appreciate you allowing me to come speak. 22 CHAIRMAN BABCOCK: Richard. MR. ORSINGER: I'm concerned about the 23 previous point that Judge McCoy made about the financial 24 25 interest question and whether the old rule is carried

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forward in the new rule. As I read the new rule, we have
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   dropped any control over the judge who himself or herself
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  has a financial interest and are carrying forward only
   situations in which a relative of the judge has a
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   financial interest as a grounds for recusal, and I would
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   like for some other people to read the rule and see if
   they agree with me because we did that inadvertently, and
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   it was called to our attention, and I think we tried to
   fix it, and I am concerned that we haven't fixed it.
                 CHAIRMAN BABCOCK: Are you talking about
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   subparagraph (b)?
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                 MR. YELENOSKY: We agreed to fix it.
                 CHAIRMAN BABCOCK:
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                                    Carl.
                 MR. HAMILTON: My recollection, Richard, is
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   that we discussed that and decided that if the judge
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   himself had a financial interest it couldn't be fixed.
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                                I know that, but where does
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                 MR. ORSINGER:
   it say that the judge himself having a financial interest
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   is a ground for recusal?
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                 MR. GILSTRAP: It's disqualification.
                 HONORABLE SCOTT BRISTER: Why does it need
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   to be a ground for --
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                 MR. ORSINGER: It's a ground for
   disqualification and not recusal?
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                 MR. GILSTRAP: Yeah.
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MR. ORSINGER: Okay. Then that allays my
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             That's how we fixed it, and I forgot.
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   you.
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                 CHAIRMAN BABCOCK: Okay. Anybody have
   anything else about this rule? Yeah, Carl.
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                 MR. HAMILTON: Judge McCoy skipped over one
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   thing and I thought was a good point, and that is on
   referral we say, "Notwithstanding any local rule or other
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   law," and his point was that we can't do anything to
9
   affect other law.
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                 CHAIRMAN BABCOCK: You're talking about (3)
11
12
   now?
                 MR. HAMILTON:
                                 (3), yes.
13
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                 CHAIRMAN BABCOCK: Okay.
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                 MR. HAMILTON: Maybe that ought to come out.
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                 CHAIRMAN BABCOCK: "Notwithstanding any
   local rule or other law after a motion to recuse or
   disqualify has been filed, no judge may preside, " etc.,
   etc. Okay. What do people think about that? Bill?
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                 PROFESSOR DORSANEO: I don't have any
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   thoughts about that.
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                 CHAIRMAN BABCOCK: No thoughts about it.
   Justice Duncan?
23
                 HONORABLE SARAH DUNCAN:
24
                                           I have no thoughts.
25
                 CHAIRMAN BABCOCK: No thoughts about it.
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HONORABLE SARAH DUNCAN: I said "no 1 2 thoughts." CHAIRMAN BABCOCK: I saw that, too, and it 3 4 struck me as a good point, but why did that language sneak in there to begin with? Any thoughts about this, Justice 5 Hecht? 6 JUSTICE HECHT: What are we talking about? 7 8 CHAIRMAN BABCOCK: In the rule it says -we're talking about (e)(3), "Referral." Or "Procedure," 9 I'm sorry, "Procedure," and (3) is "Referral." It says, 10 11 "Notwithstanding any local rule or other law," and the point was made that a Rule of Procedure shouldn't be able 12 to trump a statute, which this is interpreted to include. 13 So I suppose the proposal would be to strike the words "or 14 other law" and "notwithstanding any local rule." 15 JUSTICE HECHT: Well, there was a debate 16 I don't remember it exactly. Didn't we talk 17 about it. about whether some people did this by order, or maybe we 18 were referring to Rule 330 that allows judges to transfer benches? 20 21 CHAIRMAN BABCOCK: That's what it was. HONORABLE SARAH DUNCAN: That's what it was. 22 That's what it was. 23 JUSTICE HECHT: And so we didn't know 24 exactly how to characterize all of that, so we kind of 25

came up with a general phrase. 1 CHAIRMAN BABCOCK: And, Judge McCoy, of 2 course, interpreted it, as probably most people would, 3 "law" being a statute as opposed to a rule. 4 HONORABLE ROBERT McCOY: Yeah. 5 CHAIRMAN BABCOCK: So maybe we should say 6 7 "Notwithstanding any local rule or Rule of Procedure." HONORABLE SARAH DUNCAN: That's actually a 8 constitutional exchange of benches, and I think all we 9 were trying to say is you can't use the exchange of 10 benches provision to avoid proper recusal process. 11 12 JUSTICE HECHT: Right. We were trying to say that you couldn't use Rule 330 as an end runaround the regional judge, but I think we even talked about 330 being 14 constitutional, being based on a provision in the 15 Constitution. 16 17 CHAIRMAN BABCOCK: Constitutionally compelled. 18 JUSTICE HECHT: And I think that's why we 19 took the generic "other law" language out. 21 CHAIRMAN BABCOCK: All right. Can we do that? 22 HON. F. SCOTT McCOWN: Well, we've talked 23 24 about that, and we've had a theory proposed as to how we could and a theory proposed as to how we couldn't, and 25

we've decided to go forward. 1 2 MR. SOULES: That's right. CHAIRMAN BABCOCK: All right. Well, I'm 3 4 against revoting on things as long as we have considered Bill. it. 5 PROFESSOR DORSANEO: On that point about 6 7 waiving the motion or waiving the grounds, I'm happy 8 enough, if you are, to leave the meaning of that language 9 up in the air, but it might be a good idea to make it clear what's waived. 1.0 11 CHAIRMAN BABCOCK: Okay. And you're talking 12 now about subparagraph (e)(2)? 13 PROFESSOR DORSANEO: I think so, yes. MR. ORSINGER: Yes, it is. (e)(2). 14 CHAIRMAN BABCOCK: Stephen. 15 MR. YELENOSKY: Chip, on the "other law," 16 weren't we really just saying that notwithstanding the 17 interpretation that some people might give to the other 18 laws, but obviously we can't do something notwithstanding a statute and Constitution, and I guess the sense was that 20 some people were interpreting either the Constitution as 21 22 requiring that they -- that judges have the full prerogatives they have under that other rule; and we were 23 saying, "No, it didn't have to be that way. This was 24 consistent with the Constitution."

So maybe it's academic, but I don't like the 1 idea of saying "notwithstanding other law" because we 2 really can't do that. Is there another way to say what we 3 really meant? 5 CHAIRMAN BABCOCK: Why don't you see if you 6 can find where it is in the transcript and see if we 7 adequately discussed it? If we didn't then we can talk 8 about it some more. 9 JUSTICE HECHT: There are local rules already that arguably impinge on the constitutional provision about exchanging benches, because it's quite 11 common for the judges in a county to agree that it will 12 only be done this way. I don't know of any challenge ever 13 being made to a rule like that, but they do -- virtually 14 every big county says, "Well, yes, we can exchange 15 benches, but you can't do it except this way." 16 17 CHAIRMAN BABCOCK: Okay. What else? Any Yeah, Frank. other? 18 MR. GILSTRAP: Chip, this was in Judge 19 McCoy's letter. He didn't bring it up, probably because 20 he thinks we will pick it up as a matter of course, but we 21 may not, and that is that (b)(9) and (b)(12) duplicate 22 each other. 23 MR. HAMILTON: Yeah. That's just a 24 25 drafting error.

MR. GILSTRAP: And it just needs to be taken 1 out, but just don't need to --2 MR. HAMILTON: (b) (12) needs to be taken out 3 because it was moved over to another spot. 4 MR. GILSTRAP: And then the old (9) and (10) 5 became the new (10) and (11), and there is at least one 6 7 place in the rules where that cross-reference wasn't changed, and that is in the last sentence of (e)(1), the 8 9 reference to (b)(9) and (b)(10) I believe should be the current (b) (10) and (b) (11), would solve that. 10 11 CHAIRMAN BABCOCK: Everybody agree with that? Okay. What else, Frank? Anything else? 12 MR. GILSTRAP: That's it. 13 14 CHAIRMAN BABCOCK: Assuming we get this language issue dealt with, are we comfortable that we 15 16 would then have a rule that would cure the problems that 17 the statute was intended to cure as well as fulfilling our charge from the Supreme Court to solve the things the 18 Court asked us to look at? Justice Duncan. 20 HONORABLE SARAH DUNCAN: Are we not going to 21 take up Bill's suggestion that if we don't even know what 22 we mean by (e)(2), perhaps it's not the best rule we will 23 24 have generated? CHAIRMAN BABCOCK: Well, I think, yeah, we 25

can certainly take that up. I don't know that there is --1 2 HON. F. SCOTT McCOWN: Luke has the 3 language. CHAIRMAN BABCOCK: Good. Let's address 4 Sarah's point first. On the waiver issue, you know, I am 5 not sure that everybody thinks we don't know what we mean 6 7 here. HONORABLE SARAH DUNCAN: We've had 8 disagreements expressed about what (e)(2) means. 9 CHAIRMAN BABCOCK: Yeah. There is a --10 11 HONORABLE SARAH DUNCAN: Today. CHAIRMAN BABCOCK: Yeah. Yeah. I quess 12 it's in the nature of a motion for rehearing. We have debated this provision a lot. Maybe we need to debate it 14 If everybody thinks we do then --15 some more. HONORABLE SARAH DUNCAN: All I'm saying is 16 that there have been different interpretations placed on 17 (e)(2) today by numerous members of the committee that 18 generated the rule, and that might indicate that either it's not clear or it doesn't say what was intended to be said. 21 CHAIRMAN BABCOCK: Yeah. Well, let's do 22 this. Let's see -- let's see if everybody thinks we ought 23 24 to dig back into (e)(2), and if everybody thinks we should 25 then we will do it. If they don't, we won't. Frank.

MR. GILSTRAP: Let me raise one 1 consideration. One of the goals, of course, here is to 2 have the statute harmonize with the rule. Either we pass 3 a rule that Senator Harris thinks works and addresses his 4 concerns and he possibly, you know, proposes to change the 5 statute or even repeal it. And he hadn't said he's going 6 7 to do that, but he said he might; and, you know, the Legislature is in session, the clock is ticking. It may 8 be too late to do it this session, but to the extent we 9 can get it done, I think that counsels against dragging 10 this out. 11 CHAIRMAN BABCOCK: Yeah. I think the Court 12 is looking for us to send them this rule at the conclusion 13 of this meeting, so -- but we have got plenty of time. 14 15 It's just going to push other things up if we do. Richard. 16 17 MR. ORSINGER: A way to bring it to a head is to consider the following --18 19 CHAIRMAN BABCOCK: Go ahead. 20 MR. ORSINGER: A way to bring it to a head is to consider the following change to (e)(2). "A motion 21 to recuse is waived for a trial or hearing if filed later 22 than the tenth day prior to the date the case is set for 23 24 trial or hearing," or "for that trial or hearing."

would make it clear that you've waived it for purposes of

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that procedural event but not for subsequent procedural events, and if that language is clear enough to everybody, we can vote it up or down and then at least we will have a record on what we think it means.

CHAIRMAN BABCOCK: Are you talking about eliminating (a), (b), and (c) and (d)?

MR. ORSINGER: No. All I'm talking about is changing the second sentence in (e)(2) to say, "A motion to recuse is waived" and then insert "for a trial or hearing" and carry on "if filed later than the tenth day prior to the date the case is set for trial or hearing."

MR. CHAPMAN: That takes care of it, "that trial or hearing."

MR. ORSINGER: "That trial or hearing." So that means that makes it crystal clear, I think, that either you waived it for the whole case or you're not waiving it for the whole case, your vote on that. You're taking sides on that issue.

MR. SOULES: Second.

CHAIRMAN BABCOCK: All right. And Luke seconds that, which is really a third since Sarah started all of this, but that's okay. And so it sounds like that's something we ought to discuss, so apparently lunch is ready. Why don't right after lunch let's -- and, Scott, you and Luke have got language?

HON. F. SCOTT McCOWN: Luke has it, and it's 1 good. 2 MR. SOULES: I'm going to try to print it 3 where it can be read. 4 5 CHAIRMAN BABCOCK: Let's take that up right after lunch. We are going to take an hour's lunch today for a number of reasons, so at 1:15 we will take up that issue and then we will take up the issue of the waiver 8 that Sarah and Richard and Luke have talked about. Okay. 9 And when we're done with that we ought to have a rule. 10 11 Okay. We're in recess. (A recess was taken at 12:17 p.m., after 12 which the meeting continued as reflected in 13 14 the next volume.) 15 16 17 18 19 20 21 22 23 24 25

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2	CERTIFICATION OF THE MEETING OF
3	THE SUPREME COURT ADVISORY COMMITTEE
4	* * * * * * * * * * * * * * * * * * * *
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6	
7	I, D'LOIS L. JONES, Certified Shorthand
8	Reporter, State of Texas, hereby certify that I reported the
9	above meeting of the Supreme Court Advisory Committee on the
10	12th day of January, 2001, Morning Session, and the same was
11	thereafter reduced to computer transcription by me.
12	I further certify that the costs for my
13	services in the matter are \$ \\ \frac{853.00}{\}.
14	Charged to: <u>Jackson Walker, L.L.P.</u>
15	Given under my hand and seal of office on I
16	this the 23rd day of January, 2001.
17	
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